

PALM BEACH COUNTY  
BOARD OF COUNTY COMMISSIONERS  
AGENDA ITEM SUMMARY

Meeting Date: December 15, 2015                      Consent [X]                      Regular [ ]  
Public Hearing [ ]

Department: Water Utilities Department

I. EXECUTIVE BRIEF

**Motion and Title: Staff recommends motion to approve:** Contract with Johnson-Davis, Inc. for the Aerial Crossing Replacements in Belle Glade in the amount of \$721,542.

**Summary:** On August 19, 2015, four (4) bids were received for the Aerial Crossing Replacements in Belle Glade (Project). The Project provides for the replacement of six (6) aerial canal crossings in four (4) different locations within the City of Belle Glade. The Project also includes the interconnection of transmission and distribution water pipes and the extension of a wastewater main under State Road 715 (SR 715) and Hooker Highway (SR 80). These improvements are part of the continued restoration and repair of water infrastructure in the Glades Region. Johnson-Davis, Inc. was the lowest responsive responsible bidder in the amount of \$721,542. The Small Business Enterprise (SBE) participation goal established by the SBE Ordinance (R2002-0064) is 15% overall. The contract with Johnson-Davis, Inc. provides for SBE participation of 15.42% overall, as confirmed by the Office of Small Business Assistance. Johnson-Davis, Inc. is a Palm Beach County company. This project is included in the FY16 Capital Improvement Plan adopted by the Board of County Commissioners (BCC). (WUD Project No. 14-092) District 6 (MJ)

**Background and Justification:** The Water Utilities Department has determined that aerial crossings for four (4) water mains and two (2) wastewater mains need to be replaced based on the deterioration of the structural supports of the pipes crossing six (6) canals in Belle Glade. Pipes at the aerial crossings are sub-standard and leaking at the joints in certain locations.

**Attachments:**

- 1. Two (2) Original Contracts
- 2. Location Maps (Attachments 2a, 2b and 2c)
- 3. Engineer's Recommendation
- 4. Bid Tabulation Sheet
- 5. SBE Compliance Review
- 6. ITS Summary of Insurance Certificates

Recommended By: Jim Stiles                      11-12-15  
Department Director                      Date

Approved By: Sharon G. By                      11-23-15  
Assistant County Administrator                      Date

## II. FISCAL IMPACT ANALYSIS

### A. Five Year Summary of Fiscal Impact:

Fiscal Years	2016	2017	2018	2019	2020
Capital Expenditures	<u>\$721,542</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
External Revenues	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Program Income (County)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
In-Kind Match County	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
NET FISCAL IMPACT	<u>\$721,542</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
# ADDITIONAL FTE POSITIONS (Cumulative)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>

**Budget Account No.:** Fund 4011 Dept 721 Unit W031 Object 6547

Is Item Included in Current Budget?      Yes **X**      No

Reporting Category **N/A**

**B. Recommended Sources of Funds/Summary of Fiscal Impact:**

One (1) time capital expenditure from user fees with balances brought forward.

