



John A. Carey
Inspector General

OFFICE OF INSPECTOR GENERAL
PALM BEACH COUNTY



Inspector General
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“Enhancing Public Trust in Government”

Redacted per §119.071(5)(b) and (5)(f)(1)

Investigative Report

2020-0005

**Patrick Glover - Inappropriate
Use of CARES Act Restart
Business Grant Funding**

August 31, 2022



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INVESTIGATIVE REPORT 2020-0005

DATE ISSUED: AUGUST 31, 2022



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PATRICK GLOVER - FALSE STATEMENTS ON CARES ACT RESTART BUSINESS GRANT APPLICATION

SUMMARY

WHAT WE DID

In July 2020, the Palm Beach County (County) Office of Inspector General (OIG) conducted a limited review of the accuracy of the information submitted to Palm Beach County by CARES Act Business Restart Business Grant (Restart Grant) applicants. The review revealed that Patrick W. Glover submitted a Restart Grant application on June 18, 2020. Mr. Glover listed the legal name¹ of the business as "Patrick W. Glover," and listed the Fictitious Name² as "Urbanscrapmetal.com LLC. & New Millennium Stylez LLC."

Through our initial review we learned that at the time of his application, Mr. Glover was the sole managing member of an active Florida limited liability company named Urbanscrapmetal.com, LLC. Urbanscrapmetal.com, LLC registered numerous fictitious names with the State of Florida Division of Corporations, to include the name "New Millennium Stylez." Mr. Glover stated in the Restart Business Application that the type of business seeking the grant was "Hair Salons, Nail Salons, Barber Shops." Additionally, on the application he responded that the

business was impacted by COVID-19. The website <http://urbanscrapmetal.com/> states that Urbanscrapmetal.com LLC provides gold products and consulting services. The website for New Millennium Stylez states it is a hair salon.

Based upon our review of the application and publicly available information, the OIG initiated an investigation of the following allegation:

Allegation (1):

Mr. Glover spent Restart Business Grant funding on expenses that were ineligible under the Restart Grant guidelines.

Our office reviewed Mr. Glover's Restart Grant application and supporting documents; the program guidelines; and Mr. Glover's personal and business financial records. We also interviewed Mr. Glover, Andrea Conley, Mr. Glover's accountant, and the property manager of the business location of Mr. Glover's hair salon.

WHAT WE FOUND

Allegation (1) is supported.

¹ The legal name of a business states the name of the corporation, partnership, or owner of sole proprietorship.

² Sunbiz defines a fictitious name as, "Different from your personal name, if doing business as a sole proprietor" or "Different from your entity's legal name, if you have incorporated or otherwise formed a separate legal business entity."

The information Mr. Glover provided on his Restart Grant application stated he was seeking grant funds for “Hair Salons, Nail Salons, Barber Shops.” At the time Mr. Glover requested and received Restart Grant funds, his hair and cosmetology salon was not in operation.

We found that he did not restart his business after receiving the Restart Grant. Nevertheless, he utilized the grant funds on items unrelated to the applicant business. Therefore, Mr. Glover spent Restart Grant funds on expenses that were not eligible expenditures under the program guidelines.

We found sufficient information to warrant referral of our finding to local law enforcement, with a copy to the State Attorney’s Office and United States Attorney’s Office.

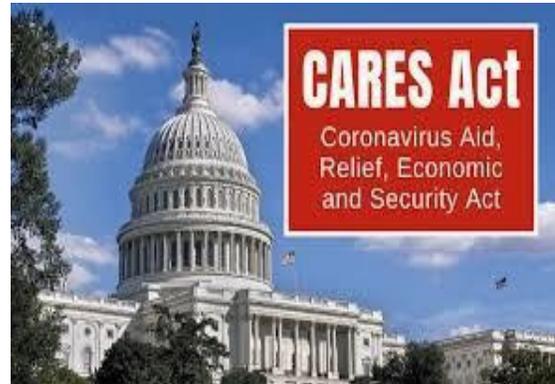
WHAT WE RECOMMEND

We make one recommendation, that the County seek reimbursement of \$25,000 in issued funds. The County accepted this recommendation.

BACKGROUND**The CARES Act**

On March 1, 2020, Florida Governor Ron DeSantis directed the State Health Officer to issue a public health emergency in the State of Florida due to the COVID-19 pandemic. On March 9, 2020, Governor Ron DeSantis issued Executive Order 20-52 declaring a state of emergency for the State of Florida as a result of COVID-19. On March 13, 2020, then-Palm Beach County Mayor Dave Kerner declared a state of emergency in the County due to COVID-19. Then, on March 24, 2020, Governor Ron DeSantis issued Executive Order 20-83 directing the State Surgeon General and the State Health Officer to issue a public health advisory for senior persons and persons that have a serious underlying medical condition that places them at a high risk of severe illness from COVID-19 to stay at home.

On March 27, 2020, the President signed the CARES Act into law. The CARES Act allocated \$2.2 trillion in economic relief to individuals, businesses, and governments affected by COVID-19. State governments were allocated a total of \$139 billion based on their populations (as measured by the U.S. Census Bureau in 2019), with no state receiving less than \$1.25 billion. Florida received a total of \$8.328 billion, with \$261,174,832 of that total provided to Palm Beach County.



