

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

AGENDA ITEM SUMMARY

Meeting Date:	September 11, 2012	[]	Consent Workshop	[X]	Regular Public Hearing	
Department		ι	montop	1 3		
Submitted For:	FIRE RESCUE		·			
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I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve: on preliminary reading and advertise for public hearing on September 25, 2012, at 9:30a.m.; an ordinance of the Board of County Commissioners of Palm Beach County, Florida, amending Chapter 11, Article VII, of the Palm Beach County Code, known as the Palm Beach County Regional Hazardous Materials Response Ordinance of 1998 (codifying ordinance 98-13, as amended); amending Sections 11-130, 11-132, and 11-133, of the Palm Beach County Code, relating to the Oversight Committee, the Technical Review Team, cost recovery, use of recovery funds, and penalties; providing for applicability; providing for repeal of laws in conflict; providing for severability; providing for an effective date.

Summary: The Palm Beach County Regional Hazardous Materials Response Ordinance of 1998 (Ord. 98-13) provides for regional hazardous materials response teams comprised of fire departments within Palm Beach County. The Ordinance also provides for an Oversight Committee to establish standards and review the effectiveness of the regional hazardous materials response services, and a technical review team to review the teams. This Ordinance is being revised to clarify provisions related to the Oversight Committee, the technical review team, cost recovery, use of recovery funds, and penalties, including clarifications recommended by the Oversight Committee. This revision clarifies the authority of the response teams to recover their emergency response costs from responsible parties. This revision also clarifies appointments to the technical review team shall be made by the Oversight Committee based on recommendations by the Fire Chiefs Association of Palm Beach County, Inc. Countywide (SB)

Background and Justification: On April 21, 1998, the Board of County Commissioners approved an ordinance for the provision of Regional Hazardous Materials Response. There are currently four (4) hazmat response teams. The Oversight Committee, through its technical review team, oversees the delivery of hazmat services and ensures compliance with the approved Standards of Performance by each of the team providers. In 2001, the ordinance was revised to change the qualifications to serve on the Technical Review Team (Ord. 2001-027).

Attachments:

1. Regional Hazardous Materials Response Ordinance

Recommended By: Deputy Chief

Approved By:

recaule

Fire-Rescue Administrator

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II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	2012	2013	2014	2015	2016
Capital Expenditures					
Operating Costs	<u> </u>				
External Revenues					
Program Income (County)					
In-Kind Match (County)	. <u></u>				
NET FISCAL IMPACT	_*		<u></u>		<u> </u>
# ADDITIONAL FTE					
POSITIONS (Cumulative)				
Is Item Included in Curren	t Budget?	Yes_	<u>X</u> No		

Budget Account No.: Fund _1300_ Dept_440_ Unit_4245_Object_____

B. Recommended Sources of Funds/Summary of Fiscal Impact:

★ This Ordinance provides the authority for the regional hazmat response teams to recover costs from any person(s) responsible for causing or allowing a hazardous substance discharge or threatened discharge incident. There is no trend for the frequency of such events; therefore, no fiscal impact can be determined; however, the County's current fiscal year to date revenue associated with hazmat response cost recovery for the County's two teams is \$46,630.

C. **Departmental Fiscal Review:**

III. REVIEW COMMENTS

A. OFMB Fiscal and/or Contract Dev. and Control Comments:

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B. Legal Sufficiency:

Assistant County Attorney

C. Other Department Review:

Department Director

THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT.

ORDINANCE NO. 2012-

3 4 AN ORDINANCE OF THE BOARD OF COUNTY 5 COMMISSIONERS OF PALM BEACH COUNTY. 6 FLORIDA, AMENDING CHAPTER 11, ARTICLE VII, OF 7 THE PALM BEACH COUNTY CODE, KNOWN AS THE PALM BEACH COUNTY REGIONAL HAZARDOUS 8 9 **ORDINANCE** OF 1998 MATERIALS RESPONSE 10 (CODIFYING ORDINANCE 98-13, AS AMENDED); AMENDING SECTIONS 11-130, 11-132, AND 11-133, OF 11 THE PALM BEACH COUNTY CODE, RELATING TO 12 THE OVERSIGHT COMMITTEE, THE TECHNICAL 13 COST **RECOVERY**, USE OF 14 REVIEW TEAM, **RECOVERY FUNDS, AND PENALTIES; PROVIDING** 15 FOR APPLICABILITY; PROVIDING FOR REPEAL OF 16 PROVIDING FOR 17 LAWS IN CONFLICT; SEVERABILITY; PROVIDING FOR INCLUSION IN THE 18 CODE OF LAWS AND ORDINANCES; PROVIDING FOR 19 20 CAPTIONS; PROVIDING FOR AN EFFECTIVE DATE.

