Agenda Item:	5	2	-/
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## PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

### AGENDA ITEM SUMMARY

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Meeting Date:	March 15, 2011	Į	]	Consent Workshop	[X] Regular [ ] Public Hearing
Department:		L	1	Horkshop	
Submitted By:	Department of Airports				
Submitted For:					

#### I. EXECUTIVE BRIEF

**Motion and Title:** Staff requests Board direction on: Airport ground transportation user fees adopted pursuant to Resolution No. 2010-1462 for the Palm Beach International Airport (PBIA).

Summary: At the February 15, 2011 meeting, the Board directed staff provide additional information regarding vehicle for hire and airport ground transportation fees. Vehicle for hire (VFH) permit fees are charged by Palm Beach, Broward and Miami-Dade Counties (See Attachment "1", VFH Fee Summary). VFH Ordinances are regulatory in nature and regulate matters such as vehicle safety and appearance, insurance and driver standards. Palm Beach County's VFH fees are the lowest of the three counties (See Attachment "2", Reserves Summary). It should be noted that all three counties provide for some level of reciprocity for out-of-county VFH companies with valid VFH permits from their county of origin to their respective airports/seaports. Airport ground transportation fees are user fees charged by PBIA, the Fort Lauderdale-Hollywood International Airport (FLL) and the Miami International Airport (MIA) to VFH companies for the privilege of operating a commercial enterprise on the airport (See Attachment "3", Airport Fee Summary). None of the airport ground transportation regulations provide for reciprocity. For example, a limousine operator with a valid Palm Beach County VFH permit would not be required to obtain a Broward County VFH permit, but would be required to pay all applicable airport ground transportation fees to FLL to operate at the airport. The Division of Consumer Affairs (Consumer Affairs) administers and enforces the VFH Ordinance. The airport ground transportation permit/decal process is also administered by Consumer Affairs on behalf of the Department of Airports. Consumer Affairs has issued more than 1000 airport ground transportation decals at the cost of \$75.00 per vehicle. As an accommodation to non-contractual VFH companies, the Department of Airports also intends to recommend re-opening the East ground transportation loop for use by non-metered vehicles providing VFH services, such as limousines and sedans (See Attachment "4", Proposed Loop Requirements Summary). Countywide (AH)

**Background and Policy Issues:** On September 14, 2010, the Board approved Resolution 2010-1462, which established fees and charges applicable to VFH companies providing ground transportation services at PBIA (See Attachment "5"), which are consistent with similar fees charged by airports throughout the United States. The County incurs costs for security and maintenance of PBIA's roadways and facilities. Airports accepting federal funding are required to be self sustaining and typically charge fees to commercial users benefitting from the operation of the airport.

#### Attachments:

- 1. Attachment 1 Summary of Vehicle for Hire Regulatory Fees
- 2. Attachment 2 Division of Consumer Affairs VFH Reserve Summary
- 3. Attachment 3 Summary of Airport Ground Transportation User Fees
- 4. Attachment 4 Proposed Ground Transportation Loop Requirements Summary
- 5. Attachment 5 Resolution No. 2010-1462

LB Recommended By:	Jun Jely	2/24/11
	Department Director	Date
Approved By:	whith	244
	County Administrator	Date

## II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

<b>Fiscal Years</b>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Capital Expenditures					
Operating Costs					
Operating Revenues				••••••••••••••••••••••••••••••••••••••	······································
Program Income (County)	•				
In-Kind Match (County)					
	~ ^ ~	* see below			
NET FISCAL IMPACT	~0**			<u> </u>	
# ADDITIONAL FTE					
POSITIONS (Cumulative)	<b></b>			·	
Is Item Included in Current Bu	idaet?	Yes No			
Budget Account No: Fund		Department	Unit	RSource	
	Reporting	g Category			

B. Recommended Sources of Funds/Summary of Fiscal Impact:

\*No fiscal impact.