On May 9, 2020, Governor Ron DeSantis issued Executive Order 20-120, effective May 11, 2020, regarding Palm Beach County entering Phase 1 of the Plan for Florida's Recovery and the reopening of barbershops, hair salons, and nail salons that adopt appropriate social distancing and precautionary measures as outlined by the Department of Business and Professional Regulation. On May 15, 2020, the Palm Beach County Board of County Commissioners approved the Restart Business Grant Program. The County dedicated \$50 million of the approximately \$261 million allocated to it for businesses with 25 or fewer employees and dedicated \$10 million to businesses with more than 25 employees. Businesses located in the County that met certain criteria, to include the following, were eligible to apply:

- **Operating since October 1, 2019, and still operating on February 29, 2020**
- Not a publicly-traded company;
- Not a non-profit organization; and
- Had not received any COVID-19 relief funds in the form of a grant or forgivable loan exceeding \$25,000.
[Emphasis added]

Eligible businesses included:

- Agriculture;
- Child Care Centers;
- Gyms and Fitness Studios;
- **Hair Salons, Nail Salons, Barber Shops**; [Emphasis added]
- Health Care Services and Medical Offices;
- Retail - Physical Brick/Mortar Stores; and
- Restaurants, Caterers, Bakeries.

Eligible uses of Restart Business Grant Program funds included:

- Salaries/Payroll;
- Inventories;
- Commercial lease, mortgage, or rent payments; and
- Utilities;
- Other expenses incurred due to new safety provisions.

Restart Business Grant Applications

The County accepted online applications for the Restart Business Grant program during the following periods:

- May 22, 2020 - June 12, 2020
- September 25, 2020 - October 9, 2020
- October 26, 2020 - November 6, 2020

The maximum grant was \$25,000 for the first two of the three application periods. The maximum grant was \$15,000 for the third period. Before accessing, completing, and submitting the grant application, users were required to register with the Restart Grant portal by creating a user name and password and answering a ten-question eligibility questionnaire and filling out an 18 question application. The application asked for information including the business' name, address, entity type, and number of employees. The application also asked for the name, title, and percentage of ownership for each person with an ownership interest in the business.

The application listed 11 certifications, affirmations, and acknowledgements. Applicants were required to affirm the 11 certifications, affirmations, and acknowledgements by digitally checking a box next to each one.

Included among those certification, affirmation, and acknowledgement was the following:

I certify that the information provided in this application and the information provided in all supporting documents and forms is true and accurate. I understand that **knowingly making a false statement** in this application may subject me to criminal prosecution and penalties in accordance with applicable law, including, but not limited to, Chapter 817, Florida Statutes,

and Chapter 47, United States Code, which may include up to five years' imprisonment and/or up to a \$250,000 fine. **I further understand that, if it is determined that any of the requirements of the federal CARES Act are found to not be satisfied in connection with my application and/or grant award, Palm Beach County retains the right to seek reimbursement of any disbursed funds.** [Emphasis added]

The final page of the application required the applicant's digitally typed signature.

The County Department of Housing and Economic Development (DHED) assigned submitted applications to a contracted first reviewer, who ensured that applicants entered all required information and included all supporting documents. If an application lacked a required document, the first reviewer called the primary contact listed on the application. The first reviewer then returned the application via the portal, and a system-generated email was sent to the applicant that provided instructions on logging in and resubmitting the application with the additional information. Returning an application removed the checks in the boxes next to the certifications, affirmations, and acknowledgements, and removed the name from the signature line. The applicant had to re-check each certification, affirmation, and acknowledgement, and re-type the name on the signature line before re-submitting it with all required information.

First reviewers also calculated the grant amount for eligible applicants. The amount of revenue listed in the tax return provided with applications was the primary factor in determining the need for the requested grant amount.

A second reviewer who worked for either DHED or the County Office of Equal Business Opportunity then confirmed that the application was properly completed and that the applicant's tax identification number (TIN)³ matched the documents submitted. Once the grant applications were reviewed by DHED twice, the applications went to the County Purchasing Department, which has access to the Internal Revenue Service database, to ensure the TIN on the grant application was legitimate and the information provided matched information in the IRS database. If the TIN matched, the Purchasing Department would notify DHED so that DHED could complete its approval process. If DHED approved the application, DHED emailed a request for payment to the County Finance Department of the Clerk and Comptroller's Office. The Clerk and Comptroller's Office issued checks payable to the business and mailed them to the business at the address provided in the application.

Urbanscrapmetal.com, LLC

Urbanscrapmetal.com, LLC is a Florida limited liability company established on February 14, 2012. Patrick W Glover is the managing member, and the EIN is 45-4531303. At the time that the Articles of Organization were filed, Patricia Nelson and Erick C. Sanders

³ According to the County's grant application, the TIN could be either an employer identification number (EIN) or a social security number (SSN).

were also listed as managers of the limited liability company. Thereafter, Kenneth McCraney and Ernest Nixon were added as managers. Mr. Glover filed the February 12, 2019 Annual Report for Urbanscrapmetal.com, LLC and listed himself as the CEO and only member and manager, and listed the place of business as 220 N. Congress Avenue, Boynton Beach, FL 33426.

The website urbanscrapmetal.com states that the company “is a premier provider of quality gold products and consulting services to our consumer population.” It also claims to be “a leading firm in Florida specializing in consulting customer-oriented design and project-management to make your dream home, commercial project, and corporation a reality.”

Urbanscrapmetal.com, LLC registered numerous fictitious names with the State of Florida Division of Corporations, to include the name “New Millennium Stylez” in September 2016. The fictitious name registration expired on December 31, 2021.

On August 18, 2020, Patrick Glover registered the name “Urban Scrap Metal, LLC” as a fictitious name. The registered owners of the fictitious name “Urban Scrap Metal, LLC” included: Urbanscrapmetal.com, LLC, Erick Sanders, and Patrick Glover.⁴ Accordingly, Urban ScrapMetal.com, LLC has been listed as an owner of both “New Millennium Stylez” and “Urban Scrap Metal, LLC.”

