Agenda Item #:

## PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

# 44-1

#### **AGENDA ITEM SUMMARY**

| Meeting Date: | <u>December 3, 2013</u> | [] |           | h 4 | Regular        |
|---------------|-------------------------|----|-----------|-----|----------------|
| _             |                         | ĪĴ | Ordinance | ΪĪ  | Public Hearing |

Department

Submitted By:

**County Attorney's Office** 

Submitted For: Department of Public Safety Consumer Affairs Division

#### I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve on preliminary reading and advertise for public hearing on December 17, 2013, at 9:30 a.m.: an Ordinance of the Board of County Commissioners of Palm Beach County, Florida, repealing Palm Beach County Code, Chapter 9, Article I, codifying Ordinance No. 72-2, as amended, "The Palm Beach County Consumer Affairs Ordinance," relating to consumer affairs and unfair or deceptive trade practices; and adopting a new consumer affairs ordinance; providing for title; providing for definitions; providing for scope of ordinance; providing for exemptions; providing for other rights and remedies; providing for a Consumer Affairs Division; providing for a Director of Consumer Affairs; providing for Powers of Director; providing for Complaints; providing for the Prohibition of Unfair or Deceptive Trade Practices; providing for a Consumer Affairs Hearing Board; providing for Powers of the Consumer Affairs Hearing Board-Proceedings at Hearing; providing for Assurance of Voluntary Compliance; providing for Cease and Desist Order of Director; providing for Order to Show Cause; providing for Statutes Adopted; providing for Enforcement and Civil Penalties; providing for Repeal of Laws in Conflict; providing for Savings Clause; providing for Severability; providing for Inclusion in the Code of Laws and Ordinances; providing for Captions; and, providing for an Effective Date.

<u>Summary</u>: The current Consumer Affairs Ordinance was last amended in 1977. Due to the substantial procedural and substantive changes made to the ordinance with the purpose of bringing it into compliance with the numerous County policies and procedures implemented since 1977, including Resolution 2013-0193 concerning County Advisory Boards affecting the Consumer Affairs Hearing Board, repealing and replacing the Consumer Affairs Ordinance in its entirety is more efficient than amending it piecemeal. The League of Cities has no opposition to the proposed ordinance. The Consumer Affairs Hearing Board supports the proposed ordinance in its present form. <u>Countywide</u> (PGE)

Background and Policy Issues: The County first enacted the Consumer Affairs Ordinance in 1972 to protect its citizens against unfair or deceptive trade acts or practices. In 1977 the ordinance was amended to establish the Consumer Affairs Hearing Board to assist and advise the BCC, as well as perform other functions as deemed necessary to protect and promote the welfare of county consumers. The proposed ordinance repealing the Consumer Affairs Ordinance brings it into compliance with the uniform policies and procedures implemented since 1977, including Resolution 2013-0193 concerning County Advisory Boards, directly impacting the Consumer Affairs Hearing Board.

#### Attachment:

| <ol> <li>Proposed Co</li> <li>Brief Summa</li> </ol> | nsumer Affairs Ordinance 2013<br>ry of Substantive Changes in Consumer | Affairs Ordinance |   |
|------------------------------------------------------|------------------------------------------------------------------------|-------------------|---|
|                                                      |                                                                        |                   |   |
| Recommended by:                                      | M Jum                                                                  | 11/25/13          |   |
| ,                                                    | County Attorney                                                        | Date              |   |
| Approved By:                                         | N/A                                                                    |                   | _ |
| , t                                                  |                                                                        | Date              |   |

### II. FISCAL IMPACT ANALYSIS

| A. Fi                 | ve Year Summary of F                                                                         | iscal Impact             |                        |                          |               |             |
|-----------------------|----------------------------------------------------------------------------------------------|--------------------------|------------------------|--------------------------|---------------|-------------|
| F                     | iscal Years                                                                                  | <u>2014</u>              | <u>2015</u>            | <u> 2016</u>             | 2017          | <u>2018</u> |
| Oper<br>Exter<br>Prog | tal Expenditures<br>ating Costs<br>rnal Revenues<br>ram Income (County)<br>nd Match (County) |                          |                        |                          |               |             |
| Ne                    | t Fiscal Impact                                                                              | ~ 0.4                    |                        |                          |               | ·           |
|                       | DITIONAL FTE<br>ITIONS (Cumulative)<br>m Included In Current                                 | Budget? Yes              | No                     |                          |               |             |
| Budg                  | get Account Exp No: Fu<br>Rev No: Fu                                                         | und Depart<br>und Depart | ment Unit<br>ment Unit | tObject<br>tObject       |               |             |
| B.                    | Recommended Source                                                                           | ces of Funds/Su          | mmary of Fisc          | cal Impact: <u>N</u>     | o Fiscal Impa | <u>ct</u>   |
| C.                    | Departmental Fiscal I                                                                        | Review:                  |                        |                          | <b></b>       |             |
|                       |                                                                                              | III. REVIEW CO           | OMMENTS                |                          |               |             |
| Α.                    | OFMB Fiscal and/or Comments of the OFMBR                                                     | Contract Dev. an         | 1)-                    | nments:<br>v. and Contro | eo Port       | 11/15/13    |
| B.                    | Legal Sufficiency:                                                                           | . —                      |                        |                          |               |             |
|                       | Assistant County Att                                                                         | orney 11/7/1-3           |                        |                          |               |             |
| C.                    | Other Department Re                                                                          | view:                    |                        |                          |               |             |
|                       | Department Dir                                                                               | ector                    | ·                      |                          |               |             |

(THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT)

#### ORDINANCE NO. 2013-

**ORDINANCE OF** THE BOARD OF COUNTY OF **PALM** COMMISSIONERS BEACH COUNTY. FLORIDA, REPEALING PALM BEACH COUNTY CODE, CHAPTER 9, ARTICLE I, CODIFYING ORDINANCE NO. 72-2, AS AMENDED, "THE PALM BEACH COUNTY CONSUMER AFFAIRS ORDINANCE," RELATING TO CONSUMER AFFAIRS AND UNFAIR OR DECEPTIVE PRACTICES: AND ADOPTING CONSUMER AFFAIRS ORDINANCE; PROVIDING FOR TITLE; PROVIDING FOR DEFINITIONS; PROVIDING SCOPE ORDINANCE; **PROVIDING** OF EXEMPTIONS; PROVIDING FOR OTHER RIGHTS AND REMEDIES; PROVIDING FOR A CONSUMER AFFAIRS DIVISION; **PROVIDING** FOR A DIRECTOR CONSUMER AFFAIRS; PROVIDING FOR POWERS OF DIRECTOR: **PROVIDING** FOR COMPLAINTS: PROVIDING FOR THE PROHIBITION OF UNFAIR OR DECEPTIVE TRADE PRACTICES; PROVIDING FOR A CONSUMER AFFAIRS HEARING BOARD; PROVIDING FOR POWERS OF THE CONSUMER AFFAIRS HEARING BOARD - PROCEEDINGS AT HEARING; PROVIDING FOR ASSURANCE OF VOLUNTARY COMPLIANCE; PROVIDING FOR CEASE AND DESIST ORDER OF DIRECTORS; PROVIDING FOR ORDER TO SHOW CAUSE; **PROVIDING FOR STATUTES** ADOPTED; **FOR ENFORCEMENT** PROVIDING AND CIVIL PENALTIES; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; **PROVIDING** FOR **SAVINGS** CLAUSE: PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES: PROVIDING FOR CAPTIONS;

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WHEREAS, Section 125.01, Florida Statutes, as amended, authorizes the Board of
County Commissioners of Palm Beach County to provide and maintain for the citizens and
visitors of said County, standards which will insure their health, welfare, and well being; and
WHEREAS, Section 125.01, Florida Statutes, provides that the Board of County

PROVIDING FOR AN EFFECTIVE DATE.

42 necessary to the exercise of their powers; and

WHEREAS, the protection of the citizens and visitors of Palm Beach County from unfair and deceptive trade acts or practices is necessary in the general interest of the public and to promote the general welfare; and

Commissioners of Palm Beach County may adopt ordinances and resolutions as may be

WHEREAS, it is the intent of the Board of County Commissioners of Palm Beach
County to continuously improve consumer protection in Palm Beach County while maximizing
the efficient utilization of available resources; and

