

**PALM BEACH COUNTY
BOARD OF COUNTY COMMISSIONERS
AGENDA ITEM SUMMARY**

Meeting Date: 11/19/13

Consent

Regular

Ordinance

Public Hearing

Department:

Submitted By: PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION

Submitted For: PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION

I. EXECUTIVE BRIEF

MOTION AND TITLE: Staff recommends motion to: (A) Ratify the submittal of the grant application for a Second Chance Act Juvenile Reentry Program Grant; (B) Receive and File the award from the Department of Justice (DOJ), Office of Juvenile Justice and Delinquency Prevention (OJJDP) for \$750,000 beginning October 1, 2013 through September 30, 2014 to fund a juvenile reentry program; (C) Authorize grant funds to be used to hire one (1) Senior Criminal Justice Analyst, pay grade 35 position for the life of the grant. This position will be eliminated at the conclusion of the grant period; (D) Approve a Budget Amendment for \$750,000 in the Criminal Justice Grant Fund to establish budget for the juvenile reentry program; and (E) Authorize the County Administrator, or his designee, to execute future contracts or agreements and amendments/modifications for the above named award on behalf of the Board of County Commissioners, after approval of legal sufficiency by the County Attorney's Office.

SUMMARY: Palm Beach County, through the Criminal Justice Commission, was successful in winning a competitive grant award of \$50,000 (R2011-1813) from the DOJ to facilitate the planning for successful reintegration of juvenile ex-offenders as they return to the County. The grant award allows for the development of a strategic plan for juvenile ex-offenders to successfully transition back into the community. The implementation grant application for Back To A Future – Palm Beach County's Juvenile Reentry Project, was submitted in June, 2013. On October 1, 2013, Palm Beach County was awarded a \$750,000 grant to implement services from October 1, 2013 – September 30, 2014. The award provides juveniles with pre and post release services to assist in their transition back into the community. Grant funds will be used to hire one (1) Senior Criminal Justice Analyst, pay grade 35 position for the life of the grant. This position will be eliminated at the conclusion of the grant period. A 100% match (\$750,000) is required and match funds will be provided by the Department of Juvenile Justice. There is no cost to the county. Countywide (PGE).

BACKGROUND: The Palm Beach County Criminal Justice Commission, Reentry Task Force has developed a Strategic Plan for providing effective and coordinated reentry services to those returning from incarceration, including juveniles. A Juvenile Reentry Task Force subcommittee (JRTF) was created to address the unique issues of juveniles. The JRTF created a 5 year strategic plan and outlined best practices for juveniles reintegrating. Grant funding will support many gaps in services with best practice services. The goal of the program is to reduce the recidivism rate by 50% over 5 years for the target population (78 youth in moderate-high risk facilities returning to Palm Beach County through the DJJ). The program is intended to reduce recidivism among transitioning juveniles, reduce future victimization, enhance public safety and improve the lives of communities, victims and offenders.

Attachments:

1. Application – Back To A Future
2. Award Letter
3. Match Letter
4. Budget Amendment (Fund 1507)

RECOMMENDED BY:


DEPARTMENT DIRECTOR

11-1-13
DATE

APPROVED BY:


ASSISTANT COUNTY ADMINISTRATOR

11/5/13
DATE

Program Narrative

A. Statement of the Problem

Each year, approximately 100,000 youth under the age of 18 leave secure residential facilities, including juvenile facilities, jails and prisons, following adjudication. Many youth in the juvenile justice system struggle with educational deficiencies, mental illnesses, and substance abuse, and return to communities with high rates of crime and poverty and poorly performing schools.¹ Florida, specifically Palm Beach County (PBC) youth mirror those national struggles. Twenty-one and a half percent of children under the age of 18 residing in PBC in 2009 lived in poverty. This represents a 5.4 percent increase in just one year.² According to the Florida Price Level Index (a statewide cost of living measure), Palm Beach County has an index of 103.78, the second highest among Florida's 67 counties.³ During 2009-2011, the average poverty rate in the targeted areas (24.95%) exceeded 15%.⁴ Sadly, according to the Editorial Projects in Education Research Center (EPERC), in 2009 the overall graduation rate in Palm Beach County was 75.4 (compared to the national average of 73.4).⁵ The average rate across the high schools that serve the targeted communities was 70.70. The rates are among the lowest in Palm Beach County.⁶ The disproportionately poor outcomes among minority students in Palm Beach County have attracted nationwide attention. A prime example is a 2010 Schott Foundation study indicating that less than a quarter of black male students graduated within four years.⁷ During that same year, the EPERC designated Palm Beach County as a "Drop-out Epicenter".⁸

¹ Snyder, H. 2004. An empirical portrait of the youth reentry population. *Youth Violence and Juvenile Justice*, 2(1):39-55.

² Annie E. Casey Foundation, Kids Count Data Center.

³ University of Florida, Bureau of Economic and Business Research. (Jan. 2012). 2011 Florida Price Level Index

⁴ U.S. Census Bureau, 2009-2011 American Community Survey (ACS)

⁵ Editorial Projects in Education Research Center. (2012). School District Graduation Report

⁶ School District of Palm Beach County. (Dec. 2009). FY 2009 High School Graduation Rates.

⁷ Schott Foundation for Public Education (2010). Yes We Can: The Schott 50 State Report on Public Education and Black Males

⁸ Editorial Projects in Education Research Center. (June 2011). Diplomas Count. Vol. 30, Issue 34.

While there is no local data specifically on youth unemployment, local employment professionals report a bleak picture. According to the most recent 3-year estimates from the American Community Survey⁹, the overall unemployment rate in Palm Beach County was 12.9% in 2009-2011, exceeding the national rate of 10.3%. The average unemployment rate among youth in the targeted areas was 38.15% compared to 22.65% nationally.

Further, over 65% of the youth in care of the Florida Department of Juvenile Justice (DJJ) have a mental illness or substance abuse issue.¹⁰ The above mentioned challenges have a direct impact on family reunification and recidivism. To further compound these challenges, programs aimed at assisting juveniles in dealing with these issues have been sharply reduced in recent years due to budget reductions.

Research shows that a person's likelihood to commit a crime or violate the rules and conditions of their supervision can change when you attend to their criminogenic needs. This research indicates that there are (8) criminogenic needs which contribute to an individual's risk of recidivating: (1) anti-social attitudes; (2) anti-social beliefs; (3) anti-social friends and peers; (4) anti-social personality patterns; (5) high-conflict family and intimate relationships; (6) substance abuse; (7) low levels of achievement in school and/or work; and (8) unstructured and anti-social leisure time.¹¹ While research and best practices shows that programs that address the above criminogenic needs during incarceration, combined with aftercare, have proven effective in reducing recidivism; accessing these services continues to prove challenging for the target population and the county's 135 youth released in FY 2011 are no exception with 47% of youth assessed at release scoring "high" for risk to reoffend as codified below.

⁹ U.S. Census Bureau, 2009-2011 American Community Survey (ACS)

¹⁰ Florida Department of Juvenile Justice, Comprehensive Accountability Report for 2012: Health Services, p.2

¹¹ The Council of State Governments Justice Center. Second Chance Act Planning and Implementation Guide, p. 12.

Risk to Reoffend Based on C-PACT (135 Released FY2011)	
High	64 or 47%
Moderate-High	42 or 31%
Moderate	21 or 16%
Low	8 or 6%

The PBC Reentry Task Force has identified eighty-four (84) youth younger than age 18 returning from moderate/high/maximum risk juvenile residential placements to hot spot communities (West Palm Beach, Riviera Beach, Lake Worth, and Belle Glade) as the target population for "Back To A Future", PBC's juvenile reentry project. This moderate/high/maximum-risk subset represent 121 youth and 76% of the youth confined in PBC (FY 2012). The subset consists of 88% males with the overwhelming majority being minority.

Characteristic	Number	Percent
Moderate	95	79%
High	24	20%
Maximum	2	2%
Gender		
Male	106	88%
Female	15	12%
Race		
Black	63	52%
White	27	23%
Hispanic	22	19%
All other	9	7%
Crossover youth	12	10%

*101 due to averaging

According to the DJJ's 2012 Comprehensive Accountability Report, the following are the current recidivism rates for subsets of committed juveniles:

Program Risk	Total Releases	Completions	% ODP	Recidivism Rate
Low-	624	555	(89%)	43%
Moderate	4,561	3,999	(88%)	41%
High	1,465	1,142	(78%)	42%
Maximum	94	82	(87%)	41%
Total	6,744	5,778	(86%)	41%

Many of these returning youth are “disconnected” (neither working nor in school) and need access to an array of supports to help them obtain the training, education, independent living skills, housing and other services addressing a youth’s individualized criminogenic needs in order to reenter successfully. While there is no national recidivism rate to compare to, members of the PBC Juvenile Reentry Task Force (JRTF) are confident that with the collaborative and comprehensive approach offered by Back To A Future, the current recidivism rate can be significantly reduced.

