PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

AGENDA ITEM SUMMARY

Meeting Date:	February 7, 2017	[X] Consent [] Ordinance	[] Regular [] Public Hearing
Department:	Department of Econo		

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to:

- A) receive and file an Assistance Amendment to the Cooperative Agreement (R2014-0058) with the U.S. Environmental Protection Agency (EPA); and
- **B)** approve a Budget Amendment of \$100,000 in the USEPA Revolving Loan Fund (RLF) Program Fund.

Summary: On January 14, 2014, the County entered into a Cooperative Agreement (R2014-0058) with EPA to receive a grant of \$1,000,000 to capitalize and establish the County's Brownfields Revolving Loan Fund (BRLF) Program. The BRLF Program offers financial assistance to qualified borrowers and subgrantees to cleanup properties that have been designated as Brownfields. On March 1, 2016, the Board of County Commissioners (BCC) received and filed an Assistance Amendment (R2016-0255) to the Cooperative Agreement which increased the grant amount by \$300,000. A second Assistance Amendment to the Cooperative Agreement, awarded by EPA on September 29, 2016, is being submitted to the BCC to receive and file. This second Assistance Amendment increases the grant amount by an additional \$100,000 to a total of \$1,400,000. The Budget Amendment will recognize and appropriate loan funds. These EPA funds require a 20% local match to be provided by subgrantees and borrowers. (Countywide) (JB)

Background and Justification: Since inception, the BRLF Program has provided \$550,000 in funding to support cleanup efforts. A \$350,000 loan was provided to the West Palm Beach CRA which is required to provide a 20% match (\$70,000). A \$200,000 subgrant was provided to the City of South Bay which is also required to provide a 20% match (\$40,000). A major redevelopment project in Boynton Beach is being considered for the receipt of a portion of the remaining \$850,000. A Brownfield is defined as: real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant or contaminant. The Small Business Liability Relief and Brownfields Revitalization Act further defines the term to include a site that is: contaminated by a controlled substance; contaminated by petroleum or a petroleum product excluded from the definition of hazardous substance; or mine-scarred land. Use of these grant funds will complement existing opportunities made available through the Treasure Coast Regional Planning Council and the Florida Department of Environmental Protection. These activities are aligned with the Regional Planning Councils of Southeast Florida under the Federal Sustainable Communities Initiative and the Glades Region Master Plan funded through the partnership of the U.S. Department of Housing and Urban Development, U.S. Department of Transportation and EPA under the Community Challenge Planning Grant.

Attachment(s):

1. Assistance Amendment to the Cooperative Agreement with EPA

2. Budget Amendment

Recommended By:	Stem Afge and	1-6-17
	Department Director	Date /
Approved By:	nure that	
	Assistant County Administrator	Date

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	2017	2018	2019	2020	2021
Capital Expenditures					
Grant Expenditures	\$100,000		-		
External Revenues	(\$100,000)				
Program Income					
In-Kind Match (County)					
NET FISCAL IMPACT	-0-				a The Arma Thompson and a second s
# ADDITIONAL FTE POSITIONS (Cumulative)					
is item included in Curre	nt Budget?	Yes	No <u>X</u>	_	
Fund Dept U	nit Obj	ect	Program Cod	le/Period	4

B. Recommended Sources of Funds/Summary of Fiscal Impact:

The source of funds is U.S. EPA Brownfields Revolving Loan Fund Program. Program income from this allocation is indeterminable at this time, as income will depend on the number of loan applications and the value of projects approved for financing throughout the life of the grant.