| 1                                                  | WHEREAS, since the date of adoption and implementation of the original chacunche of                                                                                                                                                    |  |  |  |
|----------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| 2                                                  | the Consumer Affairs Ordinance, No. 72-2, it has been necessary to amend it from time to time                                                                                                                                          |  |  |  |
| 3                                                  | in order to best serve the citizens of Palm Beach County and provide for their general safety and                                                                                                                                      |  |  |  |
| 4                                                  | welfare; and                                                                                                                                                                                                                           |  |  |  |
| 5                                                  | WHEREAS, a Consumer Affairs Hearing Board was established in 1977 to assist, advise                                                                                                                                                    |  |  |  |
| 6                                                  | and cooperate with the Board of County Commissioners and local, state, and federal agencies                                                                                                                                            |  |  |  |
| 7                                                  | and officials to protect the interest of the consumer public; and to carry out the adjudicatory                                                                                                                                        |  |  |  |
| 8                                                  | functions pertaining to alleged unfair or deceptive trade acts or practices; and                                                                                                                                                       |  |  |  |
| 9                                                  | WHEREAS, the Board of County Commissioners of the Palm Beach County adopted                                                                                                                                                            |  |  |  |
| 10                                                 | Resolution 2013-0193 on March 1, 2013, which imposes specific requirements on members of                                                                                                                                               |  |  |  |
| 11                                                 | County advisory boards; and                                                                                                                                                                                                            |  |  |  |
| 12                                                 | WHEREAS, the Consumer Affairs Hearing Board is subject to the provisions of                                                                                                                                                            |  |  |  |
| 13                                                 | Resolution 2013-0193; and                                                                                                                                                                                                              |  |  |  |
| 14                                                 | WHEREAS, due to the substantial procedural and substantive changes made to this                                                                                                                                                        |  |  |  |
| 15                                                 | ordinance to bring it into compliance with other County ordinances, since it was last amended in                                                                                                                                       |  |  |  |
| 16                                                 | 1977, it is more efficient and in the best interest of the Board of County Commissioners to repeal                                                                                                                                     |  |  |  |
| 17                                                 | and replace the Consumer Affairs Ordinance in its entirety.                                                                                                                                                                            |  |  |  |
| 18                                                 | NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY                                                                                                                                                                                  |  |  |  |
| 19                                                 | COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:                                                                                                                                                                                     |  |  |  |
| 20                                                 | Section 1. The Consumer Affairs Ordinance.                                                                                                                                                                                             |  |  |  |
| 21<br>22<br>23<br>24                               | Chapter 9, Article I, of the Palm Beach County Code, "The Consumer Affairs Ordinance," (Ordinance No. 72-2, as amended), is hereby repealed and the Palm Beach County Consumer Affairs Ordinance of 2013 is hereby adopted as follows; |  |  |  |
| 25                                                 | Section 2. Title.                                                                                                                                                                                                                      |  |  |  |
| 26<br>27<br>28                                     | This Ordinance shall be designated and may be cited as the "Palm Beach County Consumer Affairs Ordinance of 2013."                                                                                                                     |  |  |  |
| 29                                                 | Section 3. Definitions.                                                                                                                                                                                                                |  |  |  |
| 30<br>31<br>32<br>33<br>34<br>35<br>36<br>37<br>38 | The following words when used in this Ordinance shall have the following meanings ascribed to them unless the text requires or specifies a different meaning:                                                                          |  |  |  |
|                                                    | (a) "Board" shall mean the Consumer Affairs Hearing Board of Palm Beach County;                                                                                                                                                        |  |  |  |
|                                                    | <ul> <li>"Consumer" means a purchaser or lessee or prospective purchaser or lessee of<br/>consumer goods or services or consumer credit, including a co-obligor or<br/>surety;</li> </ul>                                              |  |  |  |
| 39<br>40<br>41                                     | (c) "Consumer goods, services, credit and debts" means goods, services, credit and debts which are primarily for personal, household, or family purposes;                                                                              |  |  |  |

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- 45 Section 5. Exemptions.
- Nothing in this Ordinance shall apply to any television or radio broadcasting station or to any publisher or printer of a newspaper, magazine, or other form of printed advertising, which broadcasts, publishes, or prints such advertisements, except insofar as said station or publisher or printer is guilty of deception in the sale, or in the offering for sale of its own services, or to
- printer is guilty of deception in the sale, or in the offering for sale of its own services, or to actions or transactions regulated under laws administered by the state public service commission.

"Consumer transaction: means a sale, lease, assignment, award by chance or

other commercial disposition of any item of goods, a consumer service or an

intangible instrument or commodity to any individual for purposes that are

primarily personal, family or household, or that relate to a business opportunity that requires either the consumer's expenditure of money or

property and/or his or her personal services on a continuing basis and in

which he or she has not been previously engaged, or solicitation by a supplier

"Director" shall mean the director or the manager of the Consumer Affairs

"Division" shall mean the Palm Beach County Department of Public Safety

"Hearing" shall mean an administrative appeal heard by the Consumer Affairs

Hearing Board on matters filed by person appealing the decisions of the

"Meeting" shall mean a meeting of the Board and Division staff to conduct its

"Merchant" means a seller, lessor, creditor or any person who makes

responsible for any unfair or deceptive trade acts or practices as defined in

"Person" shall include, where applicable, natural persons, corporations, trusts,

partnerships, limited liability companies, incorporated or unincorporated

"Unfair or deceptive trade acts or practices" shall mean unfair methods of

competition and unfair deceptive acts or practices in the conduct of any consumer transaction and shall include but are not limited to those acts

referenced in Section 11. Prohibition of Unfair or Deceptive Trade Acts or

This Ordinance shall be applicable in both the unincorporated and incorporated areas of Palm

Beach County, except that it shall not apply in any municipality that has adopted and maintains

associations, and any other legal business entity whatsoever; and,

available either directly or indirectly goods, services, or credit to consumers. "Merchant" shall include manufacturers, wholesalers and others who are

with respect to any of the foregoing dispositions;

Division:

Division;

this Ordinance;

Practices.

