Agenda Item #:

# PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

#- C1

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Meeting Date:	Decemb	er 6, 2011	{ {		Consent Workshop	{ X } Regular { } Public Hearing	=   
Department:							•
Submitted By: Engineerir		Engineering 8 Engineering S					

# I. EXECUTIVE BRIEF

Motion and Title: Staff recommends a motion to approve preliminary reading and advertise for Public Hearing on Tuesday, December 20, 2011 at 9:30 a.m.: an Ordinance amending Palm Beach County Code Chapter 26, Article II, Division 1, known as the Municipal Service Taxing Unit (MSTU) Special Assessment Ordinance (Ordinance 2008-063); amending Section 26-23, Improvements; amending Section 26-24, Special Assessments; amending Section 26-29, Percentage of Costs, Further Procedures; amending Section 26-30.3, Public Hearing; amending Section 26-30.10, Payments; amending Section 26-30.15, Savings Clause; providing for Repeal of Laws in Conflict; providing for Severability; providing for inclusion in the Code of Laws and Ordinances; providing for Captions; providing for Effective Date.

**SUMMARY:** The proposed Ordinance will amend Chapter 26, Article II, Division 1, known as the MSTU Ordinance 2008-063 to allow for assessments and collections at a percentage rate less than 100% when directed by the Board of County Commissioners. There remain a few MSTU projects that were petitioned at the previous 50% rate that cannot be approved at a rate less than 100% without this amendment. The proposed Ordinance also amends the section on street lighting improvements regarding costs being capable of being calculated for special assessment purposes and amends the timeframe between bid opening and public hearing to be as soon as practicable.

Countywide (MRE)

Attachments:

Background and Policy Issues: On December 19, 2006, the Board of County Commissioners (Board) directed staff to repetition MSTU projects to determine if the property owners were still willing to pay their portion of the Project due to higher project costs. On July 22, 2008 the Board deleted several projects from the MSTU Program based on the results of the repetitioning and the MSTU Program was directed to complete existing projects and not accept any new projects. By Ordinance, the proposed assessments for projects were still 50% for paving and drainage improvements in July 22, 2008. However, the current Ordinance requires 100% participation. In fairness to those projects petitioned at a 50% rate, it is requested that this amendment be heard and approved.

1.	Ordinance -	Underline/Strikethrough	Cop
		- · · · · · · · · · · · · · · · · · · ·	OOP.

Recommended by:	Charles Rich	11/15/11 1 We
	Division Director	Date
Approved By:	S D. W.W. County Engineer	/1/77/11 Date

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact:

,	Fiscal Years Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County) NET FISCAL IMPACT # ADDITIONAL FTE POSITIONS (Cumulative)	2012 \$ -0- -0- -0- -0- \$ -0-	2013 -0- -0- -0- -0- -0-	2014 -0- -0- -0- -0- -0- -0-	2015 -0- -0- -0- -0- -0- -0-	2016 -0- -0- -0- -0- -0- -0-	
	Is Item Included in Cu	ırrent Bud	dget?	Yes	No		
	Budget Acct No.: Fund_	Der	ptPro	Unit_	Object		
	Recommended Sources of Funds/Summary of Fiscal Impact: The fiscal impact of this item is indeterminable at this time.						
	C. Departmental Fiscal Rev		/		Jaiven	×. /	
	III. <u>REVIEW COMMENTS</u>						
	A. OFMB Fiscal and/or Contract Dev. and Control Comments:						
	OFMB 11/28	80/11 = 1/s	. <u>. (</u>	Contract D	ev, and Con	, /	1130/1

B. Approved as to Form and Legal Sufficiency:

Assistant County Attorney

C. Other Department Review:

**Department Director** 

This summary is not to be used as a basis for payment.

1 2 3 4 5 6 7 8 9 10	AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, AMENDING PALM BEACH COUNTY CODE CHAPTER 26, ARTICLE II, DIVISION 1, KNOWN AS THE MUNICIPAL SERVICE TAXING UNIT (MSTU) SPECIAL ASSESSMENT ORDINANCE (ORDINANCE 2008-063); AMENDING SECTION 26-23, IMPROVEMENTS; AMENDING SECTION 26-24, SPECIAL ASSESSMENTS; AMENDING SECTION
12 13 14 15 16 17 18 19 20	26-29, PERCENTAGE OF COSTS, FURTHER PROCEDURES; AMENDING SECTION 26-30.3, PUBLIC HEARING; AMENDING SECTION 26-30.10, PAYMENTS; AMENDING SECTION 26-30.15, SAVINGS CLAUSE; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR CAPTIONS; PROVIDING FOR EFFECTIVE DATE.
21	
22	WHEREAS, the Board of County Commissioners of Palm Beach County, Florida
23	enacted Palm Beach County Code Chapter 26, Article II, Division 1, Ordinance No. 2008-
24	063 referred to as the Municipal Service Taxing Unit (MSTU) Special Assessment
25	Ordinance which enhanced the efficiency of the County's funding and construction of
26	street improvements and related projects through special assessments; and
27	WHEREAS, there is a recognized need to make revisions to the MSTU Special
28	Assessment Ordinance in order to better facilitate and enhance the application of the
29	County's MSTU special assessment process; and
30	WHEREAS, the Board of County Commissioners desires to amend the MSTU
31	Special Assessment Ordinance as set forth herein.
32	NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
33	COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:
34	The following Sections of the MSTU Ordinance as codified in the Palm Beach
35	County Code Chapter 26, Article II, Division 1, are hereby amended as follows:
36	Section 1.
37	Section 26-23. IMPROVEMENTS:
38	(a) Road improvements as provided in this division include but are not limited
39	to such improvements as pavement, grassing, landscaping, storm drainage
40	facilities, traffic-control devices, driveways, earthwork, and all engineering and

