

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

FY 2010 BUDGET DEVELOPMENT DISCUSSION

FEBRUARY 3, 2009

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**BUDGETED/ADOPTED REVENUES and APPROPRIATIONS
COUNTYWIDE AD VALOREM FUNDS**

	Millage Rate	4.2800	3.7811	3.7811	3.7811	3.9743	4.0737	4.3421	Roll Back + Increase	Roll Back (@ '09 Max)
									in Per-capita FL Pers	+ Increase In PCIG
	% Increase in Millage Rate			0.0%	0.0%	5.1%	7.7%	14.8%	Inc Growth (PCIG)	Majority
REVENUES	Adopted Budget	Adopted Budget	Adopted Budget	FY 2010	FY 2010	FY 2010	FY 2010	FY 2010		
	FY 2007	FY 2008	FY 2009							
Sheriff	\$32,244,316	\$47,695,500	\$54,364,966	\$57,083,214	\$57,083,214	\$57,083,214	\$57,083,214	\$57,083,214		
Other Constitutional Officers	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2008 value	160,359,915,141
Judicial	92,400	80,000	85,000	85,000	85,000	85,000	85,000	85,000	5% loss in value	(8,017,995,757)
Major Revenues	205,455,000	206,355,000	191,916,000	180,000,000	180,000,000	180,000,000	180,000,000	180,000,000		152,341,919,384
BCC Dept. Revenue	31,962,647	32,427,729	35,110,066	36,163,368	36,163,368	36,163,368	36,163,368	36,163,368	New Constr. (0.5%)	801,799,576
Other BCC Revenue	30,036,818	29,603,672	35,588,276	29,754,924	29,754,924	29,754,924	29,754,924	29,754,924	2009 value	153,143,718,960
Interest	6,994,018	7,288,599	8,552,773	8,552,773	8,552,773	8,552,773	8,552,773	8,552,773		
Balance Brought Forward	201,901,523	218,652,200	217,039,753	190,000,000	190,000,000	190,000,000	190,000,000	190,000,000	FY 2009 tax rev	605,453,996
Statutory Reserve	(48,562,431)	(47,249,636)	(45,639,327)	(44,413,283)	(45,913,283)	(45,639,327)	(45,639,327)	(47,701,406)	Roll back	3,9743
Ad Valorem Taxes	688,623,243	642,171,947	605,453,996	579,051,716	608,640,596	623,856,611	664,972,970	664,972,970	Roll back taxes	608,640,596
Total	\$1,150,747,534	\$1,139,025,011	\$1,104,471,503	\$1,038,277,712	\$1,066,366,593	\$1,081,856,563	\$1,120,910,844	\$1,120,910,844	Per-capita Personal Inc Growth	2.50%
									Roll back + Per Capita	4.0737
APPROPRIATIONS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2010	FY 2010	FY 2010	FY 2010	Taxes: Roll back + Per Capita	623,856,611
Sheriff	\$371,407,288	\$423,831,700	\$460,673,756	\$465,673,756	\$465,673,756	\$465,673,756	\$465,673,756	\$465,673,756	Taxes at 3.7811	579,051,716
Other Constitutional Officers	50,144,708	52,887,886	51,153,336	51,153,336	51,153,336	51,153,336	51,153,336	51,153,336	MAX MILLAGE (with catch-up provision)	
Judicial	1,281,193	1,257,589	4,213,646	4,213,646	4,213,646	4,213,646	4,213,646	4,213,646	2009 Tax	645,357,499
BCC Departments	358,431,612	351,826,982	335,083,170	333,820,280	333,820,280	333,820,280	333,820,280	333,820,280	2009 Roll Back	4,2362
Non Departmental	83,117,317	82,557,560	78,037,032	77,796,032	77,796,032	77,796,032	77,796,032	77,796,032	2009 Roll Back Taxes	648,754,117
Capital	85,639,983	22,210,360	14,328,370	25,000,000	25,000,000	25,000,000	25,000,000	25,000,000	Roll Back + Per Capita	4,3421
Debt Service (excludes voted)	70,867,464	64,443,210	69,338,949	85,566,764	85,566,764	85,566,764	85,566,764	85,566,764	Max Per Statute @ Majority	664,972,970
Reserves - Undesignated	124,857,969	123,009,189	91,643,244	85,000,000	85,000,000	85,000,000	85,000,000	85,000,000		
Reserves - Designated	5,000,000	500,000								
Reserves - Saving Intended for FY 09		16,500,535								
Remaining cuts to be made				(89,946,102)	(61,857,221)	(46,367,251)	(7,312,970)	(7,312,970)		
Total	\$1,150,747,534	\$1,139,025,011	\$1,104,471,503	\$1,128,223,814	\$1,128,223,814	\$1,128,223,814	\$1,128,223,814	\$1,128,223,814		
Undesignated Reserves/Total	10.9%	10.8%	8.3%	8.2%	8.0%	7.9%	7.6%	7.6%		
Undesignated and statutory reserves as a % of Total Budget net of reserves	16.99%	17.04%	13.55%	13.58%	13.34%	13.11%	12.81%	12.81%		

