Agenda Item #:  $3\chi 5$ 

# **PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY**

Meeting Date: O	ctober 21, 2014	[X] [ ]	Consent Ordinance	[ ] [ ]	Regular Public Hearing
Department:	Department of I				
Submitted By:	Department of I	Public Sa	afety		
Submitted For:	Division of Vict	im Servi	ces		
				====	

# I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to: A) Approve acceptance of the Department of Justice, Office on Violence Against Women (OVW), Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program (GTEA) (2014-WE-AX-0011) in the amount of \$900,000 for the period of October 1, 2014, through September 30, 2017; and; B) Approve a Budget Amendment of \$900,000 in the Public Safety Grants Fund to recognize grant funding from the Department of Justice, Office on Violence Against Women; and C) Authorize the County Administrator or his designee to execute future, awards, contracts, sub-recipient agreements and sub contracts and amendments/modifications utilizing funding from the Department of Justice, Office on Violence Against Women on behalf of the Board of County Commissioners.

Summary: Palm Beach County Victim Services and Rape Crisis Center, in conjunction with project partners the Office of the State Attorney, Aid to Victims of Domestic Abuse, Inc., the Coalition for Independent Living Options, Inc., and Destiny by Choice, Inc., received this grant award to assist in holding offenders accountable for their criminal behavior by centralizing and coordinating dedicated teams comprised of law enforcements, prosecutors, advocates and medical providers to respond to crimes of sexual assault, domestic violence, dating violence and stalking. Funding for this project will be used to: 1) expand the capacity of our Sexual Assault Response Team to respond to victims; 2) improve investigation and prosecution of sexual assault cases and the appropriate treatment of victims; 3) improve judicial handling of cases; 4) increase support for underserved populations; and 5) enhance and maintain services to victims of sexual assault, domestic violence, dating violence and stalking. This is the second time the county was awarded this three year grant. The grant will continue to fund three (3) positions, (OVW Grant Coordinator, Victim Services Therapist, and a Victim Services Advocate). The grant funded positions will be approved until September 30, 2017. These positions will be eliminated September 30, 2017. No County matching funds are required for this grant. Countywide (PGE)

Continued on page 3

Attachme	ents	
1)	<b>OVW</b>	Grant

**Award** 

2) Budget Amendment (1426)

\_\_\_\_\_\_ Recommended by: Department Director Approved By: Assistant County Administrator

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact **Fiscal Years 2015** 2016 2017 2018 2019 **Capital Expenditures Operating Costs** 900,000 **External Revenues** (900,000)**Program Income (County)** In-Kind Match (County) **Net Fiscal Impact** 0 # ADDITIONAL FTE POSITIONS (Cumulative) 0 0\_ \_\_\_ Is Item Included In Current Budget? Yes No X Budget Account Exp No: Fund 1426 Department 662 Unit 3295 Object var Rev No: Fund 1426 Department 662 Unit 3295 RevSc 3129 B. Recommended Sources of Funds/Summary of Fiscal Impact: Fund: 1426- Public Safety Grants **Unit: 3295-GTEA-Grant to Encourage Arrest Grant: OVW- GTEA-Grant to Encourage Arrest** Funding from this grant is by the Department of Justice, Office on Violence Against Women, \$900,000 will fund three positions and other various operating expenses which are 100% grant funded. **Departmental Fiscal Review:** III. REVIEW COMMENTS A. OFMB Fiscal and/or Contract Dev. and Control Comments: **Contract Administration** 10-7-14 Blokeler Legal Sufficiency: B. C. Other Department Review:

This summary is not to be used as a basis for payment.

**Department Director** 

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# **Background and Justification:**.

The focus for the 2014 Office on Violence Against Women GTEA funding cycle was increased collaboration and capacity building for underserved populations and culturally specific responders. In order to meet this need, Palm Beach County Victim Services collaborated with Aid to Victims of Domestic Abuse, Inc., the 15th Judicial Circuit Office of the State Attorney, The Coalition for Independent Living Options, Inc. and Destiny by Choice, Inc. to maintain services and strengthen our community's coordinated response to victims of sexual violence, domestic violence, dating violence and stalking, especially underserved and marginalized communities. Primary activities will include enhancement of our Sexual Assault Response Team (SART) by increasing the capacity of first responders to appropriately respond to victims, so that more victims come forward and more offenders are held accountable. We look to strengthen the link between law enforcement and prosecutors and increase representation of law enforcement and cultural/population specific providers on the SART committee. Investigation, judicial handling and prosecution will be improved by education and training to law enforcement, judges/court staff and prosecutors- specifically regarding the appropriate treatment of victims and underserved populations. Communities of color will be reached in our service area through their faith based and community affiliations. Deaf and disabled individuals will be targeted with a goal of increased access to services and greater understanding of best serving these populations through our coordinated community response. Policies and protocols will be developed to include needs specific to underserved populations. The capacity of law enforcement and domestic violence service providers to recognize intimate partner sexual assault will be increased through training and education by our mandatory partner Aid to Victims of Domestic Abuse, Inc. Victims of sexual assault, domestic violence, dating violence and stalking and the array of responders and service providers who work with them in Palm Beach County Florida will be impacted by the implementation of this worthwhile project.