C. Departmental Fiscal Review:

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#### **III. REVIEW COMMENTS**

A. OFMB Fiscal and/or Contract Development and Control Comments:

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**B. Legal Sufficiency:** 

x 3/2/11 Unne Assistant County Attorney

C. Other Department Review:

**Department Director** 

REVISED 9/03 ADM FORM 01 (THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT)

## **ATTACHMENT "1" – SUMMARY OF VEHICLE FOR HIRE REGULATORY FEES**

VEHICLE FOR HIRE REGULATORY FEES	PALM BEACH COUNTY	BROWARD COUNTY	MIAMI-DADE COUNTY
FOR LIMOUSINE, SEDAN & TAXICAB OPERATORS <sup>1</sup>			
Application Fee	None	None	\$350.00
Business Permit Fee	$$25.00 - $100.00^{2}$	None (included in per vehicle fees)	None (included in per vehicle fees)
Lottery Entry Fee <sup>3</sup>	None	\$400.00 taxicabs/sedans	\$100.00 taxicabs/sedans
<b>Certificate of Public Convenience</b>	None	\$1,000.00 taxicabs/sedans (per vehicle)	\$10,000.00 - \$25,000 new taxicab for-hire license/medallion <sup>4</sup>
and Necessity /Initial License Fees		\$0.00 limousines (included in per vehicle fees)	(per vehicle)
			\$625.00 stretch limousine fleet fee
			\$0.00 sedans (included in per vehicle fees)
<b>Annual Per Vehicle Permit Fees:</b>			
Limousine	\$0.00 - \$75.00 <sup>2</sup>	\$300.00	\$625.00
Sedan	\$0.00 - \$75.00 <sup>2</sup>	\$200.00	\$625.00
Taxicab	\$0.00 - \$75.00 <sup>2</sup>	\$200.00	\$625.00
Driver Fees	\$60 application fee plus	\$40 chauffeur registration fee plus (annually)	\$55.00 chauffeur registration (annually)
	FDLE criminal history records check fee	FDLE criminal history records check fee	\$55.00 additional late fee
	(every 2 years)		\$70-135.00 chauffeur training programs
Vehicle Inspection Fees	None (included in per vehicle fees)	None (included in per vehicle fees)	\$38.00-\$70.00
Reciprocity	No vehicle for hire fees are applicable to	No vehicle for hire fees are applicable to companies	No vehicle for hire fees are applicable to limousine/sedan
	companies with valid vehicle for hire	with valid vehicle for hire permits from Palm Beach or	companies with valid vehicle for hire permits from Palm
	permits from Broward or Miami-Dade	Miami-Dade Counties for pre-arranged ground	Beach or Broward Counties for pre-arranged ground
	Counties. Airport ground transportation	transportation from the Fort Lauderdale-Hollywood	transportation from the Miami International Airport. Airport
	user fees apply.	International Airport. Airport ground transportation	ground transportation user fees apply.
		user fees apply.	

<sup>1</sup>Additional fees such as replacement, renewal, transfer, late and temporary permit fees apply.

<sup>&</sup>lt;sup>2</sup>Vehicle for hire companies registered with Palm Beach County prior to September 2008 pay reduced fees (\$75.00 for the Business Permit Fee; \$50.00 per vehicle). Vehicle for hire companies located in municipalities that regulate vehicle for hire companies also pay reduced fees (\$25.00 Business Permit Fee; \$10.00 per vehicle). Standard vehicle for hire fees for companies registered after September 2008 pay a \$100.00 Business Permit Fee and \$75.00 per vehicle. Vehicle for hire companies utilizing hybrid vehicles are not required to pay a per vehicle fee for the first two years.

<sup>&</sup>lt;sup>3</sup>Both Broward and Miami-Dade conduct lotteries for the issuance of certain vehicle for hire licenses/certificates. The number of vehicle for hire licenses for taxicabs and sedans is limited in Broward County. Companies are required to have a Certificate of Public Convenience and Necessity to in order to obtain a taxicab or luxury sedan permit. The number of vehicle for hire license for taxicabs and sedans is limited in Miami-Dade County. Miami-Dade County. Taxicab operators are required to purchase a medallion in order to obtain an annual operating permit.

<sup>&</sup>lt;sup>4</sup> The fees noted in this section are for new taxicab for hire licenses (known as medallions) purchased through Miami-Dade County's lottery system. Medallions may also be purchased through private sale and may cost up to \$200,000 per medallion.

# ATTACHMENT "2" VFH RESERVE SUMMARY

## Vehicle For Hire Fund 1430

	Actual	Estimate 🕫	Projected	Projected	Projected	Projected	Projected
Fiscal Year's second	2010	2011	2012	2013	. <b>5. 2014</b> ****	• <b>2015</b> • • •	2016
Airport decal revenue*	-	90,000	90,000	90,000	90,000	90,000	90,000
Reserves	538,906	372,917	211,191	49,465	(112,261)	(273,987)	(435,713)

\* Includes 1/3 of the Airport Decal fees collected. Fiscal Year to date, Consumer Affairs has collected \$38,847.