For purposes of this schedule, Countywide Ad Valorem Funds include: General Fund, County Transportation Trust Fund, Utility Tax - Electricity Fund and the Sales Tax Fund.
For purposes of this schedule, Major Revenues include: County Gas Tax, Sales Tax, State Revenue Sharing, Franchise Fees, Utility Taxes and Communications Tax

ASSUMPTIONS - FY 2010

PBSO: Revenue increase 5%, Appropriation increase \$10 Million (2%) net of \$5 million carryover
OTHER REVENUES: increase 3%
Ad Valorem: 5% decrease in total value, 0.5% new construction, 2.50% per-capita growth
Includes Ad Valorem funding for RTA/Tri Rail subsidy (\$6.7M)

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10 Year History - County Millage Rates

	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004	FY 2003	FY 2002	FY 2001	FY 2000
Countywide Operations	3.7811	3.7811	4.2800	4.4500	4.5000	4.5000	4.5000	4.5500	4.6000	4.6000
Debt Service	0.1845	0.2002	0.1975	0.2692	0.2677	0.2910	0.3084	0.3851	0.3362	0.3456
Library Operations	0.4970	0.4970	0.5650	0.5650	0.5403	0.5403	0.5403	0.5403	0.5403	0.5246
Debt Service	0.0457	0.0471	0.0339	0.0600	0.0404	0.0430	-----	-----	-----	-----
Fire-Rescue Main	2.9500	2.7794	2.9800	3.0990	3.1990	3.0500	3.0500	3.0500	2.9945	2.9129
Jupiter MSTU	2.2858	1.4809	1.4809	1.6066	1.5491	1.6252	1.7373	1.8445	1.8125	1.8876
Glades MSTU	-----	1.7621	1.8240	1.4032	1.4032	1.0212	1.0212	1.1681	1.1838	1.1838

**FIVE COUNTY MILLAGE RATE COMPARISON
2008 (FY 2009)**

<u>BCC Levies</u>	<u>Countywide Millage Rates</u>				
	Palm Beach	Broward	Hillsborough	Miami-Dade	Orange
Operating Millage	3.7811	4.8889	5.7439	4.8379	4.4347
Debt Service	0.1845	0.4256	0.0604	0.2850	
<u>Total Countywide BCC Levy</u>	<u>3.9656</u>	<u>5.3145</u>	<u>5.8043</u>	<u>5.1229</u>	<u>4.4347</u>
<u>School Board Levies</u>					
School (RLE & Local)	7.2510	7.4170	7.7770	7.5330	7.1500
School - Debt				0.2640	
<u>Total Countywide School Levy</u>	<u>7.2510</u>	<u>7.4170</u>	<u>7.7770</u>	<u>7.7970</u>	<u>7.1500</u>
<u>Countywide Special</u>					
<u>District Levies</u>	<u>2.2569</u>	<u>2.4825</u>	<u>1.5498</u>	<u>1.0797</u>	<u>0.6240</u>
<u>Total Countywide Levy</u>	<u>13.4735</u>	<u>15.2140</u>	<u>15.1311</u>	<u>13.9996</u>	<u>12.2087</u>
% Attributable to BCC	29.4%	34.9%	38.4%	36.6%	36.3%
<u>Non-Countywide Millage Rates</u>					
<u>BCC Levies</u>					
Fire Rescue	2.9500	2.5224	—	2.1851	—
Fire Debt	—	—	—	0.0420	—
Library Operating	0.4970	—	0.5583	0.3822	0.3748
Library Debt	0.0457	—	—	—	—
Unincorporated	—	2.3353	—	—	—
MSTU	—	—	4.3745	—	—
Unincorporated Park & Recreation	—	—	0.0259	—	—

