

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS <u>AGENDA ITEM SUMMARY</u>

| Meeting Date: | February 7, 2012 | [X] Consent [] Regular [] Ordinance [] Public Hearing |
|--|---|---|
| Department: | Facilities Developmen | at & Operations |
| | I. <u>E</u> | XECUTIVE BRIEF |
| | lowing for interoperable co | n to approve: an Interlocal Agreement with the United States ommunications through the countywide common groups of the |
| program into its ra communications. The Marshals Service. It local branches of stassociated with this subscriber units and System. The agreen period of five (5) years | dios and utilize the count he County's system will no The terms of the agreemen ate and federal agencies wi a agreement. The U.S. M to comply with the establisment provides for an initial ears. This Interlocal Agree | es the conditions under which the U.S. Marshals Service can tywide common talk groups for certain types of inter-agency of the utilized for routine operational communications by the U.S. In that are standard and have been offered to all municipalities and with 800 MHz trunked radio capabilities. There are no charges Marshals Service is required to pay all costs associated with shed operating procedures for the County's Public Safety Radio term of five (5) years with three (3) renewal options, each for a sement may be terminated by either party, with or without cause, by. (ESS) Countywide (JM) |
| Systems and Operat the common talk communications on | talk groups, which is the lost ions Policy Advisory Comr groups for specified types | rlocal Agreement provides interoperability via use of the owest level of interoperability approved by the Communications mittee. The U.S. Marshals Service will only be able to access es of communications and will conduct routine operational such there is no capacity impact to the County and hence no nt. |
| Attachments: Interlocal Ag | reement | |
| Recommended By | | ent Director Date |
| Approved By: | County A | Administrator Date |

II. FISCAL IMPACT ANALYSIS

| A. Five Year Summary of Fiscal Impact: | | | | | | | |
|---|-----------------------------------|-----------|------------------------------------|---------|-------|--|--|
| Fiscal Years | 2012 | 2013 | 2014 | 2015 | 2016 | | |
| Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County | | | | | | | |
| NET FISCAL IMPACT | | kelow | | | | | |
| # ADDITIONAL FTE POSITIONS (Cumulative) | | | | | | | |
| Is Item Included in Curren | t Budget: | Yes | No _ | | | | |
| Budget Account No: Fun | | Dept | Unit | O | bject | | |
| B. Recommended Sources of Funds/Summary of Fiscal Impact: There is no fiscal impact associated with this item. C. Departmental Fiscal Review: | | | | | | | |
| | III. <u>REVIE</u> | CW COMMI | ENTS | | | | |
| A. OFMB Fiscal and/or No Fiscal Impac OFMB | Contract D 1 to utu 1 2 2 2 | ize the c | Comments: | www. 1/ | 27112 | | |
| B. Legal Sufficiency: Assistant County Attor | | | This Contract co contract review r | | | | |
| C. Other Department Ro | eview: | | | | | | |
| Department Director | | | | | | | |

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This summary is not to be used as a basis for payment.

INTERLOCAL AGREEMENT

THIS INTERLOCAL AGREEMENT (the "Agreement"), made and entered into ______, by and between Palm Beach County, a political subdivision of the State of Florida ("County") and the United States Marshals Service ("U.S. Marshal").

WITNESSETH

WHEREAS, the County and the federal government are continually identifying more effective service delivery methods which result in overall savings to the taxpayers of the County and the federal government; and

WHEREAS, the County has purchased, designed, installed, and operates a Public Safety Radio System that supports the needs of the Palm Beach County Sheriff's Office, Palm Beach County Fire Rescue, Palm Beach County Emergency Medical Services, and various Palm Beach County general government agencies; and

WHEREAS, the County and the U.S. Marshall have determined that the ability to provide interoperable communications is critical to the effective and efficient provision of public safety and general government services; and

WHEREAS, it has been determined to be mutually beneficial to both parties to execute this Agreement which sets forth the parameters under which the U.S. Marshal can access the Common Talk Groups established on the County's Public Safety Radio System to receive the public safety benefit of interoperability; and

WHEREAS, Section 163.01, Florida Statutes, permits public agencies to enter into Agreements to jointly exercise any power, privilege or authority which such agencies share in common and which each might exercise separately:

NOW THEREFORE, in conjunction with the mutual covenants, promises and representations contained herein, the parties hereto agree as follows.