## **ATTACHMENT "3" – SUMMARY OF AIRPORT GROUND TRANSPORTATION USER FEES**

AIRPORT GROUND TRANSPORTATION USER FEES	PALM BEACH INTERNATIONAL AIRPORT (PBI)	FORT LAUDERDALE-HOLLYWOOD INTERNATIONAL AIRPORT (FLL)	MIAMI INTERNATIONAL AIRPORT (MIA)
Application Fee	No application fee for operators with a valid Palm Beach County Vehicle for Hire Permit \$50 application fee for operators from Broward and Miami-Dade County Vehicle for Hire Permits	None	None
Security Deposit	None	None	<ul> <li>\$500 security deposit per company with less than 10 vehicles</li> <li>\$1000 security deposit per company with 10 or more vehicles</li> </ul>
Decal/Transponder/Permit Fees	\$75.00 annual per vehicle decal fee	\$50.00 annual per vehicle decal fee	\$100 annual permit fee for transponders and decals for limousines/sedans
Automated Vehicle Identification (AVI)/ Per Trip Fees	None	FLL anticipates installing an automated vehicle identification (AVI) system in 2011, which will ultimately result in the payment of per trip fees for vehicle for hire companies operating on the airport. The Broward County Aviation Department recently obtained a study recommending per trip fees ranging from \$2.66 to \$4.55 per trip. <sup>5</sup>	\$3.00 per trip fee – limousines/sedans \$2.00 per trip fee - taxicabs <sup>6</sup>
Reciprocity	No reciprocity is provided for airport ground transportation user fees.	No reciprocity is provided for airport ground transportation user fees.	No reciprocity is provided for airport ground transportation user fees.

<sup>&</sup>lt;sup>5</sup> Final Report, Commercial Vehicle Arrangements, Fort Lauderdale-Hollywood International Airport, prepared by Jacobs Consultancy, dated April 2010. The fee structure for the AVI system has not yet been determined.

<sup>&</sup>lt;sup>6</sup> According to a *Taxicab Ridership Study* prepared for Miami-Dade County by Tennessee Transportation & Logistics Foundation, dated January 14, 2007, taxicabs spending most of their time at the airport, they average 2.78 trips to 3.84 trips per day.

## ATTACHMENT "4" SUMMARY OF PROPOSED AIRPORT GROUND TRANSPORTATION LOOP USAGE REQUIREMENTS

In response to requests to make the Palm Beach International Airport's ground transportation loops available for use by vehicle for hire operators, the Department of Airports ("Department") intends to recommend re-opening the ground transportation loop located on the east side of the terminal building ("East Ground Transportation Loop") to non-metered vehicles providing vehicle for hire services, such as limousines and sedans. Usage of the East Ground Transportation Loop would not be mandatory and vehicle for hire operators would continue to be permitted to park in any of the other paid public parking facilities.

The ground transportation loops located on the east and west sides of the terminal building were previously open for use by non-contractual or "off-airport" vehicle for hire companies, such as taxicabs, limousines and sedans ("VFH Companies") subject to payment of applicable parking fees and permit requirements (Resolution No. 91-1449D). VFH Companies generally desire to park in the ground transportation loops due to their convenient curb access adjacent to the terminal.

In response to the September 11, 2001 (9/11) terrorist attacks in the U.S., Congress passed and signed into law the *Aviation and Transportation Security Act ("ATSA")* on November 19, 2001. The ATSA established the Transportation Security Administration ("TSA"), which has adopted numerous airport security regulations and directives. As a result of the TSA requirements, unattended vehicles are prohibited from parking the ground transportation loops, which resulted in closure of the loops to VFH Companies.

The TSA has indicated that it will allow VFH Companies to utilize the ground transportation loops, provided that the drivers receive a FBI criminal history background check, which complies with the TSA security regulations. The Department will be required to submit the required information for the criminal history background check, issue security badges and maintain all associated information as required by the TSA. The ground transportation loops are secured by gates and will require a parking transponder in order to obtain access. The current parking access system will required to be modified for billing purposes at an additional cost to the Department and is anticipated to take approximately six months to complete.

The table below contains a brief summary of the Department's preliminary recommendations regarding usage of the East Ground Transportation Loop. It should be noted that recommended fee structure assumes the Airport Ground Transportation Decal Fees recently approved by the Board of County Commissioners are not reduced. The Department will incur additional security, maintenance and administrative costs to make the East Ground Transportation Loop available for use by VFH Companies.

