# PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

Meeting Date: July	21, 2015	[x]	Consent	[	]	Regular
Department:		[ ]	Ordinance	]	]	Public Hearing
Submitted By: Submitted For:	Palm Beach Co					

## I. **EXECUTIVE BRIEF**

**Motion and Title: Staff recommends motion to receive and file:** A.) Grant Modification #1 to Subgrant Agreement between the State of Florida Division of Emergency Management (FDEM) and the Palm Beach County Sheriff's Office (PBSO); and B.) Grant Modification #2 to Subgrant Agreement between the FDEM and the PBSO, to extend the grant period from May 31, 2015, through June 30, 2015.

**Summary:** The Board of County Commissioners (BCC) accepted this grant award for \$205,350 on January 14, 2014 (R-2014-0091). Grant Modification #1 was approved by the grantor on April 9, 2015 for the purpose of revising the budget and deliverables; however, it did not impact the grant award value or project period and therefore was not previously provided to the BOCC for approval. Grant Modification #2 extends the grant period through June 30, 2015 whereas the original grant period was from December 2, 2013 through May 31, 2015. These grant funds support direct homeland security initiatives. There is no match associated with this award. No additional positions are needed and no additional County funds are required. Countywide (JB)

**Background and Justification:** The State Homeland Security Grant Program (SHSP) supports the implementation of the State Homeland Security Strategy to address the identified planning, equipment, training, and exercise needs for acts of terrorism. In addition, SHSP supports the implementation of the National Preparedness Goal, the National Incident Management System, and the National Response Plan. The Catalog of Federal Domestic Assistance (CFDA) Number for this program is 97.067 and the Contract number is 14DS-L5-10-60-23-270.

# Attachments:

1. Grant Modification #2 2. Grant Modification #1 3. R-2014-0091	1	
RECOMMENDED BY: DEPARTMI	ENT DIRECTOR	7/6/15 DATE
APPROVED BY: ASSISTAN	T COUNTY ADMINISTRATOR	7/13/12 DATE

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact:

Fiscal Years Capital Expenditures Operating Costs	<b>2014</b> 0 0	2015	2016	2017	2018	
External Revenues Program Income (County)	0					
In-Kind Match (County)	0					
Net Fiscal Impact	0					
# Additional FTE Positions (Cumulative)	0					
Is Item Included in Current	Budget: Y	ES X	_ NO			
Budget Account No.: Fund _	1152 Agend	y <u>160</u>	Org <u>2258</u>	Object	3129	
Re	eporting Cate	gory	-			
B. Recommended Sou	rces of Fund	ls / Summar	y of Fiscal In	npact:		
*No additional fiscal in	npact-time exte	ension only.				
	<u>III</u>	REVIEW C	<u>OMMENTS</u>			
A. OFMB Fiscal and/or	Contract Ac	lministratior	Comments	:		
OFMB	of the			act Administr	wabown ation	7/10/15
B. Legal Sufficiency:						
Assistant Coul	nty Attorney	1345				
C. Other Department R	deview:					
			•			
Departr	nent Director					

This summary is not to be used as a basis for payment.

# MODIFICATION #2 TO SUBGRANT AGREEMENT BETWEEN THE DIVISION OF EMERGENCY MANAGEMENT AND PALM BEACH COUNTY SHERIFF'S OFFICE

This Modification is made and entered into by and between the State of Florida, Division of Emergency Management ("the Division"), and Palm Beach County Sheriff's Office("Recipient"), to modify Contract Number 14-DS-L5-10-60-23-270, which began on December 02, 2013 ("the Agreement").

WHEREAS, the Division and the Recipient have entered into the Agreement, pursuant to which the Division has provided a subgrant to Recipient under the State Homeland Security Grant program of \$205,350.00;

WHEREAS, the Agreement will expire on May 31, 2015; and,

WHEREAS, the Division and the Recipient desire to modify the terms of the Agreement; and

WHEREAS, the Division and the Recipient desire to extend the terms of the Agreement.

WHEREFORE, in consideration of the mutual promises of the parties contained herein, the parties agree as follows:

1. Paragraph 3 of the Agreement is hereby amended to read as follows:

This Agreement shall begin upon execution by both parties, and shall end **June 30, 2015**, unless terminated earlier in accordance with the provisions of Paragraph (12) of this Agreement.

- The Budget, Attachment A to the Agreement, is hereby modified as set forth in 3<sup>rd</sup> Revised Attachment A to this Modification, which is attached hereto and incorporated herein by reference.
- All provisions of the Agreement being modified and any attachments thereto in conflict with this Modification shall be and are hereby changed to conform with this Modification, effective as of the date of the last execution of this Modification by both parties.
- 4. All provisions not in conflict with this Modification remain in full force and effect, and are to be performed at the level specified in the Agreement.

IN WITNESS WHEREOF, the parties hereto have executed this Modification as of the dates set out below.
RECIPIENT: PALM BEACH COUNTY SHERIFF'S OFFICE
Ву:
Name and Title: Ric 2. Bradshaw, Sheriff
Date:
DIVISION OF EMERGENCY MANAGEMENT
By: Phyllis Vandre for Bryan Koon
Name and Title: Bryan W. Koon, Director
Date: 5/28/15

#### ATTACHMENT A

# Revises \$3 - Proposed Program Budget

- Below is a general budget which outlines eligible categories and their allocation under this award. The Recipient is to utilize the "Proposed Program Budget" as a guide for completing the "Budget Detail Worksheet" below.
- The equipment category will require a "Detailed Budget Worksheet" including the proposed equipment to be purchased and the corresponding Authorized Equipment List (AEL) reference number. The AEL can be found at <a href="https://www.rkb.us">www.rkb.us</a>.
- The transfer of funds between the categories listed in the "Proposed Program Budget" is permitted. However, the transfer of funds between Issues is strictly prohibited.
- At the discretion of the Recipient, funds allocated to Management and Administration costs (as described in the "Proposed Program Budget") may be put towards Programmatic costs instead. However, no more than 3% of each Recipients' total award may be expended on Management and Administration costs.