C. Department Fiscal Review: *Delramo West*


### III. REVIEW COMMENTS

**A. OFMB Fiscal and/or Contract Development and Control Comments:**

*[Signature]*  
11/12 OF MB

[Signature]  
 Contract Development and Control  
 [Signature] 11-18-15

### B. Legal Sufficiency:

  
Assistant County Attorney

**C. Other Department Review:**

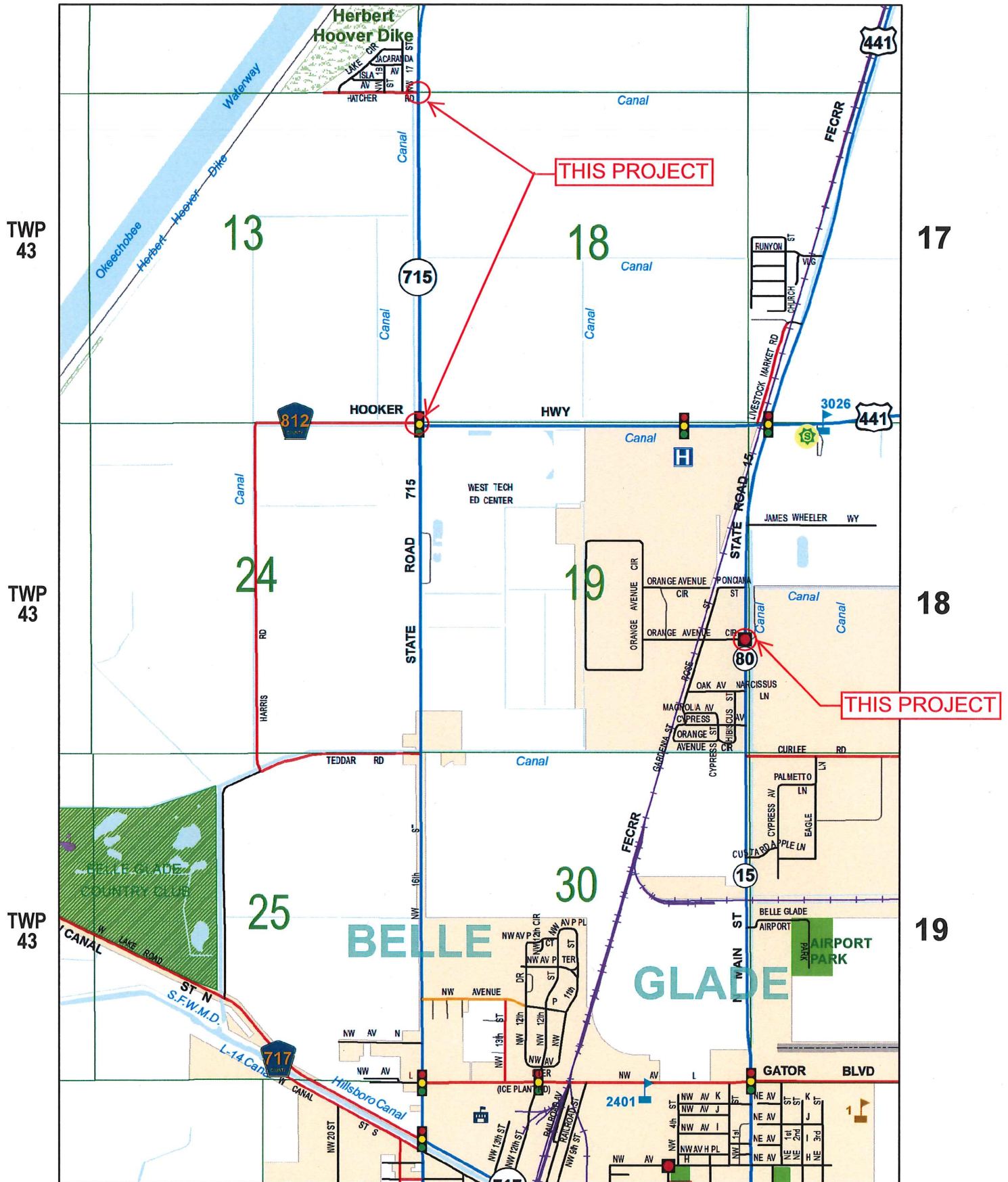
Department Director

This summary is not to be used as a basis for payment.