C. **Departmental Fiscal Review:** Shairette Major,/Fiscal Manager II

III. REVIEW COMMENTS

A. OFMB Fiscal and/or Contract Development and Control Comments:

1BjErilg

B. Legal Sufficiency:

Contract Development and Con

Lila - An Assistant County Attorney

C. Other Department Review:

Department Director

					<u>- 00D12713 - 2</u>	Page 1
			GRANT NUMBER (FA	,	713	
UNITED STATES	U.S. ENVIR	ONMENTAL	MODIFICATION NUM			OF AWARD
		ON AGENCY	PROGRAM CODE:	BF	09/29/2	
	PROTECTIC	IN AGENCY	TYPE OF ACTION	-		NG DATE
	Anniatamaa	A no o n al na a n f	Augmentation: Increas		10/06/	2016
ENTRY SELLO	Assistance	Amendment	PAYMENT METHOD: ASAP		ACH# 40836	
RECIPIENT TYPE:					40630	
RECIPIENT TYPE: County			Send Payment Requ			
RECIPIENT:			Las Vegas Finance Co	enter		
Palm Beach Co. Govern	ment		PAYEE:			
301 N. Olive Ave.	inicint.		Palm Beach Co. Gove 301 N. Olive Ave.	ernment		
West Palm Beach, FL 3	3401		West Palm Beach, FL	33401		
EIN: 59-6000785			,			
PROJECT MANAGER	-	EPA PROJECT OFFICER	२	EPA GRANT	SPECIALIST	
Stacey Amodio 301 N. Olive Ave,		Margaret Olson		Connie Rutlar	nd	
West Palm Beach, FL 3	3401	61 Forsyth Street Atlanta, GA 30303-8960			it Management S	
E-Mail: samodio@pbcg		E-Mail: olson.margaret@		E-Mail: Rutla Phone: 404-5	nd.Connie@epa	.gov
Phone: 561-233-3671	÷	Phone: 404-562-8601	jepa.gov	Filone: 404-5	02-0301	
PROJECT TITLE AND E	XPLANATION OF CHANG	GES				
Brownfields Assessment	and Cleanup Cooperative	Agreements				
funds will also be used for	operlies contaminated with	t of 100,000 to assist Palm hazardous substances and ctivities to encourage redev environment.	t netroleum producte pr	ad prudoptly mo	nngo the Dougly	ing lines Fund These
BUDGET PERIOD	PROJECT		TOTAL BUDGET PER	RIOD COST	TOTAL PROJI	ECT PERIOD COST
10/01/2013 - 09/30/201	8 10/01/201	3 - 09/30/2018	\$1,680,000.00		\$1,680,000.00	
total federal funding of \$1 by either: 1) drawing dow and conditions within 21 the authorized represent mailing date. In case of d award/amendment, and a all terms and conditions of	Addition of the recipient's sign of the recipient's sign of the recipient and the sign of the recipient must fur isagreement, and until the ony costs incurred by the re of this agreement and any a CE (GRANTS MANAGEME RESS	ng all modifications and ame EPA agrees to cost-share <u>8</u> ature is not required on this r the EPA award or amendr or amendment mailing date. urnish a notice of disagreer disagreement is resolved, ti cipient are at its own risk. tttachments.	3.33% of all approved b agreement. The recipie nent mailing date; or 2) If the recipient disagree nent to the EPA Award C he recipient should not c This agreement is subject ORGANIZATION / AD U.S. EPA, Region 4 Resource Conservation 61 Forsyth Street Atlanta, GA 30303-896	udget period co ent demonstrate not filing a notic es with the terms Official within 21 Iraw down on th ct to applicable AWARD APPI DRESS	Ists incurred, up ists iccommitmer e of disagreeme s and conditions days after the E ie funds provided EPA regulatory a ROVAL OFFICE	to and not exceeding t to carry out this award nt with the award terms specified in this award, PA award or amendment I by this und statutory provisions,
	THE UNITED STATE	ES OF AMERICA BY THE	U.S. ENVIRONMENTAL	PROTECTION	AGENCY	
Digital signature appli	ed by EPA Award Official	Keva R. Lloyd - Grants M	anagment Officer			DATE
	-	,				09/29/2016

EPA Funding Information BF-00D12713-2 Page 2

FUNDS	FORMER AWARD	THIS ACTION	AMENDED TOTAL
EPA Amount This Action	\$ 1,300,000	\$ 100,000	\$ 1,400,000
EPA In-Kind Amount	\$ 0	\$	\$ 0
Unexpended Prior Year Balance	\$ 0	\$	\$ 0
Other Federal Funds	\$ 0	\$	· \$0
Recipient Contribution	\$ 260,000	\$ 20,000	. \$ 280,000
State Contribution	\$0	\$	· \$0
Local Contribution	\$ 0	\$	\$ 0
Other Contribution	\$ 0	\$	\$ 0
Allowable Project Cost	\$ 1,560,000	\$ 120,000	\$ 1,680,000