Department of Justice Office on Violence Against Women	Grant	PAGE 1 OF 8
1. RECIPIENT NAME AND ADDRESS (Including Zip Code)	4. AWARD NUMBER: 2014-WE-AX-0011	
Palm Beach County 301 North Olive Avenue West Palm Beach, FL 33401-4036		TO 09/30/2017 TO 09/30/2017
	6. AWARD DATE 09/17/2014 7	. ACTION
1A. GRANTEE IRS/VENDOR NO. 596000078 (	8. SUPPLEMENT NUMBER 00	Initial
	9. PREVIOUS AWARD AMOUNT	\$ 0
3. PROJECT TITLE	10. AMOUNT OF THIS AWARD	\$ 900,000
Violence	11. TOTAL AWARD	\$ 900,000
13. STATUTORY AUTHORITY FOR GRANT  This project is supported under 42 U.S.C. 3796hh - 3796hh-4 (OVW - Arres  15. METHOD OF PAYMENT  GPRS	st)	
	Office on Violence Against Women  Grant  Grant  AMME AND ADDRESS (including Zip Code)  Ountry  Ver Avenue  ach, FL 33401-4036  BUDGET PERIOD: FROM 10/01/2014 TO 09/30/2017  BUDGET PERIOD: FROM 10/01/2014  BUDGET PERIOD: FROM 10/01	
Bea Hanson Principal Deputy Director	Nicole A. Bishop Director, Victim Services	
17. SIGNATURE OF APPROVING OFFICIAL		
Thea H	Office on Violence Against Women  Grant  Grant  A. AWARD NUMBER: 2014-WE-AX-0011  ### AND COUNTY North Olive Avenue  ### S. PROJECT PERIOD: FROM 10/01/2014 TO 09/30/  ### Budder Period: FROM 10/01/2014 TO 0	1 - 1
AGENC	Y USE ONLY	
20. ACCOUNTING CLASSIFICATION CODES  FISCAL FUND BUD. DIV.  YEAR CODE ACT. OFC. REG. SUB. POMS AMOUNT		

OJP FORM 4000/2 (REV. 5-87) PREVIOUS EDITIONS ARE OBSOLETE.

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# AWARD CONTINUATION SHEET

Grant

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#### SPECIAL CONDITIONS

- 1. The recipient agrees to comply with the financial and administrative requirements set forth in the current edition of the Office on Violence Against Women (OVW) Financial Grants Management Guide.
- 2. The recipient acknowledges that failure to submit an acceptable Equal Employment Opportunity Plan (if recipient is required to submit one pursuant to 28 C.F.R. Section 42.302), that is approved by the Office for Civil Rights, is a violation of its Certified Assurances and may result in suspension or termination of funding, until such time as the recipient is in compliance.
- 3. The recipient agrees to comply with the organizational audit requirements of OMB Circular A-133, Audit of States, Local Governments, and Non-Profit Organizations, and further understands and agrees that funds may be withheld, or other related requirements may be imposed, if outstanding audit issues (if any) from OMB Circular A-133 audits (and any other audits of DOJ grant funds) are not satisfactorily and promptly addressed as further described in the current edition of the OVW Financial Grants Management Guide.
- 4. Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of the enactment, repeal, modification or adoption of any law, regulation or policy, at any level of government without the express prior written approval of OVW, in order to avoid violation of 18 USC § 1913. The recipient may, however, use federal funds to collaborate with and provide information to federal, state, local, tribal and territorial public officials and agencies to develop and implement policies and develop and promote state, local, or tribal legislation or model codes designed to reduce or eliminate domestic violence, dating violence, sexual assault, and stalking (as those terms are defined in 42 USC 13925(a)) when such collaboration and provision of information is consistent with the activities otherwise authorized under this grant program.
- 5. The recipient must promptly refer to the DOJ OIG any credible evidence that a principal, employee, agent, contractor, subgrantee, subcontractor, or other person has either 1) submitted a false claim for grant funds under the False Claims Act; or 2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving grant funds. This condition also applies to any subrecipients. Potential fraud, waste, abuse, or misconduct should be reported to the OIG by -

#### mail:

Office of the Inspector General U.S. Department of Justice Investigations Division 950 Pennsylvania Avenue, N.W. Room 4706 Washington, DC 20530

e-mail: oig.hotline@usdoj.gov

hotline: (contact information in English and Spanish): (800) 869-4499

or hotline fax: (202) 616-9881

Additional information is available from the DOJ OIG website at www.usdoj.gov/oig.

Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of any
contract or subaward to either the Association of Community Organizations for Reform Now (ACORN) or its
subsidiaries, without the express prior written approval of OVW.