The majority of youth returning to PBC from any one of the State’s 102 moderate, high or maximum risk residential facilities, return to hot spot areas. Among the 96 murders in 2008, the cities of West Palm Beach, Riviera Beach, Lake Worth, and Belle Glade reported some of the highest numbers with 18, 12, 11 and 8 respectively (hot spot areas). Violent crime rates in PBC have steadily decreased over the past decade, paralleling nationwide decreases in violent crime. However, there remains a high concentration of juvenile crime and gang-related crime in the proposed hotspot areas of Belle Glade, Lake Worth, Riviera Beach and West Palm Beach.

One of the primary catalysts influencing juvenile crime in PBC is the presence of gangs. In PBC, gang members are responsible for a disproportionate share of juvenile violent offenses which, in turn, adversely impacts the quality of life in our communities. According to the multi-agency Gang Task Force, there are approximately 175 gangs identified in PBC (both national and local) with over 6000 members. Some represent nationally known gangs and some local or homegrown gangs. Gang activity accounts for a large segment of PBC’s crimes and Violent Crimes Task Force cases. In 2009, all but 45 cases were gang involved, representing 77% of the cases and a 23% increase from 2007.

Current attempts to address the problem include: the Youth Violence Prevention Project (YVPP), the county's comprehensive coordinated strategy that employs key elements of the national "Comprehensive Gang Model" established by the U.S. Department of Justice, OJJDP in 1996 implemented with four core components, including: (1) Crime Prevention; (2) Law Enforcement; (3) Courts; and (4) Corrections. Based on the findings from the study of violent crime in the county, program sites or violent crime "hot spots" were identified and four communities fully participate in YVPP. Other attempts to address juvenile crime involve the Palm Beach Sheriff's Office who operates the Juvenile Arrest Monitoring (JAM) Unit. JAM is a joint venture with DJJ to provide intensive supervision for those juveniles currently under the supervision of DJJ. The JAM Unit targets "high risk" juvenile offenders under probation supervision status.

Additionally, as part of **PBC's Second Chance Act Juvenile Offender Reentry Program for Planning and Demonstration Project**, contract consultants from the University of Miami conducted relevant research assisted with the development and measurement of the core objective: a 50-percent reduction in the rate of recidivism over a 5-year period, and supported the Juvenile Reentry Task Force. These culminating efforts are codified in the **Palm Beach Juvenile Reentry Strategic Plan**.

B. Goals, Objectives and Performance Measures

The CJC uses research-based evaluation methods to measure progress and outcomes created in concert with the Research Department of the CJC; third party, independent evaluator; and the Planning and Implantation Guide. The approach will be collaborative and will require involvement of community and contract providers. Process evaluation tasks will track and measure the objectives of Back To A Future. Specifically, process evaluation will show services

provided, numbers achieved and will complement the outcome evaluation scheduled to begin in 2013 by the University of Miami. From the data derived, Back To A Future will adjust program activities to best meet goals and objectives if needed. Back To A Future was designed to meet the objective of transition services by providing youth with skills and education necessary to successfully re-acclimate into the county and prevent recidivism.

The overall goal of this initiative, **to reduce recidivism by 50% over a 5-year period**, will be measured through an outcome evaluation. Data will be collected over a 5-year period and assessed bi-annually in order to determine success or make program changes. **For purposes of this solicitation, recidivism is defined as —a return to secure confinement with either a new adjudication or as the result of a violation of the terms of supervision within 12 months of initial release.**

CJC agrees to **collect and provide enrollment and participation data** during all years of the project to support all related research efforts and program evaluations. CJC also agree to provide detailed individual-level data, in the format that OJP specifies during this time period. Participant characteristics and intervention information is currently being collected in the Florida DJJ's Juvenile Justice Information System (JJIS) Case Notebook Module which serves as the sole source of documentation for all case management and supervision activities in Probation and Community Intervention programs. JJIS has the capacity to collect and synthesis the following variables:

Participant characteristics as follows but not limited to:	Intervention information as follows but not limited to:
<ul style="list-style-type: none"> • Age • Gender • Race/ethnicity • Criminal, Educational, Incarceration, Employment, Substance Abuse, Mental health, Social and personal, family histories 	<ul style="list-style-type: none"> • Service history • In-program services provided • Program costs • Duration of services • Point of service (pre-/post-release).

<ul style="list-style-type: none">• Post-release recidivism• Post-release employment• Post-release housing	
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Further JJIS is available to partners, providers and staff alike at various levels. Many community partners and all contract providers are approved users of JJIS. One of the key elements to a great data system is data integrity. To maximize data integrity and user efficiency DJJ enforces several rules: mandatory training, access to only the needed modules or portions of the system, and lastly full participation with ongoing support with the Data Integrity officers. It is also a DJJ requirement to keep system permissions that all users with system access annually complete the Security Awareness Training.

CJC further agrees to implement random or other modes of participant assignment that the evaluation design requires, cooperate with all aspects of the evaluation project, and provide comparable individual-level data for comparison group members. **Evaluation requirements are part of the CJC's standard contract with provider agencies.**

CJC plans to primarily use existing data systems to fulfill performance measure reporting requirements, particularly outcomes. Outcome measures that are used to monitor the impact of the process of long term goals primarily a reduction in recidivism rates for the target population can be tracked and measured through two separate State of Florida databases. The CJC has an established partnership with the Florida Department of Law Enforcement (FDLE) and DJJ to provide individual and aggregate data on participant criminal records. CJC staff sign and agree to the confidentiality conditions of the FDLE Privacy and Security Agreement which is attached and in force for countywide reentry efforts and JJIS. CJC Research staff has accessed this data informally on an aggregate level and have a MOU with DJJ for individual-level data.

Listed below are the mandatory performance measures with PBC data sources and local performance measures and goals, many identified by the juvenile reentry task force.

Objective	Performance Measure(s)	Data Grantee Provides/Data Source
To provide juveniles with appropriate evidence-based services based on a reentry plan.	# of released youth served by reentry program.	# of youth enrolled in the reentry program during the reporting period. Source: JJIS- DJJ's Case Notebook Module which serves as the sole source of documentation for all case management and supervision activities in Probation and Community Intervention programs.
	# of program youth served/# from targeted geographic areas.	# of youth served during the reporting period. New admissions during the reporting period. Source: JJIS
	% age of youth served with whom an evidence-based best practice model was used.	The # of youth with whom a best practice was used. Source: JJIS
	# of services (by type) provided to youth.	# of youth assessed as needing support services. Source: JJIS
	# of program youth who were adjudicated.	# of program youth who were committed to a juvenile residential facility as a result of a new adjudication. # of youth sentenced to adult prison as a result of a new adjudication. # of youth given some other sentence as a result of a new adjudication. # of program youth tracked for adjudications. Sources: Florida Department of Law Enforcement (FDLE); JJIS.
	# of program youth who had technical violations (short and long term)	# of youth who were sentenced to adult prison as a result of a technical violation. # of youth who received some other sentence as a result of a technical violation. # of program youth tracked for technical violations. Sources: FDLE; JJIS; State Attorney's Office -STAC .
	# of youth completing program requirements (short term)	# of program youth who exited the program having completed all program requirements during the reporting period. Total # of youth who exited the program during the reporting period (either successfully or

		unsuccessfully). Sources: JJIS, Task Force Report
	% age of program youth exhibiting desired change in the targeted behavior (short and long term).	# of youth exhibiting a desired change in targeted behavior. Source: JJIS as provided by Gulfstream Goodwill pre and post tests for Success for Teens, Transferrable Skills Assessment, YES plans, and independent living.
	Additional Performance Measure(s)/Goals	Data Grantee Provides/Data Source
	# and % of program youth who received <ul style="list-style-type: none"> • R and C PACT assessments • Case management services • Family Engagement pre and post release • YEC plans addressing criminogenic needs • Educational placements • Employment training/placement • Supportive Housing • Reentry Court • Restitution Reimbursement Assistance 	# of program youth who received the enhancements and type. Source: JJIS
	# of youth with a YES (transition) plan within 5 days of release	# of youth with a plan and timeline. Source: JJIS
	# of YES plans that address risk and needs as determined by the PACT.	# of plans that have appropriate dose, intensity, service based on level of risk from PACT. Source: JJIS
	80% of youth appropriately placed in an educational setting within 5 days of release	% of youth in the education setting identified by the Reentry Transition Team Source: YES plan and JJIS
	# of youth receiving employment services, supportive housing, restitution reimbursement/% successful completions	# of youth referred, attended, and completed services successfully Source: Monthly Outcome Reports as completed by Gulfstream Goodwill, Choice to Change and Vita Nova Village
	85% of youth will demonstrate an increase in	% of pre and post test score increases.

