Agenda Item #**5A-3**TIME CERTAIN 10:00 a.m.

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

Meeting Date: December 1, 2009	[] Consent [X] Regular [] Public Hearing
Department	
Submitted By: COUNTY ATTORNEY	
I. EXECUTI	VE BRIEF
Motion and Title: Staff recommends motion advertise for public hearing on December of Board of County Commissioners of Palm Beard County Code of Ethics; providing for title; proceedings of interest and creating voting conflict anti-nepotism law; providing for training; proadministration, enforcement, and penalties; a Registration Ordinance, Palm Beach Count Ordinances 2003-018 and 2003-055); amend form and requirements; amending Section 2-35 Enforcement; amending Section 2-357 Penalty providing for severability; providing for inclusion providing for an effective date.	15, 2009, at 9:30 a.m.: An Ordinance of the ch County, Florida, creating the Palm Beach providing for definitions; prohibiting certains standards; providing for a gift law; providing oviding for non-interference; providing for amending the Palm Beach County Lobbyist y Code, Chapter 2, Article VIII (Codifying ding Section 2-353 concerning registration 55 Cone of Silence; amending Section 2-356 lities; providing for repeal of laws in conflict;
Summary: In response to the Presentment regarding Investigation of Palm Beach County the Board of County Commissioners direct ordinances creating a local Code of Ethics, and and Commission on Ethics. This Ordinance ethics. Countywide (LB)	 Governance and Public Corruption Issues, ted the County Attorney's Office to draft d establishing an Office of Inspector General
Background and Policy Issues: The Palm E employees, and all elected and appointed indicand stringent regulatory framework than the sadds certain reporting requirements to the Lob registration fee to recover expense to the Cour	viduals and provide a more comprehensive state's Code of Ethics. This ordinance also byist Registration Ordinance, and imposes a
Attachments:	
1. Ordinance	
~	
Recommended by:	mm ulalog
County Attorney	Date
Approved by:N/A	

Date

II. FISCAL IMPACT ANALYSIS

A. Five Year Summ	ary of Fiscal	Impact:			
Fiscal Years	2010	2011	2012	2013	2014
Capital Expenditures Operating Costs					
External Revenues Program Income (County) In-Kind Match (County)					
NET FISCAL IMPACT	*Ø				
# ADDITIONAL FTE POSITIONS (Cumulat	ive)				
Is Item Included in Curr	rent Budget	? Ye	s No_		
Budget Account No.:	Fund	_ Departme	ent Uni	t Obje	ect
	Reporting	Category_			
B. Recommended S	ources of F	unds/Summ	ary of Fiscal	Impact:	
C. Departmental Fis	cal Review:				
	III. <u>RE</u>	VIEW COM	<u>MENTS</u>		
A. OFMB Fiscal and * no fiscal impact OFN	11-19-09		nt and Contr	ferovort	s: <u>) </u>
B. Legal Sufficiency Assistant Got	Bo	y India			
C. Other Departmen	t Review:				
Departmen	t Director	· · · · · · · · · · · · · · · · · · ·			
THIS SUMMARY IS NOT	TO BE USE	D AS A BAS	SIS FOR PAY	MENT.	

