

# PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS <u>AGENDA ITEM SUMMARY</u>

Meeting Date:	August 13, 2013	[X] [ ]	Consent Ordinance	] [ ]	- A	Regular Public Hearing
Department:	Facilities Development & Op	perations		-	_	

# I. EXECUTIVE BRIEF

**Motion and Title: Staff recommends motion to approve:** an Interlocal Agreement with the Town of Juno Beach (Town) allowing for interoperable communications through the countywide common groups of the County's Public Safety Radio System.

**Summary:** This Interlocal Agreement provides the conditions under which the Town can program into its radios and utilize the countywide common talk groups for certain types of inter-agency communications. The County's system will not be utilized for routine operational communications by the Town. The terms of the Agreement are standard and offered to those municipalities with 800 MHz trunked radio capabilities that have migrated to the Municipal Public Safety Communications Consortium (MPSCC) Open Sky Radio System. Within 10 days of the execution of this Agreement, the Town is required to provide the County with its internal procedures for monitoring the common talk groups. There are no charges associated with this Agreement. The Agreement provides for an initial term of five (5) years with three (3) renewal options, each for a period of five (5) years. This Agreement may be terminated by either party, with or without cause, upon ten (10) days prior notice to the other party. **(ESS) Countywide (JM)** 

**Background and Justification:** This Agreement provides the terms and conditions under which the Town can access the countywide common talk groups, which is the lowest level of interoperability approved by the Communications Systems and Operations Policy Advisory Committee. The Town will only be able to access the common talk groups for specified types of communications and will conduct routine operational communications on its own radio system. As such, there is no capacity impact to the County and hence no charges associated with this Interlocal Agreement.

# Attachments:

Interlocal Agreement

Recommended B	. Anny Way	7/10/13
	Department Director	Date
Approved By: _	man	1/4/03
	County Administrator	Date

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact:

Fiscal Years	2013	2014	2015	2016	2017
Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County					
NET FISCAL IMPACT					
# ADDITIONAL FTE POSITIONS (Cumulative)					
Is Item Included in Curren	t Budget:	Yes	No	<del></del>	
Budget Account No: Fund Progra	um		Unit	0	bject
B. Recommended Source	ces of Fund	ls/Summary	-		
There is no fiscal impa	act associat	ed with this it	em.	-11-1S	
C. Departmental Fiscal	Review:		v 1	~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	
	III. <u>REVI</u>	EW COMM	<u>ENTS</u>		
A. OFMB Fiscal and/or OFMB %	[ [	2013	Comments:	Horol xent and Co.	200 7/24113 ntrol
B. Legal Sufficiency:	h 1/25	B			
C. Other Department R	eview:				

Department Director

This summary is not to be used as a basis for payment.

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#### INTERLOCAL AGREEMENT

THIS INTERLOCAL AGREEMENT ("Agreement") is made and entered into on \_\_\_\_\_\_, by and between Palm Beach County, a political subdivision of the State of Florida ("County") and the Town of Juno Beach, a municipal corporation of the State of Florida ("Town").

#### WITNESSETH

WHEREAS, the County and the Town are continually identifying more effective service delivery methods which result in overall savings to the taxpayers of the County and the Town; and

WHEREAS, the County has purchased, designed, installed, and operates an 800 MHz Trunked Radio System that supports the needs of the Palm Beach County Sheriff's Office, Palm Beach County Fire Rescue, Palm Beach County Emergency Medical Services, and various Palm Beach County general government agencies; and

WHEREAS, the County and the Town have determined that the ability to provide interoperable communications is critical to the effective and efficient provision of public safety and general government services; and

WHEREAS, it has been determined to be mutually beneficial to both Parties to execute this Agreement which sets forth the parameters under which the Town can access the Common Talk Groups established on the County's Public Safety Radio System to receive the public safety benefit of interoperability; and

WHEREAS, Section 163.01, Florida Statutes, permits public agencies to enter into Agreements to jointly exercise any power, privilege or authority which such agencies share in common and which each might exercise separately;

NOW THEREFORE, in conjunction with the mutual covenants, promises and representations contained herein, the parties hereto agree as follows:

#### SECTION 1: PURPOSE AND DEFINITIONS

1.01 The purpose of this Agreement is to set forth the parameters under which the County will provide access to the Common Talk Groups established on the County System specifically to provide interoperable communications among public safety and general government agencies capable of accessing this feature of the County System. This Agreement also identifies the condition of use and ability of the Town to participate in the operational decisions relating to the use of the Common Talk Groups.