SUMMARY OF PROPOSED GROU	IND TRANSPORTATION LOOP REQUIREMENTS		
VFH Companies Permitted Access	ies Permitted Access Non-metered vehicles providing vehicle for hire service		
	(such as limousines and sedans) will be permitted access to		
	the East Ground Transportation Loop.		
Criminal History Background Check Fee	\$42.00 or the then current fee		
Annual Security/Identification Badge Fee	\$15.00 or the then current fee		
Replacement/Lost Badge Fee	\$100.00 or the then current fee		
Transponder Fee	Waived for vehicles with Airport Ground Transportation Decal		
Parking Fees	VFH Companies will be required to have a credit card on file for billing purposes.		
	First 20 Minutes - \$2.50 Minimum Charge		
	\$1.25 per 20 minutes thereafter		
	No Maximum Charge		

#### ATTACHMENT "5"

#### **RESOLUTION NO. R-2010- 1462**

RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA; PROVIDING FOR AIRPORT GROUND TRANSPORTATION FEES AND CHARGES; PROVIDING FOR ADJUSTMENT OF FEES AND CHARGES; PROVIDING FOR ADMINISTRATION BY THE DIVISION OF CONSUMER AFFAIRS; PROVIDING FOR APPLICABILITY; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE

WHEREAS, Palm Beach County (the "County"), through its Department of Airports (the "Department of Airports"), owns and operates the Palm Beach International Airport (the "Airport"); and

WHEREAS, County desires to establish reasonable charges and fees for the privilege of engaging in ground transportation services at the Airport as contemplated by the Airport Rules and Regulations, Resolution No. 98-220, as amended ("Airport Rules and Regulations"); and

WHEREAS, absent a permitting process, ground transportation service providers would be permitted to use Airport facilities and roadways for business purposes without being charged a fee for the privilege of using such facilities and roadways; and

WHEREAS, in order to help defray the cost of construction, improvement, operation and maintenance of Airport facilities and roadways; to pay for service and retirement of Airport debts; to regulate the entrances to property and buildings at the Airport and ingress and egress to and from them; to preserve the good order and peace at the Airport; to provide for the public health, safety and welfare; and to govern the Airport, it is necessary to establish fees, charges and regulations for ground transportation service providers desiring access to the Airport; and

WHEREAS, the Palm Beach County Division of Consumer Affairs ("Division of Consumer Affairs") administers the Vehicle for Hire Ordinance No. 2008-043, as may be amended ("Vehicle for Hire Ordinance"); and

WHEREAS, the Vehicle for Hire Ordinance requires certain Vehicle for Hire Companies (as defined in the Vehicle for Hire Ordinance), which obtain Vehicle for Hire Permits from other jurisdictions entitled to reciprocity under the Vehicle for Hire Ordinance, to meet the requirements of the Airport Rules and Regulations; and

WHEREAS, in addition to continuing to allow access to paid parking facilities at the Airport, the Department of Airports also intends to designate a remote parking location, to be located initially within the existing cell phone waiting lot, for use by permitted Vehicle for Hire Companies engaging in pre-arranged ground transportation services; and

WHEREAS, the Board of County Commissioners ("Board") desires to authorize the Division of Consumer Affairs to issue certain airport ground transportation permits/decals on behalf of the Department of Airports to Vehicle for Hire Companies for the privilege of using the Airport's facilities and roadways. 6]

# NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:

#### Section 1. <u>Recitals</u>.

The foregoing recitals are true and correct and are expressly incorporated herein by reference and made a part hereof. Terms not defined in this Resolution shall have the meanings ascribed to them in the Airport Rules and Regulations.

#### Section 2. <u>Airport Vehicle Decal/Permit Fees and Charges.</u>

Except as otherwise provided for herein, the Board hereby approves the following fees and charges applicable to Vehicle for Hire Companies operating at the Airport:

1. <u>Business Application Fee</u> – Fifty Dollar (\$50.00) annual business application fee ("Application Fee") for Vehicle for Hire Companies that have obtained a Vehicle for Hire Permit from another jurisdiction, which jurisdiction is entitled to reciprocity under the Vehicle for Hire Ordinance. The Application Fee shall be waived for any Vehicle for Hire Company with a valid Vehicle for Hire Permit issued by the Division of Consumer Affairs pursuant to the Vehicle for Hire Ordinance.