Grant	Recipient Agency	Category	Amount Allocated
Y 2013 - Homeland Security	Palm Beach Sheriff's Office	Issue 2 - Equipment – LE Specialty Team Sustainment, Maintenance and Planning	\$64,100.00
Grant Program – Issues 2, 28, 29		Issue 28 - Planning - Metadata Planner	\$31,250.00
		Issue 29 - Organizational - Fusion Center \$110,00 Analyst Salary and Benefits	
		Management and Administration (the dollar amount which corresponds to 3% of the total local agency allocation is shown in the column on the right).	

Budget Detail Worksheet

The Recipient is required to provide a completed budget detail worksheet, to the Division, which accounts for the total award as described in the "Proposed Program Budget".

If any changes need to be made to the "Budget Detail Worksheet", after the execution of this agreement, contact the grant manager listed in this agreement via email or letter.

FY2013 Palm Beach SO Issues 2, 28, 29 Bu	aget Detail W	orksheet– E	ligible Activiti	
Allowable HSGP and LETP Organizational Activities			Obstantia de la composition della composition de	1350 1000
Reimbursement for select operational expenses associated with increased security measures at critical infrastructure sites incurred (up to 50 percent of the allocation)				ii i
Overtime for information, investigative, and intelligence sharing activities (up to 50 percent of the allocation)	144.5945945	\$37	\$5,350	29
Hiring of new staff positions/contractors/consultants for participation in information/intelligence analysis and sharing groups or fusion center activities (up to 50 percent of the allocation)	1 2	\$31,250 \$52,325	\$31,250 \$104,650	28 29
Allowable Planning Costs	BUZATIV	Unit Cost	otal Cost	Issue Numbe
Developing hazard/threat-specific annexes that incorporate the range of prevention, protection, response, and recovery activities				
Developing and implementing homeland security support programs and adopting ongoing DHS national initiatives				
Developing related terrorism prevention activities				
Developing and enhancing plans and protocols				
Developing or conducting assessments				
Hiring of full or part-time staff or contractors/consultants to assist with planning activities (not for the purpose of hiring public safety personnel fulfilling traditional public safety duties)	Harry Control			
Identifying resources for medical supplies necessary to support children during an emergency, including pharmaceuticals and pediatric-sized equipment on which first responders and medical providers are trained				
Developing and implementing a community preparedness strategy for the State/local jurisdiction				
Travel/per diem related to planning activities		· · · · · · · · · · · · · · · · · · ·	<del>                                      </del>	
Overtime and backfill costs (in accordance with operational Cost Guidance)				1 av 1 11 av 1 av 1 av 1 av 1 av 1
Establishing, expanding, and maintaining volunteer programs and volunteer recruitment efforts that support disaster preparedness and/or esponse	ala. 655m			
ssuance of WHTI-compliant tribal identification cards (HSGP only)				
Activities to achieve planning inclusive of people with disabilities		<del>1 </del>		
ligible Equipment Acquisition Costs The table below highlights the allowable equipment categories for this ward. A comprehensive listing of these allowable equipment ategories, and specific equipment eligible under each category, can be bound on the web-based Authorized Equipment List at:  http://www.rkb.us  Click on "Authorized Equipment List (AEL)  If you wish to purchase a piece of equipment from any category below, then, in the space given below that category, put the "AEL item number" and "title"	Quantity	Unit Cost	Total Cost	Issue Number
ersonal protective equipment	Park and the set	THOUSE SERVICE	Section 2015	

e.g., 1.12.2.1, Covers, Outer Footwear				
Explosive device mitigation and remediation equipment		AND SECTION		
Portable Explosives Trace Detection Kit (07-ED-01-IMOB) Remote Firing System and Accessories (02-EX-02-TLRO)	1 1	\$11,651 \$35,262	\$11,651 \$35,262	2 2
CBRNE operational search and rescue equipment				
Tactical Electronics DET Diagnostics Kit (03-OE-04-MMTR) Wire Attack Special Piercer Probes (03-OE-04-MMTR)	6 3	\$2,189.50 \$1,350	\$13,137 \$4,050	2
Information technology		lar to the control of		
Cyber security enhancement equipment		ist m		
Interoperable communications equipment				-
Detection Equipment				
Decontamination Equipment (HSGP only)				
Medical supplies		Market Carry and American		
Power equipment			indiana and a second	
CBRNE reference materials			bakera in the second of the	
CBRNE incident response vehicles		Particle of the second	et saage even een een een een een een een een e	
Terrorism incident prevention equipment		Tall 612		
Physical security enhancement equipment			75.15 W 30.075.	
Inspection and Screening systems				
Agriculture Terrorism Prevention, Response, and Mitigation Equipment (H:	SGP only)			
CBRNE Prevention and Response watercraft				The contract of the contract o
CBRNE Aviation Equipment				
BRNE logistical support equipment	En			
itervention equipment:			1 00 1	
ublic Alert and Warning Equipment			do more no	
isability Access and Functional Needs				KD GANKS ALIGNES OF STREET