Assistance Program (CFDA)	Statutory Authority	Regulatory Authority
66.818 - Brownfields Assessment and Cleanup Cooperative Agreements	CERCLA: Sec. 104(k)(3)	2 CFR 200 2 CFR 1500 and 40 CFR 33

Fiscal									
Site Name	Req No	FY	Approp. Code	Budget Organization	PRC	Object Class	Site/Project	Cost Organization	Obligation / Deobligation
	1604VT6046	16	E4		301D79XBP		G400OS00		100,000
									100,000

BF - 00D	12713 - 2	Page	3

Budget Summary Page	BF - 00D127
Table A - Object Class Category (Non-construction)	Total Approved Allowable Budget Period Cost
1. Personnel	\$73,010
2. Fringe Benefits	\$29,200
3. Travel	\$9,600
4. Equipment	\$0
5. Supplies	\$4,800
6. Contractual	\$163,950
7. Construction	\$0
8. Other	\$1,399,440
9. Total Direct Charges	\$1,680,000
10. Indirect Costs: % Base	\$0
11. Total (Share: Recipient 16.67 % Federal 83.33 %.)	\$1,680,000
12. Total Approved Assistance Amount	\$1,400,000
13. Program Income	\$0
14. Total EPA Amount Awarded This Action	\$100,000
15. Total EPA Amount Awarded To Date	\$1,400,000

The following terms and conditions have been revised :

1. GENERAL TERMS AND CONDITIONS

The recipient agrees to comply with the current EPA general terms and conditions available at: https://www.epa.gov/grants/epa-general-terms-and-conditions-effective-march-29-2016-or-later.

These terms and conditions are in addition to the assurances and certifications made as a part of the award and the terms, conditions or restrictions cited throughout the award.

The EPA repository for the general terms and conditions by year can be found at http://www.epa.gov/grants/grant-terms-and-conditions.

2. ANNUAL FFR (INTERIM) PURSUANT TO 2 CFR 200.327

Pursuant to 2 CFR 200.327, EPA recipients shall submit an interim annual Federal Financial Report (FFR, SF-425) to EPA no later than 90 calendar days following the anniversary of the award date. The form is available on the internet at: http://www2.epa.gov/financial/forms.

The following reporting period end dates shall be used for interim annual reports: 3/31, 6/30, 9/30, or 12/31.

At the end of the project, the recipient must submit a final FFR to EPA no later than 90 calendar days after the end of the project period. The form is available on the internet at: http://www2.epa.gov/financial/forms.

All FFRs must be submitted to the Las Vegas Finance Center (LVFC) via email LVFC-grants@epa.gov.

The applicable terms and conditions below are in addition to the general terms and conditions noted above.

3. UTILIZATION OF SMALL, MINORITY AND WOMEN'S BUSINESS ENTERPRISES

GENERAL COMPLIANCE, 40 CFR, Part 33

The recipient agrees to comply with the requirements of EPA's Disadvantaged Business Enterprise (DBE) Program for procurement activities under assistance agreements, contained in 40 CFR, Part 33.

MBE/WBE REPORTING, 40 CFR, Part 33, Subpart E

MBE/WBE reporting is required in annual reports. Reporting is required for assistance agreements where there are funds budgeted for procuring construction, equipment, services and supplies, including funds budgeted for direct procurement by the recipient or procurement under subawards or loans in the "Other" category that exceed the threshold amount of \$150,000, including amendments and/or modifications.

Based on EPA's review of the planned budget, this award meets the conditions above and is subject to the Disadvantaged Business Enterprise (DBE) Program reporting requirements. However, if recipient believes this award does not meet these conditions, it must provide with a justification and budget detail within 21 days of the award date clearly demonstrating that, based on the planned budget, this award is not subject to the DBE reporting requirements.

The recipient agrees to complete and submit a "MBE/WBE Utilization Under Federal Grants, Cooperative Agreements and Interagency Agreements" report (EPA Form 5700-52A) on an annual basis. All procurement actions are reportable, not just that portion which exceeds \$150,000.

