Agenda Item #: 4A-1

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

Meeting Date: Ma	arch 13, 2018	[]	Consent Ordinance	[] [X]	Regular Public Hearing
Department: Submitted By: Submitted For:	Department of Department of Division of Cor	Public Sa	afety		

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to adopt: AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, AMENDING CHAPTER 17, ARTICLE V OF THE PALM BEACH COUNTY CODE (ORDINANCE 1999-018, AMENDED BY ORDINANCE NO. 2008-059) CONCERNING WORK IDENTIFICATION CARDS FOR INDIVIDUALS PERFORMING IN ADULT ENTERTAINMENT **ESTABLISHMENTS**: AMENDING **SECTION** 17-147(31) (DEFINITIONS); AMENDING SECTION 17-153(a) (WORK IDENTIFICATION CARD REQUIRED); AMENDING SECTION 17-153(c) (APPLICATION FOR IDENTIFICATION CARD); AMENDING SECTION 17-153(e) (FEES); AMENDING SECTION 17-153(g) (RETENTION OF PERFORMER ROSTER AND WORK IDENTIFICATION CARD); AMENDING SECTION 17-153(k) (REQUIREMENT OF MANAGERS, OWNERS AND OPERATORS TO VERIFY WORK IDENTIFICATION CARDS OF PERFORMERS); AMENDING SECTION 17-153(n) (VIOLATION SUBJECT TO CIVIL PROSECUTION); PROVIDING FOR SECTION 17-153(o) (VIOLATIONS SUBJECT TO ALL LEGAL REMEDIES); PROVIDING FOR INCLUSION IN THE CODE ENFORCEMENT CITATION ORDINANCE OF PALM BEACH COUNTY, FLORIDA; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR A SAVINGS CLAUSE; PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR CAPTIONS; AND PROVIDING FOR AN EFFECTIVE DATE.

Summary (continued on Page 3)

Attachments:

- Proposed Adult Entertainer Ordinance Amendment: Strike-through/Underlined Version
- 2. Proposed Adult Entertainer Ordinance: Clean Version

3. Proof of Publication

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II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact

Fiscal Years	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	2022
Capital Expenditures					
Operating Costs	\$81,000				
External Revenues	(\$63,000)				
Program Income (County)					
In-Kind Match (County)					
Net Fiscal Impact	\$18,000*				
# ADDITIONAL FTE POSITIONS (Cumulative)	0	0	0	0	0
ls Item Included In Curr	ent Budget?	Yes	No		
Budget Account Exp No: Fund <u>0001</u> Department <u>660</u> Unit <u>6120</u> Object <u>various</u> Rev No: Fund 0001 Department <u>660</u> Unit <u>6120</u> RevSc <u>2906</u>					

B. Recommended Sources of Funds/Summary of Fiscal Impact:

*Program costs include salaries of \$74,572 and operating expenses of \$6,422. Revenues are estimated using the average number of licenses for FY16 and FY17. Additional revenue generated from an increase in fees and the establishment of a renewal period will help offset the program deficit. Since this is a new requirement and there is no prior renewal rate information available, the fiscal impact is indeterminable at this time.

Annual Rev.	Average Number	Current Fee	Proposed Fee	Rev. Estimate	Rev. Increase
ID Cards	600	\$75	\$100	\$60,000	\$15,000
Duplicate IDs	100	\$25	\$30	\$3,000	\$500
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Contract Administration

A. OFMB Fiscal and/or Contract Dev. and Control Comments:

Legal Sufficiency:

Departmental Fiscal Review

Assistant County Attorney

В.

C. Other Department Review:

Department Director

This summary is not to be used as a basis for payment.

Summary (continued from Page 1)

Section 17-153 of the Adult Entertainment Ordinance requires performers in adult entertainment establishments to apply for work identification (ID) cards from the Public Safety Department and show proof that they are at least eighteen years old. This proposed amendment to the ordinance will establish a renewal period of two years for the work ID card to protect the vulnerable children and young adults. The current work ID card is valid for a lifetime. Additionally, each adult entertainment establishment will be required to retain a complete performer roster for a period of 30 days and a copy of the work ID for two years. Furthermore, the violation sections were modified to include additional legal actions by the county for violations to the Ordinance. Approximately 700 applications are processed annually. The cost of the program is approximately \$81,000 per year, which includes personnel costs, identification card equipment and supplies, and other administrative costs. The current ordinance provides that fees for work identification cards be established by Board resolution. The proposed amendment to the Adult Entertainment Ordinance was presented to the League of Cities on January 24, 2018 and was unanimously approved. Countywide (LDC)

Background and Policy Issues: Because of numerous concerns of minors performing in adult entertainment establishments, in July 1999, the Board of County Commissioners amended Chapter 17, Article V of the Palm Beach County Code (Adult Entertainment Code) to require performers in adult entertainment establishments in Palm Beach County to obtain work ID cards from the Public Safety Department. Operators, managers, or owners of adult entertainment establishments shall not allow performers to work without valid work identification cards.