administrative expenses in connection with the project. The term "landscaping"

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includes the installation and maintenance thereof pursuant to the county's landscaping ordinance (appendix F, §500.35).

- (b) Street lighting improvements as provided in this division include, but are not limited to, such improvements as poles, wires, lines, cables, tamps, meter boxes; all other components of a street lighting system; and all engineering and administrative expenses in connection with the design, implementation, construction, as well as maintenance expenses thereof, including electric utility company charges for the supply of electric power to the improvements <u>if capable</u> of being calculated for special assessment purposes.
  - (c) The board may, by resolution, establish guidelines applicable to the board's determination of whether to proceed with any project for which a petition is submitted.
  - (d) In neighborhoods of special environmental concern subject to problems that are capable of remediation by providing facilities for water and/or sewer service or drainage, the board may provide any or all such improvements under the terms of this division. In such circumstances, the provision of such services and improvements shall be subject to all pertinent provisions of this division and shall be treated in the same manner as road improvements, street lighting and landscaping improvements for special assessment percentage purposes and other purposes. The term "drainage" as used herein includes clearing and dredging of canals and other drainage facilities not under the jurisdiction of other governmental entities.
  - (e) In areas of special concern along thoroughfares, the board may provide for walls under the terms of this division. Improvements of this type include but are not limited to all components of walls, and all administrative and engineering expenses in connection with design, implementation and construction, as well as advising property owners and/or property owners associations of all requirements, including but not limited to acquisition of easements by property owners associations and maintenance responsibilities.

## Section 2.

# **Section 26-24. SPECIAL ASSESSMENTS:**

The Board may provide for payment of the costs of any improvement under Section 26-23(a), (b), (c) (d) or (e) or (f) of this division by levying and collecting special assessments on the abutting, adjoining, contiguous, or other property specially benefited by the improvements provided herein. The percentage of the cost of improvements under Section 26-23 of this division to be paid by special assessment, unless otherwise directed by the Board, shall be 100 percent of the total cost of the improvements, except as provided in Section 26-30.13 of this division.

#### Section 3.

# Section 26-29. PERCENTAGE OF COSTS, FURTHER PROCEDURES:

Upon completion of the preliminary cost estimate and compliance with the requirements of Section 26-28 of this division, the improvements shall be brought to the BOARD for a public hearing. No action is required by the BOARD prior to the public hearing if the method of assessment is proposed to be the abutting footage method. The proposed percentage of costs for a road improvement, street lighting improvements, barrier walls, water and/or sewer is one hundred (100) percent <u>unless otherwise directed by the Board</u>. If the proposed method of assessment is other than abutting footage, then prior to the public hearing the BOARD shall determine the method of assessment to be utilized for the improvement to be repaid to the trust fund by the property owners through special assessments upon the specially benefitted property. However, the BOARD at any time, in its sole discretion, may reject the petition or project for any further consideration.

#### Section 4.

#### Section 26-30.3. PUBLIC HEARING:

Prior to awarding the contract for construction of the improvements for which special assessments will be made, the Board shall hold a public hearing on the proposed project unless the Board rejects the project from further consideration. Property owners to be assessed shall be notified by regular mail of the time and place of the public hearing. The mailed notice shall advise each property owner of their individual proposed special assessment, per parcel, based on the lowest acceptable bid, including other

allowable costs and the percentage and method of assessment determined in accordance with the above provisions of this division.

The public hearing shall be held not later than twelve (12) weeks as soon as practicable after the date the construction bids are received and no sooner than ten (10) days after the mailing of the notices described in this section. Addresses for the mailed notices shall be obtained from the records of the property appraiser or other reliable sources.

In addition, a notice shall be published once each week for two (2) consecutive weeks in a newspaper of general circulation in the locality. If there is no newspaper of general circulation in the locality, the notice shall be published in a newspaper of general circulation in the county. The most recent of such publication shall be no less than one (1) week before the public hearing, the Board shall do so by resolution as provided in Section 26-30.4 of this division.