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#### SPECIAL CONDITIONS

- The recipient agrees to comply with any additional requirements that may be imposed during the grant performance period if the agency determines that the recipient is a high-risk grantee. Cf. 28 C.F.R. parts 66, 70.
- 8. The recipient agrees to comply with applicable requirements regarding registration with the System for Award Management (SAM) (or with a successor government-wide system officially designated by OMB and OVW). The recipient also agrees to comply with applicable restrictions on subawards to first-tier subrecipients that do not acquire and provide a Data Universal Numbering System (DUNS) number. The details of recipient obligations are posted on the Office on Violence Against Women web site at http://www.oww.usdoj.gov/docs/sam-award-term.pdf (Award condition: Registration with the System for Award Management (SAM) and Universal Identifier Requirements), and are incorporated by reference here. This special condition does not apply to an award to an individual who received the award as a natural person (i.e., unrelated to any business or non-profit organization that he or she may own or operate in his or her name).
- 9. Pursuant to Executive Order 13513, "Federal Leadership on Reducing Text Messaging While Driving," 74 Fed. Reg. 51225 (October 1, 2009), the Department encourages recipients and sub recipients to adopt and enforce policies banning employees from text messaging while driving any vehicle during the course of performing work funded by this grant, and to establish workplace safety policies and conduct education, awareness, and other outreach to decrease crashes caused by distracted drivers.
- 10. The recipient understands and agrees that any training or training materials developed or delivered with funding provided under this award must adhere to the OVW Training Guiding Principles for Grantees and Subgrantees, available at http://www.ovw.usdoj.gov/grantees.html.
- 11. The recipient understands and agrees that award funds may not be used to discriminate against or denigrate the religious or moral beliefs of students who participate in programs for which financial assistance is provided from those funds, or of the parents or legal guardians of such students.
- 12. The recipient understands and agrees that (a) No award funds may be used to maintain or establish a computer network unless such network blocks the viewing, downloading, and exchanging of pornography, and (b) Nothing in subsection (a) limits the use of funds necessary for any Federal, State, tribal, or local law enforcement agency or any other entity carrying out criminal investigations, prosecution, or adjudication activities.
- 13. The Violence Against Women Reauthorization Act of 2013 added a new civil rights provision that applies to all OVW grants issued in FY 2014 or after. This provision prohibits OVW grantees from excluding, denying benefits to, or discriminating against any person on the basis of actual or perceived race, color, religion, national origin, sex, gender identity, sexual orientation, or disability in any program or activity funded in whole or in part by OVW. The grantee acknowledges that it will comply with this provision.
- 14. The grantee agrees that funds will be used to supplement, not supplant, non-federal funds that would otherwise be available for the activities under this grant.
- 15. The recipient agrees to comply with all applicable laws, regulations, policies, and guidance (including specific cost limits, prior approval and reporting requirements, where applicable) governing the use of federal funds for expenses related to conferences (which is defined to include meetings, retreats, seminars, symposiums, trainings, and other events), including the provision of food and/ or beverages at such events, and costs of attendance at such events. Information on pertinent laws, regulations, policies, and guidance is available at http://www.ovw.usdoj.gov/grantees.html.

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#### SPECIAL CONDITIONS

- 16. The grantee agrees to comply with all relevant statutory and regulatory requirements which may include, among other relevant authorities, the Violence Against Women Act of 1994, P.L. 103-322, the Violence Against Women Act of 2000, P.L. 106-386, the Omnibus Crime Control and Safe Streets Act of 1968, 42 U.S.C 3711 et seq., the Violence Against Women and Department of Justice Reauthorization Act of 2005, P.L. 109-162, the Violence Against Women Reauthorization Act of 2013, P.L. 113-4, and OVW's implementing regulations at 28 CFR Part 90.
- 17. The grantee must be in compliance with specifications outlined in the solicitation under which the approved application was submitted. The program solicitation is hereby incorporated by reference into this award.
- 18. The recipient understands and agrees that misuse of award funds may result in a range of penalties, including suspension of current and future funds, suspension or debarment from federal grants, recoupment of monies provided under an award, and civil and/or criminal penalties.
- 19. The recipient understands and agrees that grant funds may be frozen if the recipient does not respond in a timely fashion to requests to address Office of the Inspector General audit findings and financial or programmatic monitoring findings.
- 20. Grant funds may be used only for the purposes in the recipient's approved application. The recipient shall not undertake any work or activities that are not described in the grant application, and that use staff, equipment, or other goods or services paid for with OVW grant funds, without prior written approval from OVW.
- 21. The Director of OVW, upon a finding that there has been substantial failure by the recipient to comply with applicable laws, regulations, and/or the terms and conditions of the award or relevant solicitation, will terminate or suspend until the Director is satisfied that there is no longer such failure, all or part of the award, in accordance with the provisions of 28 CFR Part 18, as applicable mutatis mutandis.
- 22. The grantee agrees that if they receive any funding that is duplicative of funding received under this grant, they will notify their OVW grant manager as soon as possible so that a Grant Adjustment Notice (GAN) can be issued modifying the budget and project activities to eliminate the duplication. Further, the grantee agrees and understands that any duplicative funding that cannot be re-programmed to support non-duplicative activities within the program's statutory scope will be deobligated from this award and returned to OVW.
- 23. The grantee agrees to comply with the provisions of 42 U.S.C. 13925(b)(2), nondisclosure of confidential or private information, which includes creating and maintaining documentation of compliance, such as policies and procedures for release of victim information. The grantee also agrees to ensure that any subgrantees meet these requirements.
- 24. The grantee agrees to submit semiannual progress reports that describe project activities during the reporting period. Progress reports must be submitted within 30 days after the end of the reporting periods, which are January 1 June 30 and July 1 December 31 for the duration of the award. Future awards may be withheld if progress reports are delinquent. Grantees are required to submit this information online, through the Grants Management System (GMS), on the semi-annual progress report for the relevant OVW grant programs.
- 25. Under the Government Performance and Results Act (GPRA), VAWA 2000 and subsequent legislation, grantees are required to collect and maintain data that measure the effectiveness of their grant-funded activities. Accordingly, the grantee agrees to submit semi-annual electronic progress reports on program activities and program effectiveness measures. Grantees are required to collect the information that is included on the Measuring Effectiveness Progress Report for the OVW Program under which this award is funded.