PP

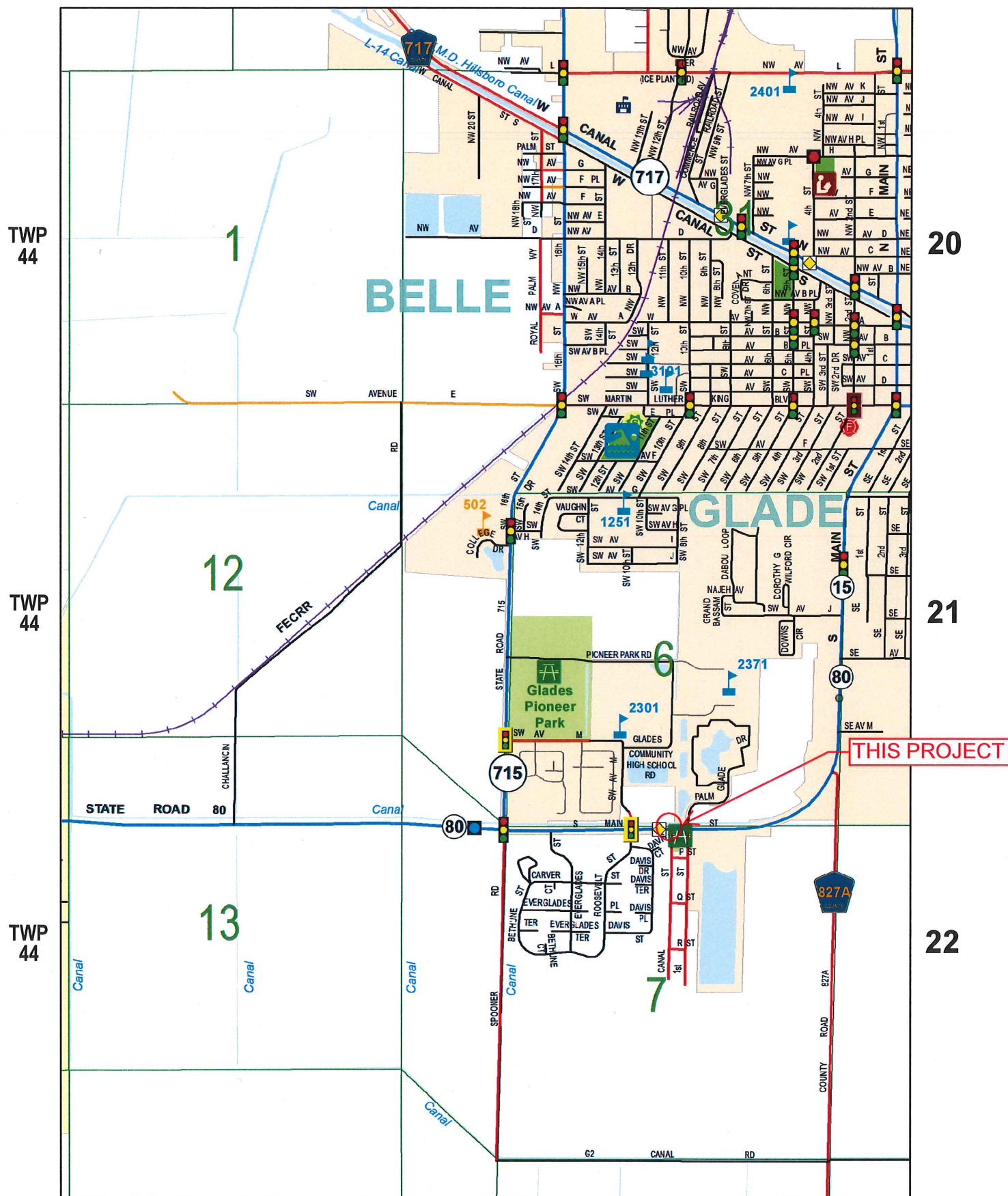
ATTACHMENT 2a

OO



RNG 36

RNG 37





MM



## Inter-Office Memorandum

Palm Beach County



Water Utilities Department

2015 SEP 30 AM 7 45

2015 SEP 23 AM 7 30

Hue

**DATE:** September 21, 2015

**TO:** James C. Stiles *JCS*  
WUD Director

**THRU:** Hassan Hadjimiry, P.E. *[Signature]*  
WUD Assistant Director

**FROM:** Maurice Tobon, P.E. *[Signature]*  
WUD Director of Engineering

**RE:** Notice of Award Recommendation  
Aerial Crossing Replacements in Belle Glade  
Priority 1  
Project No. WUD 14-092

The bid opening for the above referenced project was held on Wednesday, August 19, 2015. Proposals were received from four (4) contractors. The complete Bid Tabulation is attached. The Engineer's opinion of probable construction cost was \$800,000.00. The low bidder is Johnson-Davis, Inc with a construction cost of \$721,542.00 for the bid.

