Agenda Item #:

5-C-1

## PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS **AGENDA ITEM SUMMARY**

Meeting Date:	January 26, 2016	[ ] Consent [ ] Ordinance	[X] Regular [ ] Public Hearing
Department:			
<b>Submitted By:</b>	Engineering & Pub	olic Works	
<b>Submitted For:</b>	Traffic Division		

Motion and Title: Staff recommends motion to adopt: a resolution of the Board of County Commissioners of Palm Beach County (Board), Florida, delegating to the County Administrator, or her designee, the authority to enter into certain proportionate share agreements as set forth in Exhibit A; providing for an effective date.

SUMMARY: As required by Florida Statutes, development order applicants may satisfy the County's traffic concurrency requirements if the applicant in good faith offers to enter into a proportionate share agreement to pay for or construct the applicant's proportionate share of impacts on the County's thoroughfare roads. Development order applicants can proceed with their project notwithstanding the concurrency failure by entering into a Proportionate Share Agreement. Approval of this resolution will authorize the County Administrator, or her designee to execute certain proportionate share agreements on behalf of the Board.

## Countywide (LB)

Background and Policy Issues: All material aspects of proportionate share agreements, such as calculating fair share amounts and timing of payments, are established by Florida Statutes and Article 12 of the ULDC so nearly all such agreements will be similar, if not identical, in form. Allowing the County Administrator, or her designee, to execute these agreements will help streamline the Board agenda process and the development review process. Any agreement that substantially differs from the form agreement, which is Exhibit A to the Resolution, will require Board approval.

Attachments: 1. Resolution with	h Exhibit A	
Recommended By: _	Department Director	12/2/15 (Date
Approved By:	S J W W County Engineer	)//// 6 Date

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact:

Fiscal Years	2016	2017	2018	2019	2020
Capital Expenditures	<u>\$ -0-</u>		0-	-0-	
<b>Operating Costs</b>	-0-	0-	-0-	-0-	-0-
External Revenues				-0-	-0-
Program Income (County)	-0-	-0-	0-	-0-	-0-
In-Kind Match (County)		-0-	-0-	0-	-0-
NET FISCAL IMPACT	<b>\$</b> **		-0-	0-	-0-
# ADDITIONAL FTE					
<b>POSITIONS (Cumulative)</b>					

Is Item Included in Current Budget? Yes No

Budget Acct No.: Fund\_\_\_ Dept.\_\_\_ Unit\_\_ Object
Program

# Recommended Sources of Funds/Summary of Fiscal Impact:

\*\*\*\*The fiscal impact of this item is indeterminable at this time. Each Proportionate Share agreement will have a different fiscal impact based on the impact of the proposed development.

C.	<b>Departmental Fiscal Review:</b>	atvollhite

# III. REVIEW COMMENTS

A. OFMB Fiscal and/or Contract Dev. and Control Comments:

Japa ML 1/12/16	An J. Jacobowl,
THE MIZ OFMB & 1/12	Contract Dev. and Control  4 Wheeler 181-16

B1)16

B. Approved as to Form and Legal Sufficiency:

Assistant County Attorney

C. Other Department Review:

Department Director

This summary is not to be used as a basis for payment.

## RESOLUTION NO. R-2016-\_\_\_\_

**COUNTY OF** BOARD RESOLUTION **OF** THE **PALM** COUNTY. **COMMISSIONERS** OF BEACH TO THE **DELEGATING** FLORIDA, ADMINISTRATOR THE AUTHORITY TO ENTER INTO CERTAIN PROPORTIONATE SHARE AGREEMENTS AS SET FORTH IN EXHIBIT A; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners has established by Ordinance the Proportionate Share Program as required by and in a manner consistent with Section 163.3180(5)(h), Florida Statutes, as may be amended; and

WHEREAS, the Proportionate Share Program allows developers under certain conditions to enter into Proportionate Share Agreements to conform to the requirements of State law and of the Proportionate Share Program; and

WHEREAS, the Board of County Commissioners of Palm Beach County desires to delegate to the County Administrator, or her designee, the authority to enter into Proportionate Share Agreements that are in substantially the same form as provided for in Exhibit A, which is attached hereto and made a part hereof; and

WHEREAS, the Board of County Commissioners finds that this delegation of authority will eliminate the delay caused by requiring such items to be brought before the Board for its approval; and

WHEREAS, the Board finds that delegation of this authority furthers the County Commission's objective of streamlining the agenda process and the development review process; and

WHEREAS, the Board of County Commissioners has determined that delegation of this authority is consistent with Florida Statutes and its Home Rule Charter.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:

 The recitals contained above are true and correct and incorporated herein by reference.