pre and post scores for Work Readiness, Transferrable Skills Assessment	Source: Monthly Outcome Reports as populated by Gulfstream Goodwill
95% of staff and partners will be trained on various research-based or best practices interventions	% of staff/providers involved in Back To A Future, # of trainings offered, attendees Source: Task Force Report
# of Task Force meetings that address reduce a barrier or address sustainability	# of meetings that are used for intended purpose Source: Agendas and Task Force Report
Decrease in the average length of supervision	Length of supervision per youth served Source: JJIS
# and type of barrier not anticipated	Type of barrier to reentry for program participants with no resource allocation Source: Task Force Report
70% program youth will be in school and/or working 6 months post discharge	% of program youth enrolled in an educational setting or employed. Source: JJIS
Reduce recidivism by 50% over a 5-year period	# of program youth who were committed to a correctional facility and type and related charge or violation. Source: JJIS, FDLE

C. Project Design and Implementation

The reentry process for juveniles returning to the community includes the availability of a variety of program services in both pre- and post-release settings to ensure a successful transition from a juvenile residential facility to the community, and is facilitated through comprehensive and sustained case management and a network of multidisciplinary Reentry Transition Teams, including Reentry Court. The confluence of a strong partnership between DJJ- corrections, CJC- staff and the countywide Reentry Task Force, the PBC School District and Eckerd Transition Services (case management), and other community providers for employment services and supportive housing is key to the success of this comprehensive reentry strategy.

Reentry services begin the day a targeted juvenile is moved to residential placement. DJJ juvenile probation officers (JPOs) continue to monitor the case for compliance concurrently while Eckerd Transition Counselors begin to prepare and plan for transition home through

service provision. The **Positive Achievement Change Tool (PACT)** a **practical, scientific, evidence-based**, risk assessment tool used by DJJ and its partners, is administered at key phases of the reentry process. All providers receive training on the PACT and DJJ provides quality assurance reviews on the use of the tool. Providing a better targeted and more focused rehabilitative effort on the moderate/higher-risk juveniles who are quite likely to reoffend in the absence of effective, positive behavioral treatment is another use for the PACT. Identifying risk and protective factors linked to criminal behavior so that rehabilitation can be tailored to address each youth's unique assessment profile is yet another. Eckerd Transition Counselors use another important part of the PACT system, the automated, assessment-driven **Youth-Empowered Success (YES) transition plan** which was developed to assist case managers in utilizing the information gathered through the PACT assessment to establish meaningful behavioral goals and actions in collaboration with the targeted youth and family members. Putting research into practice, the purpose is to significantly improve supervision services by implementing youth-specific transition plans that focus on motivation for change, parental and community support networks, and evidence-based practices as tools to reduce criminogenic needs.¹²

Eckerd Transition Counselors ensure continuity of services for committed youth while in a residential facility; they also are preparing youth and their families for reunification. The support and protection of parents, family members, and caring adults is essential for any child, especially children in trouble with the law. Regardless of whether a youth returns to the care of a family member, foster parent, or group home, the presence or absence of family support will play a significant role in his or her development.¹³ Promoting healthy familial relationships will result in an increase in protective factors and a decrease in criminogenic needs. In support of

¹² Florida's Department of Juvenile Justice Sees Improvement with Assessments.com's Positive Achievement Change Tool (PACT), www.assessments.com.

¹³ The Council of State Governments Justice Center. Second Chance Act Planning and Implementation Guide, p. 14.

this, Eckerd Transition Counselors facilitate communication including visitation between program youth and their families. Family members and youth are included in the development of each PACT, YES, transition plan, multidisciplinary Reentry Transition Teams, IEPs, reentry court hearings and other milestones to release. Reentry Transitional Teams staffings and Reentry Court occur 60 and 30 days prior to discharge from a residential setting.

Reentry services for the targeted youth begin with an R-PACT assessment completed by their Eckerd Transition Counselor. A new YES Transition Plan is completed with the youth outlining the individualized conditions of post commitment probation. Aligned with research-based practices, the **five key considerations for effective reentry** are considered by the counselor and Reentry Transition Team. Consideration is given to: a youth's brain development; family engagement; school/job performance; intrinsic motivation and pro-social development. Post-release case management services will be most intense at discharge, consistent and sustained for a minimum of six months.

To address the individual needs of **84 youth younger than age 18 returning from moderate/high/maximum risk juvenile residential placements to hot spot communities**, a full complement of traditional and nontraditional services are planned. CJC staff and the Juvenile Reentry Task Force have put together an array of services (many are evidence-based) **to build on youth's strengths and assets, promoting pro-social development**. Services include a network of age appropriate cognitive, behavioral and social learning techniques. The dose and intensity is individualized based on current and anticipated needs: remedial traditional and nontraditional education, vocational training, cognitive behavior change programs, mental health referrals, substance abuse treatment referrals, job training and placement, restitution assistance, supportive housing, mentoring and various life skills programs will be offered post- release.

Linkages will also be provided through case management to a variety of needs-based programs, including legal, health, housing, child support, substance abuse, life skills, and traditional education and employment to ensure a smooth transition back to their respective communities. A variety of pre-release services are available depending on the facility and its specialized programming; however, every youth is provided educational services, transitional services, and case management service through Eckerd and assigned JPO. Eckerd Transition Counselors ensure youth's successful reentry by providing the appropriate dosage of service and intensity based on the C-PACT; then apply cognitive behavioral interventions appropriate to each youth's criminogenic needs as identified by the Reentry Transitional Team.

A youth's connection to education and employment must be a key part of his or her rehabilitation and reentry plan. Education and employment are lynchpins to a law-abiding and productive adult life.¹⁴ To this end, every youth participant in Back To A Future will be on a track to further their academic and/or employment goals. This will be achieved through the collaborative efforts of the Palm Beach County School District's DJJ Transition Coordinator, Court Education Liaisons, Gulfstream Goodwill Industries, Inc, and Vita Nova Village (youth requiring supportive housing). The partnership allows for traditional and nontraditional services to special populations such as ESE youth, disabled youth (Assist youth in receiving services from Office of Disabilities), under-educated youth, and youth who are bound for secondary education (assist youth in applying for FAFSA). Future plans, academic or employment, will be addressed by the Reentry Transitional Team and will be clearly outlined in YES Transition Plans.

¹⁴ The Council of State Governments Justice Center. Second Chance Act Planning and Implementation Guide, p. 14.

The DJJ Transition Coordinator has primary responsibility for appropriate school placement for youth returning to PBC from a DJJ facility. The Coordinator currently works in partnership with the Court Education Liaisons who are housed in each of the five juvenile courtrooms serving as the link between the courts and school district. The Liaisons also serve to facilitate education case management for returning youth. Education is key, as 88% of students who transitioned from residential commitment programs from June 2010-June 2011 enrolled back into traditional school, alternative education or adult education in PBC.

For some youth, the traditional education path is not feasible and Back To A Future contract providers help youth find work that aligns with his or her interests and strengths. Gulfstream Goodwill Industries (GGI) will provide a variety of services combining work readiness education, career path navigation, support services and vocational experiences to most youth. These services include hands-on evidence-based curricula that engage the students, and ensures relevancy to their goals. Vocational activities will utilize real life internship experiences allowing students to put learning into action. This program provides opportunities to acquire new skills and experience success that will enhance the self-esteem and motivation of each participant. Work readiness and workforce preparation skills will be offered through a multi-faceted program involving classroom and real world experiences youth will find a rich array of opportunities to grow and learn. Employment services are offered as part of the comprehensive reentry plan and are designed to support a greater understanding of opportunities and teach personal skills and academics critical for youth to make the transition to adulthood. GGI will utilize an evidence-based work readiness and life skills curriculum called "*Goodwill Works*". Paid apprenticeships will allow for the opportunity for personal success and future self-sufficiency.

This curriculum includes a pre and post test for work readiness as well as a transferrable skills assessment that will be given to each youth to determine what skills they already possess and how these can transfer into the work force. Support services help to reinforce the concepts learned in the classroom. Exposure to community workplaces, visual and creative art experiences, and specialized life skills training will present program participants with opportunities that raise awareness of career pathways that they may never have considered. Completion of this course results in a work readiness certificate, and a professional resume.