An evaluation of the low bid by Johnson-Davis, Inc is as follows:

1. The first low bidder, Johnson-Davis, Inc, provided properly executed Bid Forms in the Contract Documents.
2. Bid security equal to 5% of the total base bid was enclosed with the bid.
3. SBE-MWBE Schedules #1 and #2 were properly filled out. Johnson-Davis, Inc has met the 15% SBE goal established under the SBE Ordinance. The Compliance Review completed by the Office of Small Business Assistance (copy attached) states that Johnson-Davis, Inc has met the SBE goal with a 15.42% SBE participation for this project.
4. The County Attorney (CAO) has reviewed the bid and Bid Review Comments for the three (3) lowest bids. For Johnson-Davis, Inc, no major irregularities were identified. (See attached Bid Review Comments from CAO).
5. There were no addenda issued for this project.

6. Johnson-Davis, Inc holds valid general contractor and occupational licenses. Johnson-Davis, Inc had a valid Palm Beach County business tax receipt at the time of the bid submittal (See attached Palm Beach County Tax Collector receipt).
7. The first low bidder, Johnson-Davis, Inc, does have a permanent place of business in Palm Beach County. The contractor holds a valid state and Palm Beach County contractor's license. A copy of the license information is included.

The overall experience, qualifications, resources and references of the low bidder were carefully considered when evaluating the bids. Contract award is recommended to the lowest responsive bidder, Johnson-Davis, Inc, in the amount not to exceed \$721,542.00 for the bid, subject to formal approval by the PBC Board of County Commissioners. A copy of this notice has been posted at the bid opening location and will be left there for a minimum of five (5) business days.

HM/hm

Attachments

cc: File

Henry Melendez, P.E., WUD Pipeline Manager

Craig C. Williams, WUD Assistant Director of Finance & Administration

Ali Bayat, P.E., Project Manager

# BID TABULATION SHEET

TITLE

AERIAL CROSSING REPLACEMENTS IN BELLE GLADE – PRIORITY 1

BID#

14-092

PAGE 1 OF 1

	AKA Services, Inc.		Johnson-Davis, Inc.		Man-Con Incorporated		Douglas N. Higgins, Inc.			
<b>BASE BID</b>	\$ 930,128.40		\$ 721,542.00		\$ 1,090,360.00		\$ 1,039,956.00		\$	
No Addendum	Y	(N)	Y	(N)	Y	(N)	Y	(N)	Y	N
Attachment #1 BID BOND	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #2 SBE-M/WBE Schedules	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #3 Certification of Business Location	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #4 List of Major Subcontractors	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #5 Trench Safety	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N

BIDS PICKED UP BY

*[Signature]*

ENGINEER

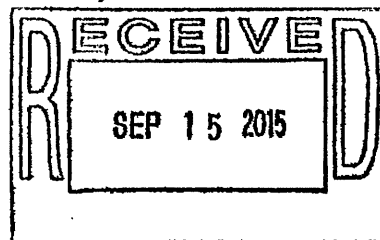
DATE

8/19/15





Office of  
Small Business Assistance  
50 South Military Trail, Suite 202  
West Palm Beach, FL 33415  
(561) 616-6840  
Fax: (561) 616-6850  
www.pbcgov.com/osba



**DATE:** September 11, 2015

**TO:** Henry Melendez, P.E. Pipeline Design Section  
WUD Engineering Division

**THROUGH:** Allen F. Gray, Manager  
Office of Small Business Assistance

**FROM:** Patricia Wilhelm, Small Business Development  
Specialist II

**SUBJECT:** Compliance Review on Project No. WUD 14-092  
Aerial Crossing Replacements in  
Belle Glade Priority 1

The following is a Compliance Review of SBE participation on the above-mentioned project.