SECTION 1: PURPOSE AND DEFINITIONS

1.01 The purpose of this Agreement is to set forth the parameters under which the County will provide access to the Common Talk Groups established on the County's Public Safety Radio System specifically to provide interoperable communications among public safety and general government agencies capable of accessing this feature of the County's System. This Agreement also identifies the conditions of use and the ability of the U.S. Marshall to participate in the operational decisions relating to the use of the Common Talk Groups.

1.02 Definitions

1.021 <u>Common Talk Groups</u>: Talk groups established on the County's communications system that are made available to County agencies, municipalities and other non-County agencies

for interoperable communications between agencies for the purpose of providing mutual assistance and planning and execution of on-scene operations.

- 1.022 <u>County Talk-Groups:</u> Talk groups established on the County's communication system that are made available to county agencies providing for inter-departmental communications. These talk groups are reserved for particular departments/agencies and are only available to outside departments by separate agreements.
- 1.023 <u>U.S. Marshal Equipment</u>: Also known as "agency radios", are the U.S. Marshall owned 800 MHz handheld and mobile radios and control stations that have the ability to be programmed and used on the County's Public Safety Radio System.
- 1.024 <u>Radio Alias:</u> The unique name assigned to an operators radio that displays on the dispatchers console when a radio transmits.
- 1.025 <u>System:</u> The Public Safety Radio System funded, purchased, installed, maintained and owned by the County.
- 1.026 <u>System Administrator</u>: An employee within the County's Electronics Services Division of the Department of Facilities Development & Operations with the title Radio System Administrator who is responsible for day to day administration and management of the System and the County's designated contact person pursuant to various sections of this Agreement

SECTION 2: ADMINISTRATION OF THE PUBLIC SAFETY RADIO SYSTEM AND USE PROCEDURES

- 2.01 The Palm Beach County Electronics Services Division's System Administrator will be the U.S. Marshal's day to day contact and can be reached at 561-233-0837. The Electronics Services Division is staffed from 8:00 am to 5:00 pm, Monday through Friday, excluding County holidays. After hours emergency contact will be made through the County's Emergency Operations Dispatch Center at 561-712-6428 and the appropriate on-call contact will be made.
- 2.02 The Network Administration Plan identifies the general procedures for the management of the system and procedures for input through the user committees into operating procedure development. The plan establishes the Countywide Radio Steering Committee (CRSSC) which is responsible for overseeing and implementing the policies and procedures for the County's System.
- 2.03 The U.S. Marshal shall follow all policies and standard operating procedures in place at the time of this Agreement as well as those developed in the future and issued to the U.S. Marshal by the System Administrator. The U.S. Marshal agrees to comply with any enforcement actions required by these policies and procedures for misuse or abuse of the County's System.

SECTION 3: COUNTY EQUIPMENT AND RESPONSIBILITIES

3.01 The County's System consists of ten (10) transmit and receive sites with co-located microwave equipment and three (3) microwave only sites that provide network connectivity as well as the SmartZone Controller.

- 3.02 The County's System provides seamless County-Wide portable and mobile radio coverage for the Common Talk Groups. The radio coverage for the Common Talk Groups is identical to that of other County Talk Groups that reside on the County's System.
- 3.03 The County shall be responsible for the maintenance and operation of the County's System, including all costs associated with permitting and licensing.
- 3.04 The County shall maintain the coverage within the U.S. Marshal's boundaries as described in the County's contract with Motorola R98-2006D throughout the term of this Agreement except for times of scheduled preventative maintenance, where it will be required to disable portions of the network for a pre-determined length of time or during times of system failures. The U.S. Marshal shall be notified within a reasonable period of time in advance of scheduled preventive maintenance.
- 3.05 The County shall be responsible for talk group and fleet mapping management in accordance with the procedures and policies set forth in Attachment I, as may be amended and updated from time to time.