#### 1.02 Definitions

- 1.021 <u>Common Talk Groups</u>: Talk groups established on the County's communications system that are made available to County agencies, municipalities and other non-County agencies for interoperable communications between agencies for the purpose of providing mutual assistance and planning and execution of on-scene operations.
- 1.022 <u>County Talk-Groups</u>: Talk groups established on the County's communication system that are made available to county agencies providing for inter-departmental communications. These talk groups are reserved for particular departments/agencies and only available to outside departments by separate agreements.
- 1.023 <u>Town Equipment</u>: Also known as "agency radios," are Town owned 800 MHz handheld and mobile radios and control stations that have the ability to be programmed and used on the County's Public Safety Radio System.
- 1.024 <u>Radio Alias</u>: The unique name assigned to an operator's radio that displays on the dispatchers console when a radio transmits.
- 1.025 <u>System</u>: The Public Safety Radio System funded, purchased, installed, maintained and owned by the County.
- 1.026 <u>System Administrator</u>: An employee within the County's Electronic Services & Security Division of the Department of Facilities Development & Operations with the title Radio System Administrator who is responsible for day to day administration and management of the System and the County's designated contact person pursuant to various sections of this Agreement.

### SECTION 2: ADMINISTRATION OF THE COUNTY'S PUBLIC SAFETY RADIO SYSTEM AND USAGE PROCEDURES

- 2.01 The Palm Beach County Electronic Services & Security Division's System Administrator will be the Town's day to day contact and can be reached at 561-233-0837. The Electronic Services & Security Division is staffed from 8:00 a.m. to 5:00 p.m., Monday through Friday, excluding County holidays. After hours emergency contact will be made through the County's Emergency Operations Dispatch Center at 561-712-6428 and the appropriate contact will be made.
- 2.02 The Network Maintenance and Administration Plan dated June 6, 2002, as referenced on Attachment I hereto, identifies the general procedures for the management of the system and procedures for input through the user committees into operating procedure development. The plan establishes the Countywide Radio Steering Committee (CRSSC), which is responsible for overseeing and implementing the policies and procedures for the County's System.

2.03 The Town shall follow all policies and standard operating procedures in place at the time of this Agreement as well as those developed in the future and issued to the Town by the System Administrator. The Town agrees to comply with any enforcement actions required by these policies and procedures for misuse or abuse of the County's System.

#### SECTION 3: COUNTY EQUIPMENT & RESPONSIBILITIES

- 3.01 The County System consists of ten (10) transmit and receive sites with co-located microwave equipment and three (3) microwave only sites that provide network connectivity as well as the SmartZone Controller.
- 3.02 The County System provides seamless Countywide portable and mobile radio coverage for the Common Talk Groups. The radio coverage for the Common Talk Groups is identical to that of other County Talk Groups that reside on the County's System.
- 3.03 The County shall be responsible for the maintenance and operation of the County's System, including all costs associated with permitting and licensing.
- 3.04 The County shall maintain the coverage within the County's geographic boundaries as described in the County's contract with Motorola R98-2006D throughout the term of this Agreement except for times of scheduled preventive maintenance, where it will be required to disable portions of the network for a pre-determined length of time or during times of system failures. The Town shall be notified of scheduled preventive maintenance, pursuant to the policies and procedures referenced on Attachment I hereto.
- 3.05 The County shall be responsible for talk group and fleet mapping management in accordance with the policies and procedures set forth on Attachment I, as may be amended and updated from time to time.

#### SECTION 4: TOWN EQUIPMENT AND RESPONSIBILITIES

- 4.01 The Town's equipment will be 800 MHz mobile, portable, and control station equipment programmed to be used on the County's System. The equipment used will be compatible with Motorola 800 MHz SmartNet and/or SmartZone communication systems. The Town will be required to keep its equipment in proper operating condition and the Town is responsible for maintenance of its radio equipment.
- 4.02 The Town will only program the Common Talk Groups and the individual unit ID numbers assigned by the System Administrator as part of this Agreement. The Town will **not** program into its radios the County operational talk groups without a letter of authorization or a signed agreement from the County.