When completing the annual report, recipients are instructed to check the box titled "annual" in section 1B

of the form. For the final report, recipients are instructed to check the box indicated for the "last report" of the project in section 1B of the form. Annual reports are due by October 30th of each year. Final reports are due by October 30th or 90 days after the end of the project period, whichever comes first.

The reporting requirement is based on total procurements. Recipients with expended and/or budgeted funds for procurement are required to report annually whether the planned procurements take place during the reporting period or not. If no budgeted procurements take place during the reporting period, the recipient should check the box in section 5B when completing the form.

MBE/WBE reports should be sent to: <u>R4epagrantsmbewbereporting@epa.gov</u> cc: <u>rutland.connie@epa.gov</u> <u>Attn: Connie Rutland</u>

The current EPA Form 5700-52A can be found at the EPA Office of Small Business Program's Home Page at <u>http://www.epa.gov/osbp/dbe_reporting.htm</u>

This provision represents an approved deviation from the MBE/WBE reporting requirements as described in 40 CFR, Part 33, Section 33.502; however, the other requirements outlined in 40 CFR Part 33 remain in effect, including the Good Faith Effort requirements as described in 40 CFR Part 33 Subpart C, and Fair Share Objectives negotiation as described in 40 CFR Part 33 Subpart D and explained below.

FAIR SHARE OBJECTIVES, 40 CFR, Part 33, Subpart D

A recipient must negotiate with the appropriate EPA award official, or his/her designee, fair share objectives for MBE and WBE participation in procurement under the financial assistance agreements.

In accordance with 40 CFR, Section 33.411 some recipients may be exempt from the fair share objectives requirements as described in 40 CFR, Part 33, Subpart D. Recipients should work with their DBE coordinator, if they think their organization may qualify for an exemption.

Accepting the Fair Share Objectives/Goals of Another Recipient

The dollar amount of this assistance agreement, or the total dollar amount of all of the recipient's financial assistance agreements in the current federal fiscal year from EPA is \$250,000, or more. The recipient accepts the applicable MBE/WBE fair share objectives/goals negotiated with EPA by the <u>FLORIDA</u> <u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u> as follows:

MBE: CONSTRUCTION <u>9%;</u> SUPPLIES <u>9%;</u> SERVICES <u>9%;</u> EQUIPMENT <u>9%</u> WBE: CONSTRUCTION <u>3%;</u> SUPPLIES <u>3%;</u> SERVICES <u>3%;</u> EQUIPMENT <u>3%</u>

By signing this financial assistance agreement, the recipient is accepting the fair share objectives/goals stated above and attests to the fact that it is purchasing the same or similar construction, supplies, services and equipment, in the same or similar relevant geographic buying market as <u>FLORIDA</u> <u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u>.

Negotiating Fair Share Objectives/Goals, 40 CFR, Section 33.404

. |

The recipient has the option to negotiate its own MBE/WBE fair share objectives/goals. If the recipient wishes to negotiate its own MBE/WBE fair share objectives/goals, the recipient agrees to submit proposed MBE/WBE objectives/goals based on an availability analysis, or disparity study, of qualified MBEs and WBEs in their relevant geographic buying market for construction, services, supplies and equipment.

The submission of proposed fair share goals with the supporting analysis or disparity study means that the recipient is **not** accepting the fair share objectives/goals of another recipient. The recipient agrees to submit proposed fair share objectives/goals, together with the supporting availability analysis or disparity study, to the Regional MBE/WBE Coordinator within 120 days of its acceptance of the financial

assistance award. EPA will respond to the proposed fair share objective/goals within 30 days of receiving the submission. If proposed fair share objective/goals are not received within the 120 day time frame, the recipient may not expend its EPA funds for procurements until the proposed fair share objective/goals are submitted.

Objective/Goals of Loan Recipients

As a recipient of an EPA financial assistance agreement to capitalize revolving loan funds, the recipient agrees to either apply its own fair share objectives negotiated with EPA to identified loans using a substantially similar relevant geographic market, or negotiate separate fair share objectives with its identified loan recipients. These separate objectives/goals must be based on demonstrable evidence of the availability of MBEs and WBEs in accordance with 40 CFR, Part 33, Subpart D.

