

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

Meeting Date:	October 7, 2014	Consent Ordinance	[y]	Regular Public Hearing
Department:	Facilities Development & Operati	ons		

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve:

- A. An early termination of the Interlocal Agreement (R2008-1178) with the Village of North Palm Beach (Village) terminating the Village's direct access to the County's 800 MHz Radio System and waiver of the six month notice requirement of early termination;
- **B.** An early termination of the Interlocal Agreement (R2009-1969) with the Village terminating the provision of radio maintenance services and waiver of the three month notice requirement of early termination; and
- C. An Interlocal Agreement with the Village allowing for interoperable communications through the countywide common talk groups of the County's 800 MHz Radio System.

Summary: On July 7, 1998, the Board approved an Interlocal Agreement (R2008-1178) ("Direct Access Agreement") with the Village which provided the Village with direct access to the County's 800 MHz Radio System for a period of five (5) years and which was extended to July 7, 2016 through a First Amendment (R2012-0887). In August 2014, the Village voted to transition its dispatch services from the Village to the North County Dispatch Center administered by Palm Beach Gardens, and to join the Municipal Public Safety Communication Consortium (MPSCC). Consequently, the Village requested an early termination of the Direct Access Agreement (effective September 30, 2014) and a waiver of the six month notice provision. In this case, the waiver of the notice period is particularly important to the Village as without it, the Village would be required to pay an entire year's worth of use and renewal/replacement charges. The Village's talk groups on the County's system were disabled on October 1, 2014 but the Village is aware that charges for FY 15 are still due to the County unless the waiver is approved by the Board. On November 17, 2009, the Board approved an Interlocal Agreement (R2009-1969) ("Radio Maintenance Agreement") which provided for radio maintenance services and which was extended to November 16, 2015 through a First Amendment (R2012-1683). The Village is also requesting approval of an early termination of the Radio Maintenance Agreement and waiver of the three month notice provision. The County notified its maintenance vendor that services to the Village would be terminated close of business on September 30, 2014. The Interlocal Agreement for access to the countywide common talk groups provides the terms and conditions under which the Village can program its radios to utilize the countywide common talk groups for certain interagency communications through the MPSCC's radio system. The terms of the Agreement are standard and there are no charges associated with this Agreement. The Village is required to pay all costs associated with the subscriber units and to comply with established operating procedures for the System. The Agreement may be terminated by either party, with or without cause. (ESS) Countywide (JM)

Background and Justification: The Village recently approved a transition to shared dispatch with Palm Beach Gardens and requested County terminate the Direct Connect and Radio Maintenance Agreements which are no longer required. The Village's talk groups on the County's system were disabled effective September 30, 2014. Staff is recommending waiver of the notice provisions and note that the Direct Connect Agreement notice provision was originally included as a protection to the municipality. With the waiver, the Village will not have to pay a year's worth of system use charges which equates to \$13,520.24.

Attachments:

- 1. Letter from Village Manager Kelly requesting early termination
- 2. Interlocal Agreement

Recommended By:	Anny Wist	9/15/14	
	Department Director	Date '	
Approved By:	County Administrator	8/30/14	
	County Administrator	Date '	

II. FISCAL IMPACT ANALYSIS

A. Five Year S	ummary of Fiscal	Impact:				
Fiscal Years	2015	2016	2017		2018	2019
Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County	(10 851 e ³)					
NET FISCAL IMPACT						
# ADDITIONAL FTE POSITIONS (Cumulative)			_			
Is Item Included in	n Current Budget	: Yes	X	No .		
Budget Account No	: Fund O <u>001</u> Revenue Source	_	410	Unit	4150	
B. Recommend	led Sources of Fu	nds/Summ	ary of Fisc	al Im	pact:	
The Village paid system maintenance fees of \$5,698 and system renewal and replacement fees or \$7,822.54 for a total of \$13,520.54. In Village also pays the County \$10,857.82 for dispatch console maintenance. This maintenance is performed by Motorola and all fees are passed through the Motorola for those services so there is no net impact from this termination.						
C. Department	al Fiscal Review:					
A. OFMB Fiscal and/or Contract Development Comments: OFMB (Contract Development and Control)						
B. Legal Suffic	iency: My 9/2 unty Attorney	23/14	9-22-14 N& + o F 0	ESY ESY JUN	heelen 1 v feel a noview.	rol /
C. Other Depar	rtment Review:					
Department I This	Director s summary is not	— to be used	as a basis f	or pa	yment.	