Section 4. Scope of Ordinance.

Consumer Affairs Division:

regular business as necessary;

in effect ordinances or regulations governing the same matters.

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#### 52 Section 6. Other Rights and Remedies.

Nothing herein shall prevent any person from exercising any right or seeking any private remedy to which he might otherwise be entitled or from filing any complaint with any other agency.

#### 56 Section 7. Consumer Affairs Division.

- 57 There is hereby created the Consumer Affairs Division under the Department of Public Safety.
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#### Section 8. Director of Consumer Affairs Division.

The Director of the Consumer Affairs shall be a County employee under the supervision and control of the Director of the Department of Public Safety.

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#### Section 9. Powers of Director.

The functions and powers of the Director of the Consumer Affairs Division shall include the following:

(a) To receive complaints from all persons complaining of unfair or deceptive trade acts or practices as defined in this Ordinance;

(b) To represent the interests of consumers before administrative and regulatory agencies and legislative bodies;

(c) To enforce the provisions of this Ordinance;

(d) To investigate complaints, institute actions and proceedings under this Ordinance;

(e) To conduct appropriate surveys and inspections to determine whether the provisions of this Ordinance are being complied with;

(f) To report to the appropriate law enforcement officers any information concerning violations of any consumer protection law;

(g) To render annual reports to the Board of County Commissioners as to the number of complaints filed, the nature thereof and the disposition thereof and other relevant activities of the office and the Board undertaken during the previous year;

(h) To publicize and disseminate information to the public concerning consumer affairs and to recommend methods for improvement thereof;

(i) To enlist and encourage public support and the assistance of civic organizations and the cooperation of business enterprises and organizations in consumer affairs;

(j) To make periodic reports concerning the status of consumer affairs in Palm Beach County and the enforcement of the provisions of this Ordinance, and recommendations concerning consumer protection. Such reports shall be made to the Consumer Affairs Hearing Board and to the Board of County Commissioners of Palm Beach County;

(k) To prepare assurances of voluntary compliance as provided for in Section 15 of this Ordinance; and

 (l) To assist, develop and conduct programs of consumer education and information through public hearings, meetings, publications or other materials prepared for distribution to the consumer.

#### Section 10. Complaints.

 (a) Any consumer may make or file a complaint stating the name and address (if known) of the person alleged to have committed the violation complained of and the particulars thereof, and such other information as may be required by the Consumer Affairs Division.

(b) Upon the filing of a complaint, the Director shall review the complaint and supporting documentation, if any, and assign a staff investigator, if appropriate. If the staff investigator determines that there are reasonable

grounds to believe a violation has occurred, the staff investigator may attempt to conciliate the matter through conferences with all interested parties and such representatives as the parties may chose to assist them, or alternatively, may issue a civil citation.

(c) If the staff investigator determines that there are no reasonable grounds to believe that a violation occurred, the investigator shall prepare a closure letter for the Director to review and approve, prior to dismissing the complaint.

#### Section 11. Prohibition of Unfair or Deceptive Trade Practices.

No person shall engage in any unfair method of competition or deceptive act or practice in the conduct of any consumer transaction. A person engages in an unfair method of competition or deceptive trade act or practice when in the course of his or her business, vocation or occupation, he or she knows, or in the exercise of care should know, that he or she in the past engaged, or is now engaging in, any unfair method of competition or deceptive acts or practices in the conduct of any trade or commerce as herein defined. Unfair or deceptive trade acts or practices shall include, but are not limited to, the following:

- (a) Representations that goods or services have sponsorship, approval, characteristics, ingredients, uses, benefits, or quantities which they do not have;
- (b) Representations that a person or supplier has a sponsorship, approval, status, affiliation or connection which he or she does not have;
- (c) Representations that goods are original or new if in fact they are not, or if they are deteriorated, altered, reconditioned, reclaimed, or second-hand;
- (d) Representations that goods are of a particular standard, brand, quality, style, or model, if they are of another;
- (e) Representations that goods or services are those of another, if they are not;
- (f) Using deceptive representations or designations of geographic origin in connection with goods or services;
- (g) Advertising goods or services intending not to sell them as advertised;
- (h) Advertising goods or services with intent not to supply reasonable expectable public demand, unless the advertisement discloses a limitation of quantity;
- (i) Making false or misleading statements concerning the need for, or necessity of, any goods, services, replacements, or repairs;
- (j) Disparaging the goods, services, or business of another by false or misleading representations of fact;
- (k) Making false or misleading statements of fact concerning the reasons for the existence of, or amounts of price reductions;
- (l) Failing to return or refund deposits or advance payments for goods not delivered or services not rendered, when no default or further obligation of persons making such deposits or advance payments exists;
- (m) Taking consideration for goods or services intending not to deliver such goods or perform such services, or intending to deliver goods or provide service materially different from those ordered or sold;
- (n) Making false or misleading statements concerning the profitability, risk, or any other material aspect of any home-operated business opportunity or venture;

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- (o) Offering gifts, prizes, free items, or other gratuities, intending not to provide them as offered in connection with a sale of goods or services to a consumer;
- (p) Making false or misleading statements concerning the existence, terms, or probability of any rebate, additional goods or services, commission, discount offered as an inducement for the sale of goods or services;
- (q) Using physical force, threat of physical force, or coercion in dealing with consumers;
- (r) Any violation of the Florida Deceptive and Unfair Trade Practices Act, Section 501.201 et seq., Florida Statutes;
- (s) Advertising, representing, or offering for sale an article of food or food product as "kosher" or having the word "kosher" in any language inscribed thereon if such food is not in fact kosher as sanctioned by orthodox Hebrew religious requirements, and,
- (t) Selling or exposing for sale in any hotel, restaurant or other place where food products are sold for consumption on the premises, any meat or meat preparation, or article of food, or food preparation falsely representing the same to be kosher or as having been prepared in accordance with the orthodox Hebrew religious requirements when the meat or meat preparation, article of food or food preparation is not kosher or not prepared in accordance with orthodox Hebrew religious requirements, o; or selling or exposing for sale in such hotel, restaurant or such other place kosher and non-kosher food or food preparation, the latter having not been prepared in accordance with Jewish ritual or not sanctioned by the Hebrew orthodox religious requirements and failing to conspicuously display a sign or other public notice in block letters at least four inches in height "kosher and non-kosher food served here;" or displaying within or outside such hotel, restaurant or other place, words or letters in Hebraic characters or any sign, emblem, insignia symbol or mark in simulation of same, the display of which might reasonably be calculated to deceive or lead a reasonable person to believe that a representation is being made that all food sold or offered for sale on the premises is kosher and prepared in accordance with the orthodox Hebrew religious requirements if such is not true of all the food products sold on the premises.

#### Section 12. Consumer Affairs Hearing Board.

- (a) The Palm Beach County Consumer Affairs Hearing Board is hereby recreated and reestablished. The Board shall be subject to the uniform policies and procedures established by the Board of County Commissioners for Advisory Boards as currently set forth in Resolution No. 2013-0193, as may be further amended by action of the Board of County Commissioners.
- (b) The Board shall consist of seven (7) members appointed at-large by the Board of County Commissioners. The members of this Board shall be residents of Palm Beach County at the time of appointment and while serving on the Board. At least one (1) member shall be an attorney, licensed to practice in the State of Florida, and all other appointments shall be made by the Board of County Commissioners on the basis of experience or interest in the field of consumer affairs. All Board appointments shall be for a term of three (3) years, with a limit of three (3) consecutive terms. Terms shall begin on October 1<sup>st</sup>, and end on September 30<sup>th</sup>. Existing member's terms shall end on September 30th of the year in which their term expires. Vacancies occurring during a term shall be filled for the unexpired portion of the term, and shall not count toward a member's term limits. Members serve without compensation. Members shall be governed by the applicable provisions of the State Ethics Code and the applicable provisions of the Palm Beach County Code of Ethics, as may be amended.