**Low Bidder:** Johnson-Davis, Inc.  
604 Hillbrath Dr.  
Lantana, FL 33462

**Phone:** 561-585-1170

**Bid Opening:** August 19, 2015

**Bid Amount:** \$721,542.00

**Goal:** 15% Overall

**Goal Achieved:** 15.42%

**SBE Participation:**

<sup>1</sup> (SB)Utility Supply	\$27,600.00	3.825%
(SB)Rangeline Tapping	\$71,820.00	9.953%
(WB)Bird's Eye	\$1,113.00	.1542%
(SB)Dennis Leavy	\$10,800.00	1.497%
	\$111,333.00	15.42%

**2nd Low Bidder:** AKA Services, Inc.  
15551 Okeechobee Bl.  
Loxahatchee, FL 33470

**Phone:** 561-791-7561

**Bid Amount:** \$930,128.40

**Goal:** 15% Overall

**Goal Achieved:** 16.71%

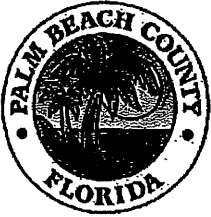
**SBE Participation:**

(SB)Palmwood Corp.	\$155,500.00	16.71%
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Palm Beach County  
Board of County  
Commissioners  
Shelley Vana, Mayor  
Mary Lou Berger, Vice Mayor  
Hal R. Valeche  
Paulette Burdick  
Steven L. Abrams  
Melissa McKinlay  
Priscilla A. Taylor

County Administrator  
Verdenla C. Baker

"An Equal Opportunity  
Affirmative Action Employer"



Page 2.

3rd Low Bidder; Douglas Higgins, Inc.  
3390 Travis Pointe Rd. Ste A  
Ann Arbor, MI 48108  
Phone: 734-996-8480  
Bid Amount: \$1,039,956.00  
Goal: 15% Overall  
Goal Achieved: 15.26%

SBE Participation:

(SB) Dennis Leavy	\$10,800.00	1.04%
(SB) Rangeline Tapping	\$63,000.00	6.05%
(SB) TV Diversified	\$85,000.00	8.17%
	\$158,000.00	15.26%

EVALUATION:

The low bidder, Johnson-Davis, Inc. has met the SBE goal for this project.

The second low bidder, AKA Services, Inc. has met the SBE goal for this project but is outside the range of ranking for responsive bidders.

The third low bidder, Douglas Higgins, Inc. has met the SBE goal, but is outside the range of ranking for responsive bidders.

c: Allen Gray, Manager OSBA  
Helene Hvizd, Senior Assistant County Attorney

<sup>1</sup> Utility Supply given 60% credit as a supplier.

**From:** Michael W. Jones  
**To:** Henry Melendez  
**Cc:** Ali Bayat; Maurice Tobon  
**Subject:** RE: 14-092; Bid Review  
**Date:** Friday, September 18, 2015 10:00:40 AM

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I found occupational licenses for all of the subs. Leavy has a valid state surveying license and Rangeline is state certified as a underground contractor, so if what they are doing on this project falls within that license the JD is responsive to the bid and may be awarded the contract.

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**From:** Henry Melendez [mailto:hmelendez@pbcwater.com]  
**Sent:** Thursday, September 17, 2015 3:44 PM  
**To:** Michael W. Jones  
**Cc:** Ali Bayat; Maurice Tobon  
**Subject:** RE: 14-092; Bid Review

- See attached copies of the vendor information from the PBC SBE website, Johnson-Davis (J-D) can get a license/cert from Dennis. J Leavy and Rangeline but Birds Eye only required an occupational license which J-D has requested and Utility Supply Associates supply's material so they don't have a license. J-D figure they couldn't become SBE certified without providing licenses originally?
- Bird Eye (pre-con Video), Range line (Taps, linestops, insertion valves), Dennis J. Leavy & associates (Survey and As-builts), Utility Supply Associates (Material Supplier of pipe and fittings)
- See attached state and county license