<u>Countywide Special District Levies</u>					
	Palm Beach	Broward	Hillsborough	Miami-Dade	Orange
Children's Services Council	0.6009	0.3754	0.5000	0.4212	—
F.I.N.D.	0.0345	0.0345	—	0.0345	—
Health Care District	0.9975	1.4486	—	—	— *
Water Management District	0.5346	0.5346	0.3866	0.5346	0.5346 **
Everglades Construction	0.0894	0.0894	—	0.0894	0.0894 **
Port Authority	—	—	0.1950	—	—
Transit Authority	—	—	0.4682	—	—
<u>Total</u>	<u>2.2569</u>	<u>2.4825</u>	<u>1.5498</u>	<u>1.0797</u>	<u>0.6240</u>

* All taxpayers pay either 1.1913 mills to the South Hospital District or 1.7059 mills to the North Hospital District. Average = 1.4486 mills

** Some areas in Orange County pay 0.4158 mills for St. John's River WMD rather than the 0.6240 mills for SFWMD/Everglades

Ad Valorem Tax Impact on Homesteaded Residential Tax Payer

	FY 2008	FY 2009	FY 2010
Assessed Value	238,835	246,000	246,246
Homestead Exemption	<u>(25,000)</u>	<u>(50,000)</u>	<u>(50,000)</u>
Taxable Value	213,835	196,000	196,246

Assumes an average assessed value of \$246,000, a \$50,000 homestead exemption and a 0.1% increase in assessed value from 2009. Actual taxes will depend on individual assessments.

	Millage	Taxes	Millage	Taxes	Millage	Taxes
Countywide Non-Voted	3.7811	\$808.53	3.7811	\$741.10	4.0737	\$799.45
Countywide Voted Debt	<u>0.2002</u>	<u>42.81</u>	<u>0.1845</u>	<u>36.16</u>	<u>0.1845</u>	<u>36.21</u>
Total Countywide	3.9813	\$851.34	3.9656	\$777.26	4.2582	\$835.65
Library Non-Voted	0.4970	\$106.28	0.4970	\$97.41	0.4970	\$97.53
Library Voted Debt	<u>0.0471</u>	<u>10.07</u>	<u>0.0457</u>	<u>8.96</u>	<u>0.0457</u>	<u>8.97</u>
Total Library	0.5441	\$116.35	0.5427	\$106.37	0.5427	\$106.50
Fire Rescue - MSTU	2.7794	\$594.33	2.9500	\$578.20	2.9500	\$578.93
Fire Rescue - Jupiter	1.4809	\$316.67	2.2858	\$448.02	2.2858	\$448.58

Fee Increases for FY 2009

Department

Fee	FY 2008 Rate	FY 2009 Rate	Annual Revenue Increase
Parks & Recreation			
Ball Field Rental Fee (Without lights)	10.00	15.00	27,370
Ball Field Rental Fee (With lights)	20.00	25.00	7,840
Picnic Pavillion Rental (Weekday)	35.00	50.00	1,130
Picnic Pavillion Rental (Weekend)	100.00	150.00	20,635
John Prince Campground Fee	19.00-24.00	23.00-28.00	163,125
Peanut Island Campground Fee	16.50	20.00	20,300
South Bay Campground Fee	19.00-20.00	23.00-24.00	17,163
Aquacrest, North County, Santaluces, and Therapeutic Recreation Complex Pool Fee (Adult)	2.50	3.00	20,478
Aquacrest, North County, Santaluces, and Therapeutic Recreation Complex Pool Fee (Child)	2.00	2.50	13,322
Lake Lytal Pool Fee (Adult)	3.00	3.50	5,610
Lake Lytal Pool Fee (Child)	2.50	3.00	6,490
Ocean Inlet Marina - Docking Fee	8.00	10.00	13,300
Sub Total			316,763
Palm Tran			
Transportation Disadvantaged	0.00	2.00	86,710
Medical Examiner			
Cremation Certificate Fee	30.00	50.00	90,000
Expert Witness Fee	0.00	400.00	40,000
Student Fee	0.00	25.00	40,000
Sub Total			170,000
PBSO			
Alarm Renewal Fee	5.00	25.00	1,800,000
New Alarm Permit Fee	18.00	25.00	10,500
Sub Total			1,810,500
Fire Rescue			
Advanced Life Support			353,000
Advanced Life Support 1	470.00	490.00	
Advanced Life Support 2	630.00	650.00	
Basic Life Support	470.00	490.00	
Mileage	8.50	9.00	
Engineering			
Roadside Vendor Permit Ordinance			10,000
Annual Fees			
New permit (prior to June 1)	165.00	350.00	
New permit (June 1 or later)	100.00	250.00	
Renewal	165.00	300.00	
Miscellaneous Fees			
Voluntary Relocation	25.00	100.00	
Additional Location Evaluation	15.00	50.00	
Wait List	20.00	20.00	
Metal Plate Replacement	30.00	30.00	
Paper Permit Replacement	20.00	20.00	
Public Safety			
Towing Permit Fee	400.00	900.00	29,000
Total			2,775,973