41 NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY 42 COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:

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- Chapter 17, Article V, Division 1 of the Palm Beach County Code is hereby amended as 43
- 44 follows:
- 45 Section 1. Section 17-147(31): Definitions.
- Public Safety Department: The Palm Beach County Public Safety Department, Division of 46
- 47 Consumer Affairs.
- 48 Section 2. Section 17-153(a): Work Identification Card Required.
- (a) Work Identification Card Required. Any person desiring to perform in an adult 49
- entertainment establishment must obtain a work identification card from the public safety 50
- department, and no person shall act as a performer, as defined in this Code, in an adult 51
- entertainment establishment without having previously obtained said work identification 52
- card-, except as permitted during the Grace Period as set forth in Section 17-153(c). A featured 53
- performer, as defined in section 17-147, is exempt from the provisions of this section. 54
- 55 Section 3. Section 17-153(c): Application for Work Identification Card.
- Application for Work Identification Card. An application for a Work Identification Card shall be 56
- created by and obtained from the Public Safety Department. The application shall be in writing, 57
- signed, fully completed and submitted to the Public Safety Department together with the 58
- nonrefundable application fee. Each applicant must submit proof of identity and proof that 59
- applicant is at least eighteen (18) years of age. Work Identification Cards are valid for a term of 60
- two (2) years. Work Identification Cards issued prior to March 13, 2016 shall be renewed within 61
- One Hundred Twenty (120) days from the effective date of this ordinance. Performers with an 62
- expired Work Identification Card shall be permitted to perform for up to five (5) consecutive 63
- business days (the "Grace Period") without a current Work Identification Card. The Grace Period 64
- is available only one (1) time in connection with an expired Work Identification Card. No 65 66
- performer having utilized the Grace Period shall be permitted to perform again until a current 67
- Work identification Card is obtained. An application for Work Identification Cardshall be
- obtained from and submitted to the public safety department. The applicant shall provide proof 68
- that the applicant is at least eighteen (18) years of age to the public safety department. The public 69
- 70 safety department shall be responsible for the creation of an application form in which the applicant
- 71 is to provide verification of their identity and age. An application for Work Identification Card
- shall be fully completed according to the instructions on the application form. 72
- 73 Section 3. Section 17-153(e): Fees.
- 74 (e) Fees. The applicant shall pay an application fee with each new request for a Work
- Identification Card and with each renewal of a Work Identification Card. The fees shall not 75
- 76 be prorated. The applicant shall also pay a duplicate fee for each duplicate copy of an existing
- 77 Work Identification Card. The application, <u>renewal and</u> duplicate fees shall be established by
- 78 the Board by resolution.

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80 Section 4. Section 17-153(g): Retention of Performer Roster and Work Identification

81 <u>Card.</u>

82 Retention of Performer Roster and Work Identification Card. All persons required (g) pursuant to this Code to obtain a Work Identification Card shall keep same on their person or 83 with their personal belongings at all times while performing at an adult entertainment 84 establishment. The adult entertainment establishment shall retain a photocopy of all Work 85 Identification Cards issued to performers performing at said establishment. Work 86 Identification Cards and photocopies of Work Identification Cards shall be made available to 87 the public safety department for inspection upon reasonable notice and at reasonable times. 88 The adult entertainment establishment shall compile and retain a complete performer roster 89 that includes all performers performing at the establishment for a period of thirty (30) days 90 from each performer's most recent performance date. The performer roster shall be organized 91 by date and performer, including the performer's first and last name and stage name. The 92 adult entertainment establishment shall also maintain a Work Identification Card file, 93 organized alphabetically by performer's last name, with legible photocopies of the Work 94 Identification Card of each performer performing at said establishment for a period of two (2) 95 years from each performer's most recent performance date. No performer shall perform until 96 the performer roster is updated to include the performer information, and the legible 97 photocopy of the Work Identification Card is placed on file as required herein. Performers 98 performing within the Grace Period established in Section 17-153(c) shall provide a copy of 99 100 the expired Work Identification Card prior to performance. The performer roster and the Work Identification Card file shall be made available to the Public Safety Department for 101 inspection and/or copying upon request. 102