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**From:** Michael W. Jones [mailto:MJones@pbcgov.org]  
**Sent:** Thursday, September 17, 2015 12:17 PM  
**To:** Henry Melendez  
**Cc:** Ali Bayat; Maurice Tobon  
**Subject:** RE: 14-092; Bid Review

It appears that certain of the subcontractors for Johnson-Davis are not certified with either the state or the County, correct? What type of work are these subcontractor's going to perform? Is it the type of work that requires a certification with the State or County? You may need to check with Contractor Certification on this issue. If this work requires such certification, and they do not have it, I believe the bidder is in violation of 2.1 of the Instructions to Bidder.

Also, the bid review comments mention that Johnson-Davis' PZ&B certification has expired. I assume they are still validly certified by the state?

---

**From:** Henry Melendez [mailto:hmelendez@pbcwater.com]  
**Sent:** Tuesday, September 15, 2015 9:54 AM  
**To:** Michael W. Jones  
**Cc:** Ali Bayat; Maurice Tobon  
**Subject:** 14-092; Bid Review

Please review for legal conformance the Bid Document submittals and supporting

documents for the above referenced project.  
I've uploaded the documents into our ftp site.

Click on the link below, and enter the user name and password provided:

<ftp://ftp.co.palm-beach.fl.us>

USER: wudftp

PW: utilities87

The report is in a folder named:

"14-092\_Aerial\_Canal\_X-ing\_in\_BG;\_Priority\_\_1

Subfolder:

14-092\_CAO\_Bid\_Review

A hard copy will be sent via inter-office mail.

The Department shall award the contract to the low responsive bidder.

This contract is scheduled for Board approval on December 1, 2015.

Thank You for your cooperation and assistance.

Henry Melendez, P.E.

PBCWUD, Eng. Section

8100 Forest Hill Blvd

WPB, FL 33415

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Under Florida law, e-mail addresses are public records. If you do not want your e-mail address released in response to a public records request, do not send electronic mail to this entity. Instead, contact this office by phone or in writing.

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**ANNE M. GANNON**  
CONSTITUTIONAL TAX COLLECTOR  
*Serving Palm Beach County*  
**Serving you.**

P.O. Box 3353, West Palm Beach, FL 33402-3353  
www.pbctax.com Tel: (561) 355-2264

**\*\*LOCATED AT\*\***  
**604 HILLBRATH DRIVE**  
**LANTANA, FL 33462-1656**

TYPE OF BUSINESS	OWNER	CERTIFICATION #	RECEIPT #/DATE PAID	AMT PAID	BILL #
23-0137 CW UNDERGROUND UTILITY &	JOHNSON SCOTT J	CUC043087	U15.638354 - 07/22/15	\$185.85	B40162820

This document is valid only when receipted by the Tax Collector's Office.

**STATE OF FLORIDA**  
**PALM BEACH COUNTY**  
**2015/2016 LOCAL BUSINESS TAX RECEIPT**

B2 - 109

JOHNSON DAVIS INC  
JOHNSON DAVIS INC  
604 HILLBRATH DR  
LANTANA, FL 33462-1656



**LBTR Number: 199306318**  
**EXPIRES: SEPTEMBER 30, 2016**

This receipt grants the privilege of engaging in or managing any business profession or occupation within its jurisdiction and **MUST** be conspicuously displayed at the place of business and in such a manner as to be open to the view of the public.



**ANNE M. GANNON**  
CONSTITUTIONAL TAX COLLECTOR  
*Serving Palm Beach County*  
**Serving you.**

P.O. Box 3353, West Palm Beach, FL 33402-3353  
www.pbctax.com Tel: (561) 355-2264

**\*\*LOCATED AT\*\***  
**604 HILLBRATH DRIVE**  
**LANTANA, FL 33462-1656**

TYPE OF BUSINESS	OWNER	CERTIFICATION #	RECEIPT #/DATE PAID	AMT PAID	BILL #
23-0097 UNDERGROUND UTILITY & EXCAVATION	JOHNSON SCOTT J	CUC043087	B15.644383 - 07/15/15	\$99.00	B40162819

This document is valid only when receipted by the Tax Collector's Office.