MAJOR REVENUES IN AD VALOREM EQUIVALENT FUNDS

<u>Revenue Source</u>	<u>2004 Received Revenue</u>	<u>2005 Received Revenue</u>	<u>2006 Received Revenue</u>	<u>2007 Received Revenue</u>	<u>2008 Received Revenue</u>	<u>2009 Estimated Revenue</u>
Franchise Fee Electricity	17,905,261	20,836,584	25,022,599	25,495,545	25,042,044	~ 26,500,000
Utility Tax-Electricity	26,299,324	27,459,339	27,698,188	28,693,159	29,343,750	27,000,000
Utility Service Tax-Gas	897,495	1,032,806	1,184,481	1,131,044	1,199,575	1,000,000
Communications Services Tax	26,277,301	28,392,841	28,514,647	29,489,576	28,992,767	25,500,000
State Revenue Sharing Fs 218	25,040,944	26,153,737	27,881,335	26,814,892	24,757,350	25,000,000
Local Govt 1/2 Cent Sls Tax	73,705,133	76,660,073	80,019,101	76,120,744	72,375,457	70,000,000
County Gas Tax Fs 206.60	5,144,556	5,351,115	5,404,561	5,318,560	5,005,200	5,000,000
Total	175,270,014	185,886,493	195,724,913	193,063,520	186,716,144	180,000,000

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**POTENTIAL CUTS PREVIOUSLY IDENTIFIED DURING THE FY 2009
BUDGET DEVELOPMENT PROCESS**