GGI also will offer the Self-Directed Search (SDS) - a self-administered, self-scored and self-interpreted vocational counseling tool to identify potential career paths. GGI will assist all youth (excluding those in supportive housing) with this tool; particularly those that are Spanish-speakers and for youth with marginal reading levels.

Youth who require supportive living and cannot be reunified with their families will receive employment training and other supportive housing services (identified as a gap in our planning phase) through PBC's premier independent living provider, Vita Nova *Village* (VNV). Most recently, in August 2010 VNV launched the *Ready 2 Work!* program which provides job training and placement services for youth. Recognizing that full time employment is the key to independence, this program has been highly successful in assisting youth with criminal backgrounds in acquiring job skills and securing employment.

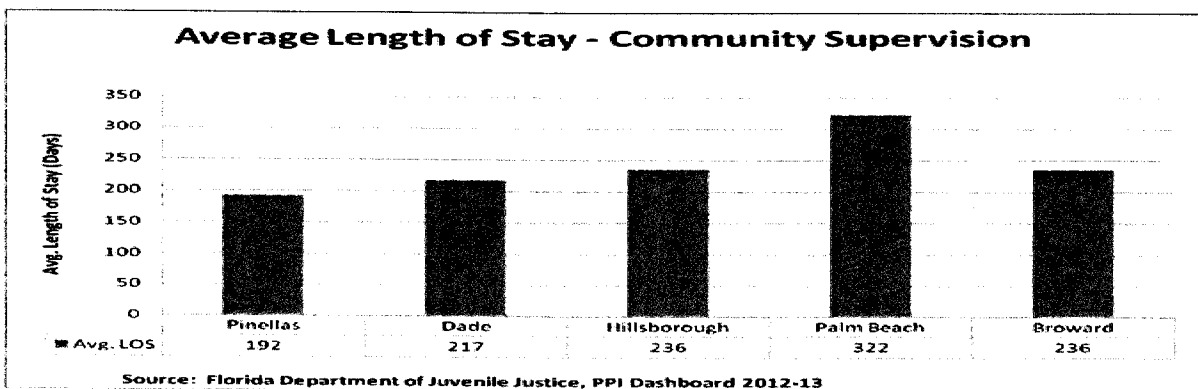
The central mission of VNV is assisting youth with independence with an ultimate goal of becoming healthy adults. The programming is centered on five pillars that are critical to the development and preparation of young people for successful independent living:

- **Education** – Youth develop an education plan to help them achieve the highest possible education level. Assistance is provided in enrollment, developing goals, researching post-secondary schools, literacy, and tutoring. Presently, 60% of residents are attending college.

- **Vocational** – Full-time employment is central to independent adulthood. Youth receive assistance in accessing job training and finding employment opportunities. Vita Nova has developed a network of local businesses that work with us to provide job opportunities for the young people we serve.
- **Financial** – The ability to manage finances is an important goal. Youth are assisted with budgeting, spending, saving, debt management, banking, and planning for the future.
- **Social/ Emotional Health** – Most, if not all youth participants have suffered significant trauma in their lives. As a result, many experience emotional distress, mental health problems, and social challenges, such as relationship problems and poor social skills. Vita Nova *Village* provides trauma informed care via individual and group counseling, social skills training, conflict resolution, and sexual health programs.
- **Health & Wellness** –Living independently requires that youth are able to take care of themselves and live a healthy lifestyle. Youth are assisted in the areas of daily living skills, fitness, exercise, diet, nutrition, cooking, hygiene, and maintaining medical appointments. Youth are assisted with access to medical care and medical advocacy.

VNV services are client-centered and strength-based, using a comprehensive trauma-informed care model. These approaches are considered best practices in serving vulnerable populations. As well, the *Village* attempts to create a familial atmosphere where residents can connect with others, learn about themselves, and grow in a healthy, supportive environment. They are connected to other key community resources such as health care, legal services, transportation, leisure activities, and other services. Admissions are based on a JPO referral and an interview.

PBC has a long-standing reputation for longer than normal lengths of stay for probationers as identified in the Juvenile Reentry Task Force's Strategic Plan. In FY 2012-13, PBC or Circuit 20 probationers were on probation for an average of 322 days, the longest of any of the 20 circuits in the State of Florida as highlighted below.



This leaves youthful offenders caught up in the system feeling stuck and discouraged from moving forward toward success. It further sets up an extended monitoring system thus increasing the likelihood of a technical violation. To address the potential risks of extended probation periods, Back to A Future will contract with Choice to Change Restitution Reimbursement (C2C) which offers a solution to bring hope to our youth and healing to their victims through various creative ways. C2C allows youth to fulfil their financial obligations through community involvement. It further allows re-entering youth to learn job skills, holding them accountable for their obligations to their victims while boosting their self-esteem. The program has various opportunities for youthful offenders. Some are sponsored by local businesses to work alongside them. Some will participate in vending the Burrito Bust and 'Tuition Hot Dog (mobile vending carts) at local Green Markets and other community events. Donations allow youth to perform supervised community clean-ups and beautification of depleted areas in our community, while earning a stipend. C2C will serve 50 re-entering youth; earning an average of \$800 per youth in a one year period.

The Back To A Future, PBC's juvenile reentry strategy detailed above confidently commits to the **Goal of a 50 percent reduction in the recidivism rate over a five year period (MR1)** and confirms the **definition of recidivism** as a return to secure confinement with either a new adjudication or as the result of a violation of the terms of supervision within 12 months of initial release. To meet the objective of Back To A Future - more successful transitions of youth without compromising public safety, the task force applied **the six fundamental principles of evidence-based correctional practices**. One principle of **Objectively Assess Criminogenic Risks and Needs** is addressed by using the PACT. **Enhance Intrinsic Motivation** is addressed by offering and funding a variety of pro-social supports such as motivational interviewing or

other cognitive-behavioral communication techniques. Back To A Future embraces the **Responsivity Principle** and plans to provide community training and staff development on motivating individual change by using the following techniques to (1) effectively engage higher-risk participants, (2) build and strengthen intrinsic motivation, and (3) reduce the risk of recidivism. Examples of these techniques include:

- providing more compliments than critiques (researchers have demonstrated that a ratio of four to one is most effective); using motivational interviewing tactics; issuing swift, certain, and proportionate incentives and sanctions for behavior; expressing empathy without conveying approval for negative behavior; avoiding engaging in a power struggle when an individual resists change; and reinforcing a person's belief in his or her ability to change.¹⁵

Recognizing that the most effective organizational-change strategies involve supervision and coaching of staff to reinforce the expected way of doing business—proposed training alone is not sufficient, management, policy-makers and other stakeholders will participate in Responsivity Principle training.

For maximum benefit, only eighty-four (84) **Moderate/Higher-Risk Offenders** are targeted returning to hot spot communities. Juvenile offenders' greatest **Criminogenic Needs are Addressed** through the PACT, YES Transition Plans and at multidisciplinary Reentry Transition staffings and Reentry Court. **Cognitive, Behavioral and Social Interventions** will be enumerated in the YES based on youths individualized needs and will often take place at one of the four Youth Empowerment Centers, created to address youth violence. Eckerd Transition Counselors (service providers) are trained in a variety of strategic interventions such as

¹⁵ The Council of State Governments Justice Center. Second Chance Act Planning and Implementation Guide, p. 13.

Restorative Justice, Motivational Interviewing, Life Skills Training, PACT and YES, Aggression Replacement Training, and In-home Crisis Resolution, minimally. **Determining the Dosage and Intensity of Services** for the youth in Back To A Future will be individualized but consistent with what is recommended for the level of risk. Youth will be offered a comprehensive range of services enumerated in their transition plan (YES) and supported by the many reentry partners as follows: Eckerd's comprehensive case management efforts; Youth Empowerment Centers; Reentry Transition Teams; individualized education through the PBC's Schools District's Transition Coordinator and Educational Court Liaisons; DJJ's JPO's; GGI, *Goodwill Works*; Vita Nova Village - Supportive Housing; and Choice to Change's Community Restitution Assistance Program, and other community service providers and family members.

Ten Requirements of a Comprehensive Reentry Program

The PBC criminal justice community began addressing reentry in the early 2000's through the five officially recognized Weed and Seed sites. That early work has evolved and PBC has implemented the ten requirements in their strategy as follows:

MR 1- Reentry Strategic Plan – PBC has a 5-year strategic plan (Attachment 6) that aims to reduce recidivism by providing services and release planning to ex-offenders, adults and juveniles. Outlined in the plan are clear and concise goals, objectives, action plans and performance measures used to gauge progress in reducing recidivism as well as an implementation schedule. The Juvenile Reentry Task Force is one of the subcommittees with related goals.