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- Members shall be automatically removed for lack of attendance. Lack of attendance is defined as failure to attend three (3) consecutive meetings or a failure to attend more than one-half of the meetings scheduled during a calendar year. Participation for less than three-fourths of a meeting shall be the same as a failure to attend a meeting. Members removed pursuant to this paragraph shall not continue to serve on the Board and such removal shall create a vacancy. Vacancies shall be filled in the same manner as the original appointments for the remainder of the vacant term.
- Members shall appoint a chairperson and a vice-chairperson. The chairperson and the vice-chairperson shall be elected by a majority vote of the Board and shall serve for a term of one (1) year. The vice-chairperson shall perform the duties of the chairperson in the absence of the chairperson. In the absence of both the chairperson and the vice-chairperson, the Division director or manager may conduct the meeting or hearing. Meetings and hearings shall be governed by Robert's Rules of Order, and shall be open to the public, duly advertised and otherwise comply with all applicable requirements of Florida's "Sunshine" law as set forth in Chapter 286, Florida Statutes. A majority of the members currently appointed shall constitute a quorum and action may be taken by the Board upon a vote of a majority of the members present. At any meeting or hearing, the Board may fix and call a meeting or hearing on a future date. The Board shall meet on a regular basis to conduct its business and as necessary to conduct administrative hearings filed by persons appealing the decisions of the Division.
- Any appeal of a decision rendered by the Consumer Affairs Hearing Board regarding a violation of Chapter 501 Florida Statutes shall be directed to the Florida Office of the Attorney General with subsequent judicial review through the District Courts of Appeal. Adjudications of the Consumer Affairs Hearing Board of substantive violations of this Ordinance shall be appealed to the Circuit Court of the Fifteenth Judicial Court by Writ of Certiorari.

#### Section 13. Powers of the Consumer Affairs Hearing Board.

The Consumer Affairs Hearing Board shall have the following authority and power:

- To assist, advise, and cooperate with the Board of County Commissioners and local, state, and federal agencies and officials to protect the interests of the consumer-public;
- (b) To hear appeals by persons aggrieved by actions of the Consumer Affairs Division not already referred to the state attorney for criminal prosecution; the Board shall reach a prompt decision on all such appeals and may affirm or reverse the action or decision appealed from, provided that such decision shall not be in conflict with the provisions of this Ordinance; and,
- To exercise and perform such other functions, powers and duties as may be (c) deemed necessary or appropriate to protect and promote the welfare of county consumers.

#### Section 14. Consumer Affairs Hearing Board - Proceedings at Hearing.

The Board shall give probative effect to the evidence which would be admissible to civil proceedings in the courts of this state but in receiving evidence due regard shall be given to the competent, reliable and technical evidence which will aid the Board in making a fair determination of the matter, regardless of the existence of any common law or statutory rule which might otherwise make improper the admission of such evidence.

- (b) The rules of privilege shall be effective to the same extent that they are now or hereafter may be recognized in civil action. Irrelevant and unduly repetitious evidence shall be excluded.
- (c) At the hearing the parties may present testimony and evidence, and the right to cross examine witnesses shall be preserved. All testimony and evidence shall be given under oath or by affirmation.
- (d) The Board shall keep a full record of the hearing, which record shall be public and open to inspection by any person; and upon request by any principal party to the proceedings the Board shall furnish such party a copy of the hearing record, at such cost as the Board of County Commissioners deems appropriate.
- (e) The general procedure for the hearing shall be as set forth above, and as well, each party shall have the following rights:
  - (1) To call and examine witnesses;
  - (2) To introduce exhibits;
  - (3) To cross examine opposing witnesses on any relevant matter even though the matter was not covered under direct examination;
  - (4) To impeach any witness regardless of which party first called him to testify; and,
  - (5) To rebut the evidence.

#### Section 15. Assurance of Voluntary Compliance.

- (a) In the enforcement of this Ordinance, the Director may accept an Assurance of Voluntary Compliance with respect to any method, act or practice deemed to be violative of law from any person who has engaged or was about to engage in such method, act or practice. Any such assurance shall be a formal written agreement between the Consumer Affairs Division and the merchant, approved as to form and legal sufficiency by the County Attorney's Office and filed with the Clerk of the Circuit Court. Such Assurances of Voluntary Compliance may be conditioned on a commitment to reimburse consumers or any other appropriate corrective action such as the voluntary payment by the merchant of the costs of the investigation by the Consumer Affairs Division. An Assurance of Voluntary is not evidence of prior violation of this section, however, unless an Assurance of Voluntary has been rescinded by agreement of the parties or voided by the court for good cause. Subsequent failure to comply with the terms of an Assurance of Voluntary shall be deemed prima facie evidence of a violation of this Ordinance. No such Assurance of Voluntary shall act as a limitation upon any action or remedy available to a person aggrieved by a violation of this Ordinance.
- (b) Every merchant desiring to negotiate an Assurance of Voluntary Compliance shall be apprised of his right to have his case heard by the Board in the event he does not wish to enter into such Assurance of Voluntary Compliance.