Department/Division	Program	Description	Ad Valorem Decrease	Revenue Enhance	Positions Filled	Vacant	Service Impact
Public Safety/Therapy/Counseling	Therapy/Counseling	Eliminate Crisis Therapy Program	205,000		3		Eliminates all crisis therapy to 3,000 crime victims annually. Without our specialized trauma therapy, the citizens may experience an increase in joblessness, family breakdown, substance abuse, homelessness, suicide, school dropouts and medical costs. Therapy helps victims cope with depression and reduces the fear that prevents them from leaving their homes, going to the local malls, restaurants, attending school, and performing daily activities.
Capital	CCRT	Reduce proposed funding for CCRT capital projects	1,222,000				Postponing 6 of the 13 proposed CCRT projects will reduce Ad Valorem required by \$1.2 million, and leave \$735,000 for the remaining 7 projects in the proposed budget. The 6 projects to be postponed are: Roan Lane/Elmwood Estates - paving/drainage improvements; Westgate - drainage and sanitary sewer flood mitigation; Pine Ridge/Cherry Lane - water improvements on Bimini Lane; Englewood Manor - water installation on 2nd Ave.; Wallis Road Area - water improvements; and Royal Palm Estates - water improvements on Hatch Lane.
County Sponsored Programs	Summer Camp Scholarship Program	Eliminate program funding	513,000				With the 5% reduction previously proposed, this cut eliminates approximately 840 of the 2,130 summer camp scholarships issued to low-income children in Palm Beach County. The remainder of the scholarships are currently funded by other organizations, including the Children's Services Council.
Parks & Recreation	New User Fee	Boat Ramp Fee	400,000	400,000			This revenue (net of costs) will be generated from a \$10 fee for boat launching on weekends and holidays at the County's saltwater boat ramps.
Parks & Recreation	Parks Security	Reduce Park Ranger Program by 50%	675,000		10		Essential functions currently performed by Park Rangers will be absorbed by PBSO Park Enforcement Deputies and other Parks and Recreation Department employees. General response times will increase. Contractual security options may be required at specific park facilities during peak times as situations dictate. In addition, cooperation from municipal police agencies will be required to assist PBSO with park enforcement functions in those County parks that lie within municipal boundaries.
Parks & Recreation	Recreation Services	Reduction of Employee Development and Volunteer Coordination Staff	55,000		1		This cut eliminates 1 of 3 positions assigned to coordinate employee training, professional development, recognition programs and events, and the recruitment and training of volunteers. Staff assignments will be adjusted in a manner that maintains an effective volunteer program.
Public Safety/Animal Care and Control	Spay Neuter Voucher Program	Eliminate Spay Neuter Voucher Program	500,000				5,000 Spay Neuter Vouchers would not be provided to Palm Beach County residents on Public Assistance.
PZB/Planning	County Archaeologist	Eliminate the County Archaeologist program.	78,000		1		Historic resource consultant costs will be incurred by the County on an as-needed basis. Grant development expertise relating to archaeology will no longer exist within the County, and if needed will be contracted out.
PZB/Zoning	Architecture Review	Eliminate the Architecture Review program: 2 Planner II's, 1 Secretary and associated operating costs.	201,000		3		The visual/aesthetic qualities of built forms in the County will be impacted. This program is not subject to any statutory requirements.
Public Safety/Consumer Affairs	Consumer Protection	Abolishment of 36 year old Consumer Affairs Ordinance would eliminate all non-regulated consumer protection services provided by the Division and Division's ability to take legal action against businesses which commit unfair or deceptive trade practices.	200,000		3		Services to be eliminated include: 1) Mediation services between consumers and businesses (2,990 cases) which would result in a loss of mediation services (\$1,798,843 not being refunded to consumers. No other agency mediates landlord-tenant disputes (ranked 3rd for all complaints received). Would be unable to assist 60+ seniors which account for 46% of all cases. 2) Business complaint history reports provided to consumers (202,941 reports issued). 3) Phone or walk-in assistance for consumers (60,000+). 4) Consumer education programs (4,179) - for H.S./College students and seniors. 5) Administrative actions handled through Hearing Board (103). 6) Ability to provide hurricane/emergency assistance, unable to enforce Price Gouging Ordinance during disaster declaration. Statistical numbers are for the period 10/1/06 - 5/31/08.
Total Cuts Restored by BCC on July 14			4,049,000		21	-	

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South Florida Sun-Sentinel.com

Whopping election bill drains Broward's cash reserves

Big turnout + new machines = \$8.6 million bill

By Scott Wyman

South Florida Sun-Sentinel

January 14, 2009

Broward County's emergency cash reserves were all but drained Tuesday to pay for November's presidential elections after bills ran twice as high as planned.

The decision by county commissioners to pay the extra \$4.1 million spent on overtime and printing ballots leaves only \$1.6 million available to cover crises over the next nine months, including any hurricane strike.

Elections Supervisor Brenda Snipes defended the higher cost as the result of the county's shift from touch-screen voting machines to paper ballots at a time when turnout was high because of the race between president-elect Barack Obama and Sen. John McCain.

"These budget overruns are simply due to the fact that we had transferred to a system that none of us had ever dealt with before," Snipes told commissioners. She said other counties that changed voting systems last year also faced higher bills than expected.

The county had set aside \$4.5 million for the November vote. The cost rose to \$8.6 million as Snipes added extra temporary workers and paid more overtime to her staff, first to log in last-minute voter registrations and then man early-voting locations for longer hours and finally sort ballots. There were also costs to print more ballots, lease extra counting machines and add more signage at polling places.

Commissioners unanimously agreed to pay the bills but said they wanted Snipes to work with their auditors to find ways to keep expenses lower in future elections.

Among the suggestions that commissioners want explored is rewriting state law to allow the use of super voting centers on Election Day rather than opening more than 700 polling places. They also suggested the state allow greater use of mail-in elections.

"We are not in a position to regularly dip into the reserves to fund elections, and we have to get at what the real costs are," Commissioner Ilene Lieberman said