MR 2 – Sustainability Plan: The Task Force has been operational with multi-systemic representation for five years. The CJC has identified Reentry as its top priority for the past 3 years and has designated its resources accordingly. Over \$2.5 million dollars have been

allocated to adult reentry in the past two years. Two staff members (1FTE) are facilitating the juvenile plan and task force efforts while meeting the requirements of the **Second Chance Act Juvenile Offender Reentry Program for Planning and Demonstration Project**. The project's corrections partner, DJJ is providing a \$750,000 match toward the successful implementation of Back To A Future. PBC's Chief Administrative Juvenile Judge has made a commitment to reentry through her efforts on the bench, letter of support, and her willingness to serve as the chair of the juvenile reentry task force.

MR 3,4 - Establishment of Reentry Task Force – The PBC Reentry Task Force began meeting in February 2008 and was ratified by members of the CJC as a permanent Task Force in November 2009. The PBC Reentry Task Force and subcommittees are comprised of over forty decision makers in PBC and includes the support of the Chief Judge, Public Defender, Sheriff, nonprofit organizations, representatives from the Department of Corrections and community stakeholders. Chaired by Public Defender, Carey Haughwout, the group was tasked with the development of a Reentry Strategic Plan that was based on a county-wide assessment of reentry services. This Plan guides the county's efforts in the development and implementation of a coordinated and comprehensive continuum of care for all ex-offenders. The countywide Task Force added a juvenile reentry task force in December 2011, chaired by Honorable Judge Kroll, who serves as the Administrative Judge for the Juvenile Division of the 15th Judicial Circuit in the county. A copy of the organizational chart is attached in Other Attachments.

MR 5 – Extensive Collaboration with State and Local Partners: – PBC partners with criminal justice agencies, nonprofit organizations, state and community agencies who are key players in successful offender reentry, reduction of inmate recidivism and enhancing community safety. The CJC currently has existing agreements, partnerships and working relationships with 7

federal agencies, 30 non-profit providers, 37 Florida cities, and a large number of community-based organizations. Additionally, PBC has received 11 letters of support from community resource organizations overseeing health, housing, child welfare, education, substance abuse treatment, victim services and employment across the state in support of this application. The 31 member juvenile task force has active participation representing the above disciplines.

MR 6 - The Florida Department of Juvenile Justice- has agreed to divert youth younger than age 18 returning from moderate/high/maximum risk juvenile residential placements to hot spot communities (West Palm Beach, Riviera Beach, Lake Worth, and Belle Glade) into Back To A Future. **DJJ will also be providing the \$750,000.00 match.** A Letter of Support is provided in Attachment 5.

MR 7 – Support of Chief Executive Officer – A commitment letter is offered by the CJC's Executive Director outlining his commitment to remain involved with reentry efforts by continuing to provide staff to the Reentry Task Forces and their subcommittees and hire a Program Manager specifically for juvenile reentry.

MR 8 - Outcome Measures - PBC utilizes the **Positive Achievement Change Tool (PACT)** a **practical, scientific, evidence-based,** risk assessment tool to guide the reentry process. The PACT predicts which returning juveniles have a higher probability of recidivating and treating the criminogenic needs of those youth with appropriate programs based on their level of need. There is considerable empirical evidence that programs that target inmates who are at a higher risk to recidivate are more effective in reducing recidivism than those that do not. Accordingly, a range of interventions are provided that target the specific criminogenic needs of juveniles who are higher risk. **The long term goals are to increase public safety by reducing recidivism by 50% over 5 years in the county. Recidivism is defined as a return to secure confinement**

with either a new adjudication or as the result of a violation of the terms of supervision within 12 months of initial release. Outcome measures that are used to monitor the impact of the process of these long term goals include a reduction in recidivism rates for the target population. Additionally, the CJC has an established partnership with the Florida Department of Law Enforcement (FDLE) to provide individual and aggregate data on participant criminal records. CJC staff sign and agree to the confidentiality conditions of the FDLE Privacy and Security Agreement which is attached and in force for countywide reentry efforts.

MR 9 - Replication – Palm Beach County maintains documentation on the implementation process, delivery of services, collaborations and evaluation instruments. It is through this documentation that the County is able to report on the intended and unintended impacts of the program. While Back To A Future is unique in its development and not modeled after other juvenile reentry efforts, many components are evidence-based tools or modeled after evidence-based program components. Youth Empowerment Centers are modeled after the Opportunities Provision component of OJJDP's Comprehensive Gang Model Strategies. Other evidence-based tools such as the PACT and "Goodwill Works" are being replicated nationally. Additionally, many components of Back To A Future are replicated from PBC's adult reentry efforts. This Community-Based Model could be replicated in other jurisdictions.

MR 10 – Analysis of Barriers/Hurdles to Reentry: In June of 2008, the PBC Reentry Task Force's Program Assessment Subcommittee provided key findings on barriers to reentry for federal, state and local inmates returning to the county. Three categories of gaps were identified: 1) *Geographical*- Because of the size of PBC certain areas of the county were underserved; 2) *Population*- lack of coordination of comprehensive reentry services for inmates returning from the three exit points; and 3) *Systemic*- lacking in the areas of transition from incarceration to

freedom, including pre-release communication with inmates, transportation to inmates destination and linkages between pre- and post-release services. Much of this work to address barriers is done by the Advocacy and Marketing Subcommittee of the Task Force. Media and chaplaincy representation on the subcommittee is taking the lead on addressing barriers. The Juvenile Reentry Task Force also has representation from the PBC Office of Legislative Affairs which has played an active role in Tallahassee regarding juvenile records and zero tolerance in the past two legislative sessions. In addition, the task force itself has three representatives from the DJJ. Both chairs of the Reentry Task Forces are CJC members.

Priority Considerations

PBC's juvenile reentry project, Back To A Future addresses the nine priority considerations outlined accordingly:

- The PBC Reentry Task force has identified 84 youth younger than age 18 returning from moderate/high/maximum risk juvenile residential placements to hot spot communities (West Palm Beach, Riviera Beach, Lake Worth, and Belle Glade) as the target population for Back To A Future, PBC's juvenile reentry project.
- The **Positive Achievement Change Tool (PACT)** a **practical, scientific, evidence-based**, risk assessment tool used by DJJ and its partners, is administered at key phases of the reentry process. The PACT assesses criminogenic risk factors such as: family history, education and employment, peer relations, mental health and substance abuse, leisure and recreation, personalities and behavior, and attitude and orientation.
- Incorporates the six evidence-based strategies in the design as outlined on page eighteen of this application.

- The countywide Reentry Task Force will contract with Miami University, Wendy Morrison-Cavendish who originally evaluated juvenile reentry planning efforts in 2011 for cross analysis of interventions and recidivism results based on the targeted youth.
- Input from relevant nonprofit organizations is represented in writing in the 11 letters of support from community resource organizations overseeing health, housing, child welfare, education, substance abuse treatment, victim services and employment across the state in support of reentry efforts and the 31 member juvenile reentry task force that has active participation representing the above disciplines.

Eckerd is currently and will continue to be provided pre and post release case management and service provision.

- The YES plan (transitional plan) is developed at the post-release staffing addressing wrap around services, support services and referrals for service. Post-release case management services will be most intense at discharge, consistent and sustained for a minimum of six months. The YES plan is developed as a result of the C-PACT which is administered at discharge.
- Family engagement continues with the goal of reunification while juveniles are in residential placement. Assignment of benefits and referrals take place at Reentry Transitional Team staffings and Reentry Court (beginning Fall, 2013) that occur 60 and 30 days pre-release and within 5 days post release in the youth's educational setting.
- Support services such as drug treatment, mental health services will be provided by Eckerd Transition Counselor's referrals and linkages.
- Supportive Housing is available for those youth reintegrating who are not returning to a supportive home environment at Vita Nova Villages.

- Program staff will use a Progressive Response Plan to address noncompliance and will re-staff a youth who is not making progress within 2 weeks post-release.
- DJJ reports baseline recidivism rates at 41% for Moderate and Maximum Risk youth and 42% for High Risk youth.
- PBC is the proud recipient of an **OJJDP FY 2011 Second Chance Act Juvenile Offender Reentry Program for Planning** grant and can demonstrate progress made in their planning activities as evidenced by the creation of a Task Force and subcommittees, and a Strategic Plan.
- Appropriate educational placements are addressed by the Transition Coordinator and the Court Education Liaisons. Employment and job readiness skills are handled by either Gulfstream Goodwill or Vita Nova Village.