New Millennium Stylez

Sunbiz records show that on February 9, 2012, Brandon Conley registered the fictitious name “New Millennium Stylez” with the Florida Division of Corporations. The filing listed Mr. Conley as the owner and a business mailing address of 332 W. Boynton Beach Blvd, Suite 6, Boynton Beach, FL 33435. The fictitious name registration expired in December 2017. On August 13, 2013, Spencer Mosely also registered the fictitious name “New Millennium Stylez.” Mr. Mosley’s filing listed himself as owner of the name and listed a mailing address of 332 W. Boynton Beach Blvd, Suite 6, Boynton Beach, FL 33435. Mr. Mosley’s registration expired in December 2018.

Approximately two months after registering the fictitious name “New Millennium Stylez,” with the State of Florida, Mr. Mosley organized a limited liability company under the name “New Millennium Stylez LLC” effective October 1, 2013. Mr. Mosely was identified as the Registered Agent and member or authorized representative of the company. The company’s mailing address was listed as 332 W. Boynton Beach Blvd, Suite 6, Boynton Beach, FL 33435.

In August 2015, the limited liability company was reinstated with Patrick Glover as the Managing Member and Registered Agent of the company. The mailing address was changed to 220 North Congress No. 2, 107, Boynton Beach, FL 33426.

⁴ The application of Fictitious Name for Urban Scrap Metal, signed by Mr. Glover, was filed one month after he received the funds for his Restart Business Grant.

The limited liability company, New Millennium Stylez LLC, was administratively dissolved on September 23, 2016, for not filing its annual report. Four days after the limited liability company dissolve, on September 27, 2016, Urbanscrapmetal.com, LLC registered the fictitious name “New Millennium Stylez,” with a mailing address at 220 North Congress, Boynton Beach, FL 33426 and “multiple” principal places of business. The fictitious name registration expired on December 31, 2021. Patrick Glover was not listed as the owner of the fictitious name “New Millennium Stylez.”

APPLICATION FOR REGISTRATION OF FICTITIOUS NAME
 REGISTRATION# G16000106275
Fictitious Name to be Registered: NEW MILLENNIUM STYLEZ

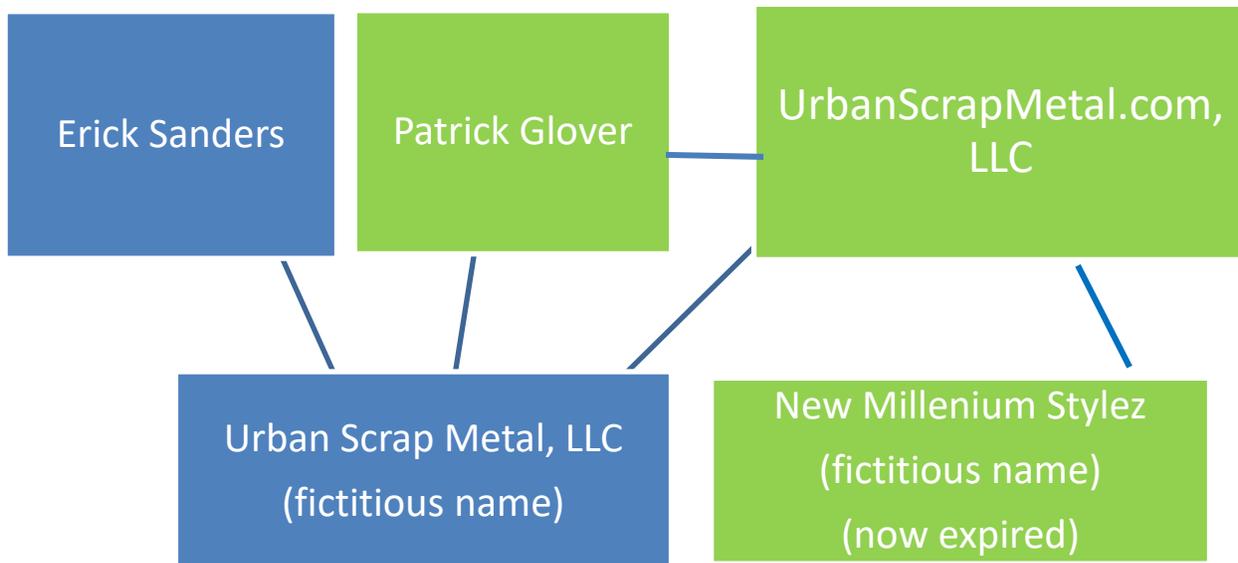
Mailing Address of Business: 220 N. CONGRESS AVE
 BOYNTON BEACH, FL 33426

Florida County of Principal Place of Business: MULTIPLE
FEI Number: 45-4531303

Owner(s) of Fictitious Name:
 URBANSCRAPMETAL.COM, LLC.
 220 N. CONGRESS AVE
 BOYNTON BEACH, FL 33426
 Florida Document Number: L12000021640
 FEI Number: 45-4531303

FILED
Sep 27, 2016
Secretary of State

Mr. Glover electronically signed and submitted a Restart Grant application with the County on June 18, 2020. At the onset of our investigation, the Division of Corporations reflected the following active filings:



ALLEGATIONS AND FINDINGS

Allegation (1):

Mr. Glover spent Restart Business Grant funding on ineligible expenses under the Restart Grant guidelines.

Governing Directives:

Palm Beach County CARES for Business Restart Business Grant application guidelines.

Finding:

The information obtained **supports** the allegation.

Mr. Glover's Restart Business Grant Application

Mr. Glover electronically signed and submitted a Restart Grant application to DHED on May 22, 2022, and electronically signed and submitted a corrected application on June 18, 2020.⁵ In response to Question 1 on the application, which called for the legal name of the business requesting assistance, Mr. Glover listed "Patrick W Glover." Mr. Glover was not the registered owner of the fictitious name "New Millennium Stylez" and the limited liability company "New Millenium Stylez, LLC" had expired several years prior to the date of the application. Nevertheless, in response to Question 2, which asked for the applicant's "Fictitious Name, Trade Name, DBA, or Disregarded Entity Name (if any)" Mr. Glover listed "Urbanscrapmetal.com LLC. & New Millenium (sic) Stylez LLC."