**STATE OF FLORIDA**  
**PALM BEACH COUNTY**  
**2015/2016 LOCAL BUSINESS TAX RECEIPT**

B2 - 443

JOHNSON DAVIS INC  
JOHNSON DAVIS INC  
604 HILLBRATH DR  
LANTANA, FL 33462-1656



**LBTR Number: 199306319**  
**EXPIRES: SEPTEMBER 30, 2016**

This receipt grants the privilege of engaging in or managing any business profession or occupation within its jurisdiction and **MUST** be conspicuously displayed at the place of business and in such a manner as to be open to the view of the public.





STATE OF FLORIDA  
DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION

CONSTRUCTION INDUSTRY LICENSING BOARD  
1940 NORTH MONROE STREET  
TALLAHASSEE FL 32399-0783

(850) 487-1395

JOHNSON, SCOTT JAMES  
JOHNSON-DAVIS INCORPORATED  
604 HILLBRATH DRIVE  
LANTANA FL 33462

Congratulations! With this license you become one of the nearly one million Floridians licensed by the Department of Business and Professional Regulation. Our professionals and businesses range from architects to yacht brokers, from boxers to barbeque restaurants, and they keep Florida's economy strong.

Every day we work to improve the way we do business in order to serve you better. For information about our services, please log onto [www.myfloridallicense.com](http://www.myfloridallicense.com). There you can find more information about our divisions and the regulations that impact you, subscribe to department newsletters and learn more about the Department's initiatives.

Our mission at the Department is: License Efficiently, Regulate Fairly. We constantly strive to serve you better so that you can serve your customers. Thank you for doing business in Florida, and congratulations on your new license!



STATE OF FLORIDA  
DEPARTMENT OF BUSINESS AND  
PROFESSIONAL REGULATION

CUC043087

ISSUED: 06/15/2014

CERT UNDERGROUND & EXCAV CNTR  
JOHNSON, SCOTT JAMES  
JOHNSON-DAVIS INCORPORATED

IS CERTIFIED under the provisions of Ch.489 FS.  
Expiration date : AUG 31, 2016 L1406150001751

DETACH HERE

RICK SCOTT, GOVERNOR

KEN LAWSON, SECRETARY

STATE OF FLORIDA  
DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION  
CONSTRUCTION INDUSTRY LICENSING BOARD



LICENSE NUMBER	
CUC043087	

The UNDERGROUND UTILITY & EXCAVATION CO  
Named below IS CERTIFIED  
Under the provisions of Chapter 489 FS.  
Expiration date: AUG 31, 2016

JOHNSON, SCOTT JAMES  
JOHNSON-DAVIS INCORPORATED  
604 HILLBRATH DRIVE  
LANTANA FL 33462



ISSUED: 06/15/2014

DISPLAY AS REQUIRED BY LAW

SEQ # L1406150001751

**BID TABULATION SHEET**

TITLE

**AERIAL CROSSING REPLACEMENTS IN BELLE GLADE – PRIORITY 1**

BID#

**14-092**PAGE **1** OF **1**

	AKA Services, Inc.		Johnson-Davis, Inc.		Man-Con Incorporated		Douglas N. Higgins, Inc.			
<b>BASE BID</b>	\$ 930,128.40		\$ 721,542.00		\$ 1,090,360.00		\$ 1,039,956.00		\$	
No Addendum	Y	(N)	Y	(N)	Y	(N)	Y	(N)	Y	N
<b>Attachment #1 BID BOND</b>	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #2 SBE-M/WBE Schedules	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #3 Certification of Business Location	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #4 List of Major Subcontractors	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N
Attachment #5 Trench Safety	(Y)	N	(Y)	N	(Y)	N	(Y)	N	Y	N

