511-1

BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY (X) Regular Meeting Date: November 20, 2007) Consent) Workshop () Public Hearing Department Submitted By: Environmental Resources Management **Submitted For:** Environmental Resources Management Engineering and Public Works Airports Water Utilities

PALM BEACH COUNTY

<u>I. EXECUTIVE BRIEF</u>

Motion and Title: Staff recommends motion to approve:

A) Employee Interchange Agreement (EIA) with the U.S. Army Corps of Engineers (COE) in an amount not-to-exceed \$377,000 to fund a COE staff position dedicated to reviewing County permit applications through September 30, 2009;

B) Budget Transfer of \$150,800 in the Transportation Improvement Fund from Road Program Sweep Reserves to EIA with the COE of behalf of Engineering and Public Works Department; and

C) Waiver of advance payment prohibition cited in County Policy and Procedure Memorandum No. CW-F-049 for this Agreement.

Summary: Federal regulations require that the COE review, approve and permit certain projects constructed by County departments: Airports, Engineering & Public Works, Environmental Resources Management, Facilities Development & Operations, and Water Utilities. Permitting delays caused by insufficient COE staffing negatively impact County operations, schedules and construction costs. The listed departments will jointly fund a senior level COE reviewer dedicated to County projects to expedite the permitting process. The South Florida Water Management District (District) and the Florida Department of Transportation (FDOT) approved a similar agreement to fund permit review positions at the COE. The County is required to advance each year's estimated salary and travel cost. Typically, an advance is not authorized by County contracts. However, staff is seeking a Board waiver of this policy because these permitting services are deemed necessary for County business, and, the Agreement mitigates risk of loss by requiring periodic reconciliations. The EIA may be renewed annually. Countywide (SF)

Policy Issues: Twenty five (25) County permit applications are presently awaiting review and approval by the COE permitting staff. Several have been under review for longer than one (1) year. The County anticipates submitting more than thirty (30) applications over the next two (2) years. A dedicated COE reviewer will provide a level of service that is beyond the normal work performed on regulatory projects. Funding of the position will not exceed \$186,000 for the first year and \$191,000 for the second year. Either party may terminate the Agreement for convenience with a sixty (60) day notice.

Attachments:

- 1. Employee Interchange Agreement
- 2. Budget Transfer (1)

Recommended by:

Approved by:

Ref lines11/2/07Department DirectorDateMellins11/2/07Department DirectorDateCounty AdministratorDate

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years Conital Even on diturned	2008	2009	2010	2011	2012
Capital Expenditures Operating Costs	186,000	191,000		<u></u>	
External Revenues					
Program Income (County)			<u> </u>		
In-Kind Match (County)		<u> </u>			<u></u>
NET FISCAL IMPACT	186,000	<u>191,000</u>			
# ADDITIONAL FTE POSITIONS (Cumulative)	·				
Is Item Included in Current	Budget?	Yes _	<u>. </u>	No	
Budget Account No.:	Fund Program	Department _	Unit _	Object_	

В. **Recommended Sources of Funds/Summary of Fiscal Impact:**

		2008	2009	Total
20% ERM	3652-381-M100-3401	37,200	38,200	75,400
20% DOA	3652-381-M100-3401 4111-121-A175- 34016 5	م 37,200 م	38,200	75,400
20% WUD	4001-720-2322-3401	37,200	38,200	75,400
40% ENG	3500-361-1187-3401	74,400	76,400	150,800
Total				377,000
		()		

Department Fiscal Review: С.

III. REVIEW COMMENTS

A.

B.

OFMB Fiscal and /or Contract Dev. and Control Comments: $\frac{10}{10}$ $\frac{10}{2}$ $\frac{10}{2}$ $\frac{10}{2}$ $\frac{10}{2}$ This Contract complies with a TPION

This Contract complies with our contract review requirements. ERCH has highlighted a watur Film County Policies.