 
<p>PALM BEACH COUNTY CARES FOR BUSINESS</p> <hr/> <p><u>Application</u></p>
<p>1. Legal Name of Business (Name of Corporation, Partnership, or Owner of Sole Proprietorship as shown in on income Tax Return and Line 1 of W-9)</p>
Patrick W Glover
<p>2. Fictitious Name, Trade Name, DBA, or Disregarded Entity Name (if any):</p>
Urbanscrapmetal.com LLC & New Millenium Stylez LLC

Question 9 of the application asked for the applicant's "Tax Identification Number (EIN or SSN) as Shown in Part I of W-9." Mr. Glover listed his personal social security number. Mr. Glover stated the business had one employee, and listed the business legal entity type as "Individual."

⁵ Both the initial submission and the final submission required the acknowledgment of the same items and contained the information as described in this Report.

In response to question 13, "Business Type," Mr. Glover stated "Hair Salons, Nail Salons, Barber Shops." Mr. Glover listed his business address as 220 N Congress Ave. Ste. 107, Boynton Beach, FL 33426.

Question 16 of the application asked, "How was your business impacted by COVID-19?" Mr. Glover wrote, "We had to close due to state and federal mandate. Our cosmetology place (beauty salon) was effected (sic) by the Governor's order. We lost approximately \$12,400."

PALM BEACH COUNTY CARES FOR BUSINESS			
9. Tax Identification Number (EIN or SSN) as Shown in Part I of W-9			
[REDACTED]			
10. Actual Number of Employees (including yourself):			
1			
11. Actual Gross Receipts/Sales			
\$118,464.00			
12. Business Legal Entity Type and Financial Documents			
Individual (Sole Proprietor, Individual/Single-Owner Limited Liability Company)			
13. Business Type			
Hair Salons, Nail Salons, Barber Shops			
14. Demographic Information			
Ethnicity:	Race:	Gender:	
Other	Black or African American	Male	
15. Business Ownership:			
Owner Name	Title	%	TIN (EIN, SSN)
16. How was your business impacted by COVID-19? For example, did you furlough employees (how many), did you decrease hours of operations (by how much), etc. Please provide actual or approximate dollar amounts – for example \$X loss in revenues; \$X loss in sales.			
We had to close due to state and federal mandate. Our cosmetology place (beauty salon) was effected by the Governor's order. We lost approximately \$12,400.			

In the section of the application that asked for the date the business filed its registration with Sunbiz, Mr. Glover listed the date that Urbanscrapmetal.com LLC was established in 2012, and not the date that Urbanscrapmetal.com LLC filed the fictitious name for Millennium Stylez in 2016. Mr. Glover left blank the section of the application that called for the name of the business owner, but at the end of the application where he applied an electronic signature, Mr. Glover listed his title as "Owner."

OIG Review of IRS Forms Submitted with Mr. Glover's Application

Restart Grant applicants were required to submit an IRS Form W-9, Request for Taxpayer Identification Number and Certification. The W-9 that Mr. Glover submitted with his application was for "Patrick W Glover", with a "Business name/disregarded entity name" of "Urbanscrapmetal.com LLC & New Millennium Stylez LLC."

Additionally, the Restart Grant application required applicants to submit a 2019 Individual Income Tax Return, including Schedule C, "Profit or Loss From Business (Sole Proprietorship)" or, if the only member of the LLC is a corporation, to attach form 1120 or Form 1120S (U.S. Income Tax Return for an S Corporation).

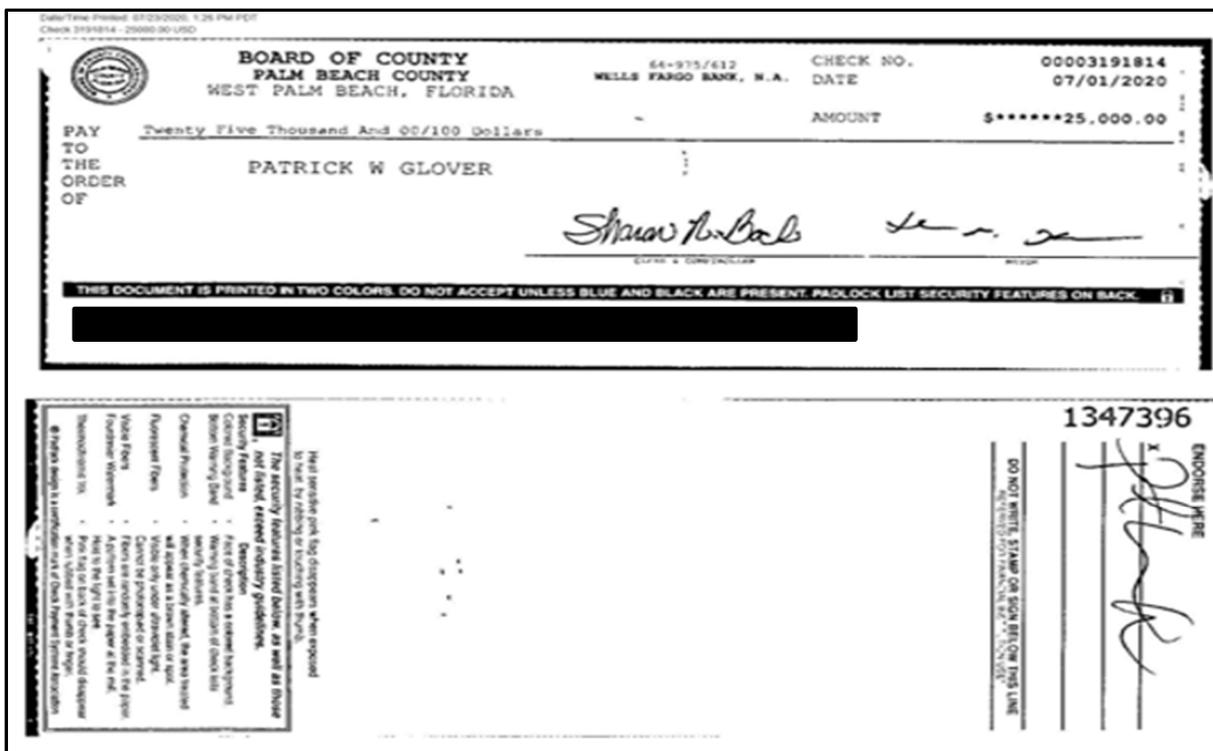
Mr. Glover submitted a 2015 Income Tax Return for an S Corporation- Form 1120S for New Millennium Stylez LLC., an inactive limited liability company that dissolved in 2016, and his personal income tax returns for 2018 and 2019. Schedule C attached to the 2019 income tax return reflected pass-through income from "Urban Scrapmetal & New Millennium Stylez, LLC" and lists him as the proprietor. He listed the "Principal business or profession, including product or service" as "Consulting & Hair Salon." The 2015 tax return listed an EIN of 38-397-8815.