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#### SPECIAL CONDITIONS

- 26. A final report, which provides a summary of progress toward achieving the goals and objectives of the award, significant results, and any products developed under the award, is due 90 days after the end of the award. The Final Progress Report should be submitted to the Office on Violence Against Women through the Grants Management System with the Report Type indicated as "Final".
- 27. The recipient agrees that it will submit quarterly financial status reports to OVW on-line (at https://grants.ojp.usdoj.gov) using the SF 425 Federal Financial Report form (available for viewing at www.whitehouse.gov/omb/grants/standard\_forms/ff\_report.pdf), not later than 30 days after the end of each calendar quarter. The final report shall be submitted not later than 90 days following the end of the award period.
- 28. The grantee agrees to attend and participate in OVW-sponsored technical assistance. Technical assistance includes, but is not limited to, national and regional conferences, audio conferences, webinars, peer-to peer consultations, and workshops conducted by OVW-designated technical assistance providers. All training will be coordinated by the OVW-sponsored technical assistance provider.
- 29. Funds allocated for OVW-sponsored technical assistance may not be used for any other purpose without prior approval by OVW. To request approval, grantees must submit a Program Office Approval Grant Adjustment Notice (GAN) via the Grants Management System (GMS). The grantee must include a copy of the event's brochure, curriculum and/or agenda, a description of the hosts or trainers, and an estimated breakdown of costs should be attached to the GAN. The GAN request must be submitted to OVW at least 20 days prior to registering for the event. Approval to attend non-OVW sponsored events will be considered on a case-by-case basis. This prior approval process also applies to requests for the use of OVW-designated technical assistance funds to pay a consultant or contractor not designated as an OVW technical assistance provider to develop and/or provide training and/or technical assistance.
- 30. First-time grantees must agree to send key staff members to the OVW grantee orientation seminar. Additionally, if there is a change in the project director/coordinator during the grant period, the grantee agrees, at the earliest opportunity, to send the new project director/coordinator, regardless of prior experience with this or any other federal award, to an OVW grantee orientation seminar.
- 31. Approval of this award does not indicate approval of any consultant rate in excess of \$650 per day or \$81.25 per hour. A detailed justification must be submitted to and approved by the Office on Violence Against Women prior to obligation or expenditure of such funds. Although prior approval is not required for consultant rates below these specified amounts, grantees are required to maintain documentation to support all daily or hourly rates.
- 32. The recipient agrees to submit one copy of all required reports and any other written materials or products that are funded under the project to OVW not less than twenty (20) days prior to public release. If the written material is found to be outside the scope of the program, or in some way to compromise victim safety, it will need to be revised to address these concerns or the grantee will not be allowed to use project funds to support the further development or distribution of the materials.
- 33. All materials and publications (written, visual, or sound) resulting from award activities shall contain the following statements: "This project was supported by Grant No. \_\_\_\_\_ awarded by the Office on Violence Against Women, U.S. Department of Justice. The opinions, findings, conclusions, and recommendations expressed in this publication/program/exhibition are those of the author(s) and do not necessarily reflect the views of the Department of Justice, Office on Violence Against Women."

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#### SPECIAL CONDITIONS

- 34. The grantee agrees to comply with the applicable requirements of 28 C.F.R. Part 38, the Department of Justice regulation governing "Equal Treatment for Faith Based Organizations" (the "Equal Treatment Regulation"). The Equal Treatment Regulation provides in part that Department of Justice grant awards of direct funding may not be used to fund any inherently religious activities, such as worship, religious instruction, or proselytization. Recipients of direct grants may still engage in inherently religious activities, but such activities must be separate in time or place from the Department of Justice funded program, and participation in such activities by individuals receiving services from the grantee or a sub-grantee must be voluntary. The Equal Treatment Regulation also makes clear that organizations participating in programs directly funded by the Department of Justice are not permitted to discriminate in the provision of services on the basis of a beneficiary's religion.
- The grantee agrees that grant funds will not support activities that compromise victim safety and recovery, such as: procedures or policies that exclude victims from receiving safe shelter, advocacy services, counseling, and other assistance based on their actual or perceived sex, age, immigration status, race, religion, sexual orientation, gender identity, mental health condition, physical health condition, criminal record, work in the sex industry, or the age and/or sex of their children; pre-trial diversion programs not approved by OVW or the placement of offenders in such programs; mediation, couples counseling, family counseling or any other manner of joint victim-offender counseling; mandatory counseling for victims, penalizing victims who refuse to testify, or promoting procedures that would require victims to seek legal sanctions against their abusers (e.g., seek a protection order, file formal complaint); the placement of perpetrators in anger management programs; or any other activities outlined in the solicitation under which the approved application was submitted.
- The grantee agrees to submit for OVW review and approval any anticipated addition of, removal of, or change in collaborating partner agencies or individuals who are signatories of the Memorandum of Understanding, and if applicable, the Internal Memorandum of Agreement.
- Pursuant to 28 CFR §66.34, the Office on Violence Against Women reserves a royalty-free, nonexclusive, and irrevocable license to reproduce, publish or otherwise use, and to authorize others to use, in whole or in part (including in the creation of derivative works), for Federal Government purposes:
  - (a) any work that is subject to copyright and was developed under this award, subaward, contract or subcontract pursuant to this award; and
  - (b) any work that is subject to copyright for which ownership was purchased by a recipient, subrecipient or a contractor with support under this award.