provided by FEMA prior to the use of any funds for construction or renova	tion)		oval must be	
Eligible Management and Administration Costs	Quantity	Unit Cost	Total Cost	Issue Numbe
Hiring of full-time or part-time staff or contractors/consultants:  To assist with the management of the respective grant program To assist with application requirements of the grant program To assist with the compliancy with reporting and data collection as it may relate to the grant program				
Development of operating plans for information collection and processing necessary to respond to DHS/ODP data calls.				
Costs associate with achieving emergency management that is inclusive of the access and functional needs of workers and citizens with disabilities.				
Overtime and backfill costs – Overtime expenses are defined as the result of personnel who worked over and above their normal scheduled daily or weekly worked time in the performance of FEMA – approved activities. Backfill Costs also called "Overtime as Backfill" are defined as expenses from the result of personnel who are working overtime in order to perform the duties of other personnel who are temporarily assigned to FEMA – approved activities outside their core responsibilities. Neither overtime nor backfill expenses are the result of an increase of Full – Time Equivalent (FTEs) employees. These costs are allowed only to the extent the payment for such services is in accordance with the policies of the state or unit(s) of local government and has the approval of the state or the awarding agency, whichever is applicable. In no case is dual compensation allowable. That is, an employee of a unit of government may not receive compensation from their unit or agency of government AND from an award for a single period of time (e.g., 1:00 pm to 5:00 pm), even though such work may benefit both activities. Fringe benefits on overtime hours are limited to federal insurance Contributions Act (FICA), Workers' Compensation and Unemployment Compensation.				
Travel expenses				
Meeting-related expenses (For a complete list of allowable meeting- elated expenses, please review the OJP Financial Guide at http://www.ojp.usdoj.gov/FinGuide).			14	,
Acquisition of authorized office equipment, including personal computers, laptop computers, printers, LCD projectors, and other equipment or software which may be required to support the mplementation of the homeland security strategy.				<del>general Maria wasan Manasak Asaliwa</del> N
The following are allowable only within the contract period:  Recurring fees/charges associated with certain equipment, such as cell phones, faxes, etc.  Leasing and/or renting of space for newly hired personnel to administer programs within the grant program.				our name and the second

#### ATTACHMENT B

#### Scope of Work

Funding is provided to perform eligible activities as identified in the Domestic Homeland Security –Federal Emergency Management Agency National Preparedness Directorate Fiscal Year 2013 Homeland Security Grant Program (HSGP), consistent with the Department of Homeland Security State Strategy. Eligible activities are outlined in the Scope of Work for each category below:

#### ŧ. issue and Project Description

Issue 2 – Law Enforcement Specialty Team Systainment, Maintenance and Planning – This project continues to prepare Law Enforcement response teams to respond in an immediate, effective, and coordinated manner to events and protect Florida's citizens, visitors, and critical infrastructure.

issue 28 - Metadata Planner - Metadata Planners coordinate with law enforcement agencies and information technology staff operating the data sharing systems to identify, classify, extract, transmit, and load data between systems.

Issue 29 — Regional Fusion Centers — Established to serve as a collaborative effort of state and federal agencies working in partnership with local agencies to share resources, expertise, and/or information to better identify, detect, prevent, apprehend and respond to criminal and terrorist activity.

#### Ħ. Categories and Eligible Activities

FY2013 allowable costs are divided into the following categories: organizational, equipment and management and administration cost are allowable cost. Each category's allowable costs have been listed in the 'Budget Detail Worksheet" above.

#### Organizational Activities

Organizational activities include:

- Program management
- Development of whole community partnerships
- Structures and mechanisms for information sharing between the public and private sector Tools, resources and activities that facilitate shared situational awareness between the public and private sectors
- **Operational Support**
- As identified in priority one utilization of standardized resource management concepts such as typing, inventorying, organizing, and tracking to facilitate the dispatch, deployment, and recovery of resources before, during and after an incident
- Responding to an increase in the threat level under the National Terrorism Advisory System (NTAS), or needs in resulting from a National Special Security Event Paying salaries and benefits for personnel to serve as qualified intelligence analysts.
- Overtime Costs Overtime costs are allowable for personnel to participate in information, investigative, and intelligence sharing activities specifically related to homeland security and specifically requested by a Faderal agency. Allowable costs are limited to overtime associated with Faderally requested participation in eligible fusion activities including anti-terrorism task forces, Joint Terrorism Task Forces (JTTFs), Area Maritime Security Committees (as required by the Maritime Transportation Security Act of 2002), DHS Border Enforcement Security Task Forces, and Integrated Border Enforcement Teams. Grant funding can only be used in proportion to the Federal man-hour estimate, and only after funding for these activities from other Federal sources (i.e. FBI JTTF payments to State and local agencies) has been exhausted. Under no circumstances should DHS grant funding be used to pay for costs already supported by funding from another Federal source. already supported by funding from another Federal source.
- Intelligence Analysts Per the Personnel Reimbursement for Intelligence Cooperation and Enhancement (PRICE) of Homeland Security Act (Public Law 110-412), SHSP and UASI funds may be used to hire new staff and/or contractor positions to serve as intelligence analysts to enable information/intelligence sharing capabilities, as well as support existing intelligence analysts previously covered by SHSP or UASI funding. In order to be hired as an intelligence analyst, staff and/or contractor personnel must meet at least one of the following criteria:
  - o. Successfully complete training to ensure baseline proficiency in intelligence analysis and production within six months of being hired; and/or,
  - o Previously served as an intelligence analyst for a minimum of two years either in a Federal intelligence agency, the military, or State and/or local law enforcement intelligence unit
- As identified in the *Maturation and Enhancement of State and Major Urban Area Fusion Centers* priority, all fusion centers analytic personnel must demonstrate qualifications that meet or exceed competencies identified in the *Common Competencies for State*,

Local, and Tribat intelligence Analysts, which outlines the minimum categories of training needed for intelligence
analysts. These include subject-matter expertise, analytic methodologies, customer-service ethics, information
handling and processing skills, critical thinking skills, computer literacy, and objectivity and intellectual honesty. A
certificate of completion of such training must be on file with the SAA and must be made available to FEMA Program
Analysts upon request. In addition to these training requirements, fusion centers should also continue to mature their
analytic capabilities by addressing gaps in analytic capability identified during the fusion center's BCA.

Operational Overtime Costs — In support of efforts to enhance capabilities for detecting, deterring, disrupting, and preventing acts of terrorism, operational overtime costs are allowable for increased security measures at critical infrastructure sites. FY 2013 SHSP or UASI funds for organizational costs may be used to support select operational expenses associated with increased security measures at critical infrastructure sites in the following authorized categories:

- Backfill and overtime expenses (as defined in the FOA) for staffing State or Major Urban Area fusion centers:
- Hiring of contracted security for critical infrastructure sites

Public safety overtime (as defined in the FOA)

- Title 32 or State Active Duty National Guard deployments to protect critical infrastructure sites, including all resources that are part of the standard National Guard deployment package (Note: Consumable costs, such as fuel expenses, are not allowed except as part of the standard National Guard deployment package)
- incressed border security activities in coordination with CBP, as outlined in information Bulletin #135

FY 2013 SHSP or UASI funds may only be spent for operational overtime costs upon prior approval provided in writing by the FEMA Administrator.