SECTION 4: U.S. MARSHAL EQUIPMENT AND RESPONSIBILITIES

- 4.01 The U.S. Marshal's equipment will be 800 MHz mobile, portable, and control station equipment programmed to be used on the County's System. The equipment used will be compatible with Motorola 800 MHz SmartNet and/or SmartZone communication systems. The U.S. Marshal will be required to keep its equipment in proper operating condition and the U.S. Marshal is responsible for maintenance of its radio equipment.
- 4.02 The U.S. Marshal will only program the Common Talk Groups and the individual unit ID numbers assigned by the System Administrator as part of this Agreement. The U.S. Marshal will **not** program into its radios County operational talk groups without a letter of authorization or a signed agreement from the County.
- 4.03 The U.S. Marshal shall provide the County with a list of persons/positions which are authorized to request activating/deactivating existing units or new units. No programming will be undertaken by the U.S. Marshal or its service provider until requested and approved in writing by the System Administrator.
- The U.S. Marshal shall receive certain access codes to the County's System to enable the common talk groups to be programmed into their equipment. The access codes are to be treated as confidential information and the U.S. Marshal is responsible to safeguard the code information from release to unauthorized parties. All written and oral information not in the public domain or not previously known, and all information and data obtained, developed, or supplied by the County will be kept confidential by the U.S. Marshal and will not be disclosed to any other party, directly or indirectly, without the County's prior written consent, unless required by law or lawful order. All system parameters shall be and remain the County's property and may only be reproduced or distributed with the written permission of the County. The U.S. Marshal agrees that the County has sole and exclusive ownership of all right, title and interest to the Confidential Information and such information may be recalled at any time.

- 4.05 Access and programming codes will only be released to: 1) service staff employed by the U.S. Marshal; 2) approved commercial service providers under contract with the U.S. Marshal; 3) County departments (PBSO, Fire Rescue and/or County Communications; or 4) another State or Federal agency that has in-house service personnel and an agreement with the County.
- 4.06 The County will approve all commercial service providers upon review of whether the contract terms between the U.S. Marshal and the commercial service provider are adequate to protect the County's System from misuse, harm or release of access and programming codes to unauthorized persons.
- 4.07 The U.S. Marshal will be responsible for ensuring that the commercial service provider adheres to the terms of this Agreement pertaining to the proper use of access/programming codes and radio use.
- 4.08 The U.S. Marshal is solely responsible for the performance and the operation of the U.S. Marshal's equipment and any damages or liability resulting from the use thereof. Should the County identify malfunctioning U.S. Marshal owned equipment, the County will request the U.S. Marshal to discontinue use of the specific device until the repairs are completed. The County may, at its discretion, disable the equipment from the County's System after properly notifying the U.S. Marshal in writing if the device is causing interference to the County's System.
- 4.09 In the case of lost or stolen equipment, the U.S. Marshal will notify the System Administrator by e-mail or fax authorizing the System Administrator to disable the equipment. The authorization shall provide the County issued individual unit ID number and the serial number of the radio. The System Administrator will advise back via e-mail when the radio has been disabled. A request by the U.S. Marshal to re-activate a disabled unit will also be required in writing by e-mail or fax to the System Administrator.

SECTION 5: SUBSCRIBER UNIT INFORMATION TO BE PROVIDED BY U.S. MARSHAL

5.01 The U.S. Marshal will be required to provide to the County an initial inventory of the radios that are proposed to be programmed for use of the Common Talk Groups. The U.S. Marshal will provide the following information to the County:

Radio manufacturer and model numbers. Radio serial numbers. Requested Aliases to be programmed.

The System Administrator will then compile this information and transmit back to the U.S. Marshal a matrix of the County-Wide talk groups, aliases, and radio ID numbers prior to the U.S. Marshal's radios being activated on the County's System. The U.S. Marshall is responsible for adhering to the Talk-Group and Radio ID allocations established by the County. The County's Talk-Group and Radio ID allocations are on file with the County and available upon request.