1	ORDINANCE 2009
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, CREATING THE PALM BEACH COUNTY CODE OF ETHICS; PROVIDING FOR TITLE; PROVIDING FOR DEFINITIONS; PROHIBITING CERTAIN CONFLICTS OF INTEREST AND CREATING VOTING CONFLICT STANDARDS; PROVIDING FOR A GIFT LAW; PROVIDING ANTI-NEPOTISM LAW; PROVIDING FOR TRAINING; PROVIDING FOR NON-INTERFERENCE; PROVIDING FOR ADMINISTRATION, ENFORCEMENT, AND PENALTIES; AMENDING THE PALM BEACH COUNTY LOBBYIST REGISTRATION ORDINANCE, PALM BEACH COUNTY CODE, CHAPTER 2, ARTICLE VIII (CODIFYING ORDINANCES 2003-018 AND 2003-055); AMENDING SECTION 2-353
17 18 19 20 21 22 23 24 25	CONCERNING REGISTRATION FORM AND REQUIREMENTS; AMENDING SECTION 2-355 CONE OF SILENCE; AMENDING SECTION 2-356 ENFORCEMENT; AMENDING SECTION 2-357 PENALTIES; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; AND PROVIDING FOR AN EFFECTIVE DATE.
26	WHEREAS, the Board of County Commissioners of Palm Beach County has determined
27	that it is essential to the proper conduct and operation of government that public officials and
28	employees be independent and impartial and that public office and employment not be used for
29	private gain other than the remuneration provided by law; and
30	WHEREAS, the Board of County Commissioners of Palm Beach County has determined
31	that enactment of a local Code of Ethics will help ensure that public officials and employees
32	abide by the highest ethical standards; and
33	WHEREAS, the adherence to the highest standards of ethics protects the integrity of
34	County government and fosters public confidence in the actions of public officials and
35	employees; and
36	WHEREAS, the Board adopted the Lobbyist Registration Ordinance, Ordinance 2003-

WHEREAS, the Board adopted the Lobbyist Registration Ordinance, Ordinance 2003-37 018, as amended by Ordinance 2003-55 in order to preserve and maintain the integrity of the 38 governmental process by requiring public disclosure of activities of those who regularly engage 39 in efforts to persuade public officials; and

WHEREAS, the Board of County Commissioners now desires to amend the Lobbyist
Registration Ordinance to further strengthen the Board's commitment to County government that
strives to meet the highest ethical standards; and

- 1 WHEREAS, the Board of County Commissioners hereby determines that creation of the
- 2 local Code of Ethics and strengthening of the Lobbyist Registration Ordinance by adoption of
- 3 this Ordinance serves the interests of its citizens by advancing its policy of open, honest
- 4 government; and
- 5 WHEREAS, the Board of County Commissioners adopts this Ordinance pursuant to its
- authority under the Constitution of the State of Florida, Article VIII, section 1(g), the Charter of
- 7 Palm Beach County, Florida, and Florida Statutes, chapter 125.
- 8 NOW, THEREFORE, be it ordained by the Board of County Commissioners of Palm
- 9 Beach County, Florida, that:
- 10 Part 1. The Palm Beach County Code of Ethics is hereby created as follows:

11 <u>SECTION 1. TITLE; STATEMENT OF PURPOSE.</u>

- Part one of this Ordinance shall be known as the Palm Beach County Code of Ethics.
- 13 This Code of Ethics is enacted pursuant to Florida Constitution, Article VIII, section 1(g),
- 14 Florida Statutes, chapter 125, and the Charter of Palm Beach County. The purpose of this Code
- is to provide additional and more stringent ethics standards as authorized by section 112.326
- 16 Florida Statutes. This Code shall not be construed to authorize or permit any conduct or activity
- that is in violation of chapter 112, Part III, Florida Statutes. This Code of Ethics shall be deemed
- additional and supplemental to any and all state and federal laws governing ethical conduct of
- 19 officials and employees, as well as all local laws, rules, regulations and policies governing
- 20 personnel matters. Part two of this Ordinance consists of amendments to the Palm Beach County
- 21 Lobbyist Registration Ordinance.

22 <u>SECTION 2. DEFINITIONS.</u>

- A. "Customer" or "client" means any Person or entity to which an Official or
- 24 Employee's Outside Employer or Business has supplied goods or services during the previous
- 25 twenty-four months, having, in the aggregate, a value greater than \$10,000.
- B. "Domestic partner" is an adult, unrelated by blood, with whom an unmarried or
- 27 separated Official or Employee has an exclusive committed relationship and maintains a mutual
- 28 residence.
- 29 C. "Financial benefit" includes any money, service, license, permit, contract,
- authorization, loan, travel, entertainment, hospitality, gratuity, or any promise of any of these, or
- anything else of value. This term does not include campaign contributions authorized by law.

- D. "Household" includes anyone whose primary residence is in the Official or Employee's home, including non-relatives who are not rent payers or employees of the head of
- 3 the household.