THE VILLAGE OF

NORTH PALM BEACH

"THE BEST PLACE TO LIVE UNDER THE SUN" September 12, 2014

Audrey Wolf, Director Facilities Development and Operations Palm Beach County 2633 Vista Parkway West Palm Beach, FL 33411

Re: Village of North Palm Beach/Termination of Direct Connect and Radio Maintenance Interlocal

Agreements

Dear Ms. Wolf:

This letter shall confirm the Village's request to terminate the following Interlocal Agreements between the Village and Palm Beach County:

- 1. Direct Connect Interlocal Agreement dated July 8, 2008, as amended by the First Amendment dated June 19, 2012; and
- 2. Radio Maintenance and Repair Interlocal Agreement dated November 19, 2009, as amended by the First Amendment dated November 20, 2012.

As you are aware, as of October 1, 2014, the Village is transitioning from providing its own dispatch services to joining the North County Dispatch Center administered by the City of Palm Beach Gardens and will become part of the Municipal Public Safety Communications Consortium. Consequently, the Village is requesting that the County waive the termination notice provisions for both Interlocal Agreements.

As fully set forth in your letter dated September 3, 2014, in order to ensure continued public safety interoperability, the Village wishes to execute a Talk Group Agreement with Palm Beach County for continued access to countywide common talk groups. This Agreement should be effective as of October 1, 2014. Please provide this Agreement as soon as practicable so that it may be presented to the Village Council for approval at its September 25, 2014 meeting.

While the Village has determined that it now wishes to pursue a different avenue for dispatch and radio communications, it has enjoyed a successful and beneficial partnership with the County for a number of years. The Village is genuinely grateful both for your continued cooperation and your staff's efforts to ensure a seamless transition for the benefit of the Village and its residents.

Should you have any questions or be in need of additional information, please contact me directly at any time.

Sincerely yours,

James P. Kelly Village Manager

501 U.S. HIGHWAY 1, NORTH PALM BEACH, FL 33408-4902 • (561) 841-3380 • FAX (561) 848-3344

INTERLOCAL AGREEMENT

THIS INTERLOCAL AGREEMENT ("Agreement") is made and entered into on ______, by and between Palm Beach County, a political subdivision of the State of Florida ("County") and the Village of North Palm Beach, a municipal corporation of the State of Florida ("Village").

WITNESSETH

WHEREAS, the County and the Village are continually identifying more effective service delivery methods which result in overall savings to the taxpayers of the County and the Village; and

WHEREAS, the County has purchased, designed, installed, and operates an 800 MHz Trunked Radio System that supports the needs of the Palm Beach County Sheriff's Office, Palm Beach County Fire Rescue, Palm Beach County Emergency Medical Services, and various Palm Beach County general government agencies; and

WHEREAS, the County and the Village have determined that the ability to provide interoperable communications is critical to the effective and efficient provision of public safety and general government services; and

WHEREAS, it has been determined to be mutually beneficial to both Parties to execute this Agreement which sets forth the parameters under which the Village can access the Common Talk Groups established on the County's Public Safety Radio System to receive the public safety benefit of interoperability; and

WHEREAS, Section 163.01, Florida Statutes, permits public agencies to enter into Agreements to jointly exercise any power, privilege or authority which such agencies share in common and which each might exercise separately;

NOW THEREFORE, in conjunction with the mutual covenants, promises and representations contained herein, the parties hereto agree as follows:

SECTION 1: PURPOSE AND DEFINITIONS

1.01 The purpose of this Agreement is to set forth the parameters under which the County will provide access to the Common Talk Groups established on the County System specifically to provide interoperable communications among public safety and general government agencies capable of accessing this feature of the County System. This Agreement also identifies the condition of use and ability of the Village to participate in the operational decisions relating to the use of the Common Talk Groups.