Mr. Glover also attached a 2019 business tax receipt for "New Millennium Stylez, LLC." The application, the attached W9, and the 2018 and 2019 tax returns all listed Mr. Glover's social security number as the taxpayer identification number. The application, the attached W9, and the 2019 tax returns all identified the business name/disregarded entity as "Urbanscrapmetal.com LLC & New Millennium Stylez LLC."

DHED approved the application on June 19, 2020.

Restart Business Grant payment to Patrick Glover

On July 1, 2020, the County issued check #00003191814 for \$25,000 to Mr. Glover.



On July 13, 2020, this check was deposited into a checking account in Mr. Glover's name.

ONLINE	Reference # 007865		
07/13	Deposit 12:13p #3640 Teller		25,000.00
07/13	Transfer to Checking 07/12 12:54p #3640	100.00	
ONLINE	Reference # 001264		
07/13	Transfer to Checking 07/11 11:59a #3640	100.00	
ONLINE	Reference # 003683		
07/13	Cash Withdrawal 07/13 12:13p #3640 Teller	300.00	
07/13	Transfer to Checking 12:34p #3640	500.00	
ONLINE	Reference # 002549		
07/13	Cash Withdrawal 03:59p #3640	300.00	24,301.83
	Citibank ATM 4055N FED HWY, BOCA RATON, FL		
07/14	Transfer to Checking 01:13p #3640	1,000.00	
ONLINE	Reference # 001007		
07/14	Transfer to Checking 11:58a #3640	3,000.00	
ONLINE	Reference # 009996		
07/14	Cash Withdrawal 07/14 11:30a #3640 Teller	6,000.00	
07/14	Cash Withdrawal 08:36p #3640	500.00	
	Citibank ATM 4071 W ATLANTIC, DELRAY, FL		

OIG Review of Local Business Tax Receipts

The Palm Beach County Tax Collector's website states that if the owner of a salon is also a licensed professional with the Department of Business and Professional Regulation, the owner is required to obtain a cosmetology local business tax receipt. The Tax Collector's public database shows a business tax account for "New Millennium Stylez LLC Andrea," with a Trade Name of "New Millennium Stylez LLC" as of June 4, 2014, with Andrea Conley as the account contact. The record shows a business type of "Cosmetologist," and a license number of 201473605, which is also the local business tax receipt number. The database shows that a payment of \$36.30 for tax year 2020 was made by Andrea Conley on October 1, 2019. The business address is identified as 220 N. Congress Avenue, Suite 107, Boynton Beach, FL 33426, the same address on the 2016 fictitious name registration for "New Millennium Stylez." The database also shows that a payment of \$33.00 for tax year 2021 was made by Patrick Glover on July 15, 2020, two days after he received the Restart Business grant funds.

OIG Review of Mr. Glover's Business Records

In response to an OIG subpoena for all records of monthly operating expenses and receipts for purchases related to CARES Act grant funds for Mr. Glover's businesses from January 2020 through February 2021, Mr. Glover's attorney provided the OIG with statements for meeting room and virtual office rentals for Urbanscrapmetal.com LLC and New Millennium Stylez, LLC. In addition, one invoice was provided for New Millennium Stylez, documenting the purchase of silver coins from a precious metals dealer in September 2020.

Mr. Glover's attorney also provided a letter from "My Salon Suite" managing member Richard Dorfman to "Patrick Glover, Urban Scrap Metal LLC," with an address of 220 N. Congress Ave. Ste. 307, Boynton Beach, FL 33426, the address listed on "New Millennium Stylez's" 2016 fictitious name registration. The letter stated Mr. Glover paid \$15,258.36 in rent in 2019 and \$2,640.87 in 2020.