- 4 E. "Inspector General" shall mean the Office established in Palm Beach County
 5 Ordinance 2009-XXX.
- F. "Lobbyist" shall mean any person who is employed and receives payment, or who contracts for economic consideration, for the purpose of Lobbying on behalf of a Principal, and shall include an employee whose principal or most significant responsibilities to the employer is overseeing the employer's various relationships with government or representing the employer in its contacts with government. "Lobbyist" shall not include any employee or contract employee of a governmental agency lobbying on behalf of that agency, any elected local official when the official is lobbying on behalf of the governmental agency which the official serves, or any member of the official's staff when such staff member is lobbying on an occasional basis on behalf of the governmental agency by which the staff member is employed.
 - G. "Official" or "Employee" means any official or employee of the County, whether paid or unpaid, and includes all members of an office, board, body, advisory board, council, commission, agency, department, district, division, committee, or subcommittee of the county. The term "Official" when used alone shall mean members of the Board of County Commissioners, and members of any advisory or quasi-judicial board created by the Board of County Commissioners.

H. "Outside Employer" or "Business" includes:

- (1) Any entity, other than the County, of which the Official or Employee is a member, official, director, or employee, and from which he or she receives compensation for services rendered or goods sold or produced. For purposes of this definition, "compensation" does not include reimbursement for necessary expenses, including travel expenses, or
- (2) Any entity located in the County or which does business with or is regulated by the County, in which the Official or Employee has an ownership interest. For purposes of this definition, an "ownership interest" shall mean at least five percent of the total assets or common stock owned by the Official or Employee or any combination of the members of the Official or Employee's Household or Relatives.

- 1 I. "Palm Beach County Commission on Ethics" means the Commission established by 2 the Palm Beach County Ordinance, 2009-XXX to administer and enforce the ethics regulations
- 3 set forth herein, and may also be referred to as the "Commission on Ethics" in this Ordinance.
- J. "Person" shall be defined to include all individuals, children, firms, associations, joint ventures, partnerships, estates, trusts, business, trusts, syndicates, fiduciaries, corporations, and all other groups or combinations.
- K. "Relative" means a spouse, child, step-child, brother, sister, parent or step-parent, or a person claimed as a dependent on the Official or Employee's latest individual federal income tax return.

SECTION 3. PROHIBITED CONDUCT.

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- A. Misuse of Public Office or Employment. An Official or Employee shall not use his or her official position or office, or take or fail to take any action, or influence others to take or fail to take any action, in a manner which he or she knows or should know with the exercise of reasonable care will result in a Financial Benefit, not shared with similarly situated members of the general public, for any of the following Persons or entities:
 - (1) Himself or herself;
- 17 (2) A member of his or her Household, including a Domestic Partner and his or her 18 dependents, or the employer or business of any of these people;
 - (3) A sibling or step-sibling, step-child, parent or step-parent, niece or nephew, uncle or aunt, or grandparent or grandchild of either himself or herself, or of his or her spouse or domestic partner, or the employer or business of any of these people;
 - (4) An Outside Employer or Business of his or hers, or of his or her spouse or domestic partner, or someone who works for such outside employer or business;
 - (5) A Customer or Client of the Official or Employee;
- 25 (6) A substantial debtor or creditor of his or hers, or of his or her spouse or domestic
 26 partner—"substantial" for these purposes shall mean at least \$10,000 and shall not
 27 include forms of indebtedness, such as a mortgage and note, or a loan between the
 28 Official or Employee and a financial institution;
- 29 (7) A nongovernmental civic group, union, social, charitable, or religious organization 30 of which he or she (or his or her spouse or domestic partner) is an officer or director.