- 1.02 Definitions
- 1.021 <u>Common Talk Groups</u>: Talk groups established on the County's communications System that are made available to County agencies, municipalities and other non-County agencies for interoperable communications between agencies for the purpose of providing mutual assistance and planning and execution of on-scene operations.
- 1.022 <u>County Talk-Groups</u>: Talk groups established on the County's communication System that are made available to county agencies providing for inter-departmental communications. These talk groups are reserved for particular departments/agencies and only available to outside departments by separate agreements.
- 1.023 <u>Village Equipment</u>: Also known as "agency radios," are Village owned 800 MHz handheld and mobile radios and control stations that have the ability to be programmed and used on the County's Public Safety Radio System.
- 1.024 <u>Radio Alias</u>: The unique name assigned to an operator's radio that displays on the dispatchers console when a radio transmits.
- 1.025 <u>System</u>: The Public Safety Radio System funded, purchased, installed, maintained and owned by the County.
- 1.026 <u>System Administrator</u>: An employee within the County's Electronic Services & Security Division of the Department of Facilities Development & Operations with the title Radio System Administrator who is responsible for day to day administration and management of the System and the County's designated contact person pursuant to various sections of this Agreement.

SECTION 2: ADMINISTRATION OF THE COUNTY'S PUBLIC SAFETY RADIO SYSTEM AND USAGE PROCEDURES

- 2.01 The Palm Beach County Electronic Services & Security Division's System Administrator will be the Village's day to day contact and can be reached at 561-233-0837. The Electronic Services & Security Division is staffed from 8:00 a.m. to 5:00 p.m., Monday through Friday, excluding County holidays. After hours emergency contact will be made through the County's Emergency Operations Dispatch Center at 561-712-6428 and the appropriate contact will be made.
- 2.02 The Network Maintenance and Administration Plan dated June 6, 2002, as referenced on Attachment I hereto, identifies the general procedures for the management of the System and procedures for input through the user committees into operating procedure development. The plan establishes the Countywide Radio Steering Committee (CRSSC), which is responsible for overseeing and implementing the policies and procedures for the County's System.

2.03 The Village shall follow all policies and standard operating procedures in place at the time of this Agreement as well as those developed in the future and issued to the Village by the System Administrator. The Village agrees to comply with any enforcement actions required by these policies and procedures for misuse or abuse of the County's System.

SECTION 3: COUNTY EQUIPMENT & RESPONSIBILITIES

- 3.01 The County System consists of ten (10) transmit and receive sites with co-located microwave equipment and three (3) microwave only sites that provide network connectivity as well as the SmartZone Controller.
- 3.02 The County System provides seamless Countywide portable and mobile radio coverage for the Common Talk Groups. The radio coverage for the Common Talk Groups is identical to that of other County Talk Groups that reside on the County's System.
- 3.03 The County shall be responsible for the maintenance and operation of the County's System, including all costs associated with permitting and licensing.
- 3.04 The County shall maintain the coverage within the County's geographic boundaries as described in the County's contract with Motorola R98-2006D throughout the term of this Agreement except for times of scheduled preventive maintenance, where it will be required to disable portions of the network for a pre-determined length of time or during times of System failures. The Village shall be notified of scheduled preventive maintenance, pursuant to the policies and procedures referenced on Attachment I hereto.
- 3.05 The County shall be responsible for talk group and fleet mapping management in accordance with the policies and procedures set forth on Attachment I, as may be amended and updated from time to time.

SECTION 4: VILLAGE EQUIPMENT AND RESPONSIBILITIES

- 4.01 The Village's equipment will be 800 MHz mobile, portable, and control station equipment programmed to be used on the County's System. The equipment used will be compatible with Motorola 800 MHz SmartNet and/or SmartZone communication systems. The Village will be required to keep its equipment in proper operating condition and the Village is responsible for maintenance of its radio equipment.
- 4.02 The Village will only program the Common Talk Groups and the individual unit ID numbers assigned by the System Administrator as part of this Agreement. The Village will **not** program into its radios the County operational talk groups without a letter of authorization or a signed agreement from the County.