At least ten (10) days before the public hearing, each property owner shall be given notice of the public hearing by regular mail. The mailed and published notices shall describe the streets or areas to be improved and advise all interested persons that each property and amount to be assessed may be obtained at the office of the <u>county engineer</u> elerk of the board. At this public hearing, the owners of property to be specially assessed or any other interested persons may appear before the Board and be heard as to the propriety and advisability of making such improvements, costs, manner of payment, and amount to be specially assessed against each property to be improved.

At the public hearing, an assessment roll prepared in accordance with the method and percentage of assessment provided by this division shall be presented to the Board. The assessment roll shall show the lots and lands assessed, and the amount of benefit to and assessment against each lot or parcel of land. If the special assessment is to be paid in installments, the number of annual installments into which the special assessment is divided shall also be entered and shown upon the assessment roll.

At the time and place named in the notice of publication, the Board shall meet as an equalizing Board to hear and consider all complaints as to such special assessments and shall adjust, equalize, and approve by resolution as required in Section 26-30.4 of this division. Such assessment shall stand affirmed and remain legal, valid and binding as a first lien upon the property against which such assessment is made until paid.

Promptly after such confirmation of assessment, the assessment roll shall be recorded by the clerk of board in a special book known as the "Improvement Lien Book" and the record of the lien in this book shall constitute prima facia evidence of its validity. A copy of the resolution above shall also be recorded in the official records of the clerk of the circuit court Clerk & Comptroller of the county to facilitate knowledge of the lien by third parties.

Upon completion of the improvements, the board may credit to each assessment the difference in the original assessment made, approved and confirmed, and the proportionate part of the actual costs of the improvement to be paid by special assessment determined upon completion of the improvements. This information shall be set forth in an "amending resolution" which shall be adopted by the Board and also recorded in the public records as referenced above. In no event shall the final assessments exceed the amount of benefits originally assessed by the Board.

#### Section 5.

#### Section 26-30.10. PAYMENTS:

Billing, receiving and accounting for the payment of assessments shall be the responsibility of the clerk of the circuit court Clerk & Comptroller. A record of payments and balances shall be kept for each property assessed. All payments received shall be deposited into the applicable trust fund or deposited as otherwise provided in this division. A tabulation of accounts shall be provided by the clerk of the circuit court Clerk & Comptroller.

#### Section 6.

#### Section 26-30.15. SAVINGS CLAUSE:

Notwithstanding the provisions of this division herein repealing Ordinance No. 91-41 and Ordinance No. 93-26, this division shall not affect or impair the processing and implementation of any improvement project commenced under the provisions of Ordinance No. 82-17, 84-5, 86-16, 87-10, 91-41, er 93-26, 94-11 and 2008-063. All projects initiated under the divisions referenced above shall be deemed valid and in full force and effect. Further, any money available for use in the units created and funded under the above-referenced divisions shall be available for use in and transferred to the corresponding units and trust funds created hereunder.

1	Section 7. PROVIDING FOR REPEAL OF LAWS IN CONFLICT:
2	All local laws and ordinances in conflict with any provisions of this Ordinance a
3	hereby repealed to the extent of such conflict.
4	Section 8. SEVERABILITY:
5	If any section, paragraph, sentence, clause, phrase, or word of this Ordinance
6	for any reason held by a Court of competent jurisdiction to be unconstitutional
7	inoperative, or void, such holding shall not affect the remainder of this Ordinance.
8	Section 9. INCLUSION IN THE CODE OF LAWS AND ORDINANCES:
9	The provisions of this Ordinance shall become and be made a part of the Palr
10	Beach County Code. The sections of this Ordinance may be renumbered or relettered to
11	accomplish such, and the word ordinance may be changed to section, article, or other
12	appropriate word.
13	Section 10. CAPTIONS:

The captions, section headings, and section designations used in this Ordinance are for convenience only and shall have no effect on the interpretation of the provisions of this Ordinance.

(REMAINDER OF PAGE LEFT BLANK INTENTIONALLY)

1	Section 11. EFFECTIVE DATE:					
2	The provisions of this Ordinance shall become effective upon filing with the					
3	Department of State.					
4	APPROVED and ADOPTED by the Board of County Commissioners of Palm					
5	Beach County, Florida, on this the	day of, 20				
6 7 8 9	SHARON R. BOCK, CLERK	PALM BEACH COUNTY, FLORIDA, BY ITS BOARD OF COUNTY COMMISSIONERS				
10 11 12	By: Deputy Clerk	By:, Chair				
13 14 15	APPROVED AS TO FORM AND LEGAL SUFFICIENCY					
16 17 18 19	By:Assistant County Attorney					
20	EFFECTIVE DATE: Filed wit	h the Department of State on the day of				
21	, 20					
22	G:\WPDATA\ENG\MRE\Agenda\MSTU Ordin	nance 112011.doc				