SECTION 6: UTILIZATION AND MONITORING OF COMMON TALK GROUPS

6.01 The Common Talk Groups were implemented specifically for inter-agency communication among multiple agencies, regardless of their specific discipline or affiliation. They were also created to

allow communications between agencies without requiring cross-programming operational talk groups in each agencies radios. Usage of the Common Talk Groups is authorized to coordinate a multi-jurisdictional fire/law enforcement/disaster recovery operations such as fires requiring multi-agency responses, police pursuit through multiple jurisdictions and coordination and response to local emergencies and disasters. Other authorized uses include undercover operations, investigations, perimeter communications, fire ground coordination, scene security, landing zone communications requiring participation of multiple agencies and disciplines.

In addition, the Common Talk Groups can be used by any agency experiencing catastrophic failures of their own communication system for a determined amount of time. A request to utilize the Common Talk Groups for this situation requires permission of the System Administrator. Once approved by the System Administrator, the Common Talk Groups can be temporarily utilized until repair of the agency's communication system is complete.

- 6.02 The Common Talk Groups shall not be used for every-day routine communications or as an extra talk group for agencies that have cross programming agreements and duplicate talk groups programmed into their radios. Other prohibited uses include communications for special events and operations, or as an additional dispatch, administrative, or car to car talk group for a single agency.
- Agencies requesting to utilize the Common Talk Groups by this Agreement have a requirement to monitor the Calling Talk Group in their respective dispatch center and to respond to calls for assistance from field units. The dispatch centers which combine more than one discipline in their dispatch center are required to monitor the disciplines which are dispatched. Agencies which do not utilize their own dispatch center are not required to monitor the Calling Talk Group.

SECTION 7: INDEMNIFICATION AND LIABILITY

- The County makes no representations about the design or capabilities of the County's System. The U.S. Marshal has decided to enter into this Agreement and use the County's System on the basis of having interoperability with the County and/or other municipalities during times of mutual aid and/or joint operations. The County's System is designed to assist qualified law enforcement, fire, and other emergency service professionals. It is not intended to be a substitute for the exercise of judgment or supervision of these professionals. Both parties acknowledge that the responsibility for providing law enforcement, fire, or other emergency services rests with the U.S. Marshal which is providing such service and not with the other party to this Agreement.
- 7.02 The parties acknowledge that Title 31, United States Code, Section 1341 and Title 41, United States Code, Section 11 prohibit Federal agencies from entering any agreement that requires a Federal agency to indemnify and/or hold harmless another party where the amount of the government's liability is indefinite, indeterminate or potentially unlimited. The U.S. Marshal is a component of the United States Department of Justice, and as such, it is a self insured entity supported by the U.S. Government. Under the Federal Tort Claims Act, Title 28 U.S.C 1346 et seq., the U.S. Government accepts liability for the loss or destruction of property or personal injury or death by the negligent or wrongful acts or omissions of any employee of the government while acting within the scope of his or her office or employment.

7.03 The terms and conditions of this Agreement incorporate all the rights, responsibilities, and obligations of the parties to each other. The remedies provided herein are exclusive. The County and the U.S. Marshal waive all remedies with respect to each other, including, but not limited to, consequential and incidental damages, but this waiver shall not apply to third parties. The County agrees to use its best reasonable efforts to provide the U.S. Marshal with full use of the Common Talk Groups but makes no guarantee as to the continual, uninterrupted use of the radio communication system, or its fitness for the communication needs of the U.S. Marshal.

SECTION 8: OWNERSHIP OF ASSETS

8.01 All assets maintained under this Agreement will remain assets of the respective party.

SECTION 9: TERM OF AGREEMENT

9.01 The initial term of this Agreement is for five (5) years and shall commence immediately upon full execution of this Agreement. The Agreement may be renewed for three (3) additional terms of five (5) years each. At least six (6) months prior to the expiration of this Agreement's term, the U.S. Marshal shall provide the County with a request to renew this Agreement. Such renewal will require approval of both parties and the County may not unreasonably withhold its approval of the renewal.