- 4.03 The Village shall provide the County with a list of persons/positions, which are authorized to request activating/deactivating existing units or new units. No programming will be undertaken by the Village or its service provider until requested and approved in writing by the System Administrator.
- 4.04 The Village shall receive certain access codes to the County's System to enable the Common Talk Groups to be programmed into their equipment. The access codes are to be treated as confidential information and the Village is responsible to safeguard the code information from release to unauthorized parties. All written and oral information not in the public domain or not previously known, and all information and data obtained, developed, or supplied by the County will be kept confidential by the Village and will not be disclosed to any other party, directly or indirectly, without the County's prior written consent, unless required by law or lawful order. All System parameters shall remain the County's property, and may only be reproduced or distributed with the written permission of the County. The Village agrees that the County has sole and exclusive ownership of all right, title and interest to the Confidential Information and may be recalled at any time.
- 4.05 Access and programming codes will only be released to: 1) service staff employed by the Village, 2) approved commercial service providers under contract with the Village, 3) County departments (PBSO, Fire Rescue and/or the County's Electronic Services & Security Division, or 4) another Federal agency, State agency and/or Village that has in-house service personnel and an agreement with the County.
- 4.06 The County will approve all commercial service providers upon review of whether the contract terms between the Village and the commercial service provider are adequate to protect the County's System from misuse, harm or release of access and programming codes to unauthorized persons.
- 4.07 The Village will be responsible for ensuring that the commercial service provider adheres to the terms of this Agreement pertaining to the proper use of access/programming codes and radio use.
- 4.08 The Village is solely responsible for the performance and the operation of the Village equipment and any damages or liability resulting from the use thereof. Should the County identify malfunctioning Village owned equipment, the County will request that the Village discontinue use of the specific device until the repairs are completed. The County may, in its discretion, disable the equipment from the System after properly notifying the Village in writing if the device is causing interference to the System.
- 4.09 In the case of lost or stolen equipment, the Village will notify the System Administrator by e-mail or fax authorizing the System Administrator to disable the equipment. The authorization shall provide the County issued individual unit ID number and the serial number of the radio. The System Administrator will advise back via e-mail when the radio has been disabled. A request by the Village to re-activate a disabled unit will also be required by e-mail or fax to the System Administrator.

SECTION 5: PROGRAMMING OF COMMON TALK GROUPS

5.01 The Village is responsible for adhering to the Common Talk-Group alias' established by the County and its Steering Committees. Any deviations from the standard naming will have to be reviewed and approved by the System Administrator prior to implementation.

SECTION 6: UTILIZATION AND MONITORING OF COMMON TALK GROUPS

6.01 The Common Talk Groups were implemented specifically for inter-agency communication among multiple agencies, regardless of their specific discipline or affiliation. They were also created to allow communications between agencies without requiring cross-programming operational talk groups in each agency's radios. Usage of the Common Talk Groups is authorized to coordinate multi-jurisdictional fire/law enforcement/disaster recovery operations such as fires requiring multi-agency responses, police pursuit through multiple jurisdictions and coordination and response to local emergencies and disasters. Other authorized uses include undercover operations, investigations, perimeter communications, fire ground coordination, scene security and landing zone communications requiring participation of multiple agencies and disciplines.

In addition, the Common Talk Groups can be used by any agency experiencing catastrophic failures of their own communication system for a determined amount of time. A request to utilize the Common Talk Groups for this situation requires permission of the System Administrator. Once approved by the System Administrator, the Common Talk Groups can be temporarily utilized until repair of the agency's communication system is complete.