1	B. Disclosure of Voting Conflicts. County Officials shall abstain from voting and not
2	participate in any matter that will result in a Financial Benefit as set forth in subsections A.(1)
3	through (7) above. When abstaining, the Official shall publicly disclose the nature of the conflict
4	and complete and file a State of Florida Commission on Ethics Conflict Form 8B pursuant to the
5	requirements of section 112.3143, Florida Statutes. Simultaneously with filing Form 8B, the
6	Official shall submit a copy of the completed form to the Palm Beach County Commission on
7	Ethics. Officials who abstain and disclose a voting conflict as set forth herein, shall not be in
8	violation of subsection A, provided the Official does not otherwise use his or her office to take or
9	fail to take any action, or influence others to take or fail to take any action, in any other manner
10	which he or she knows or should know with the exercise of reasonable care will result in a
11	Financial Benefit, not shared with similarly situated members of the general public, as set forth
12	in subsections A.(1) through (7).
13	C. Prohibited Contractual Relationships. No Official or Employee shall enter into

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- any contract or other transaction for goods or services with the County. This prohibition extends to all contracts or transactions between the County or any Person or agency acting for the County, and the Official or Employee, directly or indirectly, or the Official or Employee's Outside Employer or Business. Any such contract, agreement, or business arrangement entered into in violation of this subsection may be rescinded or declared void by the Board of County Commissioners pursuant to Section 8.C. of this Ordinance. This prohibition shall not apply to Employees who enter into contracts with Palm Beach County as part of their official duties with the County.
- D. Exceptions and Waiver. The requirements of subsections A. and C. above may be waived as they pertain to Advisory Board members by the Board of County Commissioners upon full disclosure of the transaction or Financial Benefit prior to the waiver and an affirmative vote of five members of the Board of County Commissioners. In addition, no Official or Employee shall be held in violation of subsection A. or C. if:
 - (1) The business is awarded under a system of sealed, competitive bidding to the lowest bidder and:
- (a) The Official or Employee or member of his or her Household has in no way participated in the determination of the bid specifications or the determination of the lowest bidder;

(b) The Official or Employee or member of his or her Household has in no way used or attempted to use the Official or Employee's influence to persuade the agency or any personnel thereof to enter such a contract other than by the mere submission of the bid; and

- (c) The Official or Employee, prior to or at the time of the submission of the bid, has filed a statement with the Supervisor of Elections and the Commission on Ethics, disclosing the nature of the interest in the Outside Employer or Business submitting the bid.
- (2) An emergency purchase or contract which would otherwise violate a provision of subsection A. or C. must be made in order to protect the health, safety, or welfare of the citizens of Palm Beach County.
- (3) The Outside Employer or Business involved is the only source of supply within the County and there is full disclosure by the Official or Employee of his or her interest in the Outside Employer or Business to the County and the Ethics Commission prior to the purchase, rental, sale, leasing, or other business being transacted.
- (4) The total amount of the transactions in the aggregate between the Outside Employer or Business and the County does not exceed \$500 per calendar year.
- E. No Official or Employee shall accept, directly or indirectly, any travel expenses including, but not limited to, transportation, lodging, meals, registration fees and incidentals from any County contractor, vendor, service provider, bidder or proposer. The Board of County Commissioners may waive the requirements of this subsection by a majority vote of the Board. The provisions of this subsection shall not apply to travel expenses paid by other governmental entities or by organizations of which the County is a member if the travel is related to that membership.
- F. Contingent Fee Prohibition. No Person shall, in whole or in part, pay, give or agree to pay or give a contingency fee to another Person. No Person shall, in whole or in part, receive or agree to receive a contingency fee. As used herein, "contingency fee" means a fee, bonus, commission, or nonmonetary benefit as compensation which is dependent on or in any way contingent on the passage, defeat, or modification of: an ordinance, resolution, action or decision of the Board of County Commissioners, any Employee authorized to act on behalf of the Board

- 1 of County Commissioners, the County Administrator, or any action or decision of an Advisory
- 2 Board or committee.
- 3 G. Honesty in Applications for Positions. No person seeking to become an Official or
- 4 Employee, or seeking to enter into a contract to provide goods or services to the County, may
- 5 make any false statement, submit any false document, or knowingly withhold information about
- 6 wrongdoing in connection with employment by or services to the County.
- 7 H. Disclosure or Use of Certain Information. A current or former Official or
- 8 Employee shall not disclose or use information not available to members of the general public
- 9 and gained by reason of his or her official position, except for information relating exclusively to
- 10 governmental practices, for his or her personal gain or benefit or for the personal gain or benefit
- of any other Person.