Approved Uses For Award Funds

- The **Positive Achievement Change Tool (PACT)** a **practical, scientific, evidence-based**, risk assessment tool used by DJJ and its partners, is administered at key phases of the reentry process will be used in Back To A Future at no cost to the grant.
- The PACT assesses criminogenic risk factors such as: family history, education and employment, peer relations, mental health and substance abuse, leisure and recreation, personalities and behavior, and attitude and orientation. Risk factors and service provision will be identified at the Reentry Transitional Team staffing and Reentry Court. Services such as case management, employment/career development, supportive housing, and community services restitution assistance will be provided per contract.
- Eckerd Transition Services begin when a targeted juvenile is first incarcerated and continues post-release. Per contract services with DJJ, the core services include

educational and vocational services, and must include assessments, transportation and mentoring services. Back To A Future will offer consistent and sustained pre- and post-release case management and supervision that responds individually to a youth's risk assessment identified needs from incarceration to the community for at least 6 months with a focus on family engagement, and education and/or employment. Addressing the systematic risk factors and dosing then appropriately will reduce the risk of recidivism.

- Services such as employment/career development, supportive housing and restitution assistance will be provided via contract with GGI and VNV. Other supportive services and cognitive behavioral interventions will be provided by referral or purchase of service. This model has proven effective in PBC's adult reentry program. Purchase of service allows for more flexibility and for services to be available on an individual level.

The Juvenile Reentry Task Force created the Back To A Future model as part of Palm Beach County's juvenile reentry planning process with the Supportive School Discipline Initiative in mind and concurs with Attorney General Holder that - "Ensuring our educational system is a doorway to opportunity – and not a point of entry to our criminal justice system – is a critical, and achievable, goal," and "By bringing together government, law enforcement, academic, and community leaders, I'm confident that we can make certain that school discipline policies are enforced fairly and do not become obstacles to future growth, progress, and achievement."

D. Capabilities and Competencies

The CJC (www.co.palm-beach.fl.us/criminal_justice/) was created by a PBC ordinance in 1988. It is comprised of 21 public sector members representing local, state, and federal criminal justice and governmental agencies, and 12 private sector business leaders representing the Economic Council of Palm Beach County. The Executive Director reports to the county's

Assistant County Administrator and supervises a professional staff of 10 criminal justice professionals. The CJC has an established history of building strong partnerships to improve the criminal justice system in the County. Its mission is to serve as a catalyst to bring together criminal justice and related agencies in partnerships. The CJC provides countywide coordination for the Law Enforcement Planning Council (comprised of all the municipal police chiefs and the sheriff), five Weed and Seed Sites (within our targeted hotspot areas), the Youth Violence Prevention Project, the Court Systems Task Force and the Corrections Task Force. The CJC provides research and data collection support for these projects as well as making recommendations to the Board of County Commissioners on criminal justice issues. The CJC has a remarkable track record in the county on creating and sustaining new criminal justice programs and initiatives through federal, state grants and local funding such as the first community court in the State of Florida, a nationally recognized drug court for first-time adult drug felony offenders, two community justice service centers, and the evidence-based Youth Violence Prevention Project.

Brenda Oakes is the Youth Violence Prevention Coordinator for the Palm Beach County Criminal Justice Commission and is responsible for the research, planning and development of youth crime prevention programs in the county. Ms. Oakes has over 25 years of experience in social service coordination, diversion, alternatives to incarceration, and reentry Ms. Oakes is responsible for the overall implementation and oversight of the juvenile reentry task force and strategic plan (resume provided). The Juvenile Reentry Program Manager will provide day-to-day oversight of the collaborative strategy.

Management Structure and Staffing- PBC is the lead applicant for this project and is responsible for the fiscal and programmatic aspects of this grant. PBC's staff's expertise in

program implementation and inmate reentry will ensure successful oversight of this project. See Other Attachments for the CJC organizational structure and Attachments 3 and 4 for the proposed Back To A Future organizational structure, job descriptions and current staff resumes.

Capability of the Task Force/Partners – CJC's capability to implement Back To A Future is derived from its mission, experience and staff. PBC brings decades of experience and partnerships in employment, health, social services, counseling, vocational and educational rehabilitation, transportation, housing, and substance abuse treatment yielding effective and efficient service to the target population. PBC's juvenile corrections partner, the Florida Department of Juvenile Justice (DJJ) is designed to rehabilitate offenders through supervision, counseling and treatment. The Office of Residential Services oversees the Department's development, maintenance and management of facilities and programs that meet the needs of Florida's delinquent youths and promote public safety. The system is designed to place youth in the most appropriate program to meet a youth's individualized treatment needs. DJJ is committed to meeting the needs of youth entrusted in our care through Trauma-Informed Care. Gregory Starling, Assistant Chief Probation Officer for Circuit 15, is the representative from corrections ensuring the success of this collaborative strategy (resume provided). Mr. Starling is a C-PACT trainer and specializes in corrections quality assurance.

Eckerd, a national leader that has given much-needed second chances to more than 100,000 children since 1968, provides juvenile justice aftercare in PBC. Their services are community-based interventions that provide intensive case management and support through a network of community resources to youth who are transitioning back into their community from juvenile justice residential facilities. Outcomes include: social skill improvements, mental

health improvements, youth and parent satisfaction, and lowering recidivism. Eckerd's principle contact in the county is Ana Albrecht, Director for Palm Beach Reentry (resume attached).

Gulfstream Goodwill Gulfstream Goodwill Industries, Inc. (GGI) is a community-based not-for-profit organization. The agency was founded in 1966, and is a member of Goodwill Industries International (founded in 1902). In order to meet their mission to assist individuals with disabilities and disadvantages to become self-sufficient members of our community a variety of services are provided to special populations, including high-risk youth. Their Youth Enrichment Services serves youth with disabilities and youth at risk in a variety of innovative and highly successful programs. In the last two years GGI provided services to over 10,000 individuals including youth at risk and youth with disabilities. They support an annual budget of over \$34,000,000, and employ over 800 people. Michelle Carter, Director of Reentry Initiative, is the point person for this partnership (resume provided).

Vita Nova Inc. is a 501(c)(3) public charity founded in 1993 (EIN 65-0298299). Vita Nova's core mission is to address the complex and urgent needs of young people (ages 18-25) who now find themselves homeless or at risk of homelessness. In July 2009, Vita Nova launched *Vita Nova Village - Independent Living Services*, which provides independent living services for youth ages 16-23 in the county. Program youth are assigned to work with Life Coaches for comprehensive services including, but certainly not limited to: educational advocacy, assistance finding employment and securing housing, access to health care and transportation, help with problem solving, relationships, and crisis response. Jen Wilson, PhD, LCSW is the primary contact for this partnership and her resume is attached.

Choice to Change (C2C) is a 501 C3, nonprofit organization. Community Service Restitution Program was developed to address a gap that is keeping youth stuck in our court system due to

financial obligations to victims and courts. C2C has created unique and creative ways to give participants the opportunity to fulfil this obligation with success and achievement. Director, Lynn Trimble, our contact for this partnership, has dedicated 25 years in developing and implementing innovated intervention programs to at risk youth and families, focusing on improving relationships of families and youth in crises. In the past three years, C2C programs have served over 700 court-involved youth and families including programs being used for out of school suspension alternatives.

The *Reentry Task Force* is highly committed to improving reentry outcomes in the County for juveniles and reducing recidivism by 50% over a 5 year period, as evidenced by the development of Palm Beach County's 5-year *Reentry Strategic Plan and DRAFT Planning and Implementation Guide*. A juvenile reentry task force (subcommittee) with individual outcomes was formed in December 2011 after PBC was awarded a **2012 Second Chance Act Juvenile Reentry Program for Planning Project grant**. The thirty-one member task force continues to meet to evaluate the committee work, apply for grants, draft MOUs and address system-wide and policy issues. The countywide Reentry Task Force: (1) has adopted a reentry plan that reflects input from nonprofit organizations where relevant input is available and appropriate to this application; (2) has adopted a reentry plan includes performance measures to assess its progress toward a 10 percent reduction in the rate of recidivism over a 2-year period; (3) will coordinate with the Department of Justice, nonprofit organizations, and other experts regarding the selection and implementation of performance measures; and (4) it has made adequate progress toward reducing recidivism by 10 percent over a 2-year period (adult population).