#### Section 16. Cease and Desist Order of Director.

- (a) If the Director, after due investigation, has reason to believe that a person has been or is violating any of the provisions of this Ordinance, then the Director shall cause to be served upon such person a demand to cease and desist, stating the charges and containing a notice of hearing to be held not sooner than ten (10) days and not later than thirty-one (31) days after service of the demand.
- (b) Official notice of hearing, which shall be by personal service, certified mail or posting in a conspicuous place at the merchant's place of business, shall incorporate and set out the following:

- (1) The name of the complainant;
- (2) The alleged charge and approximate date of the commission of the act:
- (3) The section of this Ordinance alleged to be involved;
- (4) Notification as to the time and place of the Board hearing which shall be held not sooner than ten (10) days and not later than thirty-one (31) days after service of the demand;
- (5) Notice to the respondent that he may be represented by counsel, and that he may bring all original documents and other data pertinent to the case; and,
- (6) That the respondent will be given an opportunity to present witnesses and evidence he may deem appropriate.

#### Section 17. Order to Show Cause.

The person against whom a complaint is filed under this Ordinance shall have the right to appear at the place and time so fixed and show cause why the demand for the Cease and Desist Order should not be upheld by the Board.

#### Section 18. Statutes Adopted.

- (a) All statutes of the state and rules adopted there under defining and prohibiting false advertising and offenses relating to consumer protection, trade standards, and weights and measures, defined by state law, are adopted and incorporated by reference as part of this Ordinance to the same extend and the same effect as if the provisions of each such statute were set out in full herein, defining and prohibiting each such offense against the state to be prohibited by, or an offense in violation of this Ordinance. This shall include, but is not limited to Part II of Chapter 501, Florida Statutes, and all rules adopted pursuant to section 501.205, Florida Statutes, Chapter 817, Florida Statutes, is hereby adopted by reference. It is the intent of this Ordinance that due consideration and great weight be given to the interpretations of the Federal Trade Commission and the federal courts relating to section 5(a)(1) of the Federal Trade Commission Act (15 USC 45(a)(1)), as from time to time amended.
- (b) Rules having the force and effect of law as authorized under sections 4, 5, and 6 of the Fair Packaging and Labeling Act (P.L. 89-755) that supersede state and local laws which are less stringent than or require information different from such act, are hereby adopted by reference, as published in the Federal Register as part of this Ordinance. No person shall distribute or cause to be distributed, offer for sale, or sell, in this county any packaged consumer commodity unless in conformity with the Fair Packaging and Labeling Act and/or the rules which shall be established by the promulgating authority.

#### Section 19. Enforcement and Civil Penalties.

- (a) It shall be the duty and responsibility of all law enforcement officials to assist in the enforcement of this Ordinance to the extent that it is within their jurisdiction to do so.
- (b) Whenever any person has been issued a civil citation by a staff investigator and has been found to have engaged in any acts or practices which constitute a violation of any provision of this Ordinance, the person shall be required to pay Palm Beach County a civil penalty not to exceed Two Hundred Fifty Dollars (\$250) for the first violation and Five Hundred Dollars (\$500) for each repeat violation.