2.	The County Admin	istrator, or her	designee, is	hereby delegated the
	authority to enter int	o on behalf of th	ne Board of C	ounty Commissioners
	Proportionate Share		substantially	the same form as
	provided for in Exilic	n A.		
3.	The terms of this Re-	solution shall tak	e effect upon a	adoption by the Board
	of County Commission	oners.		
Tl	ne foregoing Reso	lution was	offered	by Commissioner
	, who moved	its adoption.	The motion	was seconded by
Commissioner _		, and upon bein	g put to a v	ote, the vote was as
follows:				
Commiss	ioner Mary Lou Berger, M	ayor	-	
Commiss	ioner Hal R. Valeche, Vice	Mayor	-	
Commiss	ioner Paulette Burdick		-	
Commiss	ioner Shelley Vana		-	
Commiss	ioner Steven L. Abrams		-	
Commiss	ioner Melissa McKinlay		-	
Commiss	ioner Priscilla A. Taylor		-	
T	ne Mayor thereupon declar	ed the Resolution	duly passed a	and adopted this
day of	, 2016.			
		PALM BEACH BOARD OF CO		LORIDA, BY ITS MISSIONERS
		SHARON R. B	OCK, CLERK	& COMPTROLLER
		By:		
		Deputy	Clerk	

2

APPROVED AS TO FORM AND LEGAL SUFFICIENCY:

Assistant County Attorney

## **EXHIBIT A**

## PROPORTIONATE SHARE AGREEMENT

This Proportionate Share Agreement (hereinafter "Agreement") is made and entered into this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_, by and between Palm Beach County, a political subdivision of the State of Florida (hereinafter "County"), and <u>identify and describe developer</u> (hereinafter "Developer").

#### WITNESSETH

WHEREAS, the Board of County Commissioners has implemented the Proportionate Share Program as required by and in a manner consistent with section 163.3180(5)(h), Florida Statutes; and

WHEREAS, the Proportionate Share Program allows developers to proceed with development notwithstanding a failure of transportation concurrency, by contributing their proportionate share to one or more regionally significant transportation facilities; and

WHEREAS, in order to conform to the requirements of this Program, the County and the Developer agree to the conditions, rights and obligations established in this Agreement; and

WHEREAS, To the extent that any of the conditions of this Agreement constitute monetary or property exactions that are subject to Nollan v. California Coastal Comm'n, 483 U. S. 825 (1987), and Dolan v. City of Tigard, 512 U. S. 374 (1994), the applicant/owner, and successors and assigns (a) agrees that there is a nexus and rough proportionality between such conditions and the impacts of this project/development, and that such conditions are necessary to ensure compliance with the criteria of the Palm Beach County Unified Land Development Code and Comprehensive Plan that are applicable to this approval, and (b) waives any claims based on such conditions; and

WHEREAS, the Board of County Commissioners of Palm Beach County has delegated to the County Administrator or his or her designee the authority to enter into this Agreement on behalf of the County; and

NOW, THEREFORE, in consideration of the promises, mutual covenants, and conditions contained herein and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the parties to this Agreement agree as follows:

## Section 1. Recitals

The above recitals are true and correct and form a part of this Agreement.

## Section 2. Project Identification

The proposed Project is known as <u>include the name of the Project here if it is known at</u> this point; if not, provide location and is located at <u>provide property location</u>.

## Section 3. Proportionate Share Payment

The total amount	of proportionate s	hare payment for	or the req	uired road improvement(s) shall
be	and no/100	Dollars (\$		). This amount was calculated in
accordance with th	ne methodology p	rovided for in s	section 16	53.3180(5)(h), Florida Statutes,
and based on the I	Developer's Traff	ic Study (hereir	nafter "the	e Study"), prepared by
		dated	_, and ap	proved by the Palm Beach
County Traffic Di	vision on	If the co	ntributio	in involves money, as opposed to
				aile the proportionate share
payment(s) set for	th in the Study ar	e based on the	proportion	nate costs of specific road
improvements, the	parties hereto un	derstand and ag	gree that t	the Palm Beach County, in its sol
				lity improvements to regionally
significant transpo	rtation facilities.	As applicable, a	add here:	Payment/contribution of
				ety/ shall be submitted to Palm
				e following phasing schedule.