In addition, the recipient (or subrecipient, contractor or subcontractor) must obtain advance written approval from the Office on Violence Against Women program manager assigned to this award, and must comply with all conditions specified by the program manager in connection with that approval before: 1) using award funds to purchase ownership of, or a license to use, a copyrighted work; or 2) incorporating any copyrighted work, or portion thereof, into a new work developed under this award.

It is the responsibility of the recipient (and of each subrecipient, contractor or subcontractor as applicable) to ensure that this condition is included in any subaward, contract or subcontract under this award.

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#### SPECIAL CONDITIONS

- The recipient agrees to comply with applicable requirements to report first-tier subawards of \$25,000 or more and, in certain circumstances, to report the names and total compensation of the five most highly compensated executives of the recipient and first-tier subrecipients of award funds. Such data will be submitted to the FFATA Subaward Reporting System (FSRS). The details of recipient obligations, which derive from the Federal Funding Accountability and Transparency Act of 2006 (FFATA), are posted on the Office on Violence Against Women web site at: http://www.ovw.usdoj.gov/docs/ffata-award-term.pdf (Award condition: Reporting Subawards and Executive Compensation), and are incorporated by reference here. This condition, and its reporting requirement, does not apply to grant awards made to an individual who received the award as a natural person (i.e., unrelated to any business or nonprofit organization that he or she may own and/or operate in his or her name).
- 39. The grantee agrees that any victim service provider (except tribal governmental organizations or governmental rape crisis centers not in territories) or population specific organization meeting the mandatory partnership requirement will be an organization that is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of that Code.
- 40. The grantee agrees to use grant funds to strengthen legal advocacy service programs for victims of domestic violence, dating violence, sexual assault and stalking, including strengthening assistance to such victims in immigration matters. Grant funds may not be used to provide long-term or short-term legal representation.
- The grantee agrees that funds will not be used for prevention activities (e.g., outreach to elementary and secondary schools, implementation of educational programs regarding domestic and dating violence intervention, and public awareness campaigns). The grantee may use funds to provide outreach regarding the specific services offered under the grant.
- Pursuant to 42 USC 3796hh(d), the grantee understands that 5% of this award is being withheld and that it may not obligate, expend or drawdown that 5% unless, by the period ending on the date on which the next session of the State legislature ends, the State or unit of local government:

  - (1) certifies that it has a law, policy, or regulation that requires (A) the State or unit of local government at the request of a victim to administer to a defendant, against whom an information or indictment is presented for a crime in which by force or threat of force the perpetrator compels the victim to engage in sexual activity, testing for the immunodeficiency virus (HIV) not later than 48 hours after the date on which the information or indictment is presented and the defendant is in custody or has been served with the information or indictment;
  - (B) as soon as practicable notification to the victim, or parent and guardian of the victim, and defendant of the testing results; and
  - (C) follow-up tests for HIV as may be medically appropriate, and that as soon as practicable after each such test the results be made available in accordance with subparagraph (B).

The "next session of the State legislature" means the next session after the date on which the application for this award was submitted.

If the grantee submits a certification, a Grant Adjustment Notice (GAN) will be issued, and the funds will become available for drawdown. If, by the date on which the next session of the State legislature ends, the grantee is not in compliance with this provision, the withheld funds will be deobligated from the amount of funds awarded for this award period.

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#### SPECIAL CONDITIONS

- 43. The recipient's budget is pending review and approval. The recipient may obligate, expend and draw down funds for travel related expenses to attend OVW-sponsored technical assistance events up to \$10,000. Remaining funds will not be available for draw down until the Office on Violence Against Women, Grants Financial Management Division has approved the budget and budget narrative, and a Grant Adjustment Notice has been issued removing this special condition. Any obligations or expenditures incurred by the recipient prior to the budget being approved are made at the recipient's own risk.
- 44. The grantee acknowledges that it has a current grant award under the same OVW grant program from which this new award is being made. The grantee agrees not to obligate, expend, or draw down funds until all funds are expended on their current OVW award for the same program. If the grantee needs to obligate, expend, or draw down funds from this award prior to the completion/expiration of the current award, they must submit a written request to their Program Specialist for review and approval. Once the request is approved, a Grant Adjustment Notice will be issued allowing the grantee access to funds.