#### B. Personnel

Personnel hiring, overtime, and backfill expenses are permitted under this grant in order to perform allowable FY 2013 HSGP planning, training, exercise, and equipment activities.

- A personnel cost cap of up to 50 percent of total SHSP and UASI program funds may be used for personnel and personnel-related activities as directed by the Personnel Relimbursement for Intelligence Cooperation and Enhancement (PRICE) of Homeland Security Act (Public Law 110-412). Grantées who wish to seek a waiver from the personnel cost cap must provide documentation explaining why the cap is unacceptable; waiver requests will be considered only under extreme circumstances. In general, the use of SHSP and UASI funding to pay for staff and/or contractor regular time or overtime/backfill is considered a personnel cost. Activities that are considered "personnel" and "personnel-related," and therefore count against the personnel cost cap of 50 percent, include, but are not limited to:
  - Operational overtime
  - Overtime/backfill to participate in approved training or exercise deliveries
  - Salaries and personnel costs of intelligence analysts
  - Overtime to participate in intelligence sharing activities
  - Salaries and personnel costs of planners, equipment managers,
  - exercise coordinators, and/or training coordinators
     Salaries and personnel costs under the M&A category
  - Contractor costs associated with performing the above activities

# C. Equipment Acquisition

- The 21 allowable prevention, protection, mitigation, response, and recovery equipment categories and equipment standards for FY 2013 HSGP are listed on the web-based version of the Authorized Equipment List (AEL) on the Responder Knowledge Base (RKB), at https://www.rkb.us. Unless otherwise stated, equipment must meet all mandatory regulatory end/or DHS-adopted standards to be eligible for purchase using these funds. In addition, agencies will be responsible for obtaining and maintaining all necessary certifications and licenses for the requested equipment.
- The equipment, goods, and supplies ("the eligible equipment") purchased with funds provided under this agreement are for the purposes specified in "Florida's Domestic Security Strategy". Equipment purchased with these funds will be utilized in the event of emergencies, including, but not limited to, terrorism-related hazards. The sub-recipient shall place the equipment throughout the State of Florida in such a manner that, in the event of an emergency, the equipment can be deployed on the scene of the emergency of be available for use at a fixed location within two (2) hours of a request for said deployment. The Florida Division of Emergency Management (FDEM) must approve any purchases of equipment not itemized in a project's approved Initial Strategic Implementation Plan (ISIP) in advance of the purchase.

- The sub-recipient will, in accordance with the statewide mutual aid agreement or other emergency response purpose as specified in the \*Fiorida Domestic Security Strategy," ensure that all equipment purchased with these funds is used to respond to any and all incidents within its regional response area as applicable for so long as this Agreement remains in effect. Prior to requesting a response, the FDEM will take prudent and appropriate action to determine that the level or Intensity of the incident is such that the specialized equipment and resources are necessary to mitigate the outcome of the incident.
- The sub-recipient shall notify the FDEM Office of Domestic Preparedness at 2555 Shumard Oak Blvd., Tallahassee, Florida 32399 one year in advance of the expiration of the equipment's posted shelf-life or normal life expectancy or when it has been expended. The sub-recipient shall notify the FDEM immediately if the equipment is destroyed, lost, or stolen.
- The sub-recipient shall not transfer, rent, sell, lease, alienate, donate, mortgage, encumber or otherwise dispose of the eligible equipment without the prior written consent of the FDEM.
- Management and Administration no more than 3% of each sub-recipient's total award may be expended on Management and Administration costs. D.

Hiring of full-time or part-time staff or contractors/consultants:

To assist with the management of the respective grant program

- To assist with application requirements
- To assist with the compliancy with reporting and data collection requirements

Development of operating plans for information collection and processing necessary to respond to

Overtime costs - Overtime are allowable for personnel to participate in information, investigative, and intelligence sharing activities specifically related to homeland security and specifically requested by a Federal agency. Allowable costs are limited to overtime associated with federally requested participation in eligible fusion activities including anti-terrorism task forces, Joint Terrorism Task Forces (JTTFs), Area Maritime Security Committees (as required by Maritime Transportation Security Act of 2002), DHS Border Enforcement Security Task Forces, and Integrated Border Enforcement Teams. Grant funding can only be used in proportion to the Federal man-hour estimate, and only after funding for these activities from other Federal sources (i.e. FBI JTTF payments to State and local agencies) has been exhausted. Under no circumstances should DHS grant funding be used to pay for costs already supported by funding from another Federal source.

Operational overtime costs. In support of efforts to enhance capabilities for detecting, deterring, disrupting. and preventing acts of terrorism, operational overtime costs are allowable for increased security measures at critical infrastructure sites. FY 2013 SHSP or IASI funds for organizational costs may be used to support select operational expenses associated with increased security measures at critical infrastructures sites in the following authorized categories

- Backfill and overtime expenses (as defined in FOA) for staffing State or Major Urban Area fusion centers:
- Hiring of contracted security for critical infrastructure sites;
- Public safety overtime (as defined in FOA)

  Title 21 or State Active Duty National Guard deployments to protect critical infrastructure sites, including all resources that are part of the standard National Guard deployment package); and
- increased border security activities in coordination with CPB, as outlined in Information Bulletin 135.

FY 2013 SHSP funds may only be spent for operational overtime costs upon prior approval provided in writing by the FEMA Administrator.

#### Travel expenses

Meeting-related expenses (For a complete list of allowable meeting-related expenses, please review the OJP Financial Guide at http://www.oip.usdoj.gov/FinGuide).

Acquisition of authorized office equipment, including:

- Personal computers
- Laptop computers
- **Printers**
- LCD projectors, and
- Other equipment or software which may be required to support the implementation of the homeland security

The following are allowable only within the period of performance of the contract:

Recurring fees/charges associated with certain equipment, such as cell phones, faxes, etc.