Department of Justice
Office of Justice Programs
**Office of Juvenile Justice and
Delinquency Prevention**

Grant

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1. RECIPIENT NAME AND ADDRESS (Including Zip Code) Palm Beach County Board of County Commissioners 301 North Olive Avenue West Palm Beach, FL 33401-4700		4. AWARD NUMBER: 2013-CZ-BX-0008	
		5. PROJECT PERIOD: FROM 10/01/2013 TO 09/30/2014 BUDGET PERIOD: FROM 10/01/2013 TO 09/30/2014	
1A. GRANTEE IRS/VENDOR NO. 596000078		6. AWARD DATE 09/30/2013	7. ACTION Initial
		8. SUPPLEMENT NUMBER 00	
		9. PREVIOUS AWARD AMOUNT \$ 0	
3. PROJECT TITLE Back to a Future-Palm Beach County's Juvenile Reentry Project		10. AMOUNT OF THIS AWARD \$ 750,000	
		11. TOTAL AWARD \$ 750,000	
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTHON THE ATTACHED PAGE(S).			
13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY13(OJDP Second Chance Reentry)42 U.S.C. 3797w; Pub. L. No. 110-199, Sec. 101			
15. METHOD OF PAYMENT GPRS			
AGENCY APPROVAL		GRANTEE ACCEPTANCE	
16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Karol Virginia Mason Assistant Attorney General		18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Michael Rodriguez Executive Director	
17. SIGNATURE OF APPROVING OFFICIAL <i>Karol V. Mason</i>		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL <i>[Signature]</i>	19A. DATE 10/7/13
AGENCY USE ONLY			
20. ACCOUNTING CLASSIFICATION CODES FISCALYFUNDCT. BUD.A OFC. DIV.RE SUB. POMS AMOUNT EAR ODE CT. G.		21. MCZTGT0339	
X B CZ 70 00 00 750000			

OJP FORM 4000/2 (REV. 5-87) PREVIOUS EDITIONS ARE OBSOLETE.

OJP FORM 4000/2 (REV. 4-88)

Attachment # 2



Department of Justice
Office of Justice Programs
Office of Juvenile Justice and
Delinquency Prevention

AWARD
CONTINUATIONSHEET
Grant

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PROJECT NUMBER 2013-CZ-RX-0008

AWARD DATE 09/30/2013

SPECIAL CONDITIONS

1. The recipient agrees to comply with the financial and administrative requirements set forth in the current edition of the Office of Justice Programs (OJP) Financial Guide.
2. The recipient acknowledges that failure to submit an acceptable Equal Employment Opportunity Plan (if recipient is required to submit one pursuant to 28 C.F.R. Section 42.302), that is approved by the Office for Civil Rights, is a violation of its Certified Assurances and may result in suspension or termination of funding, until such time as the recipient is in compliance.
3. The recipient agrees to comply with the organizational audit requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and further understands and agrees that funds may be withheld, or other related requirements may be imposed, if outstanding audit issues (if any) from OMB Circular A-133 audits (and any other audits of OJP grant funds) are not satisfactorily and promptly addressed, as further described in the current edition of the OJP Financial Guide.
4. Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of the enactment, repeal, modification or adoption of any law, regulation or policy, at any level of government, without the express prior written approval of OJP.
5. The recipient must promptly refer to the DOJ OIG any credible evidence that a principal, employee, agent, contractor, subgrantee, subcontractor, or other person has either 1) submitted a false claim for grant funds under the False Claims Act; or 2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving grant funds. This condition also applies to any subrecipients. Potential fraud, waste, abuse, or misconduct should be reported to the OIG by -

mail:

Office of the Inspector General
U.S. Department of Justice
Investigations Division
950 Pennsylvania Avenue, N.W.
Room 4706
Washington, DC 20530

e-mail: oig.hotline@usdoj.gov

hotline: (contact information in English and Spanish): (800) 869-4499

or hotline fax: (202) 616-9881

Additional information is available from the DOJ OIG website at www.usdoj.gov/oig.

6. Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of any contract or subaward to either the Association of Community Organizations for Reform Now (ACORN) or its subsidiaries, without the express prior written approval of OJP.
7. The recipient agrees to comply with any additional requirements that may be imposed during the grant performance period if the agency determines that the recipient is a high-risk grantee. Cf. 28 C.F.R. parts 66, 70.

MWC



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Office of Justice Programs
**Office of Juvenile Justice and
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**AWARD
CONTINUATIONSHEET
Grant**

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PROJECT NUMBER 2013-CZ-BX-0008

AWARD DATE 09/30/2013

SPECIAL CONDITIONS

8. The recipient agrees to comply with applicable requirements regarding registration with the System for Award Management (SAM) (or with a successor government-wide system officially designated by OMB and OJP). The recipient also agrees to comply with applicable restrictions on subawards to first-tier subrecipients that do not acquire and provide a Data Universal Numbering System (DUNS) number. The details of recipient obligations are posted on the Office of Justice Programs web site at <http://www.ojp.gov/funding/sam.htm> (Award condition: Registration with the System for Award Management and Universal Identifier Requirements), and are incorporated by reference here. This special condition does not apply to an award to an individual who received the award as a natural person (i.e., unrelated to any business or non-profit organization that he or she may own or operate in his or her name).
9. Pursuant to Executive Order 13513, "Federal Leadership on Reducing Text Messaging While Driving," 74 Fed. Reg. 51225 (October 1, 2009), the Department encourages recipients and sub recipients to adopt and enforce policies banning employees from text messaging while driving any vehicle during the course of performing work funded by this grant, and to establish workplace safety policies and conduct education, awareness, and other outreach to decrease crashes caused by distracted drivers.
10. The recipient agrees to comply with all applicable laws, regulations, policies, and guidance (including specific cost limits, prior approval and reporting requirements, where applicable) governing the use of federal funds for expenses related to conferences, meetings, trainings, and other events, including the provision of food and/or beverages at such events, and costs of attendance at such events. Information on pertinent laws, regulations, policies, and guidance is available at www.ojp.gov/funding/confcost.htm.
11. The recipient understands and agrees that any training or training materials developed or delivered with funding provided under this award must adhere to the OJP Training Guiding Principles for Grantees and Subgrantees, available at <http://www.ojp.usdoj.gov/funding/ojptrainingguidingprinciples.htm>.
12. The recipient agrees that if it currently has an open award of federal funds or if it receives an award of federal funds other than this OJP award, and those award funds have been, are being, or are to be used, in whole or in part, for one or more of the identical cost items for which funds are being provided under this OJP award, the recipient will promptly notify, in writing, the grant manager for this OJP award, and, if so requested by OJP, seek a budget-modification or change-of-project-scope grant adjustment notice (GAN) to eliminate any inappropriate duplication of funding.
13. The recipient understands and agrees that award funds may not be used to discriminate against or denigrate the religious or moral beliefs of students who participate in programs for which financial assistance is provided from those funds, or of the parents or legal guardians of such students.
14. The recipient understands and agrees that - (a) No award funds may be used to maintain or establish a computer network unless such network blocks the viewing, downloading, and exchanging of pornography, and (b) Nothing in subsection (a) limits the use of funds necessary for any Federal, State, tribal, or local law enforcement agency or any other entity carrying out criminal investigations, prosecution, or adjudication activities.
15. The recipient agrees that it will submit quarterly financial status reports to OJP on-line (at <https://grants.ojp.usdoj.gov>) using the SF 425 Federal Financial Report form (available for viewing at www.whitehouse.gov/omb/grants/standard_forms/ff_report.pdf), not later than 30 days after the end of each calendar quarter. The final report shall be submitted not later than 90 days following the end of the award period.
16. The recipient shall submit semiannual progress reports. Progress reports shall be submitted within 30 days after the end of the reporting periods, which are June 30 and December 31, for the life of the award. These reports will be submitted to the Office of Justice Programs, on-line through the Internet at <https://grants.ojp.usdoj.gov/>.



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**AWARD
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PROJECT NUMBER 2013-CZ-BX-0008

AWARD DATE 09/30/2013

SPECIAL CONDITIONS

17. The recipient agrees to comply with applicable requirements to report first-tier subawards of \$25,000 or more and, in certain circumstances, to report the names and total compensation of the five most highly compensated executives of the recipient and first-tier subrecipients of award funds. Such data will be submitted to the FFATA Subaward Reporting System (FSRS). The details of recipient obligations, which derive from the Federal Funding Accountability and Transparency Act of 2006 (FFATA), are posted on the Office of Justice Programs web site at <http://www.ojp.gov/funding/ffata.htm> (Award condition: Reporting Subawards and Executive Compensation), and are incorporated by reference here. This condition, and its reporting requirement, does not apply to grant awards made to an individual who received the award as a natural person (i.e., unrelated to any business or non-profit organization that he or she may own or operate in his or her name).
18. With respect to this award, federal funds may not be used to pay cash compensation (salary plus bonuses) to any employee of the award recipient at a rate that exceeds 110% of the maximum annual salary payable to a member of the federal government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. (An award recipient may compensate an employee at a higher rate, provided the amount in excess of this compensation limitation is paid with non-federal funds.)