/thm Assistant County Attorney

С. **Other Department Review:**

Legal Sufficiency:

Δ Department Director, Engineering and Public Works Department Director, Airports

1.07 V0 No7.1.61.7

Department Director, Water Utilities

Attachment 1

EMPLOYEE INTERCHANGE AGREEMENT BETWEEN PALM BEACH COUNTY AND U.S. ARMY CORPS OF ENGINEERS

THIS EMPLOYEE INTERCHANGE AGREEMENT ("EIA") is made and entered into on this ______day of ______, 2007, by and between PALM BEACH COUNTY, a political subdivision of the State of Florida, hereinafter referred to as "COUNTY", located at 301 North Olive Avenue, West Palm Beach, Florida 33401, and the U.S. ARMY CORPS OF ENGINEERS, hereinafter referred to as "USACOE", a federal agency, (both being hereinafter referred to collectively as "the PARTIES").

WITNESSETH:

WHEREAS, the COUNTY is a political subdivision of the State of Florida with the power to enter into contracts with public agencies, private corporations or other persons; and

WHEREAS, the COUNTY desires to accelerate the review of its proposed projects that are subject to review, approval and permitting by the USACOE prior to construction; and

WHEREAS, the USACOE desires to increase its level of involvement during the planning, programming and project development process of the County's projects; and

WHEREAS, the USACOE is responsible for review of federal and state agency actions under Section 404 of the Clean Water Act, Section 10 of the River and Harbor Act of 1899 and Section 103 of the Marine Resources, Protection and Sanctuaries Act, and is required to satisfy the requirements of the National Environmental Policy Act ("NEPA"); and

WHEREAS, the PARTIES have determined that it is mutually beneficial to increase funding to the USACOE to enable the USACOE to provide the COUNTY with dedicated project review staff so that COUNTY projects may be reviewed and evaluated more promptly and, if approved, timely designed and constructed in accordance with the project implementation schedule of the COUNTY; and

WHEREAS, the USACOE has determined that: (1) it is authorized, pursuant to Section 214 of the Water Resources Development Act of 2000, as amended, to accept and expend funds contributed by non-federal public entities to expedite the evaluation of permits under the jurisdiction of USACOE; and (2) evaluating permits on an expedited basis requires the USACOE to provide a level of service beyond the normal work it performs on regulatory projects; and

WHEREAS, the COUNTY is willing to fund one senior-level position at the USACOE to ensure priority project review and a level of service beyond the normal work performed on regulatory projects; and WHEREAS, the COUNTY understands that this EIA will result in expedited review but, in no way, ensures favorable review of permit applications.

NOW, THEREFORE, in consideration of the foregoing promises and mutual promises set forth below, the PARTIES hereto agree, with the intention of being legally bound, to the following:

1. Responsibilities of USACOE:

A. The USACOE shall provide one dedicated qualified, senior-level project review specialist to review projects and applications submitted by the COUNTY for review, consideration, and/or approval. The senior-level review specialist shall be assigned to all COUNTY applications and items submitted for review.

B. For actions related to permitting, the USACOE shall provide one senior-level project_review specialist to conduct priority project coordination, technical assistance and document review on COUNTY projects.

C. The USACOE shall maintain time records identifying the number of hours the senior-level project_review specialist performs work on COUNTY applications and projects in accordance with this EIA.

D. At least thirty (30) days prior to the commencement of each fiscal year (October 1st), the USACOE shall submit an invoice requesting funding on an advance payment basis for that fiscal year, and semi-annually or quarterly the USACOE shall submit reconciliation reports to the COUNTY along with documentation sufficient to the support actual hours worked under this EIA during the corresponding timeframe.

E. The USACOE shall deliver the above cited invoices and reconciliation reports to:

Richard Walesky, Director 2300 N Jog Rod 4th fl, West Palm Beach, FL 33411

2. Responsibilities of the COUNTY:

A. The COUNTY shall provide funding for the salary and employee benefits for the senior-level project_review specialist during its 2008 and 2009 fiscal years in an amount not to exceed a total of three hundred and seventy-seven thousand dollars and no cents (\$377,000), in accordance with the schedule set forth in **Exhibit A**. In addition, the senior-level project_review specialist shall be compensated for necessary travel expenses incurred in connection with this EIA on the same basis as if (s)he were a regular employee of the USACOE.

B. In fiscal years 2008 and 2009, respectively, the COUNTY shall provide payment to the USACOE within thirty (30) days of receipt and approval of an invoice requesting

funds in accordance with paragraph 1.D. above. The COUNTY shall provide funds for each fiscal year in an amount not to exceed the amounts provided in **Exhibit A**.