Section 5. 17-153 (k): Requirement of Managers, Owners and Operators to Verify Work Identification Cards of Performers

104 Work Identification Cards of Performers.

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(k) Requirement of Managers, Owners and Operators to Verify Work Identification Cards of Performers. No person managing, owning or operating an adult entertainment establishment shall permit, employ, or otherwise allow any person to perform at said establishment unless such person has a valid, current, Work Identification Card issued in accordance herewith, unless such performer is performing within the Grace Period established in Section 17-153(c). There shall be separate violations issued to the establishment for each performer, and for each day that a performer does not have the required Work Identification Card. It shall be prima facie evidence

- of a violation of this Code if the establishment does not have a legible photocopy of a current Work

 Identification Card on file for each performer as of the date of each performance, except that during
 the Grace Period, the expired card shall be on file.
- 115 Section 6. 17-153 (n): Violation Subject to Civil Prosecution.
- (n) Violation Subject to Civil Prosecution. Any owners, manager or operator of an adult entertainment establishment who violates the provisions of subsections (g) or (k) of this Section may be prosecuted by the County Attorney Department of Public Safety or the Code Enforcement Division of the County's Planning, Zoning and Building Department as provided in Palm Beach County Ordinance No. 90-45, as amended. Upon conviction adjudication of such violation, the prosecuting officials shall notify the occupational licensing department of such conviction adjudication.
- 123 Section 7. 17-153(o): Violations Subject to All Legal Remedies.
- (o) Violations Subject to All Legal Remedies. The violation of any provision of this Code may be prosecuted pursuant to the procedures and penalties of F.S. §162.01 and Article 10 of the Palm Beach County Unified Land Development Code. In addition, to the sanctions contained herein, the County shall be authorized to take any appropriate legal action, including, but not limited to, seeking cease and desist orders, and requesting temporary or permanent injunctive relief. It is the purpose of this Ordinance to provide additional and cumulative remedies.
- 130 Section 8. <u>INCLUSION IN THE CODE ENFORCEMENT CITATION ORDINANCE</u> 131 <u>OF PALM BEACH COUNTY, FLORIDA.</u>
- Schedule A of Chapter 8.5, Article II, of the Palm Beach County Code (the "Code Enforcement Citation System Ordinance of Palm Beach County, Florida" is amended as follows:

Code Provision	Description	Class	Fine Amount
Ordinance No. 99-19, as amended, Work Identification Card Ordinance, as amended, Section 17-153(g)	Failing to retain and make available for inspection a photocopy of all Work Identification Cards issued to performers at adult entertainment establishments. complete performer roster and a complete Work Identification Card file with copies of each performer's Work Identification Card	HH V	\$125. \$ 400.
Ordinance No. 99-19, as amended. Work Identification Card Ordinance, Section 17-153(k)	Allowing any person to perform in an adult entertainment establishment without a Work Identification Card, per performer, per day (New performer not previously issued a Work Identification Card.	<u>## V</u>	\$ <u>125</u> \$400.00

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	Ordinance No. 99-19, as amended. Work Identification Card, Section 17-153(k) Allowing a performer to perform with an expired Work Identification Card, per performer, per					
134	<u>day</u>					
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135	Section 9. Repeal of laws in conflict.					
136	All local laws and ordinances applying to the unincorporated area of the county in conflict					
137	with any provision of this article are hereby repealed to the extent of any conflict.					
138	Section 10. Savings clause.					
139	Notwithston diversal and a second sec					
140	Notwithstanding the section of this ordinance regarding repeal of laws in conflict, all					
	administrative and court orders, fines, and pending enforcement issued pursuant to this authority					
141	and procedures established by Chapter 17, Article V, Division 1, Section 17-153 of the Palm Beach					
142	County Code shall remain in full force and effect.					
143	Section 11. Severability.					
144	If any section, paragraph, sentence, clause, phrase, or word of this Ordinance is for any					
145	reason held by a Court of competent jurisdiction to the unconstitutional, inoperative, or void, such					
146	holding shall not affect the remainder of this Ordinance.					
147	Section 12. <u>Inclusion in the Code of Laws and Ordinances</u> .					
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	The provisions of this Ordinance shall become and be made a part of the Palm Beach					
149	County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish					
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149 150	County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish such, and the word Ordinance may be changed to section, article, or other appropriate word. Section 13. Captions.					
149 150 151	County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish such, and the word Ordinance may be changed to section, article, or other appropriate word. Section 13. Captions. The captions, section headings, and section designations used in this Ordinance are for					
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149 150 151 152 153 154	County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish such, and the word Ordinance may be changed to section, article, or other appropriate word. Section 13. Captions. The captions, section headings, and section designations used in this Ordinance are for convenience only and have no effect on the interpretation of the provisions of this Ordinance. Section 14. Effective Date.					
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170	APPROVED AS TO FORM AND
171	LEGAL SUFFICIENCY
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173	By:
174	County Attorney
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Page 1 of 5