- 4.03 The Town shall provide the County with a list of persons/positions, which are authorized to request activating/deactivating existing units or new units. No programming will be undertaken by the Town or its service provider until requested and approved in writing by the System Administrator.
- 4.04 The Town shall receive certain access codes to the County's System to enable the Common Talk Groups to be programmed into their equipment. The access codes are to be treated as confidential information and the Town is responsible to safeguard the code information from release to unauthorized parties. All written and oral information not in the public domain or not previously known, and all information and data obtained, developed, or supplied by the County will be kept confidential by the Town and will not be disclosed to any other party, directly or indirectly, without the County's prior written consent, unless required by law or lawful order. All system parameters shall remain the County's property, and may only be reproduced or distributed with the written permission of the County. The Town agrees that the County has sole and exclusive ownership of all right, title and interest to the Confidential Information and may be recalled at any time.
- 4.05 Access and programming codes will only be released to: 1) service staff employed by the Town, 2) approved commercial service providers under contract with the Town, 3) County departments (PBSO, Fire Rescue and/or the County's Electronic Services & Security Division, or 4) another Federal agency, State agency and/or Town that has inhouse service personnel and an agreement with the County.
- 4.06 The County will approve all commercial service providers upon review of whether the contract terms between the Town and the commercial service provider are adequate to protect the County's System from misuse, harm or release of access and programming codes to unauthorized persons.
- 4.07 The Town will be responsible for ensuring that the commercial service provider adheres to the terms of this Agreement pertaining to the proper use of access/programming codes and radio use.
- 4.08 The Town is solely responsible for the performance and the operation of the Town equipment and any damages or liability resulting from the use thereof. Should the County identify malfunctioning Town owned equipment, the County will request that the Town discontinue use of the specific device until the repairs are completed. The County may, in its discretion, disable the equipment from the System after properly notifying the Town in writing if the device is causing interference to the System.
- 4.09 In the case of lost or stolen equipment, the Town will notify the System Administrator by e-mail or fax authorizing the System Administrator to disable the equipment. The authorization shall provide the County issued individual unit ID number and the serial number of the radio. The System Administrator will advise back via e-mail when the radio has been disabled. A request by the Town to re-activate a disabled unit will also be required by e-mail or fax to the System Administrator.

# SECTION 5: PROGRAMMING OF COMMON TALK GROUPS

5.01 The Town is responsible for adhering to the Common Talk-Group alias' established by the County and its Steering Committees. Any deviations from the standard naming will have to be reviewed and approved by the System Administrator prior to implementation.

# SECTION 6: UTILIZATION AND MONITORING OF COMMON TALK GROUPS

6.01 The Common Talk Groups were implemented specifically for inter-agency communication among multiple agencies, regardless of their specific discipline or affiliation. They were also created to allow communications between agencies without requiring cross-programming operational talk groups in each agency's radios. Usage of the Common Talk Groups is authorized to coordinate multi-jurisdictional fire/law enforcement/disaster recovery operations such as fires requiring multi-agency responses, police pursuit through multiple jurisdictions and coordination and response to local emergencies and disasters. Other authorized uses include undercover operations, investigations, perimeter communications, fire ground coordination, scene security and landing zone communications requiring participation of multiple agencies and disciplines.

In addition, the Common Talk Groups can be used by any agency experiencing catastrophic failures of their own communication system for a determined amount of time. A request to utilize the Common Talk Groups for this situation requires permission of the System Administrator. Once approved by the System Administrator, the Common Talk Groups can be temporarily utilized until repair of the agency's communication system is complete.

- 6.02 The Common Talk Groups shall not be used for every-day routine communications or as an extra talk group for agencies that have cross programming agreements and duplicated talk groups programmed into their radios. Other prohibited uses include communications for special events and operations, use as an additional dispatch, administrative or a car to car talk group for a single agency.
- 6.03 The Town acknowledges that there is a loss of functionality through the interface between its system and the Countywide system. Within 10 days of the execution of this Agreement, the Town will provide to the County its internal procedures with regard to monitoring of the common talk groups.

## SECTION 7: INDEMNIFICATION AND LIABILITY

The County makes no representations about the design or capabilities of the County's System. The Town has decided to enter into this Agreement and use the County's System on the basis of having interoperability with the County and /or other municipalities during times of mutual aid and/or joint operations. The County's

System is designed to assist qualified law enforcement, fire, and other emergency service professionals. It is not intended to be a substitute for the exercise of judgment or supervision of these professionals. Both parties acknowledge that the responsibility for providing law enforcement, fire, or other emergency services rests with the Town, which is providing such service, and not with the other party to this Agreement.

