Agenda Item

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

AGENDA ITEM SUMMARY

 					
Meeting Date: June 17, 2008	[X]	Consent Workshop	[] Regular [] Public Hearing		
Department:		monionop	L] . asiio . isaning		
Submitted By: Department of Airports					
Submitted For:					
I. EXECUTIVE BRIEF					

Motion and Title: Staff recommends motion to:

A. **Approve** a First Amendment to the Terminal Building Lease Agreement with the General Services Administration (GSA), an Executive Agency of the United States of America, extending the rental commencement date from December 1, 2007 to March 1, 2008 and waiving the public construction bond requirement.

B. **Authorize** staff to write off all lease charges and late fees for the Terminal Building Lease Agreement for the period commencing December 1, 2007 and ending on February 29, 2008 in the amount of \$63,776.18.

Summary: On June 5, 2007, the Board approved a Terminal Building Lease Agreement (Lease) (R-2007-0855) with the GSA to construct office and support areas for the Transportation Security Administration (TSA). The Lease required the GSA to commence payment of rental upon issuance of a certificate of occupancy for the initial improvements or December 1, 2007, whichever occurred first. The Lease also required the GSA's contractors to furnish a public construction bond for the benefit of the County. The GSA has requested that the rental commencement date be extended to March 1, 2008 due to construction and administrative delays. The GSA has also requested that the public construction bond requirement be waived based on the advice of its legal office, which has concluded that the County cannot be named as a dual obligee on the bond provided to the GSA by its contractors. The Lease will continue to require the GSA to ensure all improvements are constructed to completion and that all of its contractors will be paid. **Countywide (JB)**

Background and Justification: The GSA leases administrative space at PBIA for use by the TSA. The GSA also leases additional space for the TSA off-airport. The GSA entered into the Lease for the purpose of constructing additional office and support space, which would allow the TSA to consolidate its operations at PBIA.

Attachments:

- 1. Amendment No. 1 to Terminal Space Lease Agreement (3)
- 2. GSA Correspondence dated February 14, 2008 (1)
- 3. GSA Correspondence dated March 10, 2008 (1)

Recommended By:	Jun Pely	5/19/08
	Department Director	Date
Approved By:	Aca	6/12/08
	County Administrator	Date

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>
Capital Expenditures Operating Costs Operating Revenues Program Income (County) In-Kind Match (County)	63,776				
NET FISCAL IMPACT # ADDITIONAL FTE POSITIONS (Cumulative)	<u>63,776</u>	0	0	0	0

Is Item Included in Current Budget? Yes <u>No X</u> Budget Account No: Fund <u>4100</u> Department <u>120</u> Unit <u>8430</u> R Source <u>4413</u> Reporting Category <u>No X</u>

B. Recommended Sources of Funds/Summary of Fiscal Impact:

Approval of the Amendment will result in a reduction of revenues of \$63,776.18, which includes \$63,396.57 in rental and \$379.61 in late fees.

C. Departmental Fiscal Review:

III. REVIEW COMMENTS

A. OFMB Fiscal and/or Contract Development and Control Comments: THE TERMINAL BUILDING LEASE AGREEMENT DATED JUNE 5, 2007 13 FOR AN ANNUAL RENTAL OF \$253,588,35.

6.400

Contract Dev. and Control 6/9/05

This amendment complies with our review requirements.

B. Legal Sufficiency:

~ 6/10/08 Assistant County Attorney

U J

C. Other Department Review:

Department Director

REVISED 9/03 ADM FORM 01 (THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT)

FIRST AMENDMENT TO TERMINAL BUILDING LEASE AGREEMENT BETWEEN PALM BEACH COUNTY AND THE GENERAL SERVICES ADMINISTRATION

THIS FIRST AMENDMENT TO TERMINAL BUILDING LEASE AGREEMENT (this "Amendment") is made and entered into this _____ day of _____, 2008, by and between Palm Beach County, a political subdivision of the State of Florida (the "County), and the General Services Administration, an Executive Agency of the United States of America ("Lessee").

WITNESSETH:

WHEREAS, County, by and through its Department of Airports (the "Department") owns and operates the Palm Beach International Airport, located in Palm Beach County, Florida (the "Airport); and

WHEREAS, pursuant to that certain Terminal Building Lease Agreement between County and Lessee dated June 05, 2007 (R2007-0855) (the "Lease"), Lessee leases 4,925 square feet of Type 4 Space at a rate of \$51.49 per square foot, for an annual rental of \$253,588.25; and

WHEREAS, the parties have agreed to amend the Agreement to extend the term of the Agreement to provide additional time for construction of the premises prior to the commencement of rental payments and to delete the requirement that Lessee's contractor furnish a construction bond for improvements; and

WHEREAS, Lessee acknowledges the rental rates set forth above are adjusted annually; and

WHEREAS, the parties hereto desire to amend the Lease in accordance with the terms and conditions set forth herein.

NOW, THEREFORE, in consideration of the premises and the mutual covenants herein contained, and for such other good and valuable consideration, the receipt of which the parties hereby expressly acknowledge, the parties hereto covenant and agree to the following terms and conditions:

1. The foregoing recitals are true and correct and are hereby incorporated herein by reference. Terms not defined herein shall have the meanings ascribed to them in the Lease.

2. Article 3.02 of the Lease is hereby deleted in its entirety and replaced with the following:

3.02 <u>Commencement Date.</u> The term of this Lease shall commence on March 01, 2008 (the "Commencement Date") and shall terminate on November 30, 2012 (the "Term").