- 6.02 The Common Talk Groups shall not be used for every-day routine communications or as an extra talk group for agencies that have cross programming agreements and duplicated talk groups programmed into their radios. Other prohibited uses include communications for special events and operations, use as an additional dispatch, administrative or a car to car talk group for a single agency.
- 6.03 The Village acknowledges that there is a loss of functionality through the interface between its system and the Countywide System. Within 10 days of the execution of this Agreement, the Village will provide to the County its internal procedures with regard to monitoring of the common talk groups.

SECTION 7: INDEMNIFICATION AND LIABILITY

The County makes no representations about the design or capabilities of the County's System. The Village has decided to enter into this Agreement and use the County's System on the basis of having interoperability with the County and /or other municipalities during times of mutual aid and/or joint operations. The County's System is designed to assist qualified law enforcement, fire, and other emergency

service professionals. It is not intended to be a substitute for the exercise of judgment or supervision of these professionals. Both parties acknowledge that the responsibility for providing law enforcement, fire, or other emergency services rests with the Village, which is providing such service, and not with the other party to this Agreement.

Each party shall be liable for its own actions and negligence and, to the extent permitted by law, the shall indemnify, defend and hold harmless the County against any actions, claims or damages arising out of the Village's negligence in connection with this Agreement, and the County shall indemnify, defend and hold harmless the Village against any actions, claims, or damages arising out of the County's negligence in connection with this Agreement. The foregoing indemnification shall not constitute a waiver of sovereign immunity beyond the limits set forth in Florida Statutes768.28, nor shall the same be construed to constitute agreement by either party to indemnify the other for such other party's negligent, willful or intentional acts or omissions.

The terms and conditions of this Agreement incorporate all the rights, responsibilities, and obligations of the parties to each other. The remedies provided herein are exclusive. The County and the Village waive all other remedies with respect to each other, including, but not limited to, consequential and incidental damages. The County agrees to use its best reasonable efforts to provide the Village with full use of the Common Talk Groups but makes no guarantee as to the continual, uninterrupted use of the radio communication System, or its fitness for the communication needs of the Village.

SECTION 8: OWNERSHIP OF ASSETS

All assets maintained under this Agreement will remain assets of the respective party.

SECTION 9: TERM OF AGREEMENT

The initial term of this Agreement is for five (5) years and shall commence immediately upon full execution of this Agreement. The Agreement may be renewed for three (3) additional terms of five (5) years each. At least six (6) months prior to the expiration of this Agreement's term, the Village shall provide the County with a request to renew this Agreement. Such renewal will require approval of both parties and the County may not unreasonably withhold its approval of the renewal.

SECTION 10: AMENDMENTS TO THIS AGREEMENT

This Agreement may be amended from time to time by written amendment as agreed to by all parties.

SECTION 11: TERMINATION

This Agreement may be terminated by either party, with or without cause upon ten (10) days written notice to the other party. Upon request of termination by the Village, the System Administrator will proceed to disable the Village's radios from the County's System. It will be the responsibility of the Village to reprogram the Village's radios removing the County's System information from the radios. The Village will complete reprogramming the Village's radios within sixty (60) days of the date of termination. Cities with greater than one hundred (100) radios will be given ninety (90) days to re-program its radios.

SECTION 12: NOTICES

Any notice given pursuant to the terms of this Agreement shall be in writing and be delivered by Certified Mail, Return Receipt Requested. The effective date of such notice shall be the date of receipt, as evidenced by the Return Receipt. All notices shall be addressed to the following:

As to the County:

County Administrator 301 North Olive Avenue West Palm Beach, FL 33401

Director, Facilities Development & Operations 2633 Vista Parkway
West Palm Beach, FL 33411-5603

With a copy to:

Radio System Administrator 2601 Vista Parkway West Palm Beach, FL 33411-5610

County Attorney's Office 301 North Olive Avenue West Palm Beach, FL 33401

As to the Village:

Village Manager Village of North Palm Beach 50 US Highway #1 North Palm Beach, FL 33408 Village Director of Public Safety Village of North Palm Beach 50 U.S. Hwy #1 North Palm Beach, FL 33408

SECTION 13: APPLICABLE LAW

This agreement shall be governed by the laws of the State of Florida.