Each party shall be liable for its own actions and negligence and, to the extent permitted by law, the Town shall indemnify, defend and hold harmless the County against any actions, claims or damages arising out of the Town's negligence in connection with this Agreement, and the County shall indemnify, defend and hold harmless the Town against any actions, claims, or damages arising out of the County's negligence in connection with this Agreement. The foregoing indemnification shall not constitute a waiver of sovereign immunity beyond the limits set forth in Florida Statutes768.28, nor shall the same be construed to constitute agreement by either party to indemnify the other for such other party's negligent, willful or intentional acts or omissions.

The terms and conditions of this Agreement incorporate all the rights, responsibilities, and obligations of the parties to each other. The remedies provided herein are exclusive. The County and the Town waive all other remedies with respect to each other, including, but not limited to, consequential and incidental damages. The County agrees to use its best reasonable efforts to provide the Town with full use of the Common Talk Groups but makes no guarantee as to the continual, uninterrupted use of the radio communication system, or its fitness for the communication needs of the Town.

#### **SECTION 8: OWNERSHIP OF ASSETS**

All assets maintained under this Agreement will remain assets of the respective party.

#### SECTION 9: TERM OF AGREEMENT AND TERMINATION OF PRIOR AGREEMENT

The Agreement (R2002-0764) as amended by Amendment (R2006-2098) and Amendment (R2012-0713) is terminated effective immediately upon the execution of this Agreement and shall be superceded and replaced by this Agreement.

The initial term of this Agreement is for five (5) years and shall commence immediately upon full execution of this Agreement. The Agreement may be renewed for three (3) additional terms of five (5) years each. At least six (6) months prior to the expiration of this Agreement's term, the Town shall provide the County with a request to renew this Agreement. Such renewal will require approval of both parties and the County may not unreasonably withhold its approval of the renewal.

### SECTION 10: AMENDMENTS TO THIS AGREEMENT

This Agreement may be amended from time to time by written amendment as agreed to by all parties.

# **SECTION 11: TERMINATION**

This Agreement may be terminated by either party, with or without cause upon ten (10) days written notice to the other party. Upon request of termination by the Town, the System Administrator will proceed to disable the Town's radios from the County's System. It will be the responsibility of the Town to reprogram the Town's radios removing the County's System information from the radios. The Town will complete reprogramming the Town's radios within sixty (60) days of the date of termination. Cities with greater than one hundred (100) radios will be given ninety (90) days to reprogram its radios.

#### **SECTION 12: NOTICES**

Any notice given pursuant to the terms of this Agreement shall be in writing and be delivered by Certified Mail, Return Receipt Requested. The effective date of such notice shall be the date of receipt, as evidenced by the Return Receipt. All notices shall be addressed to the following:

As to the County:

County Administrator 301 North Olive Avenue West Palm Beach, FL 33401

Director, Facilities Development & Operations 2633 Vista Parkway West Palm Beach, FL 33411-5603

With a copy to:

Radio System Administrator 2601 Vista Parkway West Palm Beach, FL 33411-5610

County Attorney's Office 301 North Olive Avenue West Palm Beach, FL 33401

As to the Town:

Town Manager Town of Juno Beach 340 Ocean Drive Juno Beach, FL 33408

Chief of Police Town of Juno Beach 340 Ocean Drive Juno Beach, FL 33408

#### **SECTION 13: APPLICABLE LAW**

This agreement shall be governed by the laws of the State of Florida.

#### **SECTION 14: FILING**

A copy of this Agreement shall be filed with the Clerk of the Circuit Court in and for Palm Beach County.

#### SECTION 15: ENTIRE AGREEMENT

This Agreement and any Attachments attached hereto and forming a part thereof as if fully set forth herein, constitute all agreements, conditions and understandings between the County and the Town concerning access to the Common Talk Groups. All representations, either oral or written, shall be deemed to be merged into this Agreement, except as herein otherwise provided, no subsequent alteration, waiver, change or addition to this Agreement shall be binding upon the County or Town unless reduced to writing and signed by them.

#### **SECTION 16: DELEGATION OF DUTY**

Nothing contained herein shall be deemed to authorize the delegation of the Constitutional or Statutory duties of the County's or the Town's officers.