SECTION 10: AMENDMENTS TO THIS AGREEMENT

10.01 This Agreement may be amended from time to time by written amendment as agreed to by all parties.

SECTION 11: TERMINATION

11.01 This Agreement may be terminated by either party, with or without cause, upon ten (10) days' written notice to the other party. Upon request of termination by the U.S. Marshal, the System Administrator will proceed to disable the U.S. Marshal's radios from the County's System. It will be the responsibility of the U.S. Marshal to reprogram the U.S. Marshal's radios removing the County's System information from the radios. The U.S. Marshal will complete reprogramming the U.S. Marshal's radios within sixty (60) days of the date of termination. Entities with greater than one hundred (100) radios will be given ninety (90) days to re-program its radios.

SECTION 12: NOTICES

12.01 Any notice given pursuant to the terms of this Agreement shall be in writing and be delivered by Certified Mail, Return Receipt Requested. The effective date of such notice shall be the date of receipt, as evidenced by the Return Receipt. All notices shall be addressed to the following:

As to the County:

County Administrator 301 North Olive Avenue West Palm Beach, FL 33401 Director, Facilities Development & Operations 2633 Vista Parkway West Palm Beach, FL 33411

With a copy to:

Radio System Administrator 2601 Vista Parkway West Palm Beach, FL 33411-5610

County Attorney's Office 301 North Olive Avenue West Palm Beach, FL 33401

As to the U.S. Marshal:

Deputy U.S. Marshal Bryan Bailey United States Department of Justice United States Marshals Service 400 North Miami Avenue 6th Floor Miami, FL 33128

SECTION 13: APPLICABLE LAW/ENFORCEMENT COSTS

13.01 This Agreement shall be governed by the laws of the State of Florida.

SECTION 14: FILING

14.01 A copy of this Agreement shall be filed with the Clerk of the Circuit Court in and for Palm Beach County.

SECTION 15: ENTIRE AGREEMENT

15.01 This Agreement and any Attachments attached hereto and forming a part thereof as if fully set forth herein, constitute all agreements, conditions and understandings between the County and the U.S. Marshal concerning access to the Common Talk Groups. All representations, either oral or written, shall be deemed to be merged into this Agreement, except as herein otherwise provided, no subsequent alteration, waiver, change or addition to this Agreement shall be binding upon County or the U.S. Marshal unless reduced to writing and signed by them.

SECTION 16: DELEGATION OF DUTY

16.01 Nothing contained herein shall be deemed to authorize the delegation of the Constitutional or Statutory duties of the County or the U.S. Marshal's officers.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed as of the day and year first above written.

| ATTEST: SHARON R. BOCK CLERK & COMPTROLLER | PALM BEACH COUNTY, a political subdivision of the State of Florida | | | |
|---|--|--|--|--|
| By: | By:Shelley Vana, Chair | | | |
| APPROVED AS TO FORM AND LEGAL SUFFICIENCY By: Assistant County Attorney | APPROVED AS TO TERMS AND CONDITIONS By: Audrey Wolf, Director Facilities Development & Operations | | | |
| ATTEST: | | | | |
| WITNESS: | UNITED STATES MARSHALS SERVICE | | | |
| Witness Signature (ANDIDO ALMANZAR Print Witness Name | By: Byan Bailey Deputy U.S. Marshal | | | |

ATTACHMENT 1

PALM BEACH COUNTY PUBLIC SAFETY RADIO SYSTEM POLICIES AND PROCEDURES

June 2002

| <u>Po</u> | licy / Procedure Title | <u>Last Revision Date</u> |
|-----------|---|---------------------------|
| 1. | Countywide Use of 800 MHz System (O.P. # I-01) | Oct. 1, 2001 |
| 2. | Countywide Use of 800 MHz System Talk Groups (O.P. # I-04) | Oct. 1, 2001 |
| 3. | Monitoring and Evaluation of Public Safety Radio System Talk Groups (O.P. # I-05) | Oct. 1, 2001 |
| 4. | Emergency Medical Communications (O.P. # I-06) | Oct. 1, 2001 |
| 5. | Reporting of Problems and Modifications of the Public Safety Radio System (O.P. # I-07) | Oct. 1, 2001 |
| 6. | Countywide Use of Public Safety Radio System During Times of Catastrophic Failure which result in non-trunking "conventiona operation (O.P. # I-10) | l" Oct. 1, 2001 |
| 7. | Network Maintenance and Administration Plan | June 6, 2002 |