BIDS PICKED UP BY

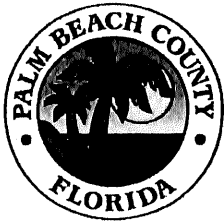
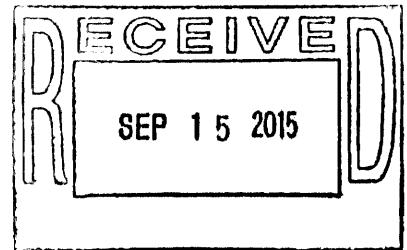
Thyfer

ENGINEER

DATE

8/19/15

## ATTACHMENT 5



Office of  
Small Business Assistance  
50 South Military Trail, Suite 202  
West Palm Beach, FL 33415  
(561) 616-6840  
Fax: (561) 616-6850  
www.pbcgov.com/osba

Palm Beach County  
Board of County  
Commissioners  
  
Shelley Vana, Mayor  
  
Mary Lou Berger, Vice Mayor  
  
Hal R. Valeche  
  
Paulette Burdick  
  
Steven L. Abrams  
  
Melissa McKinlay  
  
Priscilla A. Taylor

County Administrator  
Verdenia C. Baker

"An Equal Opportunity  
Affirmative Action Employer"

printed on recycled paper

**DATE:** September 11, 2015

**TO:** Henry Melendez, P.E. Pipeline Design Section  
WUD Engineering Division

**THROUGH:** Allen F. Gray, Manager  
Office of Small Business Assistance

**FROM:** Patricia Wilhelm, Small Business Development  
Specialist II

**SUBJECT:** **Compliance Review on Project No. WUD 14-092**  
Aerial Crossing Replacements in  
Belle Glade Priority 1

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Lantana, FL 33462

Phone: 561-585-1170  
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**Goal: 15% Overall**

**Goal Achieved: 15.42%**

**SBE Participation:**

<sup>1</sup> (SB)Utility Supply	\$27,600.00	3.825%
(SB)Rangeline Tapping	\$71,820.00	9.953%
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(SB)Dennis Leavy	\$10,800.00	1.497%
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Loxahatchee, FL 33470

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**SBE Participation:**

(SB)Palmwood Corp.	\$155,500.00	16.71%
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Page 2.

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Ann Arbor, MI 48108  
Phone: 734-996-8480  
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(SB) TV Diversified	\$85,000.00	8.17%
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c: Allen Gray, Manager OSBA  
Helene Hvizd, Senior Assistant County Attorney

<sup>1</sup> Utility Supply given 60% credit as a supplier.

Summary of Certificates

This report displays detailed Certificate of Insurance information for a selected Insured. Any items shown in red are deficient.

Monday, October 19, 2015

Images

Contracts

Insured: <u>Johnson-Davis, Inc.</u>		Insured ID: 14-092-PBC	
Status:	Compliant		
ITS Account Number:	PLC1741		
Project(s):	Palm Beach County - Water Utilities		
Insurance Policy	Required	Provided	Override
<u>General Liability</u>			
Expiration: 3/1/2016			
General Aggregate:	\$1,000,000	\$2,000,000	
Products - Completed Operations Aggregate:	\$1,000,000	\$2,000,000	
Personal And Advertising Injury:	\$0	\$0	
Each Occurrence:	\$1,000,000	\$2,000,000	
Fire Damage:	\$0	\$0	
Medical Expense:	\$0	\$0	
<u>Automobile Liability</u>			
Expiration: 3/1/2016			
	All Owned Autos	Any Auto not provided	X
	Hired Autos	not provided	X
	Non-Owned Autos	not provided	X
Combined Single Limit:	\$500,000	\$2,000,000	
<u>Workers Compensation/Employers Liability</u>			
Expiration: 3/1/2016			
Each Accident:	\$100,000	\$1,000,000	
Disease - Policy Limit:	\$500,000	\$1,000,000	
Disease - Each Employee:	\$100,000	\$1,000,000	

Notifications

There were no deficiency letters issued.

Do you have an updated Certificate? Click the button below to submit a Certificate.

Certificate Submittal