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22 WHEREAS, Chapter 11, Article VII of the Palm Beach County Code, known as the Palm Beach County Regional Hazardous Materials Response Ordinance of 1998 (hereinafter 23 "Haz Mat Response Ordinance"), provides for regional hazardous materials response teams 24 comprised of fire departments within Palm Beach County; and 25

WHEREAS, the Haz Mat Response Ordinance provides for an oversight committee to 26 establish standards and review the effectiveness of the regional hazardous materials response 27 services, and a technical review team to review the regional hazardous materials response 28 29 teams; and

30 WHEREAS, the County desires to amend the Haz Mat Response Ordinance to clarify certain provisions relating to the oversight committee, the technical review team, cost recovery, 31 32 use of recovery funds, and penalties, including clarifications based upon recommendations of 33 the Oversight Committee.

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NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY 35 **COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:**

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Section 1. Chapter 11, Article VII, Section 11-130, of the Palm Beach County Code, is hereby 37

amended as follows (additions indicated by underline; deletions indicated by strikethrough): 38

- Sec. 11-130. Oversight committee. 39
- The board of county commissioners shall appoint a five-member oversight 40 committee to establish the standards and review the effectiveness of 41 42 delivering hazardous materials emergency response services on a

1	regional basis.
2	(1) Membership. The committee shall consist of one (1) member,
3	representing each of the following groups:
4	a. Palm Beach County Public Health Unit Health Department;
5	b. Palm Beach County Municipal League of Cities;
6	c. Solid Waste Authority of Palm Beach County;
7	d. Palm Beach County Fire Chief <u>'</u> s Association <u>of Palm Beach</u>
8	<u>County</u> ; and
9	e. Department Division of eEmergency mManagement.
10 11 12 13	Appointments shall be based on recommendations submitted by the represented group. Each member shall be appointed to the oversight committee in accordance with Palm Beach County PPM # CW-O-023 "Board Appointments."
14 15 16 17	(2) Terms of office. Each <u>The</u> members shall serve a term of three (3) years <u>terms</u> . Members may be reappointed for a maximum of two (2) consecutive terms. <u>There shall be no limit on the number of terms an individual may serve</u> .
18 19	(3) <i>Meetings.</i> The oversight committee shall meet at least quarterly or more often as determined by the membership.
20	(4) Duties and responsibilities. The responsibilities of the oversight
21	committee shall include, but not be limited to:
22	 Recommend a solid waste authority fee schedule to provide a
23	partial funding source for the designated hazardous materials response
24	teams.
25 26	b. Oversee funds recovered as a direct result of response actions in accordance with section 11-132 of this article.
27	c. <u>Review</u> , <u>Rrecommend</u> , <u>establish</u> , <u>modify</u> , and oversee
28	performance standards for the delivery of regional hazardous materials
29	response services, <u>including initial response zones for the regional</u>
30	<u>hazardous materials response teams</u> . <u>Prior to modifying any initial</u>
31	<u>response zone</u> , the Oversight Committee shall seek comment and
32	<u>discussion from the regional hazardous materials response teams</u> .
33	d. Monitor and evaluate the distribution of funds and supplies to each
34	of the hazardous materials response service providers.
35	e. Review the findings of the technical review team to assure
36	effectiveness of the regional delivery of hazardous materials response
37	services.
38	f. Submit a written report, at least annually, to the board of county
39	commissioners, on the effectiveness of the regional hazardous
40	materials response program.
41	(5) Technical review team. The oversight committee shall appoint
42	three (3) members and three (3) alternate members to serve on the
43	technical review team, based upon recommendations from the Fire Chief's
44	<u>Association of Palm Beach County</u> . Each member and alternate member
45	shall be a chief fire officer from a fire-rescue department within the county.
46	No member may serve on the technical review team while the team is
47	reviewing a service provider which employs the member or with whom the
48	member is otherwise directly affiliated. In such case, an alternate member
49	shall serve on the technical review team. An alternate member also may
50	serve on the technical review team when a member is otherwise

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1 unavailable to serve. Alternates shall be called to service on a rotational 2 basis.

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(6) Responsibilities of the technical review team.

a. Visit sites of each of the haz-mat service providers twice once a year to assure compliance with the standards of performance as approved by the oversight committee.

b. Examine service providers' records to document performance criteria such as, but not limited to: Daily staffing of each haz-mat team, turnout time, response time, minimum equipment accessibility, incident documentation, personnel certifications and in-service training programs.

12 c. Participate in each of the significant post incident analysis 13 conducted by the regional hazardous materials <u>response</u> teams.

14 d. Submit a written report annually, to the oversight committee on 15 each team's compliance with the established performance standards.

16e. Examine the incidence of hazardous materials emergencies within17the entire county and report to the oversight committee on the18effectiveness of the regional hazardous materials response teams.

- 20 Section 2. Chapter 11, Article VII, Section 11-132, of the Palm Beach County Code, is hereby
- 21 amended as follows (additions indicated by underline; deletions indicated by strikethrough):
- 22 Sec. 11-132. Cost recovery.