Leasing and/or renting of space for newly hired personnel during the period of performance of the grant program

#### E, Unauthorized Expenditures

- Activities unrelated to the completion and implementation of the grant program
   Other items not in accordance with the Authorized Equipment List or previously listed as allowable costs
   Funding may not be used to supplant ongoing, routine public safety activities of state and local emergency responders, and may not be used to hire staff for operational activities or backfill. Funds cannot not replace (supplant) funds that have been appropriated for the same purpose.

#### F.

Project construction using SHSP and UASI funds may not exceed the greater of \$1,000,000 or 15% of the grant award. For the purposes of the limitations on funding levels, communications towers are not considered

Written approval must be provided by FEMA prior to the use of any HSGP funds for construction or renovation. When applying for construction funds, including communications towers, at the time of application, grantees highly encouraged to submit evidence of approved zoning ordinances, architectural plans; any other locally nighty encouraged to submit evidence of approved zoning ordinances, architectural plans, any other locally required planning permits and documents, and to have completed as many steps as possible for a successful EHP review in support of their proposal for funding (e.g., completing the FCC's Section 08 review process for tower construction projects; coordination with their State Historic Preservation Office to identify potential historic preservation issues and to discuss the potential for project effects). Projects for which the grantee believes and Environmental Assessment (EA) may be needed, as defined in 44 CFR 10.8 and 10.9, must also be identified to the FEMA Program Analyst within six (6) months of the award and completed EHP review packets must be submitted no later than 12 months before the end of the Period of Performance. EHP review packets should be sent by the SAA to FEMA for review.

FEMA is legally required to consider the potential impacts of all HSGP projects on environmental resources and historic properties. Grantees must comply with all applicable environmental planning and historic preservation (EHP) laws, regulations, and Executive Orders (EOs) in order to draw down their FY 2013 HSGP grant funds. To avoid unnecessary delays in starting a project, grantees are encouraged to pay close attention to the reporting requirements for an EHP review. For more information on FEMA's EHP requirements please refer to a utility of the contract of the co Bulletins 329 and 345 (http://www.feme.gov/government/grant/bulletins/indes.shtm),

FY 2013 HSGP Program grantees using funds for construction projects must comply with the Davis-Bacon Act (40 U.S.C. 3141 et seq.). Grant recipients must ensure that their contractors or subcontractors for construction projects pay workers employed directly at the work-site no less than the prevailing wages and fringe benefits peid on projects of a similar character. Additional information, including Department of Labor wage determinations, is available from the following website: <a href="https://www.dol.gov/compliance/laws/comp.dbra.htm">http://www.dol.gov/compliance/laws/comp.dbra.htm</a>.

in addition, the erection of communications towers that are included in a jurisdiction's interoperable communications plan is allowed, subject to all applicable laws, regulations, and licensing provisions.

Communication tower projects must be submitted to FEMA for EHP review. Per the Consolidated Security,

Disaster Assistance, and Continuing Appropriations Act of 2009 (Public Law 110-329), communications towers are not subject to the \$1,000,000 construction and renovation cap.

Approval Process: In order for grantees to drawdown funds for construction and renovation costs, the grantee must provide the Division with:

- A description of the asset or facility, asset location, whether the infrastructure is publicly or privately owned, and the construction or renovation project; Certification that a facility vulnerability assessment has been conducted
- An outline addressing how the construction or renovation project will address the identified vulnerabilities from the assessment
- Consequences of not implementing the construction or renovation project
- Any additional information requested by FEMA to ensure compliance with Federal environmental and historic preservation requirements

Additional information may also be found on the FEMA's website located at http://www.lema.gov/plen/ehp/.

Note: Written approval must be provided by FEMA prior to the use of any funds for construction or renovation.

#### G. Overtime and Backfill Guidance

Personnel (SHSP and UASI) – Personnel hiring, overtime, and backfill expenses are permitted under this grant in order to perform allowable FY 2013 HSGP planning, training, exercise, and equipment activities. A personnel cost cap of up to 50 percent (50%) of the total SHSP and UASI program funds may be used for personnel and

personnel-related activities as directed by the Personnel Reimbursement for Intelligence Cooperation and Enhancement (PRICE) of Homeland Security Act (Public Law 110-412). Grantees who wish to seek a waiver from the personnel cost cap must provide documentation explaining why the cap should be waived; waiver requests will be considered only under extreme circumstances. In general, the use of SHSP and UASI funding to pay for staff and/or contractor regular time or overtime/backfill is considered a personnel cost.

For further details, please refer to information Bulletin 358.

FY 2013 HSGP funds may not be used to support the hiring of any personnel for the purposes of fulfilling traditional public health and safety duties or to supplant traditional public health and safety positions and responsibilities.

Definitions for hiring, overtime, and backfill-related overtime, and supplenting remain unchanged from FY 2011

#### H.

National Incident Management System (NiMS) Compliance
HSPD-5, "Management of Domestic Incidents," mandated the creation of NIMS and the National Response Plan
(NRP). NIMS provides a consistent framework for entities at all jurisdictional levels to work together to manage
domestic Incidents, regardless of cause, size, or complexity. To promote interoperability and compatibility among
Federal, State, local, and tribal capabilities, NIMS includes a core set of guidelines, standards, and protocols for command and management, preparedness, resource management, communications and information management, supporting technologies, and management and management, supporting technologies, and management and maintenance of NIMS. The NRP, using the template established by NIMS, is an all-discipline, all-hazards plan that provides the structure and mechanisms to coordinate operations for evolving or potential incidents of National Significance, which are major events that "require a coordinated and effective response by an appropriate combination of Federal, State, local, tribal, private sector, and nongovernmental entities."

private sector, and nongovernmental entities."

The NIMS Integration Center (NIC) recommends 38 NIMS Compliance Objectives for nongovernmental organizations that support NIMS Implementation. These activities closely parallel the implementation activities that have been required of State, territorial, tribal, and local governments since 2004 and can be found at <a href="https://www.fema.gov/pdf/emergency/nims/ngo-fs.pdf">www.fema.gov/pdf/emergency/nims/ngo-fs.pdf</a>. To integrate nonprofit organizations into the broader national preparadness effort, DHS encourages grantees to consider pursuing these recommended activities.