- Chapter 17, Article V, Division 1 of the Palm Beach County Code is hereby amended as
- 44 follows:
- 45 Section 1. Section 17-147(31): Definitions.
- 46 Public Safety Department: The Palm Beach County Public Safety Department, Division of
- 47 Consumer Affairs.
- 48 Section 2. Section 17-153(a): Work Identification Card Required.
- 49 (a) Work Identification Card Required. Any person desiring to perform in an adult
- 50 entertainment establishment must obtain a work identification card from the public safety
- department, and no person shall act as a performer, as defined in this Code, in an adult
- 52 entertainment establishment without having previously obtained said Work Identification
- Card, except as permitted during the Grace Period as set forth in Section 17-153(c). A featured
- performer, as defined in section 17-147, is exempt from the provisions of this section.
- 55 Section 3. Section 17-153(c): Application for Work Identification Card.
- 56 Application for Work Identification Card. An application for a Work Identification Card shall be
- 57 created by and obtained from the Public Safety Department. The application shall be in writing,
- signed, fully completed and submitted to the Public Safety Department together with the
- 59 nonrefundable application fee. Each applicant must submit proof of identity and proof that
- applicant is at least eighteen (18) years of age. Work Identification Cards are valid for a term of
- 61 two (2) years. Work Identification Cards issued prior to March 13, 2016 shall be renewed within
- One Hundred Twenty (120) days from the effective date of this ordinance. Performers with an
- expired Work Identification Card shall be permitted to perform for up to five (5) consecutive
- business days (the "Grace Period") without a current Work Identification Card. The Grace Period
- is available only one (1) time in connection with an expired Work Identification Card. No
- 66 performer having utilized the Grace Period shall be permitted to perform again until a current
- Work Identification Card is obtained.
- 68 Section 3. Section 17-153(e): Fees.
- 69 (e) Fees. The applicant shall pay an application fee with each new request for a Work
- 70 Identification Card and with each renewal of a Work Identification Card. The fees shall not
- be prorated. The applicant shall also pay a duplicate fee for each duplicate copy of an existing
- Work Identification Card. The application, renewal and duplicate fees shall be established by
- 73 the Board by resolution.

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75 Section 4. Section 17-153(g): Retention of Performer Roster and Work Identification

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Retention of Performer Roster and Work Identification Card. All persons required (g) pursuant to this Code to obtain a Work Identification Card shall keep same on their person or with their personal belongings at all times while performing at an adult entertainment establishment. The adult entertainment establishment shall compile and retain a complete performer roster that includes all performers performing at the establishment for a period of thirty (30) days from each performer's most recent performance date. The performer roster shall be organized by date and performer, including the performer's first and last name and stage name. The adult entertainment establishment shall also maintain a Work Identification Card file, organized alphabetically by performer's last name, with legible photocopies of the Work Identification Card of each performer performing at said establishment for a period of two (2) years from each performer's most recent performance date. No performer shall perform until the performer roster is updated to include the performer information, and the legible photocopy of the Work Identification Card is placed on file as required herein. Performers performing within the Grace Period established in Section 17-153(c) shall provide a copy of the expired Work Identification Card prior to performance. The performer roster and the Work Identification Card file shall be made available to the Public Safety Department for inspection and/or copying upon request.

94 Section 5. 17-153 (k): Requirement of Managers, Owners and Operators to Verify

95 Work Identification Cards of Performers.

(k) Requirement of Managers, Owners and Operators to Verify Work Identification Cards of Performers. No person managing, owning or operating an adult entertainment establishment shall permit, employ, or otherwise allow any person to perform at said establishment unless such person has a valid, current, Work Identification Card issued in accordance herewith, unless such performer is performing within the Grace Period established in Section 17-153(c). There shall be separate violations issued to the establishment for each performer, and for each day that a performer does not have the required Work Identification Card. It shall be prima facie evidence of a violation of this Code if the establishment does not have a legible photocopy of a current Work Identification Card on file for each performer as of the date of each performance, except that during the Grace Period, the expired card shall be on file.