This limitation on compensation rates allowable under this award may be waived on an individual basis at the discretion of the OJP official indicated in the program announcement under which this award is made.
19. The recipient may not obligate, expend or draw down funds until the Office of the Chief Financial Officer (OCFO) has approved the budget and budget narrative and a Grant Adjustment Notice (GAN) has been issued to remove this special condition.
20. The recipient agrees to report data on the grantee's OJJDP-approved performance measures as part of the semi-annual categorical progress report. This data will be submitted on line at OJJDP's Performance Measures website (<http://ojjdp.ncjrs.gov/grantees/pm/index.html>) by July 31 and January 31 each year for the duration of the award. Once data entry is complete, the grantee will be able to create and download a "Performance Measures Data Report." This document is to be included as an attachment to the grantee's narrative categorical assistance progress report submitted in GMS for each reporting period.
21. The recipient acknowledges that the Office of Justice Programs (OJP) reserves a royalty-free, non-exclusive, and irrevocable license to reproduce, publish, or otherwise use, and authorize others to use (in whole or in part, including in connection with derivative works), for Federal purposes: (1) any work subject to copyright developed under an award or subaward; and (2) any rights of copyright to which a recipient or subrecipient purchases ownership with Federal support.

The recipient acknowledges that OJP has the right to (1) obtain, reproduce, publish, or otherwise use the data first produced under an award or subaward; and (2) authorize others to receive, reproduce, publish, or otherwise use such data for Federal purposes. "Data" includes data as defined in Federal Acquisition Regulation (FAR) provision 52.227-14 (Rights in Data - General).

It is the responsibility of the recipient (and of each subrecipient, if applicable) to ensure that this condition is included in any subaward under this award.

The recipient has the responsibility to obtain from subrecipients, contractors, and subcontractors (if any) all rights and data necessary to fulfill the recipient's obligations to the Government under this award. If a proposed subrecipient, contractor, or subcontractor refuses to accept terms affording the Government such rights, the recipient shall promptly bring such refusal to the attention of the OJP program manager for the award and not proceed with the agreement in question without further authorization from the OJP program office.



Department of Justice
Office of Justice Programs
Office of Juvenile Justice and
Delinquency Prevention

**AWARD
CONTINUATIONSHEET
Grant**

PAGE 5 OF 5

PROJECT NUMBER 2013-CZ-BX-0008

AWARD DATE 09/30/2013

SPECIAL CONDITIONS

22. Any Web site that is funded in whole or in part under this award must include the following statement on the home page, on all major entry pages (i.e., pages (exclusive of documents) whose primary purpose is to navigate the user to interior content), and on any pages from which a visitor may access or use a Web-based service, including any pages that provide results or outputs from the service:

"This Web site is funded [insert "in part," if applicable] through a grant from the [insert name of OJP component], Office of Justice Programs, U.S. Department of Justice. Neither the U.S. Department of Justice nor any of its components operate, control, are responsible for, or necessarily endorse, this Web site (including, without limitation, its content, technical infrastructure, and policies, and any services or tools provided)."

The full text of the foregoing statement must be clearly visible on the home page. On other pages, the statement may be included through a link, entitled "Notice of Federal Funding and Federal Disclaimer," to the full text of the statement.

23. The recipient shall submit one copy, as well as a computer diskette in Corel or compatible format, of any final reports, publications, etc., and the master tape and/or electronic file for any video, CD or DVD products developed with or in response to funds awarded to the recipient by OJJDP. Any publications or products, whether published at the recipient's or government's expense, shall contain the following statements:

This project was supported by Grant No. 2013-CZ-BX-0008 awarded by the Office of Juvenile Justice and Delinquency Prevention, Office of Justice Programs, U.S. Department of Justice. Points of view or opinions in this document are those of the author and do not necessarily represent the official position or policies of the U.S. Department of Justice.

The current edition of the OJP Financial Guide provides guidance on allowable printing activities.

The recipient must submit to OJJDP all grant-funded reports and products for review and comment prior to publication. All such reports and products may display the OJJDP logo on the cover (or other location) with the agreement of the program office.

24. The award recipient agrees, as a condition of award approval, to comply with the requirements of 28 CFR Part 46 and all other Department of Justice/Office of Justice Programs policies and procedures regarding the protection of human research subjects, including informed consent procedures and obtainment of Institutional Review Board (IRB) approval, if appropriate.
25. The award recipient agrees, as a condition of award approval, to comply with the requirements of 28 CFR Part 22, including the requirement to submit a properly executed Privacy Certificate that is in accordance with the requirements of 28 CFR Section 22.23 to OJJDP for approval.



FLORIDA DEPARTMENT OF JUVENILE JUSTICE

Rick Scott, Governor

Wansley Walters, Secretary

June 13, 2013

U.S. Department of Justice
Office of Justice Programs
Office of Juvenile Justice and Delinquency Prevention
810 7th Street, NW
Washington, D.C. 20531

Re: OJDP FY2013 Second Chance Act Juvenile Reentry Program

Dear Sir/Madam,

I am pleased to offer this letter of support and commitment for the Palm Beach County Criminal Justice Commission's (CJC) grant application to the U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention, to implement their evidence-based Second Chance Act juvenile reentry implementation plan which is presently being developed by the local community. The implementation plan is targeting high risk juvenile offenders returning to five geographic hot spot sites: West Palm Beach, Boynton Beach, Lake Worth, Riviera Beach and Belle Glade. Collectively, it is our goal to reduce recidivism through the provision of appropriate, evidence-based individualized services.

To this end, as the Secretary of the Florida Department of Juvenile Justice, our department agrees to:

- Support the project, its partners, and its objectives;
- Commit up to 17 Juvenile Probation staff in-kind (with salaries and benefits of \$750,000) whose primary roles are re-entry and aftercare for juveniles.

We are fully committed to the Palm Beach County Criminal Justice Commission's grant proposal and will wholeheartedly support its efforts to significantly reduce youth recidivism rates, thus, providing a safer community for the residents of Palm Beach County.

Sincerely,

A handwritten signature in black ink that reads "Wansley Walters".

Wansley Walters
Secretary

2737 Centerview Drive • Tallahassee, Florida 32399-3100 • (850) 488-1850
<http://www.djj.state.fl.us>

The mission of the Department of Juvenile Justice is to increase public safety by reducing juvenile delinquency through effective prevention, intervention, and treatment services that strengthen families and turn around the lives of troubled youth.

Attachment # 3

**BOARD OF COUNTY COMMISSIONERS
PALM BEACH COUNTY, FLORIDA
BUDGET AMENDMENT**

Fund 1507 Criminal Justice Grant Fund

ACCOUNT NAME AND NUMBER	ORIGINAL BUDGET	CURRENT BUDGET	INCREASE	DECREASE	ADJUSTED BUDGET	BGRV	REMAINING BALANCE
						BGEX	
						EXPENDED/ ENCUMBERED AS OF	
Revenues							
<u>Juvenile Second Chance Act Grant</u>							
1507-762-7700-3129 Fed Grant Oth Public Safety	0	0	750,000	0	750,000		
TOTAL RECEIPTS & BALANCES	670,993	2,170,993	750,000	0	2,920,993		
Expenditures							
<u>Juvenile Second Chance Act Grant</u>							
1507-762-7700-1201 Salaries & Wages Regular	0	0	64,180	0	64,180	0	64,180
1507-762-7700-2101 Fica-Taxes	0	0	3,979	0	3,979		
1507-762-7700-2105 Fica Medicare	0	0	931	0	931		
1507-762-7700-2201 Retirement Contributions-FRS	0	0	4,306	0	4,306		
1507-762-7700-2301 Insurance-Life & Health	0	0	11,604	0	11,604		
1507-762-7700-4001 Travel	0	0	22,422	0	22,422	0	22,422
1507-762-7700-4007 Travel - Mileage	0	0	1,000	0	1,000	0	1,000
1507-762-7700-8201 Contributions - Non-Govt Agnces	0	0	625,665	0	625,665	0	625,665
1507-762-7700-3401 Other Contractual Services	0	0	15,313	0	15,313	0	15,313
1507-762-7700-5101 Office Supplies	0	0	600	0	600	0	600
TOTAL APPROPRIATIONS & EXPENDITURES	670,993	2,170,993	750,000	0	2,920,993		

Attachment #

7

Criminal Justice Commission

Signatures & Dates

BY BOARD OF COUNTY COMMISSIONERS

AT MEETING OF

11/19/13

Deputy Clerk to the
Board of County Commissioners

INITIATING DEPARTMENT/DIVISION
Administration/Budget Department Approval
OFMB Department - Posted