If it is cash, insert amount, terms and conditions and notice that the amount is subject to an escalator calculation; if contribution of land, describe generally here, and indicate that the land contributed is described more particularly by the legal description attached as an exhibit to this Agreement, and include the agreed upon value of the land here; if the fair share turns out to be construction of a facility, describe generally here, but again include a more detailed description of the project, its limits, timing, etc., as an attachment to this Agreement.

If it is a phased development, all of this this needs to be done for each phase.

Several sections must be added to the form agreement if the contribution involves road construction. These sections are included in the attached Appendix A, but should be inserted immediately after Section 4, renumbering the remaining sections accordingly.

If the contribution involves money, as opposed to contribution of land or construction, include this section:

## Section 4. Payment Adjustment Calculation

Pursuant s.163.3180(5)(h)2., F.S., proportionate share payments shall be based on the improvement cost at the time of payment. The parties hereto agree that the payment amounts set forth in this Agreement shall be subject to the following calculation to account for changes in road development costs that may occur between the effective date of this Agreement and the date each proportionate share payment is due.

Adjusted Payment = Original Payment Amount x (BONS Payment Month / BONS Month of Prop Share Execution)

- Original Payment Amount = Proportionate Share Payment amount specified
- BONS payment = Latest Published Value (including preliminary values) at Time of Payment
- BONS Month of Prop Share Execution = Published Value

The cost adjustment for the total and amount of each payment shall be based on the Bureau of Labor Statistics Producer Price Index (PPI) for Other Non-Residential Construction ((BONS) (Series ID: WPUIP23122301).

# Section 5. Term of concurrency approval

In consideration for entering into this binding Proportionate Share Agreement with Palm Beach County, the Developer shall be deemed to have satisfied traffic concurrency requirements; provided, however, if the Developer fails to apply for a development permit within twelve months of the date of this Agreement, then this Agreement and, the certificate of concurrency approval, shall be considered null and void, and the applicant shall be required to reapply to meet Palm Beach County Traffic Performance Standards. In the event the County or municipality as applicable denies the development order application that gave rise to this Agreement, or if the Developer for any reason withdraws the development order application, then this Agreement, and the certificate of concurrency approval will be void and of no further force and effect.

## Section 6. Increase in Project Trips

Any change to the Project could result in an increase in trips that impact one or more of Palm Beach County's Major Thoroughfares, as defined by Unified Land Development Code, Section 1.I.2.M.6. The Developer understands and agrees that it is precluded from asserting that those additional trips are vested or otherwise permitted under this Agreement. In addition, Developer understands and agrees that any such changes resulting in an increase in trips may cause his Agreement to be null and void, or may require the application for and execution of an additional Proportionate Share Agreement, along with any other traffic study or additional documentation.

## Section 7. Road Impact Fee Credit

Proportionate share contributions shall be applied as a credit against road impact fees regardless of how the County ultimately uses the proportionate share payments. The Developer understands and agrees that in no event shall the Developer be entitled to road impact fee credits in excess of the proportionate share contribution and in the event the contribution exceeds the amount of road impact fees owed by the Project through buildout, Developer shall not be entitled to a refund for the proportionate share contribution in excess of such road impact fees.

## Section 8. No refund

Proportionate share contributions are non-refundable.

## Section 9. Governing Law

The Agreement and the rights and obligations created hereunder shall be interpreted, construed and enforced in accordance with the laws of the United States and the State of Florida. If any litigation should be brought in connection with this Agreement, venue shall lie in Palm Beach County, Florida.

## Section 10. Attorneys' Fees and Costs

The parties hereto agree that in the event it becomes necessary for either party to defend or institute legal proceedings as a result of the failure of either party to comply with the terms and provisions of this Agreement, each party in such litigation shall bear its own costs and expenses incurred and expended in connection therewith including, but not limited to, reasonable attorneys' fees and court costs through all trial and appellate levels.