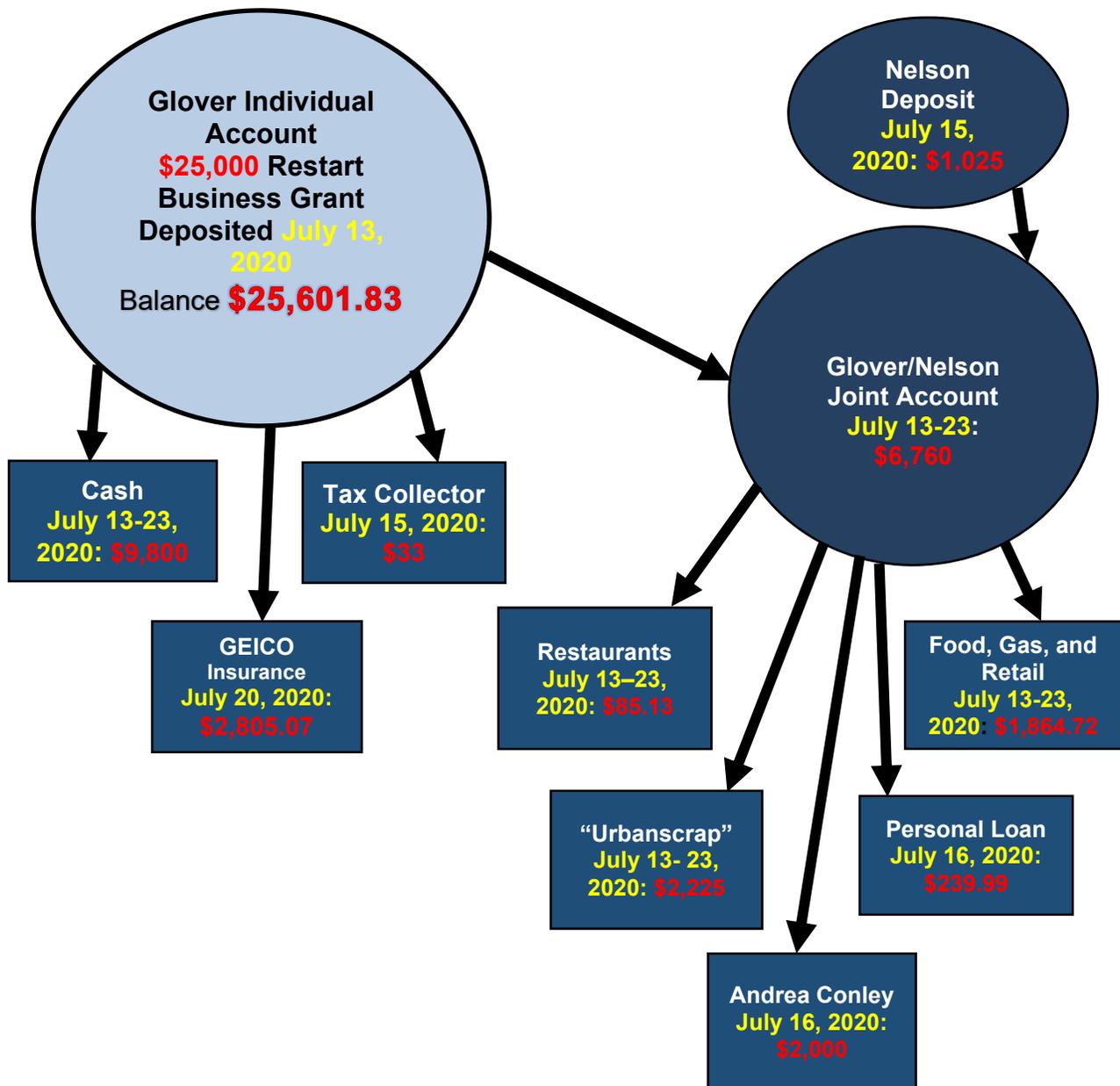
OIG Review of Mr. Glover’s Financial Records

Mr. Glover had multiple accounts at Citibank for which he was a signatory:

- an individual account in his name only,
- a shared account with Patricia A Nelson, and
- a business deposit account in the name of Urbanscrapmetal.com, LLC.

The \$25,000.00 County Restart Grant check payable to Mr. Glover was deposited in his individual account on July 13, 2020. Before that deposit, Mr. Glover had a total of \$601.83 in that account.

The following OIG chart details transfers from Mr. Glover’s individual account following the receipt of Restart Business Grant funding:



No other deposits were made into the account until July 24, 2020. From July 13 through July 23, 2020, a total of \$19,398.07 was withdrawn from the account: \$9,800.00 was withdrawn in cash; \$6,760.00 was transferred to his shared account with Ms. Nelson; \$2,805.07 was paid to Geico; and \$33.00 was paid on July 15, 2020, to the Palm Beach County Tax Collector for tax year 2021 business tax receipt for New Millennium Stylez salon.

The beginning balance of Mr. Glover's shared account with Ms. Nelson on July 13, 2020, was \$469.44. Between the dates of July 13, 2020 and July 23, 2020, other than the \$6,760.00 transferred from Mr. Glover's personal account, there was one deposit: a Social Security payment of \$1,025.00 to Ms. Nelson. During this timeframe, there were cash withdrawals from this account totaling \$1,664.38,⁶ and miscellaneous purchases including fast food restaurants, gas stations, grocery stores, and retail and convenience stores totaling \$1,864.72. There was also a transfer of \$239.99 to a personal loan, and a \$140.00 payment to T-Mobile. These purchases and withdrawals totaled \$3,909.09.

On July 14, 2020, Mr. Glover or Ms. Nelson made a Cash App payment of \$2,000.00 from the joint account to "Andrea Con." In addition, between July 13 and July 23, 2020, there were multiple transfers via Cash App to "Urbanscrap," totaling \$2,225.00. One such transaction was a \$1,400.00 transfer on July 14, 2020, at 12:39 PM. Mr. Glover's Cash App records show payments of \$704.95 and \$566.84 to "Rapid Auto Loan" on that same date at 12:46 PM and 12:47 PM, respectively.

The Urbanscrapmetal.com, LLC account had a beginning balance of \$15.31 on July 13, 2020. A total of \$1,208.00 was deposited into the account between July 13 and July 23, 2020. On the day each deposit was made, a withdrawal was made thereafter. The withdrawals totaled \$753.25. During that period Mr. Glover also made purchases at restaurants, totaling \$85.13.