3. Article 10.04 of the Lease is hereby deleted in its entirety and replaced with the following:

10.04 <u>Contractor Requirements</u>. Lessee shall require its contractors to furnish satisfactory evidence of statutory Worker's Compensation insurance, comprehensive general liability insurance, comprehensive auto insurance and physical damage insurance on a Builder's Risk form with the interest of County endorsed thereon, in such amounts and in such manner as County's Risk Management Department may reasonably require. County's Risk Management Department may require additional insurance for any alterations, additions or improvements approved

pursuant to this Lease in such amounts as County's Risk Management Department reasonably determines to be necessary.

4. Except as specifically modified herein, all of the terms and conditions of the Lease shall remain unmodified and in full force and effect and are hereby ratified and confirmed by the parties hereto.

5. This Amendment shall become effective when signed by both the parties hereto and approved by the Palm Beach County Board of County Commissioners.

(Remainder of page intentionally left blank)

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IN WITNESS WHEREOF, the parties hereto have caused this Amendment to be signed by the Chair of the Board of County Commissioners and the seal of the Board to be affixed hereto by the Clerk of the Board, pursuant to the authority granted by the Board and the General Services Administration, an Executive Agency of the United States of America, has caused these presents to be signed in its name by its duly authorized officer, the Contracting Officer, acting on behalf of the Lessee, the day and year first written above.

ATTEST:

Sharon R. Bock, Clerk and Comptroller

By:

Deputy Clerk

PALM BEACH COUNTY, a political subdivision of the State of Florida, by its **Board of County Commissioners**

By: _

Addie L. Greene, Chairperson

(SEAL)

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

County Attorney By:

APPROVED AS TO TERMS AND CONDITIONS

Bv: Director - Department of Airports

ATTEST:

Signed, sealed and delivered in the Presence of two witnesses for LESSEE

enda Print Name Print Name

LESSEE: GENERAL SERVICES ADMINISTRATION

James

Louise Long **Contracting Officer**

General Services Administration First Amendment to Terminal Building Lease Agreement GSA Lease No. LFL47818 February 14, 2008

MEMORANDUM	FOR	CHRISTOPHER BANKS CONTRACT SPECIALIST ACQUISITION MANAGEMENT DIVISION (4PM)
FROM:		GEORGE U. LANE JR. SENIOR ASSISTANT REGIONAL COUNSEL OFFICE OF REGIONAL COUNSEL (4L)

SUBJECT: Miller Act Bonding: Dual Obligee

The question presented is whether the Miller Act prohibits having dual obligees on performance and payment bonds for government construction projects.

Response: I believe such dual obligees are prohibited.

In short summary the Miller Act, 40 U.S.C. §3133, 3134 mandates obtaining performance and payment bonds from contractors for all Federal construction projects exceeding \$25,000.00. Under such bonding the United States is the obligee. Historically, the limitation on what party or entity may be the obligee on the bonds is clear. In <u>UNITED STATES of America, to the Use of ACME FURNACE FITTING CO., v. FT. GEORGE G. MEADE DEFENSE HOUSING</u> <u>CORPORATION NO.1, et.al.</u>, 186 F.Supp. 639 (USDC MD, 1960), the court stated:

The requirement that Miller Act bonds must be furnished "to the United States" means that the United States shall be named as a sole obligee. Miller Act, § 1 et seq., 40 U.S.C.A. § 270a et seq. (now 40 U.S.C.A. §3133)

Further, the primarily purpose of the Miller Act is to provide protection for the subcontractors and suppliers who furnish work to the prime or general contractors on Federal construction projects. Not only do the bonds provide a source of funds to pay these parties if the prime contractor cannot, but affords these subcontractors access to Federal court through a civil suit filed by them "on behalf of the United States of America". I am concerned that adding another obligee to the bonds could adversely affect the subcontractors' ability to use these bonds as a vehicle to reach Federal court.



Southeast Sunbelt Region Realty Services Division 7771 W. Oakland Park Boulevard, Suite 119 Sunrise, Florida 33351 Phone: 954-356-7698, Fax: 954-356-7675

U.S. General Services Administration

March 10, 2008

Ms. Laura Beebe Deputy Director, Airports Business Affairs Palm Beach County Department of Airports 846 Palm Beach International Airport West Palm Beach, Florida 33406

Re: Lease Number LFL47818

Dear Ms. Beebe:

This letter is in response to your attached e-mail dated March 4, 2008. The General Services Administration is in agreement with Palm Beach International Airport and would like to work through the following four issues so that we can begin construction of the new Transportation Safety Administration space at PBIA. In the meantime, please proceed and draft an amendment to this lease for my review and signature.

(1). <u>Rent:</u> GSA agrees to start rent beginning March 1, 2008 even though we do not occupy the space. I am going to input a special appeal to get rent started in our system without a signed lease amendment. In the meantime, please get the lease amendment before the Board of Commissioners in early May. Be sure amendment shows a March 1, 2008 effective date with an annual rental amount. Everything must match in order for GSA to process payment. Also, I will need a completed ACH form which I will fax over to you.

(2). <u>Location of Sanitary Line</u>: Government will take full responsibility for the location and installation of the sanitary line. We hope the airport will assist us in order to avoid unnecessary delays in the process.

(3). <u>Construction Bond</u>: Per your e-mail, please proceed with waiver of the bond requirement and include the waiver in the lease amendment.

(4). <u>Insurance</u>: The GSA Construction Branch has agreed to get PBIA the required documentation of insurance by Tuesday, March 18, 2008. Please let me know if you do not receive this documentation by this date.

I hope this will satisfy all outstanding issues. The TSA is very anxious to get into this space. I have been told that once a permit has been issued, it will take approximately 90 days to complete the construction.

If you have any questions, please give me a call at (954) 356-7662 extension 120.

Sincerely,

Louise Long Contracting Officer

www.gsa.gov