- 3. The COUNTY'S performance and obligation to provide funding under this EIA for any fiscal year beyond FY 2008 is contingent upon an annual appropriation for such purpose by the Palm Beach County Board of County Commissioners, and appropriation for one year does not suggest that subsequent appropriations will be pursued or approved.
- 4. The PARTIES act in an independent capacity in the performance of their respective functions under this EIA, and neither PARTY shall be construed as the officer, agent or employee of the other.
- 5. The senior-level project review_specialist provided for herein shall at all times be an employee of the USACOE, not the COUNTY, and the USACOE shall be solely responsible for said employee and for the supervision of said employee.
- 6. In no way shall it be construed or implied that either the COUNTY or the USACOE is intending to abrogate its obligation and duty to comply with the regulations promulgated under the Clean Water Act of 1977, as amended; Section 10 of the River and Harbor Act; Section 103 of the Marine Resources, Protection and Sanctuaries Act; the Fish and Wildlife Coordination Act of 1958, as amended; the National Environmental Policy Act of 1969, or and other applicable federal laws and regulations.
- 7. Either PARTY shall have the right to terminate this Agreement for convenience by providing sixty (60) days written notice to the other PARTY. The USACOE shall be compensated for senior-level project_review specialist services rendered through the date of termination. In the event of termination by the COUNTY, the USACOE shall within ninety (90) days of the date of termination return to the COUNTY all unexpended advance payments provided in accordance with paragraph 1.D. above and this AIE.
- 8. The Project Manager for the COUNTY is Richard Walesky, Director of Environmental Resources Management, 2300 N Jog Rod 4th fl, West Palm Beach, FL 33411, (561) 233-2400. The Project Manager for the USACOE is [NAME, ADDRESS, PHONE NUMBER, PENDING]. All notices required to be given under this EIA shall be delivered by certified mail, return receipt requested, hand delivery or other delivery service requiring signed acceptance. If sent to the COUNTY, notices shall be addressed to the Project Manager with a copy sent to the Palm Beach County Attorney's Office, Attn: ERM Attorney, 301 North Olive Avenue, 6th Floor, West Palm Beach, FL 33401.
- 9. Upon execution by both PARTIES, this EIA shall become effective ("Effective Date") and shall remain in effect until September 30, 2009 ("Expiration Date"), unless terminated sooner as a result of lack of funding, for good cause, or for the convenience of either PARTY. This EIA may be extended for a term beyond the Expiration Date, at the option of the PARTIES, through execution of an amendment or agreement signed by the PARTIES.

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- 10. Participation by the USACOE in this EIA is subject to the United States Congress's extension of the authority currently provided in Section 214 of the Water Resources Development Act, which is now scheduled to expire on December 31, 2008.
- 11. The interpretation, construction, effect, performance, and enforcement and of this EIA shall be governed by and consistent with the applicable federal law and regulations and applicable laws and regulations of the State of Florida.
- 12. The PARTIES agree that this EIA sets forth the entire agreement between the PARTIES and that there are no promises or understandings other than those stated herein. This EIA may be amended only with the written approval of the PARTIES through a duly executed amendment. Any changes, amendments, corrections, or additions to this EIA shall be in writing and executed by the PARTIES' duly authorized agents or officials with the same formalities used herein, in accordance with applicable law. Any amendment hereto shall become effective upon execution by both PARTIES.
- 13. Consistent with Federal law, regulation and policy, the USACOE shall maintain records and the COUNTY shall have inspection and audit rights as follows:
 - A. <u>Maintenance of Records</u>: The USACOE shall maintain all financial and nonfinancial records and reports directly or indirectly related to the negotiation or performance of this EIA including but not limited to supporting documentation for any service rates, expenses, research or reports. Such records shall be maintained and made available for inspection for a period of five years from completing performance and receiving final payment under this EIA.
 - B. <u>Examination of Records</u>: The COUNTY or its designated agent shall have the right to examine, in accordance with generally accepted governmental auditing standards, all records directly or indirectly related to this EIA. Such examination may be made within five years from the date of final payment under this EIA and upon reasonable notice as to time and place.
 - C. <u>Extended Availability of Records for Legal Disputes</u>: In the event that the COUNTY should become involved in a legal dispute with a third party arising from performance under this EIA, the USACOE shall extend the period of maintenance for all records relating to the Agreement until the final disposition of the legal dispute, and all such records shall be made readily available to the COUNTY.
- 14. Consistent with Federal law, regulation and policy, the USACOE shall allow public access to all project documents and materials in accordance with the provisions of Chapter 119, Florida Statutes. Should the USACOE assert any exemptions to the requirements of Chapter 119 and related statutes, the burden of establishing such exemption, by way of injunctive or other relief as provided by law, shall be upon the USACOE.
- 15. Each PARTY shall be responsible for its own actions and negligence.