The recipient agrees that if procurements will occur over more than one year, the recipient may choose to apply the fair share objective in place either for the year in which the identified loan is awarded or for the year in which the procurement action occurs. The recipient must specify this choice in the financial assistance agreement, or incorporate it by reference therein.

SIX GOOD FAITH EFFORTS, 40 CFR, Part 33, Subpart C

Pursuant to 40 CFR, Section 33.301, the recipient agrees to make the following good faith efforts whenever procuring construction, equipment, services and supplies under an EPA financial assistance agreement, and to require that sub-recipients, loan recipients, and prime contractors also comply. Records documenting compliance with the six good faith efforts shall be retained:

(a) Ensure DBEs are made aware of contracting opportunities to the fullest extent practicable through outreach and recruitment activities. For Indian Tribal, State and Local and Government recipients, this will include placing DBEs on solicitation lists and soliciting them whenever they are potential sources.

(b) Make information on forthcoming opportunities available to DBEs and arrange time frames for contracts and establish delivery schedules, where the requirements permit, in a way that encourages and facilitates participation by DBEs in the competitive process. This includes. whenever possible, posting solicitations for bids or proposals for a minimum of 30 calendar days before the bid or proposal closing date.

(c) Consider in the contracting process whether firms competing for large contracts could subcontract with DBEs. For Indian Tribal, State and local Government recipients, this will include dividing total requirements when economically feasible into smaller tasks or quantities to permit maximum participation by DBEs in the competitive process.

(d) Encourage contracting with a consortium of DBEs when a contract is too large for one of these firms to handle individually.

(e) Use the services and assistance of the SBA and the Minority Business Development Agency of the Department of Commerce.

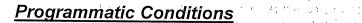
(f) If the prime contractor awards subcontracts, require the prime contractor to take the steps in paragraphs (a) through (e) of this section.

CONTRACT ADMINISTRATION PROVISIONS, 40 CFR, Section 33.302

The recipient agrees to comply with the contract administration provisions of 40 CFR, Section 33.302.

BIDDERS LIST, 40 CFR, Section 33.501(b) and (c)

Recipients of a Continuing Environmental Program Grant or other annual reporting grant, agree to create and maintain a bidders list. Recipients of an EPA financial assistance agreement to capitalize a revolving loan fund also agree to require entities receiving identified loans to create and maintain a bidders list if the recipient of the loan is subject to, or chooses to follow, competitive bidding requirements. Please see 40 CFR, Section 33.501 (b) and (c) for specific requirements and exemptions.



3. 1.12

All programmatic terms and conditions remain the same

· · ·

.

.

.

• • •

.

. .

. .

2017 -

BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY, FLORIDA BUDGET AMENDMENT

BGEX 143-122716*00543 BGRV 143-122716*00137

-

FUND 1544 USEPA Revolving Loan Fund Program

ACCT.NUMBER	ACCOUNT NAME	ORIGINAL BUDGET	CURRENT BUDGET	INCREASE	DECREASE	ADJUSTED BUDGET	EXPENDED/ ENCUMBERED AS OF 12/27/16	REMAINING BALANCE
<u>REVENUES</u>								
143-2109-3139	Fed Grnt Other Phys Envir	899,537	899,537	100,000	0	999,537		
Total Receipts and I	Balances	900,042	900,042	100,000	0	1,000,042		
<u>EXPENDITURES</u>								
143-2108-8201	Contributions-Non-Govts Agn	185,498	185,498	100,000	0	285,498	54,740	230,758
Total Appropriation	is & Expenditures	900,042	900,042	100,000	0	1,000,042		
EPARTMENT OF E	CONOMIC SUSTAINABILITY		Signatures &	Dates		By Bo	ard of County Comm At Meeting of:	issioners
INITIATI	NG DEPARTMENT/DIVISION	- Ohr	in Aberon	sl			February	and the second
	on/Budget Department Approval 1B Department - Posted					Boar	Deputy Clerk to the d of County Commiss	