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## GRANT MANAGER'S MEMORANDUM, PT. I: PROJECT SUMMARY

### Grant

PROJECT NUMBER					
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This project is supported under 42 U.S.C. 3796hh - 3796hh-4 (OVW - Arrest) 1. STAFF CONTACT (Name & telephone number) 2. PROJECT DIRECTOR (Name, address & telephone number) Rudelle Handy (202) 305-7493 Nicole A. Bishon Director, Victim Services 301 N. Olive Avenue West Palm Beach, FL 33401 (561) 355-1723 3b. POMS CODE (SEE INSTRUCTIONS 3a TITLE OF THE PROGRAM ON REVERSE) OVW FY 2014 Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program 4. TITLE OF PROJECT Palm Beach County's Enhanced Response to Sexual Assault and Domestic Violence 6. NAME & ADRESS OF SUBGRANTEE 5. NAME & ADDRESS OF GRANTEE Palm Beach County 301 North Olive Avenue West Palm Beach, FL 33401-4036 7. PROGRAM PERIOD 8. BUDGET PERIOD FROM: 10/01/2014 TO: 09/30/2017 FROM: 10/01/2014 TO: 09/30/2017 9. AMOUNT OF AWARD 10. DATE OF AWARD \$ 900,000 09/17/2014 11. SECOND YEAR'S BUDGET 12. SECOND YEAR'S BUDGET AMOUNT 13. THIRD YEAR'S BUDGET PERIOD 14. THIRD YEAR'S BUDGET AMOUNT 15. SUMMARY DESCRIPTION OF PROJECT (See instruction on reverse) The Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program (Arrest) implements certain provisions of the Violence Against Women Act, which was enacted in September 1994 as Title IV of the Violent Crime Control and Law Enforcement Act of 1994, reauthorized through the Violence Against Women Act of 2000, the Violence Against Women and Department of Justice Reauthorization Act of 2005, and the Violence Against Women Reauthorization Act of 2013. The program enhances victim safety and offender accountability in cases of domestic violence, dating violence, sexual assault and stalking by encouraging jurisdictions to implement pro-arrest policies as an effective intervention that is part of a coordinated community response. An integral component of the Arrest Program is the creation and enhancement of collaborative partnerships between criminal justice agencies, victim services providers, and community organizations which respond to sexual assault, domestic violence, dating violence and stalking.

Palm Beach County, Florida is located in the SE coastal region of Florida. With a year round population of 1,345,652 (2013 Census estimate) it is the 3rd most

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populous county in the state with a total of 7% of Florida's population. Palm Beach is the 2nd largest county in Florida covering 1,977 square miles, extending 53 miles from East to West and 45 miles from North to South with a terrain of urban, rural and coastal areas.

Palm Beach County is racially and culturally enriched with 59% White, 20 % Hispanic origin, 18% black, 3% Asian and 10% other. People with one or more disabilities account for 14.6% of the population, while 212,000 individuals identify as Deaf or hard of hearing. The county has one of the largest and most respected lesbian, gay, bi-sexual and transgendered (LGBT) community centers in the nation, with 25,000 people utilizing its 14,000 square foot facility annually. Project partner, Aid to Victims of Domestic Abuse, Inc. (AVDA) is a nonprofit domestic violence center that offers confidential services to domestic violence victims. Agencies that work closely with the targeted underserved populations and additional project partners are the Coalition for Independent Living Options, Inc. for the Deaf and disabled community, and Destiny By Choice, Inc. for the faith-based communities of color. Through this partnership, the project will continue to provide advocacy services to victims of domestic violence and address the need to build capacity for responders, including culturally specific responders. Funding for this project will be used to: 1) expand and increase the capacity of our SART to respond to victims; 2) improve investigation and prosecution of sexual assault cases and the appropriate treatment of victims; 3) improve judicial handling of cases; 4) increase support for underserved populations; and 5) enhance and maintain services to victims of sexual assault, domestic violence, dating violence, and stalking.

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#### **OFFICE FOR CIVIL RIGHTS**

Office of Justice Programs Department of Justice 810 7th Street, NW Washington, DC 20531

Tel: (202) 307-0690 TTY: (202) 307-2027 E-mail: askOCR@usdoj.gov Website: www.ojp.usdoj.gov/ocr

September 17, 2014

Ms. Nicole A. Bishop Palm Beach County 301 North Olive Avenue West Palm Beach, FL 33401-4036

#### Dear Ms. Bishop:

Congratulations on your recent award. In establishing financial assistance programs, Congress linked the receipt of federal funding to compliance with federal civil rights laws. The Office for Civil Rights (OCR), Office of Justice Programs (OJP), U.S. Department of Justice (DOJ) is responsible for ensuring that recipients of financial assistance from the OJP, the Office of Community Oriented Policing Services (COPS), and the Office on Violence Against Women (OVW) comply with the applicable federal civil rights laws. We at the OCR are available to help you and your organization meet the civil rights requirements that come with DOJ funding.

#### **Ensuring Access to Federally Assisted Programs**

Federal laws that apply to recipients of financial assistance from the DOJ prohibit discrimination on the basis of race, color, national origin, religion, sex, or disability in funded programs or activities, not only in employment but also in the delivery of services or benefits. A federal law also prohibits recipients from discriminating on the basis of age in the delivery of services or benefits.

In March of 2013, President Obama signed the Violence Against Women Reauthorization Act of 2013. The statute amends the Violence Against Women Act of 1994 (VAWA) by including a nondiscrimination grant condition that prohibits discrimination based on actual or perceived race, color, national origin, religion, sex, disability, sexual orientation, or gender identity. The new nondiscrimination grant condition applies to certain programs funded after October 1, 2013. The OCR and the OVW have developed answers to some frequently asked questions about this provision to assist recipients of VAWA funds to understand their obligations. The Frequently Asked Questions are available at http://ojp.gov/about/ocr/vawafaqs.htm.

## **Enforcing Civil Rights Laws**

All recipients of federal financial assistance, regardless of the particular funding source, the amount of the grant award, or the number of employees in the workforce, are subject to prohibitions against unlawful discrimination. Accordingly, the OCR investigates recipients that are the subject of discrimination complaints from both individuals and groups. In addition, based on regulatory criteria, the OCR selects a number of recipients each year for compliance reviews, audits that require recipients to submit data showing that they are providing services equitably to all segments of their service population and that their employment practices meet equal opportunity standards.