SECTION 14: FILING

A copy of this Agreement shall be filed with the Clerk of the Circuit Court in and for Palm Beach County.

SECTION 15: ENTIRE AGREEMENT

This Agreement and any Attachments attached hereto and forming a part thereof as if fully set forth herein, constitute all agreements, conditions and understandings between the County and the Village concerning access to the Common Talk Groups. All representations, either oral or written, shall be deemed to be merged into this Agreement, except as herein otherwise provided, no subsequent alteration, waiver, change or addition to this Agreement shall be binding upon the County or Village unless reduced to writing and signed by them.

SECTION 16: DELEGATION OF DUTY

Nothing contained herein shall be deemed to authorize the delegation of the Constitutional or Statutory duties of the County's or the Village's officers.

SECTION 17: PALM BEACH COUNTY OFFICE OF THE INSPECTOR GENERAL AUDIT REQUIREMENTS

Palm Beach County has established the Office of the Inspector General in Palm Beach County Code, Section 2-421 - 2-440, as may be amended. The Inspector General is authorized with the power to review past, present and proposed County contracts, transactions, accounts and records. The Inspector General's authority includes, but is not limited to, the power to audit, investigate, monitor, and inspect the activities of entities contracting with the County, or anyone acting on their behalf, in order to ensure compliance with contract requirements and to detect corruption and fraud. Failure to cooperate with the Inspector General or interfering with or impeding any investigation shall be a violation of Palm Beach County Code, Section 2-421 - 2-440, and punished pursuant to Section 125.69, Florida Statutes, in the same manner as a second degree misdemeanor.

SECTION 18: NO THIRD PARTY BENEFICIARY

No provision of this Contract is intended to, or shall be construed to, create any third party beneficiary or to provide any rights to any person or entity not a party to this Contract, including but not limited to any citizen or employees of the County and/or the Village.

SECTION 19: NONDISCRIMINATION

The parties agree that no person shall, on the grounds of age, race, color, sex, national origin, disability, religion, ancestry, marital status, familial status, sexual orientation, gender identity and expression, or genetic information be excluded from the benefits of, or be subjected to any form of discrimination under any activity carried out by the performance of this Agreement.

THE REMAINDER OF THIS PAGE IS LEFT INTENTIONALLY BLANK

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed on the day and year first above written.

ATTEST:	
SHARON R. BOCK CLERK & COMPTROLLER	PALM BEACH COUNTY, a political subdivision of the State of Florida
By: Deputy Clerk	Ву:
APPROVED AS TO FORM AND LEGAL SUFFICIENCY: By: Gunty Attorney	APPROVED AS TO TERMS AND CONDITIONS: By: Audrey Wolf, Director Facilities Development & Operations
ATTEST:	VILLAGE OF NORTH PALM BEACH, a municipal corporation of the State of Florida
By: Melissa Teal Village Clerk	By: Namy Caubers DARRY C. Aubrey, Mayor

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Attachment I

PALM BEACH COUNTY PUBLIC SAFETY RADIO SYSTEM POLICIES AND PROCEDURES

June 2002

<u>Po</u>	licy / Procedure Title	<u>Last Revision Date</u>
1.	Countywide Use of 800 MHz System (O.P. # I-01)	Oct. 1, 2001
2.	Countywide Use of 800 MHz System Talk Groups (O.P. # I-04)	Oct. 1, 2001
3.	Monitoring and Evaluation of Public Safety Radio System Talk Groups (O.P. # I-05)	Oct. 1, 2001
4.	Emergency Medical Communications (O.P. # I-06)	Oct. 1, 2001
5.	Reporting of Problems and Modifications of the Public Safety Radio System (O.P. # I-07)	Oct. 1, 2001
6.	Countywide Use of Public Safety Radio System During Times of Catastrophic Failure which result in non-trunking "conventiona operation (O.P. # I-10)	l" Oct. 1, 2001
7.	Network Maintenance and Administration Plan	June 6, 2002