12 **SECTION 4. GIFT LAW.**

- A. No County Commissioner or Employee, or any other Person or business entity on his
- or her behalf, shall knowingly solicit or accept directly or indirectly, any gift with a value of
- greater than \$100 from any Person or business entity that the recipient knows is a Lobbyist or
- any principal or employer of a Lobbyist.
- B. No Advisory Board member, or any other Person on his or her behalf, shall
- 18 knowingly solicit or accept directly or indirectly, any gift with a value of greater than \$100 from
- any Lobbyist, or any principal or employer of a Lobbyist, who lobbies the recipient's Advisory
- 20 Board, or any County Department that is subject in any way to the Advisory Board's authority.
- C. No Person or entity shall offer, give, or agree to give an Official or Employee a gift,
- 22 and no Official or Employee shall accept or agree to accept a gift from a Person or entity,
- 23 because of:
- 24 (1) An official public action taken or to be taken, or which could be taken;
- 25 (2) A legal duty performed or to be performed or which could be performed; or
- 26 (3) A legal duty violated or to be violated, or which could be violated by any Official or
- Employee.
- D. Gift Reports. Any Official or Employee who receives a gift in excess of \$100 shall
- 29 report that gift.
- 30 (1) Gift reports for Officials and Employees identified by state law as Reporting
- Individuals. Those persons required to report gifts pursuant to state law shall report

2		amended. A copy of each report shall be filed with the Palm Beach County
3		Commission on Ethics.
4	(2)	All other Officials and Employees. All other Officials or Employees who receive
5		any gift in excess of \$100 shall complete and submit an annual gift disclosure report
6		with the Palm Beach County Commission on Ethics no later than November 1 of
7		each year beginning November 1, 2011, for the period ending September 30 of each
8		year. Other Officials or Employees who do not receive a gift in excess of \$100
9		during a given reporting period shall not file an annual gift disclosure report. The
10		annual gift disclosure report shall be created by the Palm Beach County Commission
11		on Ethics and shall be in a form substantially similar in content as that required by
12		state law.
13	E.	For the purposes of this Section, "gift" shall refer to the transfer of anything of
14	economic	value, whether in the form of money, service, loan, travel, entertainment, hospitality,
15	item or pro	omise, or in any other form, without adequate and lawful consideration. Food and
16	beverages	consumed at a single setting or a meal shall be considered a single gift, and the value
17	of the food	and beverage provided at that sitting or meal shall be considered the value of the gift.
18	(1)	Exceptions. The provisions of Section 4E shall not apply to:
19		(a) Political contributions specifically authorized by state law;
20		(b) Gifts from relatives or members of one's household;
21		(c) Awards for professional or civil achievement;
22		(d) Materials such as books, reports, periodicals or pamphlets which are solely
23		informational or of an advertising nature;
24		(e) Gifts solicited by County Employees on behalf of the County in performance
25		of their official duties for use solely by the County in conducting official
26		business;
27		(f) Gifts solicited by Commissioners on behalf of the County in performance of
28		their official duties for use solely by the County in conducting its official
29		business.

those gifts in the manner provided by section 112.3148, Florida Statutes, as may be

SECTION 5. ANTI-NEPOTISM LAW.

- A. A County Official may not appoint, employ, promote, advance, or advocate for appointment, employment, promotion, or advancement in or to a position in the agency in which the County Official is serving or over which the County Official exercises jurisdiction or control, any individual who is a relative of the County Official.
- 6 (1) For the purposes of this Section, "County Official" means any Official or Employee
 7 in whom is vested the authority by law, rule, or regulation, or to whom the authority
 8 has been delegated, to appoint, employ, promote, or advance individuals or to
 9 recommend individuals for appointment, employment, promotion, or advancement in
 10 connection with employment in an agency.
 - (2) For the purposes of this Section, "Relative" means spouse, parent, child, sibling, uncle, aunt, first cousin, nephew, niece, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half-brother, or half-sister.

SECTION 6. ETHICS TRAINING.