| 3                                | Section 20. Repeal of Laws in Confinct.                                                                                                                                                                                                                                                                                |  |  |  |  |
|----------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|--|
| 3<br>4<br>5<br>6                 | All local laws and ordinances applying to the unincorporated area of Palm Beach County in conflict with any provision of this article are hereby repealed to the extent of any conflict.                                                                                                                               |  |  |  |  |
| 7<br>8                           | Section 21. Savings Clause.                                                                                                                                                                                                                                                                                            |  |  |  |  |
| 9<br>10<br>11                    | All complaints, investigations, orders, hearing processes, and all other functions of the Consumer Affairs Division, or the Consumer Affairs Hearing Board, initiated or completed pursuant to Ordinance 72-2, as amended, shall remain in full force and effect.                                                      |  |  |  |  |
| 12<br>13                         | Section 22. Severability.                                                                                                                                                                                                                                                                                              |  |  |  |  |
| 14<br>15<br>16<br>17             | If any section, paragraph, sentence, clause, phrase, or word of this Ordinance is for any reason held by the Court to be unconstitutional, inoperative or void, it is the intent of the Board of County Commissioners that such holding shall not affect the remainder of this Ordinance.                              |  |  |  |  |
| 18<br>19                         | Section 23. Inclusion in the Code of Laws and Ordinances.                                                                                                                                                                                                                                                              |  |  |  |  |
| 20<br>21<br>22<br>23<br>24<br>25 | The provisions of this Ordinance shall become and be made a part of the Code of Laws and Ordinances of Palm Beach County, Florida. The sections of this Ordinance may be renumbered or re-lettered to accomplish such, and the word "ordinance" may be changed to "section," "article," or any other appropriate word. |  |  |  |  |
| 26                               | Section 24. Captions.                                                                                                                                                                                                                                                                                                  |  |  |  |  |
| 27<br>28<br>29<br>30<br>31       | The captions, section headings, and section designations used in this Ordinance are for convenience only and shall have no effect on the interpretation of the provisions of this Ordinance.                                                                                                                           |  |  |  |  |
| 32                               | Section 25. Effective Date.                                                                                                                                                                                                                                                                                            |  |  |  |  |
| 33<br>34<br>35                   | The provisions of this Ordinance shall become effective upon filing with the Department of State.                                                                                                                                                                                                                      |  |  |  |  |
| 36<br>37                         | APPROVED and ADOPTED by the Board of County Commissioners of Palm Beach                                                                                                                                                                                                                                                |  |  |  |  |
| 38                               | County, Florida, on this the day of, 20                                                                                                                                                                                                                                                                                |  |  |  |  |
| 39                               |                                                                                                                                                                                                                                                                                                                        |  |  |  |  |
| 40<br>41                         | SHARON R. BOCK, CLERK PALM BEACH COUNTY, FLORIDA, BY ITS                                                                                                                                                                                                                                                               |  |  |  |  |
| 42                               | BOARD OF COUNTY COMMISSIONERS                                                                                                                                                                                                                                                                                          |  |  |  |  |
| 43                               |                                                                                                                                                                                                                                                                                                                        |  |  |  |  |
| 44                               |                                                                                                                                                                                                                                                                                                                        |  |  |  |  |
| 45                               | By: By:<br>Deputy Clerk Mayor/Chair                                                                                                                                                                                                                                                                                    |  |  |  |  |
| 46                               | Deputy Clerk Mayor/Chair                                                                                                                                                                                                                                                                                               |  |  |  |  |
| 47                               | ADDDOVED AC TO EODM AND                                                                                                                                                                                                                                                                                                |  |  |  |  |
| 48<br>49                         | APPROVED AS TO FORM AND<br>LEGAL SUFFICIENCY                                                                                                                                                                                                                                                                           |  |  |  |  |
| 50                               | LEGAL SUFFICIENCY                                                                                                                                                                                                                                                                                                      |  |  |  |  |
| 51                               |                                                                                                                                                                                                                                                                                                                        |  |  |  |  |
| 52                               | Bv:                                                                                                                                                                                                                                                                                                                    |  |  |  |  |
| 53                               | By: County Attorney                                                                                                                                                                                                                                                                                                    |  |  |  |  |
| 54                               |                                                                                                                                                                                                                                                                                                                        |  |  |  |  |
| 55                               |                                                                                                                                                                                                                                                                                                                        |  |  |  |  |
| 56                               | EFFECTIVE DATE: Filed with the Department of State on the day of                                                                                                                                                                                                                                                       |  |  |  |  |
| 57                               | , 20                                                                                                                                                                                                                                                                                                                   |  |  |  |  |

## BRIEF SUMMARY OF SUBSTANTIVE CHANGES IN THE CONSUMER AFFAIRS ORDINANCE

- 1. Changes affecting the Consumer Affairs Hearing Board ("CAHB"):
  - a. Board membership is reduced from 9 members to 7 members.
  - b. With the exception of at least one member having a current license to practice law in Florida, all other special/technical qualifying categories have been eliminated, leaving the only "requirement" for appointment an interest in the field of consumer affairs.
  - c. With respect to hearing administrative appeals stemming from the decision of the Consumer Affairs Division Manager to deny various business operating permits or driver identification applications, the CAHB's authority is limited to either "affirm" or "reverse" the manager's decision; the option to "modify" has been eliminated.
  - d. Members must comply with the State Ethics Code and PBC Code of Ethics
  - e. The uniform policies and procedures established by Resolution 2013-0193 concerning County Advisory Boards (i.e., term limits, attendance, removal, and the like) has been specifically incorporated into the Code.
- 2. Elimination of the reference to "Consumer Advocate" as the assistant county attorney designated to represent the office of consumer affairs, as well as the elimination of certain legal functions required to be handled by the "Consumer Advocate."
- 3. Expanded and Restructured Definition Section. For clarification purposes, several terms used in the Code, such as "hearing" and "meeting" have been defined in the definition section. In addition, the specific definitions relating to "unfair or deceptive trade practices" have been moved from the definition section to the section in the Code entitled "Prohibition of Unfair or Deceptive Trade Practices."
- 4. Authority of Staff Investigators to issue Civil Citations upon the findings of code violations after investigation of consumer complaints of deceptive and unfair trade practices.
- 5. **Updating the reference to the Office of Consumer Affairs** as a Division of the Department of Public Safety.