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#### Providing Services to Limited English Proficiency (LEP) Individuals

In accordance with DOJ guidance pertaining to Title VI of the Civil Rights Act of 1964, 42 U.S.C. § 2000d, recipients of federal financial assistance must take reasonable steps to provide meaningful access to their programs and activities for persons with limited English proficiency (LEP). See U.S. Department of Justice, Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition Against National Origin Discrimination Affecting Limited English Proficient Persons, 67 Fed. Reg. 41,455 (2002). For more information on the civil rights responsibilities that recipients have in providing language services to LEP individuals, please see the website http://www.lep.gov.

#### **Ensuring Equal Treatment for Faith-Based Organizations**

The DOJ regulation, Equal Treatment for Faith-Based Organizations, 28 C.F.R. pt. 38, requires State Administering Agencies (SAAs) to treat faith-based organizations the same as any other applicant or recipient. The regulation prohibits SAAs from making awards or grant administration decisions on the basis of an organization's religious character or affiliation, religious name, or the religious composition of its board of directors.

The regulation also prohibits faith-based organizations from using financial assistance from the DOJ to fund inherently (or explicitly) religious activities. While faith-based organizations can engage in non-funded inherently religious activities, they must hold them separately from the program funded by the DOJ, and recipients cannot compel beneficiaries to participate in them. The Equal Treatment Regulation also makes clear that organizations participating in programs funded by the DOJ are not permitted to discriminate in the provision of services on the basis of a beneficiary's religion. For more information on the regulation, please see the OCR's website at <a href="http://www.ojp.usdoj.gov/about/ocr/equal\_fbo.htm">http://www.ojp.usdoj.gov/about/ocr/equal\_fbo.htm</a>.

SAAs and faith-based organizations should also note that the Omnibus Crime Control and Safe Streets Act (Safe Streets Act) of 1968, as amended, 42 U.S.C. § 3789d(c); the Victims of Crime Act of 1984, as amended, 42 U.S.C. § 10604(e); the Juvenile Justice and Delinquency Prevention Act of 1974, as amended, 42 U.S.C. § 5672(b); and VAWA, Pub. L. No. 113-4, sec. 3(b)(4), 127 Stat. 54, 61-62 (to be codified at 42 U.S.C. § 13925(b)(13)) contain prohibitions against discrimination on the basis of religion in employment. Despite these nondiscrimination provisions, the DOJ has concluded that it may construe the Religious Freedom Restoration Act (RFRA) on a case-by-case basis to permit some faith-based organizations to receive DOJ funds while taking into account religion when hiring staff, even if the statute that authorizes the funding program generally forbids recipients from considering religion in employment decisions. Please consult with the OCR if you have any questions about the regulation or the application of RFRA to the statutes that prohibit discrimination in employment.

#### Using Arrest and Conviction Records in Making Employment Decisions

The OCR issued an advisory document for recipients on the proper use of arrest and conviction records in making hiring decisions. See Advisory for Recipients of Financial Assistance from the U.S. Department of Justice on the U.S. Equal Employment Opportunity Commission's Enforcement Guidance: Consideration of Arrest and Conviction Records in Employment Decisions Under Title VII of the Civil Rights Act of 1964 (June 2013), available at <a href="http://www.ojp.usdoj.gov//about/ocr/pdfs/UseofConviction\_Advisory.pdf">http://www.ojp.usdoj.gov//about/ocr/pdfs/UseofConviction\_Advisory.pdf</a>. Recipients should be mindful that the misuse of arrest or conviction records to screen either applicants for employment or employees for retention or promotion may have a disparate impact based on race or national origin, resulting in unlawful employment discrimination. In light of the Advisory, recipients should consult local counsel in reviewing their employment practices. If warranted, recipients should also incorporate an analysis of the use of arrest and conviction records in their Equal Employment Opportunity Plans (EEOPs) (see below).

## Complying with the Safe Streets Act

An organization that is a recipient of financial assistance subject to the nondiscrimination provisions of the Safe Streets Act, must meet two obligations: (1) complying with the federal regulation pertaining to the development of an EEOP (see 28 C.F.R. pt. 42, subpt. E) and (2) submitting to the OCR findings of discrimination (see 28 C.F.R. §§ 42.204(c), .205(c)(5)).

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#### Meeting the EEOP Requirement

If your organization has less than fifty employees or receives an award of less than \$25,000 or is a nonprofit organization, a medical institution, an educational institution, or an Indian tribe, then it is exempt from the EEOP requirement. To claim the exemption, your organization must complete and submit Section A of the Certification Form, which is available online at <a href="http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf">http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf</a>.

If your organization is a government agency or private business and receives an award of \$25,000 or more, but less than \$500,000, and has fifty or more employees (counting both full- and part-time employees but excluding political appointees), then it has to prepare a Utilization Report (formerly called an EEOP Short Form), but it does not have to submit the report to the OCR for review. Instead, your organization has to maintain the Utilization Report on file and make it available for review on request. In addition, your organization has to complete Section B of the Certification Form and return it to the OCR. The Certification Form is available at <a href="http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf">http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf</a>.

If your organization is a government agency or private business and has received an award for \$500,000 or more and has fifty or more employees (counting both full- and part-time employees but excluding political appointees), then it has to prepare a Utilization Report (formerly called an EEOP Short Form) and submit it to the OCR for review within sixty days from the date of this letter. For assistance in developing a Utilization Report, please consult the OCR's website at http://www.ojp.usdoj.gov/about/ocr/eeop.htm. In addition, your organization has to complete Section C of the Certification Form and return it to the OCR. The Certification Form is available at http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf.