Generally. Any person(s) responsible for causing or allowing a discharge 23 (a) or threatened discharge of any hazardous substances which require response 24 actions by a regional hazardous materials response team(s), in order to protect 25 the public health, safety, welfare, or the environment, shall be required to 26 reimburse the responding team(s) the county division of emergency 27 management (DEM) for the full amount of the cost of any and all response 28 When responding to an emergency caused by a discharge or 29 actions. 30 threatened discharge of hazardous substances, the responding regional hazardous materials response team(s) shall keep a detailed record of the costs 31 of all response actions. The cost of all response actions shall be calculated in 32 accordance with the following schedule. 33

- (1) For all incidents of less than four (4) hours duration, the responsible
 party shall reimburse the county responding regional hazardous materials
 response team(s) for the costs of all expendable supplies used during
 response actions, including, but not limited to: Firefighting foam, chemical
 extinguishing agents, recovery drums, absorbent materials, protective
 clothing, gloves and testing equipment.
- (2) For all incidents of four (4) hours or greater in duration, the responsible 40 party shall reimburse the county responding regional hazardous materials 41 response team(s) for the costs of all expendable supplies used during 42 response actions, the costs of equipment and apparatus used during 43 response actions and the actual labor costs of personnel assigned to the 44 responding regional hazardous materials response team(s). The cost of the 45 equipment and apparatus shall be calculated in accordance with the current 46 FEMA Schedule of Equipment Rates, state fire apparatus rate schedule, as 47 approved by the state department of emergency management, and as may 48 49 be periodically amended.
- 50(3) For the purpose of this article, "duration" shall be considered as the time51period beginning with the arrival on scene of the first regional hazardous52materials response team member and ending with the release of the last

regional hazardous materials response team member from the scene and the return to their home station.

Authority to recover costs. Each responding regional hazardous (b)materials response team(s) that responds to an incident The county, through its division of emergency management (DEM) is hereby authorized to invoice and collect the emergency response costs from the responsible party. In the event that the responsible party does not reimburse the county-responding team(s) for the recoverable costs, said team(s) DEM is authorized to seek reimbursement from the federal government in accordance with 40 CFR 310 or other applicable reimbursement program. If a reimbursement program requires coordinated billing among multiple responding teams, then the teams shall cooperate to do Further, the county or any municipal jurisdiction may invoice the so. responsible party for the allowable cost of its those municipal services which were required to support the regional hazardous materials response team during its emergency response actions, including, but not limited to, law enforcement and public works services.

(c)Use of recovery funds. All monies recovered from the responsible party or
 from the federal government as reimbursement for response actions shall be
 used by the responding team(s) for the following purposes exclusively:

- (1) To provide for the continual restocking of expendable supplies to each of
 the <u>responding</u> regional hazardous materials response team(s). through a
 central supply and distribution warehouse. Such a central supply and
 distribution warehouse shall be administered by the county fire-rescue
 department.
- 25 (2) To provide for the replacement of damaged and/or destroyed non-26 expendable equipment to each of the responding regional hazardous 27 materials response team(s).
- (3) To provide for the enhancement of regional hazardous materials
 response services.
 - (4) As otherwise recommended by the oversight committee.
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32 <u>Section 3.</u> Chapter 11, Article VII, Section 11-133, Subsection (a), of the Palm Beach County

- 33 Code, is hereby amended as follows (additions indicated by underline; deletions indicated by
- 34 strikethrough):
- 35 Sec. 11-133. Penalties.

(a) *Invoice.* Any person responsible for causing or allowing a discharge or
 threatened discharge of a hazardous substance and who fails to reimburse the
 county responding regional hazardous materials response team(s) within thirty
 (30) days from issuance of the invoice shall may be subject to a late fee in the
 amount of eighteen (18) percent per annum of the total amount of the invoice.

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42 Section 4. APPLICABILITY: This Ordinance shall constitute a uniform law applicable to

all unincorporated and incorporated areas in Palm Beach County to the extent provided by law.

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Section 5. REPEAL OF LAWS IN CONFLICT: All local laws and ordinances in conflict
 with any provisions of this Ordinance are hereby repealed to the extent of such conflict.

<u>Section 6. SEVERABILITY:</u> If any provision, section, paragraph, sentence, clause, phrase,
or word of this Ordinance is for any reason held by a Court of competent jurisdiction to be
unconstitutional, inoperative, or void, such holding shall not affect the remainder of this
Ordinance.

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Section 7. INCLUSION IN THE CODE OF LAWS AND ORDINANCES: The

provisions of this Ordinance shall become and be made a part of the Palm Beach County Code.
The sections of this Ordinance may be renumbered or relettered to accomplish such, and the word ordinance may be changed to section, article, or other appropriate word.

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14 <u>Section 8. CAPTIONS:</u> The captions, section headings, and section designations used in this 15 Ordinance are for convenience only and shall have no effect on the interpretation of the 16 provisions of this Ordinance.

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18 <u>Section 9. EFFECTIVE DATE:</u> The provisions of this Ordinance shall become effective
 19 upon filing with the Department of State.

APPROVED and ADOPTED by the Board of County Commissioners of Palm Beach County, Florida, on this the _____ day of ______, 2012.

By:

SHARON R. BOCK, CLERK

PALM BEACH COUNTY, FLORIDA, BY ITS BOARD OF COUNTY COMMISSIONERS

Deputy Clerk

Shelley Vana, Chair

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By:___

By:

County Attorney

EFFECTIVE DATE: Filed with the Department of State on the ____ day of

____, 2012.