- A. Officials and Employees, as public servants, are considered stewards of the public trust and should aspire to the highest level of integrity and character. Officials and Employees shall be informed of their ethical responsibilities at the start of their public service, and shall receive updates and training materials on ethics issues throughout the span of their public service. The County Administrator shall establish by policy a mandatory training schedule for all Officials and Employees which shall include mandatory periodic follow-up sessions. This policy may also address ethics training for entities that receive County funds.
- **B.** The Commission on Ethics shall develop and deliver, or contract with other entities to develop and deliver, training programs. The Commission on Ethics shall coordinate and cooperate with all affected County entities, departments, agencies, boards and commissions to ensure that effective and meaningful training experiences are delivered in a timely and efficient manner.

SECTION 7. NON-INTERFERENCE.

It shall be a violation of this Ordinance for any Person: (a) to retaliate against, punish, threaten, harass, or penalize any Person for communicating, cooperating with, or assisting the Commission on Ethics or the Inspector General; or (b) to interfere, obstruct or attempt to

- 1 interfere or obstruct any investigation conducted by the Commission on Ethics or the Inspector
- 2 General.

SECTION 8. ADMINISTRATION, ENFORCEMENT AND PENALTIES.

- 4 A. The Commission on Ethics shall be empowered to review, interpret, render advisory
- 5 opinions, and enforce this Code of Ethics pursuant to the procedures established in the Palm
- 6 Beach County Commission on Ethics Ordinance. Jurisdiction of the Commission on Ethics with
- 7 respect to advisory opinions rendered shall extend to all Officials and Employees, and all other
- 8 Persons and entities required to comply with the provisions of this Code and the Palm Beach
- 9 County Lobbyist Registration Ordinance, including but not limited to Lobbyists, their employers
- and principals, and contractors and vendors.
- B. A finding by the Commission on Ethics of a violation of any part of this Ordinance
- shall subject the Person to public reprimand, a fine of up to \$500, or both. The Commission on
- 13 Ethics may also order the person to pay restitution when the Person or a third party has received
- a pecuniary benefit as a result of the Person's violation.
- 15 C. Upon a finding of the Commission on Ethics that a violation of this Ordinance or the
- 16 Lobbyist Registration Ordinance resulted in a contract, grant, subsidy, license, permit, franchise,
- 17 use, certificate, development order or other benefit conferred by the County, then such contract,
- grant, subsidy, license, permit, franchise, use, certificate, development order or other benefit may
- be rescinded or declared void by the Board of County Commissioners.
- D. The Commission on Ethics may in its discretion refer violations of Sections 3., 4.A.,
- 21 4.B., 4.C., or 7. of this Ordinance to the State Attorney. Pursuant to section 125.69, Florida
- 22 Statutes, a Person who violates the Sections of the Ordinance set forth in this Section 8.D. shall
- 23 be subject to prosecution in the name of the state in the same manner as misdemeanors are
- prosecuted, and upon conviction, such Person shall be punished by a fine not to exceed \$500,
- 25 imprisonment not to exceed 60 days, or both.
- Part 2. The Palm Beach County Lobbyist Registration Ordinance, Sections 2-351 through
- 27 2-357, is hereby amended as follows:
- 28 Sec. 2-352. Definitions.

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* * *

"Lobbyist" shall mean any Person who is employed and receives payment, or who contracts for economic consideration, for the purpose of Lobbying on behalf of a Principal, and shall include an employee whose principal or most significant responsibilities to the employer is overseeing the employer's various relationships with government or representing the employer in its contacts with government. "Lobbyist" shall not include any Employee as defined by this ordinance when acting in the course of his or her employment, any elected local official when the official is Lobbying on behalf of the governmental agency which the official serves, or any member of the official's staff when such staff member is Lobbying on an occasional basis on behalf of the governmental agency by which the staff member is employed.

* * *

Sec. 2-353. Registration and expenditures.

(a) Registration required. Prior to lobbying, all lobbyists shall submit an original, fully executed registration form to county administration. A separate registration is required for each principal represented. A registration fee of twenty-five dollars (\$25) must be included with each registration form submitted. A registrant shall promptly send a written statement to county administration canceling the registration for a principal upon termination of the lobbyist's representation of that principal. This statement shall be signed by the lobbyist. All lobbyists shall registration with county administration before engaging in lobbying. Every lobbyist shall submit a form prepared by county administration and shall state his or her name, address, the name and address of each principal represented, the general and specific areas of legislative interest, and the nature and extent of any direct business association or partnership with any current county commissioner, advisory board member, or employee. A lobbyist's registration shall automatically expire on December 31 or the year of registration. If at any time during the year, a lobbyist commences representing a principal for which the lobbyist has not registered pursuant to this article, such lobbyist shall register with respect to that principal prior to lobbying. Lobbying prior to registration is prohibited.