To comply with the EEOP requirements, you may request technical assistance from an EEOP specialist at the OCR by telephone at (202) 307-0690, by TTY at (202) 307-2027, or by e-mail at EEOsubmisson@usdoj.gov.

#### Meeting the Requirement to Submit Findings of Discrimination

If in the three years prior to the date of the grant award, your organization has received an adverse finding of discrimination based on race, color, national origin, religion, or sex, after a due-process hearing, from a state or federal court or from a state or federal administrative agency, your organization must send a copy of the finding to the OCR.

#### **Ensuring the Compliance of Subrecipients**

SAAs must have standard assurances to notify subrecipients of their civil rights obligations, written procedures to address discrimination complaints filed against subrecipients, methods to monitor subrecipients' compliance with civil rights requirements, and a program to train subrecipients on applicable civil rights laws. In addition, SAAs must submit to the OCR every three years written Methods of Administration (MOA) that summarize the policies and procedures that they have implemented to ensure the civil rights compliance of subrecipients. For more information on the MOA requirement, see http://www.ojp.usdoj.gov/funding/other\_requirements.htm.

If the OCR can assist you in any way in fulfilling your organization's civil rights responsibilities as a recipient of federal financial assistance, please contact us.

Sincerely,

Michael L. Alston

Director

cc: Grant Manager Financial Analyst

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#### **Department of Justice**

# Office on Violence Against Women

Washington, D.C. 20531

Memorandum To: Official Grant File

From:

Marnie Shiels, Attorney Advisor

Subject:

Categorical Exclusion for Palm Beach County

The Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program (Arrest) implements certain provisions of the Violence Against Women Act, which was enacted in September 1994 as Title IV of the Violent Crime Control and Law Enforcement Act of 1994, reauthorized through the Violence Against Women Act of 2000, the Violence Against Women and Department of Justice Reauthorization Act of 2005, and the Violence Against Women Reauthorization Act of 2013. The program enhances victim safety and offender accountability in cases of domestic violence, dating violence, sexual assault and stalking by encouraging jurisdictions to implement pro-arrest policies as an effective intervention that is part of a coordinated community response. An integral component of the Arrest Program is the creation and enhancement of collaborative partnerships between criminal justice agencies, victim services providers, and community organizations which respond to sexual assault, domestic violence, dating violence and stalking.

None of the following activities will be conducted under the OVW federal action:

- 1. New construction.
- 2. Any renovation or remodeling of a property either (a) listed on or eligible for listing on the National Register of Historic Places or (b) located within a 100-year floodplain.
- 3. A renovation which will change the basic prior use of a facility or significantly change its size.
- 4. Research and technology whose anticipated and future application could be expected to have an effect on the environment.
- 5. Implementation of a program involving the use of chemicals. Consequently, the subject federal action meets the criteria for a categorical exclusion as contained in paragraph 4.(b) of Appendix D to Part 61 of the Code of Federal Regulations (adopted by OVW at 28 CFR § 0.122(b)).

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# BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY, FLORIDA BUDGET AMENDMENT

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BGEX - 662- 091614\*1819 BGRV - 662-091614\*645

FUND 1426 - Public Safety Grants

Use this form to provide budget for items not anticipated in the budget.

ACCT.NUMBER	ACCOUNT NAME	ORIGINAL BUDGET	CURRENT BUDGET	INCREASE	DECREASE	ADJUSTED BUDGET	EXPENDED/ ENCUMBERED 9/22/2014	REMAINING BALANCE
<u>Revenue</u> 1426-662-3295-3129 Fed	Grnt Oth Public Safety	0	0	900,000	0	900,000	0	900,000
	al Revenue and Balance	345,232	345,232	900,000	0	1,245,232	· ·	000,000
Expense								
1426-662-3295-1201 Sala	aries & Wages Regular	0	0	422,003	0	422,003	0	422,003
1426-662-3295-1401 Sala		0	0	26,921	Ō	26,921	0	26,921
1426-662-3295-2101 Fica	-Taxes	0	0	27,833	Ō	27,833	0	27,833
1426-662-3295-2105 Fica	-Medicare	0	0	6,510	0	6,510	0	6,510
	rement Contributions-FRS	0	0	30,123	0	30,123	0	30,123
1426-662-3295-2301 Insu		0	0	104,400	0	104,400	0	104,400
1426-662-3295-3401 Othe		0	0	232,135	0	232,135	0	232,138
1426-662-3295-4001 Trav		0	0	29,375	0	29,375	0	29,375
1426-662-3295-4007 Trav		0	0	5,797	0	5,797	0	5,797
1426-662-3295-4941 Regi		0	0	12,000	0	12,000	0	12,000
1426-662-3295-5101 Offic	e Supplies	0	0	2,903	0	2,903	0	2,903
Tota	I Appropriation and Expenditures	345,232	345,232	900,000	0	1,245,232		•

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INITIATING DEPARTMENT/DIVISION
Administration/Budget Department Approval
OFMB Department - Posted

Signatures		)ate	
Stephanie	Senoho	9/24/14	
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By Board of County Commissioners
At Meeting of
10/21/2014
Deputy Clerk to the
<b>Board of County Commissioners</b>

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