OIG Interview of Patrick Glover

The OIG interviewed Mr. Glover on February 18, 2021. Mr. Glover stated that he is the owner of Urbanscrapmetal.com and New Millennium Stylez, both of which are sole proprietorships. He explained that New Millennium Stylez is a "dba" (doing business as) and Urbanscrapmetal.com serves as its parent company. Mr. Glover stated both businesses were still operating and located at 1615 S. Congress Ave. Suite 103, Delray Beach. He said that Urbanscrapmetal.com is a consulting firm and New Millennium Stylez LLC was a hair salon "until post-pandemic, as well as selling product." He said that New Millennium Stylez also makes items, and that a stylist, Andrea Conley, makes and sells "lace fronts and things of that nature." Mr. Glover said that Ms. Conley worked at the salon as a contractor, but that he is the only employee of the businesses.

Mr. Glover said he applied for the Restart Grant listing both businesses on the application, but the \$25,000 grant check he received was in his name, because he is a sole

⁶ Several of these withdrawals occurred on July 11 and 12, 2020, but the transactions did not post to the account until July 13, 2020.

proprietorship. He stated that he applied for Urbanscrapmetal.com and New Millennium Stylez on the same application because that is how his taxes were filed. Mr. Glover said he explained to County personnel that New Millennium Stylez was an active dba, and that he submitted documentation to the County proving that.

In response to the application question regarding how his business was impacted by COVID, Mr. Glover only referenced his cosmetology business. The OIG inquired as to how that pertained to Urbanscrapmetal.com, and Mr. Glover stated that he filled the application out based on his communications with County personnel.

Mr. Glover did not recall how long his businesses remained closed as a result of the Coronavirus pandemic, nor the exact date they reopened. During that time, he found other means of making money and used his personal funds to pay for necessities for the businesses. Mr. Glover recalled that in addition to the Restart Grant, he applied for a Paycheck Protection Program (PPP) Loan through Citibank and received \$4,700.00.⁷

Mr. Glover said he uses two Citibank bank accounts for business and is authorized to do so as a sole proprietorship. His mother's name is also on the accounts because he is her caretaker. He said he also recently opened a business account in the name of Urbanscrapmetal. Mr. Glover said he previously had a business account for New Millennium Stylez, but it had been in overdraft and closed for a long time, so he used his personal account. Mr. Glover stated he personally deposited the \$25,000 Restart Grant check, but could not recall into which account.

When the OIG asked Mr. Glover how he spent the \$25,000 Restart Grant funds, he stated he was not prepared to answer that question. He indicated that all questions about the expenditures of that money would need to be answered by his accountant.

OIG Interview of Accountant Othel Turner

Mr. Turner told the OIG that Mr. Glover has been his client since 2019. Mr. Turner believed that Mr. Glover had two businesses: a beauty salon and Urbanscrapmetal.

Mr. Glover told Mr. Turner that he had a female "partner" for the beauty salon. Mr. Glover told Mr. Turner that the woman was not Mr. Glover's formal partner, as Mr. Glover was the actual owner, but she was the one who did the work.

Mr. Turner said he spoke to Mr. Glover's female partner on two separate occasions in 2020 regarding the beauty salon's activities. The first time he spoke to her she told him that the salon probably had business activity in 2020, but when he spoke to her and her accountant a few weeks later, she stated that they had not done any business in 2020.

⁷ Open source records show Mr. Glover was approved for a PPP loan for \$4,700.00 on July 10, 2020.

Mr. Turner told the OIG that as of the date of the interview, Mr. Glover had not provided him sufficient information regarding any accounting for the year of 2020, including how the Restart Grant funds were spent.

OIG Interview of Andrea Conley

Andrea Conley told the OIG that she is a hairstylist and worked at New Millennium Stylez for about five years. She started working there at the end of 2015 or the beginning of 2016 and recalls leaving “a little bit before the pandemic,” in February or March of 2020.

Ms. Conley said she has known Mr. Glover for over 30 years, and dated him on and off for about 15 years. She said she was a self-employed contractor during her time at New Millennium Stylez, not an employee of the business. She was a hairstylist and sold beauty supplies. Mr. Glover was the owner of New Millennium Stylez, and Ms. Conley rented a chair from the business and operated it. Ms. Conley said the business was in Mr. Glover’s name, but she bought the inventory herself and Mr. Glover was not involved in any way.

Ms. Conley said that New Millennium Stylez was physically located in a suite that was rented from My Salon Suite on Congress Avenue in Boynton Beach Florida. New Millennium Stylez had one chair, and Ms. Conley was the only person working at it. According to Ms. Conley, Mr. Glover rented office space at 1615 S. Congress Ave. Suite 103 in Delray Beach solely for his metals business.

Ms. Conley said she rented the right to use the chair from Mr. Glover, who was renting it from someone else. She said she deposited the entire rent into Mr. Glover’s business account each week, and the owner of the building subsequently withdrew the rent from that account. Ms. Conley said Mr. Glover was not making a profit on the salon; he solely gave her a way to make a profit. Ms. Conley did not pay any money to Mr. Glover, nor did he pay any to her based on the salon’s revenue or customers. Mr. Glover never gave Ms. Conley any money for the business, nor did he spend any money on the business, other than paying the rent a couple of times because she could not afford it. He has, however, given her money for personal reasons.

Ms. Conley said she left New Millennium Stylez prior to the COVID-19 pandemic. She is not aware of anyone else ever working at New Millennium Stylez.