## Section 11. Severability

If any provision of this Agreement or the application thereof to any person or circumstance shall be invalid or unenforceable to any extent, the remainder of this Agreement and the application of such provisions to other persons or circumstances shall not be affected thereby and shall be enforced to the greatest extent permitted by law.

#### Section 12. Agreement

This Agreement contains the entire agreement between the parties. No rights, duties or obligations of the parties shall be created unless specifically set forth in this Agreement.

## Section 13. Amendment

No modification or amendment of this Agreement shall be of any legal force or effect unless it is in writing and executed by both parties.

# Section 14. Binding Agreement

This Agreement shall inure to the benefit of and shall bind the parties, their heirs, successors and assigns.

# Section 15. Assignment

This Agreement may not be assigned without the prior written consent of the other party, and all the terms and conditions set forth herein shall inure to the benefit of and shall bind all future assignees.

#### Section 16. Waiver

Failure to enforce any provision of this Agreement by either party shall not be considered a waiver of the right to later enforce that or any provision of this Agreement.

## Section 17. Notices

As to County:

Any notice, request, demand, instruction or other communication to be given to either party under this Agreement shall be in writing and shall be hand delivered, sent by Federal Express or a comparable overnight mail service, or by U.S. Registered or Certified Mail, return receipt requested, postage prepaid, to County and to Developer at their respective addresses below:

	With a copy to County's Legal Representative:
	As to Developer:
	With a copy to Developer's Legal Representative:
Section 18.	Effective Date
The ef	fective date of this Agreement shall be .

# Section 19. Counterparts

This Agreement may be executed by the parties in any number of counterparts, each of which shall be deemed to be an original, and all of which shall be deemed to be one and the same Agreement.

[Remainder of page intentionally blank.]

IN WITNESS WHEREOF, the parties hereunto have executed this Agreement on the date and year first above written.

ATTEST:	PALM BEACH COUNTY, FLORIDA, BY ITS COUNTY ADMINISTRATOR
Witness	By:County Administrator
ATTEST:	DEVELOPER
Witness	By:
APPROVED AS TO FORM AND LEGAL SUFFICIENCY:	
County Attorney	
APPROVED AS TO TERMS AND CONDITIONS:	
Ву:	_

[Agreement shall be executed in a manner and form consistent with PPM CW-F-049]

#### APPENDIX A

In the event the proportionate share contribution consists of constructing a road facility, the following provisions need to be inserted into this Agreement immediately after Section 4:

## Section 5. Construction of Improvements

The Developer shall commence construction of the required improvements before the first building permit may be issued. If the contract for the required road improvements has not been let and construction has not commenced by <u>insert date</u>, the County shall have the right but not the obligation to draw on the performance security and take over the Developer's responsibility to construct the required improvement. If the County exercises its rights under this Section, upon written request by the County, the Developer agrees to deliver to the County all plans and permits related to the required improvements which are in the Developer's possession.

Developer recognizes that it is an independent contractor and not an agent or a service of the County. No person employed by any party to this Agreement shall in connection with the performance of the required improvement, be considered the employee of the other party, nor shall any employee claiming a right in or entitlement to any pension, workers' compensation benefit, unemployment compensation, civil service, or other employee rights or privileges granted by operation of law or otherwise, except through and against the entity by whom they are employed. The Developer shall protect, defend, reimburse, indemnify and hold the County, its agents, employees, and elected officers harmless from and against all claims, liability, expense, loss, cost, damages, or causes of action of every kind or character including attorneys' fees and costs, whether at trial or appellate levels or otherwise, arising during or out of construction of the required improvements contemplated by this Agreement.

The Developer shall maintain and require its contractor to maintain workers' compensation coverage in accordance with Florida Statutes. The Developer and contractor shall carry insurance naming the County as an Additional Insured Party, with minimum limits of one million dollars per occurrence and three million dollars general aggregate insurance, and shall carry automobile liability insurance with minimum limits of one million dollars per occurrence combined single limits.

To ensure faithful performance of the construction of the required improvements, the Developer shall also require all contractors performing work on the required improvements to execute and deliver to the Developer a payment and performance bond in an amount equal to one hundred ten percent (110%) of the certified cost estimate of the improvement prior to the issuance of any permit authorizing commencement of construction of the improvement. The bond shall be issued by a company authorized to do business in this State and which has a current valid certificate of authority issued by the United States Department of Treasury under 31 USC §9304-9308.