(b) Registration form. The registration form shall be prepared by county administration and shall require the following information: 1) the name and address of the lobbyist; 2) the name and address of the principal represented; 3) the date the lobbyist was initially retained by the principal; 4) the nature and extent of any direct business association or partnership the lobbyist and principal might have with any current county commissioner, advisory board member, or

1	employee, 3) the area of legislative interest, and o) a statement commining that the registrant is
2	authorized to represent the principal. The form shall be signed by the registrant and the
3	principal.
4	(b)(c) Registration exceptions. Registration shall not be required for the following:
5	(1) County commissioners, advisory board members or employees discussing
6	matters relevant to their official duties;
7	(2) Persons under contract with the county who communicate with county
8	commissioners, advisory board members or employees regarding issues related
9	only to the performance of their services under their contract;
10	(3) Any Person who lobbies only in his or her individual capacity for the purpose of
11	self-representation; or
12	(4) Any Person who appears before the board or advisory board in a quasi-judicial
13	proceeding.
14	(d) Reporting of expenditures. Commencing October 1, 2010, and on October 1 of each
15	year thereafter, the lobbyist shall submit to County Administration a signed statement under oath
16	listing all expenditures made by the lobbyist in lobbying Palm Beach County Officials and
17	Employees in excess of twenty-five dollars for the preceding year. A statement shall be filed
18	even if there have been no expenditures during the reporting period. The statement shall list in
19	detail each expenditure category, including food and beverage, entertainment, research,
20	communications, media advertising, publications, travel, lodging and special events.
21	(1) The County Administrator shall provide notice of violation to any Lobbyist who
22	fails to timely file an expenditure report and shall also notify the Palm Beach
23	County Commission on Ethics of this failure. In addition to any other penalties
24	which may be imposed under this Ordinance, any Lobbyist who fails to file the
25	required expenditure report within thirty days of the date of notice of violation
26	shall be suspended from Lobbying unless the notice of violation has been
27	appealed to the Commission on Ethics.
28	(e) False statements. A lobbyist shall not knowingly make, or cause to be made, a false
29	statement or misrepresentation in maintaining registration or when lobbying county
30	commissioners, advisory board members, or employees.

Sec. 2-355. Cone of Silence.

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(c) The cone of silence shall be in effect as of the deadline to submit the proposal, bid, or other response to a competitive solicitation. The cone of silence shall remain in effect and subject to the terms of this section for any person or person's representative who responds to a particular request for proposal, request for qualification, bid, or any other competitive solicitation, and such response is either rejected by the County or withdrawn by the person or person's representative. Each request for proposal, request for qualification, bid or any other competitive solicitation shall provide notice of cone of silence requirements and refer to this article.

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(g) Any contract entered into in violation of the Cone of Silence provisions in this section shall render the transaction voidable.

Section 2-356. Enforcement.

(a) If the County Administrator is informed of any Person engaged in Lobbying activities who has failed to comply with the requirements of this Ordinance, he or she shall conduct an preliminary investigation as deemed necessary under the circumstances. In the event the County Administrator determines that a violation may have occurred based on the results of the investigation, the County Administrator shall forward the matter to the Palm Beach County Commission on Ethics for further investigation and enforcement proceeding as set forth in Ordinance XXX-XXXX, the Palm Beach County Code of Ethics. the following enforcement procedures shall apply.