Additionally, nongovernmental organizations grantees and sub-grantees will be required to meet certain NIMS compliance requirements. This includes all emergency preparedness, response, and/or security personnel in the organization participating in the development, implementation, and/or operation of resources and/or activities awarded through this grant must complete training programs consistent with the NIMS National Standard Curriculum Development Guide. Minimum training includes IS-700 NIMS: An introduction, in addition, IS-800.a NRP: An introduction, incident Command System (ICS-200), intermediate incident Command System (G-300), and Advanced Incident Command System (G-400) are also recommended. For additional guidance on NIMS training, please refer to fittp://www.fema.gov/emergency/nims/nims\_training.shtm.

Additional information about NIMS implementation and resources for achieving compliance are available through

Additional information about NIMS implementation and resources for achieving compliance are available through the NIMS Integration Center (NIC), at http://www.fema.gov/emergency/nims/.

## III. Reporting Requirements

Quarterly Programmatic Reporting:
 The Quarterly Programmatic Report is due within 30 days after the end of the reporting periods (March 30, June 30, September 30 and December 30) for the life of this contract.

- if a report(s) is delinquent, future financial reimbursements will be withheld until the Recipient's reporting is current.
- If a report goes 2 consecutive quarters without Recipient providing information in the narrative portion of the Quarterly Status Report, Report will be denied until narrative is provided, also financial reimbursements will be withheld until the required information has been submitted.

Programmatic Reporting Sc	hadula

Reporting Period	Report due to DEM no later than
January 1 through March 31	April 30
April 1 through June 30	July 31
July 1 through September 30	October 31
October 1 through December 31	January 31

#### 2. Programmatic Reporting-BSIR

2. Programmatic Reporting-ISSIR
Blannual Strategic Implementation Report:
After the end of each reporting period, for the life of the contract unless directed otherwise, the SAA will complete the Blannual Strategic Implementation Report in the Grants Reporting Tool (GRT) https://www.reporting.odp.dhs.gov. The reporting periods are January 1-June 30 and July 1-December 31. Data-entry is scheduled for December 1 and June 1 respectively. Future awards and reimbursement may be withheld if these reports are delinquent.

#### 3. Reimbursement Requests:

A request for reimbursement may be sent to your grant manager for review and approval at anytime during the contract period. The Recipient should include the category's corresponding line item number in the "Detail of Claims" form. This number can be found in the "Proposed Program Budget". A line item number is to be included for every dollar amount listed in the "Detail of Claims" form.

4. Close-out Programmatic Reporting: The Close-out Report is due to the Florida Division of Emergency Management no later than 45 calendar days after the agreement is either completed or the agreement has expired.

#### 5. Monitoring:

### Florida Division of Emergency Management US Department of Homeland Security Grants Program **Grant Monitoring Process**

Florida has enhanced state and local capability and capacity to prevent, prepare and respond to terrorist threats since 1999 through various funding sources including federal grant funds. The Florida Division of Emergency Management (FDEM) has a responsibility to track and monitor the status of grant activity and items purchased to ensure compliance with applicable SHSGP grant guidance and statutory regulations. The monitoring process is designed to assess a recipient agency's compliance with applicable state and federal guidelines.

Monitoring is accomplished utilizing various methods including deak monitoring and on-site visits. There are two primary areas reviewed during monitoring activities - financial and programmatic monitoring. Financial monitoring is the review of records associated with the purchase and disposition of property, projects and contracts. Programmatic monitoring is the observation of equipment purchased, protocols and other associated records. Various levels of financial and programmatic review may be accomplished during this process.

Desk monitoring is the review of projects, financial activity and technical assistance between FDEM and the applicant via email and telephone. On-Site Monitoring are actual visits to the recipient agencies by a Division representative who examines records, procedures and equipment.

#### Frequency of annual monitoring activity:

Each year the FDEM will conduct monitoring for up to 50% of their sub-grantees. It is important to note that although a given grant has been closed, it is still subject to either desk or on-site monitoring for a five year period following closure.

# Areas that will be examined include:

Management and administrative procedures:

Grant folder maintenance:

Equipment accountability and sub-hand receipt procedures;

Program for obsolescence:

Status of equipment purchases;

Status of training for purchased equipment;

Status and number of response trainings conducted to include number trained:

Status and number of exercises;

Status of planning activity;
Anticipated projected completion;
Difficulties encountered in completing projects;
Agency NIMS/ICS compliance documentation;
Equal Employment Opportunity (EEO Status);
Procurement Policy

FDEM may request additional monitoring/information if the activity, or lack thereof, generates questions from the region, the sponsoring agency or FDEM leadership. The method of gathering this information will be determined on a case-by-case basis.

Desk monitoring is an on-going process. Recipients will be required to participate in desk top monitoring on an annual basis and as determined by the FDEM. This contact will provide an opportunity to identify the need for technical assistance (TA) and/or a site visit if the FDEM determines that a recipient is having difficulty completing their project.

As difficulties/deficiencies are identified, the respective region or sponsoring agency will be notified by the program office via email. Information will include the grant recipient agency name, year and project description and the nature of the issue in question. Many of the issues that arise may be resolved at the regional or sponsoring agency level. Issues that require further TA will be referred to the FDEM for assistance. Examples of TA include but are not limited to:

- + Equipment selection or available vendors
- ♣ Coordination and partnership with other agencies within or outside the region or discipline
- + Record Keeping
- → Reporting Requirements
- ♣ Documentation in support of a Request for Reimbursement

On-Site Monitoring will be conducted by the FDEM or designated personnel. On-site Monitoring visits will be scheduled in advance with the recipient agency POC designated in the grant agreement.

The FDEM will also conduct coordinated financial and grant file monitoring. These monitoring visits will be coordinated with the capability review visits. Subject matter exparts from other agencies within the region or state may be called upon to assist in the form of a peer review as needed.

All findings related to the capability review will be documented and maintained within the FDEM.