2. <u>Airport Ground Transportation Decal Fee</u> – Seventy Five Dollar (\$75.00) permit/decal fee per vehicle per year ("Airport Decal"). Airport Decals issued pursuant to this Resolution shall be effective for one (1) year, terminating on December 31<sup>st</sup> of each year ("Permit Year"). The first Permit Year shall be calendar year 2011.

3. <u>Replacement Decal Fee</u> – Twenty Five Dollar (\$25.00) replacement fee for damaged or stolen Airport Decals.

4. <u>Required Information</u>. Applicants for Airport Decals shall be required to have: (i) a valid Vehicle for Hire Permit in order to be eligible to receive an Airport Decal; or (ii) provide evidence of a valid Vehicle for Hire Permit from a jurisdiction that has been granted reciprocity under the Vehicle for Hire Ordinance, proof of required insurance and copies of all Florida vehicle registrations.

#### Section 3. Adjustment of Fees and Charges.

The County Administrator or his designee, the Director of the Department of Airports, may annually increase the fees and charges set forth in this Resolution by an amount not to exceed ten percent (10%) per year, which may be rounded up to the nearest Five Dollar (\$5.00) increment, without further action of the Board. A summary of the new fees and charges approved pursuant to this Resolution shall be received and filed with the Clerk of the Board within ninety (90) days of approval.

#### Section 4. <u>Administration</u>.

The Airport Decals provided for in this Resolution shall be issued by the Division of Consumer of Affairs on behalf of the Department of Airports. The Division of Consumer Affairs shall remit all fees and charges collected pursuant to this Resolution to the Department of Airports less the Administrative Costs (as hereinafter defined) on a quarterly basis. The Division of Consumer of Affairs shall be entitled to retain the following amounts: (i) one hundred percent (100%) of the Application Fees and Replacement Decal Fees collected pursuant to Section 2 above; (ii) one third (1/3) of the Airport Decal fees collected pursuant to Section 2 above; and (iii) one hundred percent (100%) of the actual costs of reproducing the Airport Decals or fifty percent (50%) of the actual costs of reproducing the Vehicle for Hire Decal if a joint decal is issued as both the Airport Decal and Vehicle for Hire Decal (collectively, "Administrative Costs"). The Division of Consumer Affairs shall maintain all information necessary for the issuance of Airport Decals pursuant to this Resolution, including the names and contact information for all permittees; a log of the Airport Decals issued and the associated vehicle identification information; and the amounts collected pursuant to this Resolution (collectively, the "Permit Report"). The Division of Consumer Affairs shall submit the Permit Report on a quarterly basis in a form and detail reasonably acceptable to the Department of Airports in an electronic format.

#### Section 5. <u>Applicability.</u>

. . . . . . . . . . . . . . . . . . .

This Resolution shall not apply to any ground transportation service providers subject to a separate agreement, license, permit or other similar authorization issued directly by the Department of Airports, including, without limitation, permits issued to non-concessionaire rental companies, off-airport parking lot operators, shared ride service providers, hotels and motels for courtesy vehicles, ground transportation companies with concession service agreements, and automobile transport companies. The Department of Airport shall retain responsibility for issuing permits and decals to any ground transportation service providers that are not subject to the provisions of this Resolution.

#### Section 6. Severability.

If any section, paragraph, sentence clause or word of this Resolution is for any reason held by the Court to be unconstitutional, inoperative, or void, such holding shall not affect the remainder of this Resolution.

#### Section 7. Effective Date.

This Resolution shall be effective upon adoption.

(Remainder of page intentionally left blank.)

3

The foregoing Resolution was offered by Commissioner <u>Marcus</u>, who moved its adoption. The motion was seconded by Commissioner <u>Vana</u>, and upon being put to a vote, the vote was as follows:

The Chair thereupon declared the Resolution duly passed and adopted this <u>14th</u> day of <u>September</u>, 2010.

Commissioner Burt Aaronson, Chair	-	Aye
Commissioner Karen T. Marcus, Vice Chair	-	Aye
District 2	-	
Commissioner Shelley Vana	_	
Commissioner Steven L. Abrams	_	Aye Aye
Commissioner Jess R. Santamaria	-	Aye
Commissioner Priscilla A. Taylor	-	Aye

4

PALM BEACH COUNTY, FLORIDA, BY ITS BOARD OF COUNTY COMMISSIONERS

SHARON R. BOCK, CLERK & COMPTROLLER

By: 1702 LOBIDA

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By: <u>Ame Deffort</u> Assistant County Attorney