(1) Creation and Appointment. Appeal hearings pursuant to this Ordinance shall be conducted by designated special masters. Applications for special master positions shall be directed to the County Administrator pursuant to a notice published in a newspaper of general circulation. The County Administrator shall select a pool of candidates from applications filed on the basis of experience and qualifications. The County Administrator shall appoint each special master to conduct each hearing from the pool of candidates selected, as necessary. A special master shall be a graduate of a law school accredited by the American Bar Association, and a current member in good standing of The Florida Bar. The County Administrator shall give

1 preference to those attorneys who have prior experience in a judiciary capacity, or as a hearing 2 officer, mediator, or special master. Special masters shall serve without compensation for their 3 services, and shall not be considered Employees. Travel reimbursement is limited to expenses 4 incurred only for travel outside Palm-Beach County necessary to fulfill their responsibilities as a 5 special-master. 6 (2) Conduct of Hearing. Hearings before the special master shall be conducted as 7 follows: 8 a. Persons seeking appeal will receive written notice by certified mail of the 9 hearing no less than fifteen working days in advance of the hearing. The special master shall render a decision on the appeal within fifteen working days after the case was heard. 10 11 The special master shall provide Persons seeking appeal and any County 12 representatives an opportunity to present testimony and evidence. All testimony shall be 13 under oath and shall be recorded. Formal rules of evidence shall not apply, but 14 fundamental due process shall be observed and shall govern the proceedings. The special 15 master, in his or her discretion, may exclude irrelevant, immaterial, or unduly repetitious 16 evidence, but all other evidence of a type commonly relied upon by reasonably prudent 17 Persons in the conduct of their affairs shall be admissible, whether or not such evidence 18 would be admissible in a trial in the courts of Florida. Any part of the evidence may be 19 received in written form. 20 21 certiorari pursuant to the Florida Rules of Appellate Procedure. 22

The decision of the special master is final and appealable by writ of

(d) The validity of any action taken by the Board, the Advisory Boards, or any Employees, shall not be affected by the failure of any Person to comply with the provisions of this Ordinance.

Section 2-357. Penalties

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The penalties provided in this section shall be exclusive penalties imposed for any violation of the registration, contact log, and Cone of Silence requirements of this Ordinance. Willful violations of this Ordinance shall be referred by the Commission on Ethics to the State Attorney for prosecution in the same manner as a second degree misdemeanor pursuant to Section 125.69, Florida Statutes. Failure or refusal of any Lobbyist to comply with any order of

1	the County or special master Commiss	sion on Ethics shall be punishable as provided by law, and	
2	shall otherwise be subject to such civil remedies as the County may pursue, including injunctive		
3	relief.		
4	Part 3. Repeal of Laws in Conflict.		
5	All local laws and ordinances in	n conflict with any provisions of this Ordinance are hereby	
6	repealed to the extent of such conflict. The Palm Beach County Code of Ethics adopted by		
7	Resolution 94-693 as amended by Resolution 2003-0962, is hereby repealed in its entirety.		
8	Part 4. Severability.		
9	If any section, paragraph, sente	ence, clause, phrase, or word of this Ordinance is for any	
10	reason held by the Court to be unconstitutional, inoperative, or void, such holding shall not affect		
11	the remainder of this Ordinance.		
12	Part 5. Inclusion in the Code of Law	s and Ordinances.	
13	The provisions of this Ordinano	ce shall become and be made a part of the Code of Laws	
14	and Ordinances of Palm Beach Cour	nty, Florida. The sections of this Ordinance may be	
15	renumbered or re-lettered to accomplish such, and the word "ordinance" may be changed to		
16	"section," "article," or other appropriate	e word.	
17	Part 6. Effective Date.		
18	The provisions of this Ordinance	e shall become effective May 1, 2010.	
19	APPROVED AND ADOPTED	by the Board of County Commissioners of Palm Beach	
20	County, Florida, on this the day of	f, 2009.	
21 22 23 24	SHARON R. BOCK CLERK & COMPTROLLER	PALM BEACH COUNTY, FLORIDA, BY ITS BOARD OF COUNTY COMMISSIONERS	
25 25	By:	By:	
26 27	Deputy Clerk	By:Chairman	
28 29 30	(SEAL)		
31 32 33 34 35	APPROVED AS TO FORM AND LEGAL SUFFICIENCY		
36	By:County Attorney		
37 38	County Attorney		
39	Filed with the Department of State on th	e day of, 20	