#### SECTION 17: PALM BEACH COUNTY OFFICE OF THE INSPECTOR GENERAL AUDIT REQUIREMENTS

Palm Beach County has established the Office of the Inspector General in Palm Beach County Code, Section 2-421 - 2-440, as may be amended. The Inspector General is authorized with the power to review past, present and proposed County contracts, transactions, accounts and records. The Inspector General's authority includes, but is not limited to, the power to audit, investigate, monitor, and inspect the activities of entities contracting with the County, or anyone acting on their behalf, in order to ensure compliance with contract requirements and to detect corruption and fraud. Failure to cooperate with the Inspector General or interfering with or impeding any investigation shall be a violation of Palm Beach County Code, Section 2-421 - 2-440, and punished pursuant to Section 125.69, Florida Statutes, in the same manner as a second degree misdemeanor.

#### SECTION 18: NO THIRD PARTY BENEFICIARY

No provision of this Contract is intended to, or shall be construed to, create any third party beneficiary or to provide any rights to any person or entity not a party to this Contract, including but not limited to any citizen or employees of the COUNTY and/or Town.

(Remainder of the page intentionally left blank)

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed on the day and year first above written.

## ATTEST:

## SHARON R. BOCK CLERK & COMPTROLLER

By:

Deputy Clerk

APPROVED AS TO FORM AND LEGAL SUFFICIENCY:

By: unty Attorney

ATTEST:

B Town Clerk ∕ane≀ ssa Dunham,

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By:

Leonard Rubin, Esquire

**PALM BEACH COUNTY**, a political subdivision of the State of Florida

Ву: \_\_\_\_

Steven L Abrams, Mayor

APPROVED AS TO TERMS AND CONDITIONS:

By: Wolf, Director Audrey Facilities Development & Operations

TOWN OF JUNO BEACH a municipal corporation of the State of Florida

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Mort Levine, Mayor

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# Attachment I

# PALM BEACH COUNTY PUBLIC SAFETY RADIO SYSTEM POLICIES AND PROCEDURES

# June 2002

Policy / Procedure Title	Last Revision Date
1. Countywide Use of 800 MHz System (O.P. # I-01)	Oct. 1, 2001
2. Countywide Use of 800 MHz System Talk Groups (O.P. # I-04)	Oct. 1, 2001
3. Monitoring and Evaluation of Public Safety Radio System Talk Groups (O.P. # I-05)	Oct. 1, 2001
4. Emergency Medical Communications (O.P. # I-06)	Oct. 1, 2001
5. Reporting of Problems and Modifications of the Public Safety Radio System (O.P. # I-07)	Oct. 1, 2001
<ol> <li>Countywide Use of Public Safety Radio System During Times of Catastrophic Failure which result in non-trunking "convention operation (O.P. # I-10)</li> </ol>	nal" Oct. 1, 2001
7. Network Maintenance and Administration Plan	June 6, 2002

[i]

# **RESOLUTION 2013-09**

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF JUNO BEACH, FLORIDA, APPROVING AN INTERLOCAL AGREEMENT WITH PALM BEACH COUNTY RELATING TO INTEROPERABLE RADIO COMMUNICATIONS AND AUTHORIZING THE MAYOR AND TOWN CLERK TO EXECUTE SAME; PROVIDING FOR CONFLICTS; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Palm Beach County operates common talk groups on its 800 MHz Trunked Radio System ("County System") to provide for interoperable communications between county and municipal agencies for the purpose of providing mutual assistance and the planning and execution of on-scene operations; and

WHEREAS, in recognition of the Town's migration to the MPSCC Open Sky Radio System, Palm Beach County has proposed an amended Interlocal Agreement to establish the parameters under which it will provide the Town with access to the common talk groups established on the County System; and

**WHEREAS**, the Town Council determines that the execution of the Interlocal Agreement is in the best interests of the residents and citizens of the Town of Juno Beach.

NOW, THEREFORE, BE IT RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF JUNO BEACH, FLORIDA as follows:

Section 1. The foregoing recitals are hereby ratified and incorporated herein.

**Section 2.** The Town Council hereby approves an Interlocal Agreement with Palm Beach County relating to interoperable radio communications, a copy of which is attached hereto and incorporated herein by reference, and authorizes and directs the Mayor and Town Clerk to execute the Agreement on behalf of the Town.

**Section 3.** All resolutions or parts of resolutions in conflict with this Resolution are hereby repealed to the extent of such conflict.

Section 4. This Resolution shall become effective immediately upon adoption.

RESOLVED AND ADOPTED this 12th day of Jurle, 2013.

Mort Levine, Mayor

ATT/EST: Vanèssa M. Dunham, Town Clerk

48 APPROVED AS TO FORM AND
49 LEGAL SUFFICIENCY:
50

20<sup>°</sup>

Leonard G. Rubin, Town Attorney