# On-site Monitoring Protocol

On-site Monitoring Visits will begin with those grantees that are currently spending or have completed spending for that federal fiscal year (FFY). Site visits may be combined when geographically convenient. There is a financial and programmatic on-site monitoring checklist to assist in the completion of all required tasks.

#### Site Visit Preparation

A letter will be sent to the recipient agency Point of Contact (POC) outlining the date, time and purpose of the site visit before the planned arrival date.

The appointment should be confirmed with the grantee in writing (email is acceptable) and documented in the grantee folder.

The physical location of any equipment located at an alternate site should be confirmed with a representative from that location and the address should be documented in the grantee folder before the site visit.

#### On-Site Monitoring Visit

Once FDEM personnel have arrived at the site, an orientation conference will be conducted. During this time, the purpose of the site visit and the items FDEM intends to examine will be identified. If financial monitoring visit will be conducted, they will then explain their objectives and will proceed to perform the financial review.

FDEM personnel will review all files and supporting documentation. Once the supporting documentation has been reviewed, a tour/visual/spot inspection of equipment will be conducted.

Each item should be visually inspected whenever possible. Bigger items (computers, response vehicles, etc.) should have an asset decal (information/sertal number) placed in a prominent location on each piece of equipment as per recipient agency requirements. The serial number should correspond with the appropriate receipt to confirm purchase. Photographs should be taken of the equipment (large capitol expenditures in excess of \$1,000, per item).

If an item is not available (being used during time of the site visit), the appropriate documentation must be provided to account for that particular piece of equipment. Once the tour/visual/spot inspection of equipment has been completed, the FDEM personnel will then conduct an exit conference with the grantee to review the findings.

Other programmatic issues can be discussed at this time, such as missing quarterly reports, payment voucher/reimbursement, equipment, questions, etc.

#### Post Monitoring Visit

FDEM personnel will review the on-site monitoring review worksheets and backup documentation as a team and discuss the events of the on-site monitoring.

Within 30 calendar days of the site visit, a monitoring report will be generated and sent to the grantee explaining any issues and corrective actions required or recommendations. Should no issues or findings be identified, a monitoring report to that effect will be generated and sent to the grantee. The grantee will submit a Corrective Action Plan within a timeframe as determined by the FDEM. Noncompliance on behalf of sub-grantees is resolved by management under the terms of the Sub grant Agreement.

The On-Site Monitoring Worksheets, the monitoring report and all back up documentation will then be included in the grantee's file.

#### A. Programmatic Point of Contact

Contractual Point of Contact	Programmatic Point of Contact
Carely, L.C./km rDEM 2565 Shumard Oak Blvd. Tallahassee, FL 32399-2100 (550 Hi3v6974 Carely, C	FOLKIA CONFOCK FOEM 2555 Shumard Oak Blyd. Tallahussek FL 32399-2100 (455) 410-3457 Filicia. Branck r@em.myflorida.com

### B. Contractual Responsibilities

- The FDEM shall determine eligibility of projects and approve changes in scope of work.
- The FDEM shall administer the financial processes.

# MODIFICATION #1 TO SUBGRANT AGREEMENT BETWEEN THE DIVISION OF EMERGENCY MANAGEMENT AND PALM BEACH COUNTY SHERIFF'S OFFICE

This Modification is made and entered into by and between the State of Florida, Division of Emergency Management ("the Division"), and Palm Beach County Sheriff's Office ("Recipient"), to modify Contract Number 14-DS-L5-10-60-23-270, which began on December 02, 2013 ("the Agreement").

WHEREAS, the Division and the Recipient have entered into the Agreement, pursuant to which the Division has provided a subgrant to Recipient under the State Homeland Security Grant program of \$205,350;

WHEREAS, the Division and the Recipient desire to modify the Agreement;

WHEREFORE, in consideration of the mutual promises of the parties contained herein, the parties agree as follows:

- The Budget, Attachment A to the Agreement, is hereby modified as set forth in 2nd Revised Attachment A to this Modification, which is attached hereto and incorporated herein by reference.
- 2. The Deliverables, Attachment C to the Agreement, is hereby modified as set forth in 2nd Revised Attachment C to this Modification, which is attached hereto and incorporated herein by reference.
- 3. All provisions of the Agreement being modified and any attachments thereto in conflict with this Modification shall be and are hereby changed to conform with this Modification, effective as of the date of the last execution of this Modification by both parties.
- 4. All provisions not in conflict with this Modification remain in full force and effect, and are to be performed at the level specified in the Agreement.
- 5. Paragraph 11 of the Agreement is hereby amended to read as follows:

#### (11) REMEDIES

If an Event of Default occurs, then the Division shall, after thirty calendar days written notice to the Recipient and upon the Recipient's failure to cure within those thirty days, exercise any one or more of the following remedies, either concurrently or consecutively:

(a) Terminate this Agreement, provided that the Recipient is given at least thirty days prior written notice of the

	4	
Attachment #	$\alpha$	

termination. The notice shall be effective when placed in the United States, first class mail, postage prepaid, by registered or certified mail-return receipt requested, to the address in paragraph (13) herein;

- (b) Begin an appropriate legal or equitable action to enforce performance of this Agreement:
- (c) Withhold or suspend payment of all or any part of a request for payment;
- (d) Require that the Recipient refund to the Division any monies used for ineligible purposes under the laws, rules and regulations governing the use of these funds;
- (e) Exercise any corrective or remedial actions, to include but not be limited to:
  - Request additional information from the Recipient to determine the reasons for or the extent of noncompliance or lack of performance;
  - Issue a written warning to advise that more serious measures may be taken if the situation is not corrected;
  - Advise the Recipient to suspend, discontinue or refrain from incurring costs for any activities in question; or,
  - Require the Recipient to reimburse the Division for the amount of costs incurred for any items determined to be ineligible;
- (f) Exercise any other rights or remedies which may be available under law.
- (g) Pursuing any of the above remedies will not stop the Division from pursuing any other remedies in this Agreement or provided at law or in equity. If the Division waives any right or remedy in this Agreement or fails to insist on strict performance by the Recipient, it will not affect, extend or waive any other right or remedy of the Division, or affect the later exercise of the same right or remedy by the Division for any other default by the Recipient.

remedy by the Division for any other default by the Recipient.