16. If any term or provision of this EIA, or the application thereof to any person or circumstance, shall, to any extent, be held invalid or unenforceable, the remainder of this EIA, or the application of such terms or provision, to persons or circumstances other than those as to which it is held invalid or unenforceable, shall not be affected, and every other term and provision of this EIA shall be deemed valid and enforceable to the extent permitted by law.

IN WITNESS WHEREOF, the PARTIES or their duly authorized representatives hereby execute this Agreement.

By:

ATTEST: SHARON R. BOCK Clerk & Comptroller PALM BEACH COUNTY, FLORIDA BY BOARD OF COUNTY COMMISSIONERS

By: _____ Deputy Clerk

Addie L. Greene, Chairperson

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By: / Khow

Assistant County Attorney

APPROVED AS TO FORM AND LEGAL SUFFICIENCY CONDITIONS

APPROVED AS TO TERMS AND

By:

Director, Env. Res. Management

U.S. ARMY CORPS OF ENGINEERS

Typed Name & Title

By:

USACOE Attorney

.

By: _

EMPLOYEE INTERCHANGE AGREEMENT BETWEEN PALM BEACH COUNTY AND U.S. ARMY CORPS OF ENGINEERS

EXHIBIT A

1. Estimated funding to be provided by the COUNTY to the USACOE for Fiscal Year 2008¹:

A. Salary and Employee Benefits shall not exceed a total amount of \$ 184,000B. Travel Expenses shall not exceed a total amount of \$2,000

2. Estimated funding to be provided by the COUNTY to the USACOE for Fiscal Year 2009²

A. Salary and Employment Benefits shall not exceed a total amount of \$189,000B. Travel Expenses shall not exceed a total amount of \$2,000

- 3. The funding provided by the COUNTY to the USACOE for fiscal Years 2008 and 2009, including all Salary, Employment Benefits, and Travel Expenses provided pursuant to paragraphs 1 and 2 above, shall not exceed a total amount of \$377,000.
- 4. The funding provided for herein is based on an estimate of the number of potential work hours the senior-level project review_specialist will perform under the Employee Interchange Agreement ("EIA") (e.g. 40 hours worked per week for 52 weeks per year, less leave, training and other hours of work that are not to be compensated under the EIA) multiplied by the actual hourly wage rate for the senior-level project review specialist, plus a percentage factor to cover employee benefits (annual and sick leave, medical, FICA, etc.), a percentage factor to fund a pro-rata share of certain overhead expenses including a G&A rate (USACOE overhead rate) and a percentage factor to fund overhead costs specific to the Regulatory Division. The senior-level project review specialist compensation will be established by multiplying the above cited rates by the actual hours the senior-level project review_specialist spends working on COUNTY projects pursuant to the EIA.

¹Estimates based on funding starting October 1, 2007 and ending September 30, 2008.

² Estimates based on funding starting October 1, 2008 and ending September 30, 2009.

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BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY BUDGET<u>Transfer</u>

FUND Transportation Improvement

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BGEX 100407-1324

ACCOUNT NUMBER ACCOUNT NAME	ORIGINAL BUDGET			DECREASE	ADJUSTED BUDGET	EXPENDED/ ENCUMBERED AS OF 10/04/07	REMAINING BALANCE	
INTERCHANGE AGREEMENT/ARMY COE 3500-361-1187-3401 Other Contractual Services	Q	0	150,800	0	150,800	0	150,800	
ROAD PROGRAM SWEEP RESERVES 3500-361-9997-9901 Contingency Reserves	16,381,209	3,277,369	0 150,800	<u>150.800</u> 150,800	3,126,569			
Engineering & Public Works	SIGNATURE R.D. Word		DATE 		By Board of County Commissioners At Meeting of <u>10/16/07</u>			
Administration / Budget Approval OFMB Department – Posted	And	Detry of the		1-07		Clerk to the f County Commiss	ioners	