106 Section 6. 17-153 (n): Violation Subject to Civil Prosecution.

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(n) Violation Subject to Civil Prosecution. Any owners, manager or operator of an adult entertainment establishment who violates the provisions of subsections (g) or (k) of this Section 108 may be prosecuted by the Department of Public Safety or the Code Enforcement Division of the County's Planning, Zoning and Building Department as provided in Palm Beach County 110 Ordinance No. 90-45, as amended. Upon adjudication of such violation, the prosecuting officials shall notify the occupational licensing department of such adjudication.

Section 7. 17-153(0): Violations Subject to All Legal Remedies.

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(o) Violations Subject to All Legal Remedies. The violation of any provision of this Code may be prosecuted pursuant to the procedures and penalties of F.S. §162.01 and Article 10 of the Palm Beach County Unified Land Development Code. In addition, to the sanctions contained herein, the County shall be authorized to take any appropriate legal action, including, but not limited to, seeking cease and desist orders, and requesting temporary or permanent injunctive relief. It is the purpose of this Ordinance to provide additional and cumulative remedies.

120 Section 8. INCLUSION IN THE CODE ENFORCEMENT CITATION ORDINANCE OF PALM BEACH COUNTY, FLORIDA. 121

Schedule A of Chapter 8.5, Article II, of the Palm Beach County Code (the "Code Enforcement Citation System Ordinance of Palm Beach County, Florida" is amended as follows:

Code Provision	Description	Class	Fine Amount
Ordinance No. 99-19, as amended, Work Identification Card Ordinance, Section 17- 153(g)	Failing to retain and make available for inspection a complete performer roster and a complete Work Identification Card file with copies of each performer's Work Identification Card	V	\$ 400.
Ordinance No. 99-19, as amended, Work Identification Card Ordinance, Section 17-153(k)	Allowing any person to perform in an adult entertainment establishment without a Work Identification Card, per performer, per day (New performer not previously issued a Work Identification Card)	V	\$400.
Ordinance No. 99-19, as amended. Work Identification Card Ordinance, Section 17-153(k)	Allowing a performer to perform with an expired Work Identification Card, per performer, per	III	\$125.
	day flaves in conflict		

Section 9. Repeal of laws in conflict.

All local laws and ordinances applying to the unincorporated area of the county in conflict with any provision of this article are hereby repealed to the extent of any conflict.

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127	Section 10.	Savings clause.						
128	Notwithstanding the section of this ordinance regarding repeal of laws in conflict, all							
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130	administrative and court orders, fines, and pending enforcement issued pursuant to this authority and procedures established by Chapter 17, Article V, Division 1, Section 17-153 of the Palm Beach							
131	County Code	shall remain in full force	and effect.					
132	Section 11.	Severability.						
133	If any	section, paragraph, sente	ence, clause, phrase, or word of this Ordinance is for any					
134			risdiction to the unconstitutional, inoperative, or void, such					
135		not affect the remainder of						
136	Section 12.	Inclusion in the Code of	of Laws and Ordinances.					
137	The provisions of this Ordinance shall become and be made a part of the Palm Beach							
138	County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish							
139	such, and the word Ordinance may be changed to section, article, or other appropriate word.							
	ordin, unita tire	word Ordinance may be t	manged to section, article, or other appropriate word.					
140	Section 13.	Captions.						
141	The c	antions section handings						
142	The captions, section headings, and section designations used in this Ordinance are for							
142	convenience (my and have no effect or	n the interpretation of the provisions of this Ordinance.					
143	Section 14.	Effective Date.						
144	The pr	covisions of this Ordinanc	ce shall become effective upon filing with the Department					
145	of State.							
146	APPR	OVED and ADOPTED	by the Board of County Commissioners of Palm Beach					
147			day of, 2018.					
	County, 1101	ida, on this the(, 2018.					
148								
149 150	ATTES	, T.						
151		N R. BOCK,	PALM BEACH FLORIDA BY ITS					
152		& COMPTROLLER	BOARD OF COUNTY COMMISSIONERS					
153			DOARD OF COUNTY COMMISSIONERS					
154								
155	By:		By:					
156		Deputy Clerk	By: Melissa McKinlay, Mayor					
157								
158	APPROV	VED AS TO FORM ANI	D					
159	LEGAL SUFFICIENCY							
160								
161	By:							
162	Cou	nty Attorney	_					
163		-						

Attac	hment#	egeneral/Replaces	2		
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