IN WITNESS WHEREOF, the parties hereto have executed this Modification as of the dates set out below.

Ву:		
Name and Ti	tle: Ric L. Balshaw	and the state of t
Date:	3/26/15	
VISION OF EN	MERGENCY MANAGEMENT	
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# ATTACHMENT A (REVISED #2) Proposed Program Budget

- Below is a general budget which gutlines eligible categories and their allocation under this award. The Recipient is to utilize the "Proposed Program Budget" as a guide for completing the "Budget Detail Worksheet" below.
- The equipment category will require a "Detailed Budget Worksheet" including the proposed equipment to be purchased and the corresponding Authorized Equipment List (AEL) reference number. The AEL can be found at www.rkb.us.
- The transfer of funds between the categories listed in the "Proposed Program Budget" is permitted. However, the transfer of funds between Issues is strictly prohibited.
- At the discretion of the Recipient, funds allocated to Management and Administration costs (as described in the "Proposed Program Budget") may be put towards Programmatic costs instead. However, no more than 3% of each Recipients' lotal award may be expended on Management and Administration costs.

eant	रिट्योगंटातं (अंतान्य	O-11300	Amount Allocate
FY 2013 - Homeland Security	Palm Beach Sheriff's Office	Issue 2 - Equipment - LE Specialty Team Sustainment, Maintenance and Planning	\$64,100.00
Grant Program Issues 2, 28, 29		Issue 28 - Planning - Metadata Planher	<b>\$</b> 31,250.00
		Issue 29 - Organizational - Fusion Center Analyst Salary and Benefits	\$110,000,00
	So	Management and Administration (the dollar amount which corresponds to 3% of the total local agency allocation is shown in the column on the right).	- 1
Fedgil (A.)	3.0	Узаранца	Marie

Budget Detail Worksheet

The Recipient is required to provide a completed budget detail worksheet, to the Division, which accounts for the total award as described in the "Proposed Program Budget".

If any changes need to be made to the "Budget Detail Worksheet", after the execution of this agreement, contact the grant manager listed in this agreement via small or letter.

listed in this agreement via email or letter.	<u> </u>		<u> </u>	
FY2013 Palm Beach SO Issues 2, 28, 29 Budg	get Detail W	orksheet- Eli	gible Activitie	s
Reimbursement for select operational expenses associated with increased security measures at critical infrastructure sites incurred (up to 50 percent of the allocation).				:
Overtime for information, investigative, and intelligence sharing activities (up to 50 percent of the allocation)	210	\$37	\$7,770	29
Hiring of new staff positions/contractors/consultants for participation in information/intelligence analysis and sharing groups or fusion center activities (up to 50 percent of the allocation)	1 2	\$31,250 \$51,115	\$31,250 \$102,230	28 29
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Developing hazard/threat-specific annexes that incorporate the range of prevention, protection, response, and recovery activities	, in the second			
Developing and implementing homeland security support programs and adopting ongoing DHS national initiatives				
Developing related terrorism prevention activities				
Developing and enhancing plans and protocols				
Developing or conducting assessments				
Hiring of full or part-time staff or contractors/consultants to assist with planning activities (not for the purpose of hiring public safety personnel ulfilling traditional public safety duties)				
dentifying resources for medical supplies necessary to support children during an emergency, including pharmaceuticals and pediatric-sized acquipment on which first responders and medical providers are trained				
Developing and implementing a community preparedness strategy for the State/local jurisdiction				
Fravel/per diem related to planning activities			,	
Overtime and backfill costs (in accordance with operational Cost Guidance)				
Establishing, expanding, and maintaining volunteer programs and volunteer recruitment efforts that support disaster preparedness and/or esponse				
ssuance of WHTI-compliant tribal identification cards (HSGP only)				1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -
activities to achieve planning inclusive of people with disabilities				·
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Agenda Item No. 3BB-4
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# PALM BEACH COUNTY **BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY**

			•		NZUIT DUIT
Meeting Date: January 14, 2014		[x]	Consent	[ ]	Regular
Department:		[]	Ordinance	[ ]	Public Hearing
Submitted By: Submitted For:			Sheriff's Office Sheriff's Office		

# **EXECUTIVE BRIEF**

Motion and Title: Staff recommends motion to: A) Accept on behalf of the Palm Beach County Sheriff's Office, a FY13 Department of Homeland Security grant in the amount of \$205,350, for the period of December 2, 2013, through May 31, 2015; B) Approve a budget amendment i of \$205,350 in the Sheriff's Grant Fund.

Summary: On December 2, 2013, the Palm Beach County Sheriff's Office (PBSO) received an award from the State of Florida, Division of Emergency Management. These funds will be used for direct homeland security initiatives. There is no match associated with this award. No additional positions are needed and no additional County funds are required. Countywide (PGE)

Background and Justification: The State Homeland Security Grant Program (SHSP) supports the implementation of the State Homeland Security Strategy to address the identified planning, equipment, training, and exercise needs for acts of terrorism. In addition, SHSP supports the implementation of the National Preparedness Goal, the National Incident Management System, and the National Response Plan. The Catalog of Federal Domestic Assistance (CFDA) Number for this program is 97.067 and the Contract number is 14DS-L5-10-60-23-270.

#### Attachments:

7.	В	ua	get	An	1e	ndment	
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2. Sub-grant Agreement

RECOMMENDED BY: MILLAUGH, CLIEF DEPARTMENT DIRECTOR	29 Dec 13
APPROVED BY: PA MULTIPLE ASSISTANT COUNTY ADMINIS	TRATOR DATE

Α.	Five Year Su	ımmary	of Fiscal Imp	act:		•		•	
Capit	al Years al Expenditure ating Costs	es	<b>2014</b> \$64,100 \$141,250	2015	•	2016	2017	2018	
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This summary is not to be used as a basis for payment.