The OIG contacted Ms. Conley subsequent to her initial interview, and she requested we speak to her through her attorney. The OIG contacted her attorney and asked for clarification on the difference between the operation of “New Millennium Stylez LLC”, “New Millennium Stylez LLC Andrea”, and “New Millennium Stylez.” The OIG also asked why Mr. Glover paid Ms. Conley’s business tax in July 2020, when she previously stated Mr. Glover did not pay any money toward the hair salon business. Ms. Conley’s attorney responded as follows:

Ms. Conely (sic)... never registered a business on Sunbiz. She knows nothing of the three entities listed in your first inquiry. She does not know if or why Mr. Glover

paid the tax bill in July 2020... she paid all of her bills and... is not aware of him paying anything towards the business... She has always paid her license renewal... Not saying that he didn't pay it. She just doesn't remember.

OIG Interview of My Salon Suite Managing Member Richard Dorfman

Mr. Dorfman told the OIG that he rents the My Salon Suite building located at 220 N. Congress Avenue in Boynton Beach, Florida, and subleases out the suites to beauticians. He recalled that Mr. Glover rented a space in the building for his girlfriend Andrea, who was the stylist. Mr. Dorfman said that after Andrea left, Mr. Glover tried to maintain the space at My Salon Suite with income from other sources, but it did not work out. Mr. Dorfman said February 28, 2020, was the last rent payment made for New Millennium Stylez. Mr. Dorfman attempted to withdraw rent on March 7, 2020, March 11, 2020, and March 17, 2020, and was declined due to insufficient account funds.

Mr. Dorfman said the My Salon Suite building shut down on March 31, 2020, because of the Governor's pandemic order. The building reopened in May of 2020 but New Millennium Stylez did not return. Mr. Dorfman is not sure exactly when, prior to the shutdown, New Millennium Stylez vacated the suite it was renting, but knows that the company was gone when the rest of the building's tenants returned in May 2020.

OIG Conclusion

The following OIG chart illustrates key dates regarding Mr. Glover's Restart Grant application:



In his June 18, 2020 application Mr. Glover listed his business type as, "Hair Salons, Nail Salons, Barber Shops" and the business impact by COVID-19 as, "We had to close due to state and federal mandate. Our cosmetology place (beauty salon) was effected (sic) by the Governor's order. We lost approximately \$12,400."

Mr. Glover applied for and received a Restart Business Grant for the purpose paying eligible expenses of an applicant business. The Restart Business Grant application requirements specify that applicant businesses must have been operational on February 29, 2020. Mr. Glover's last rental payment to Mr. Richard Dorfman to operate New Millennium Stylez at 220 N. Congress Avenue, Boynton Beach, was on February 28, 2020, and Ms. Conley, the salon's sole staff member, told the OIG that she left the business in late February or early March, 2020. The building owner of My Salon Suite told the OIG that the building closed on March 31, 2020 and reopened in May 2020. Mr. Glover did not pay rent after February 28, 2020, and did not return to operate New Millennium Stylez at that location when the building reopened.

During our investigation, Mr. Glover provided no evidence that his salon reopened during Phase 1 of the Plan to reopen barbershops, hair salons, and nail salons, or anytime thereafter. Although Mr. Glover stated that his businesses were still operating at 1615 S. Congress Avenue, Suite 103, Delray Beach, he offered no evidence to show that he operated a salon at that location. Additionally, Ms. Conley stated that Mr. Glover used this location for his scrap metals business.

Mr. Glover received Restart Business Grant monies on July 13, 2020 and spent the monies in a variety of ways that did not support the applicant business. Although he used some monies to pay for the business tax receipt and gave monies to Ms. Conley, Ms. Conley told the OIG that she stopped working as a stylist for New Millennium Stylez in February or March of 2020 (months prior to the company's receipt of Restart Grant funds) and that the monies Mr. Glover gave her after that time was for "personal" reasons.

Mr. Glover also used grant funds expenditures, such as cash withdrawals, which had no apparent relation to the applicant business. Moreover, neither Mr. Glover nor his accountant offered evidence of eligible expenses during their interviews. In response to an OIG request for all "records reflecting monthly operating expenses, including rent, salaries, utilities, and supplies," and all "checks, electronic funds transfers, or other forms of payment relating to business expenses," Mr. Glover produced a record for a purchase of silver from a precious metals dealer.

Based upon our review of the records and statements of those interviewed, we found that the allegation is **supported**.

IDENTIFIED, QUESTIONED, AND AVOIDABLE COSTS

Identified Costs: \$25,000

ACKNOWLEDGEMENT

The Inspector General's Investigations Division would like to thank the County Department of Housing and Economic Development staff for their cooperation throughout this investigation.

RECOMMENDED CORRECTIVE ACTIONS

The OIG recommends that the County seek reimbursement of \$25,000.00 in issued funds.

RESPONSE FROM MANAGEMENT

Pursuant to Article XII, Section 2-427 of the Palm Beach County Code, DHED was provided the opportunity to submit a written explanation or rebuttal to the findings as stated in this Investigative Report within ten (10) calendar days. Their written response is as follows:

The Department of Housing and Economic Development concurs with finding and recommendation included in the Draft Investigative Report for Case Number 2021-0005 regarding Patrick Glover.

Upon release from the OIG of the final report, the Department of Housing & Economic Development will begin the process of seeking reimbursement of the \$25,000 of Restart Business Grant funds due to ineligible expenditures of those funds by Mr. Glover.

RESPONSE FROM PATRICK GLOVER

Pursuant to Article XII, Section 2-427 of the Palm Beach County Code, Mr. Glover was provided the opportunity to submit a written explanation or rebuttal to the findings as stated in this Investigative Report within ten (10) calendar days. Mr. Glover did not submit a response.

This Investigation has been conducted in accordance with the ASSOCIATION OF INSPECTORS GENERAL Principles & Quality Standards for Investigations.