Agenda Item #: 5C-2

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

AGENDA ITEM SUMMARY

Meeting Date: Jai	nuary 15, 2019	[]	Consent Ordinance	[X]	Regular Public Hearing
Department: Submitted By: Submitted For: ========	Department of F Department of F Division of Con	Public S	afety	====:	=======================================

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve on preliminary reading and permission to advertise for public hearing on February 5, 2019 at 9:30 a.m.: AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, AMENDING CHAPTER 17, ARTICLE XV OF THE PALM BEACH COUNTY CODE, THE "PALM BEACH COUNTY HOME CAREGIVER ORDINANCE" (R2015-038); AMENDING SECTION 17-463 (DEFINITIONS); AMENDING SECTION 17-465 (HOME CAREGIVER ID BADGE); AMENDING SECTION 17-465 (DISQUALIFICATIONS); AMENDING SECTION 17-466 (ADMINISTRATIVE APPEAL); AMENDING SECTION 17-468 (PENALTIES); PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR A SAVINGS CLAUSE; PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR CAPTIONS; AND PROVIDING FOR AN EFFECTIVE DATE.

Summary: On October 20, 2015, the Board of County Commissioners enacted the Home Caregiver Ordinance as a way to curtail abuse, neglect, and exploitation of the elderly and disabled persons by Home Caregivers. Issuing of ID Badges began in April of 2016, with nearly 11,000 applications processed. Over the course of administering the ordinance and with input from the Criminal Justice Commission Elder Abuse Prevention Task Force, several areas were identified that require revision to improve the efficacy of the ordinance. Highlighted revisions include the following: 1) prohibiting the advertisement of caregiver services without a valid Home Caregiver ID badge, 2) defining certain terms: Home Care Business, Partner and Home Caregiver ID Badge, 3) extending exemptions to court appointed guardians and persons working under the direction and control of a specified Florida Agency for Health Care Administration (ACHA) licensed facilities, 4) including clerk/court staff, Florida Department of Children and Families, and Florida Department of Elder Affairs as personnel authorized to inspect the license, 5) adding language for processing civil citations, 6) creating a requirement for Home Care Businesses to require each Home Caregiver to provide proof of a valid Home Caregiver ID badge prior to assignment, 7) creating a violation for a Home Care Business to provide or make available the services of a Home Caregiver without having a Home Caregiver ID Badge, 8) creating a violation for a the failure of the agency, registry or provider to notify the Division within fifteen days of the caregiver's ineligibility, discontinuance from employment or placement, or leave of absence, 9) replacing the term "license" with "Home Caregiver ID Badge," and 10) adding a verification option for level two (2) background checks using the Agency for Health Care Administration licensing database. The proposed revisions to the Home Caregiver Ordinance were presented to the League of Cities on November 28, 2018 with no objections and supported by the Criminal Justice Commission on December 17, 2018. Countywide (LDC)

(Background and Policy Issues continued to page 3)

Attach	ments:
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1)	Proposed	Home	Caregiver	Ordinance	Amendment:	Strike-through/Underlined
	Version					•

2)	Proposed	Home Ca	aregiver (Ordinance:	Clean Ve	rsion		
==:	=======	======	======		======	======	======:	

Recommended by:	Slemoke	12/20	118
Approved by:	Department Director	٠/٩/١٠	Date
	Assistant County Administrator		Date

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact **Fiscal Years** 2019 2020 2021 2022 2023 **Personal Services Operating Costs Capital Expenditures External Revenues Program Income (County)** In-Kind Match (County) **Net Fiscal Impact** 0* # ADDITIONAL FTE **POSITIONS (Cumulative)** 0 0 0 0 0 Is Item Included In Current Budget? Yes _ No Does this item include the use of federal funds? Yes Budget Account Exp No: Fund ____ Department__ Rev No: Fund ___ Department__ Unit Object _ Unit _ RevSrc B. Recommended Sources of Funds/Summary of Fiscal Impact: *The fiscal impact is undetermined at this time. C. Departmental Fiscal Review: III. REVIEW COMMENTS A. OFMB Fiscal and/or Contract Dev. and Control Comments: B. Legal Sufficiency: **Áttorney** C. Other Department Review:

This summary is not to be used as a basis for payment.

Department Director

Background and Policy Issues: (continued from page 1)

Background and Policy Issues: In cooperation with the Palm Beach County Sheriff's Office, the Board of County Commissioners enacted the Home Caregiver Ordinance on October 20, 2015. The ordinance requires individuals who receive compensation from a vulnerable adult in exchange for assisting with covered activities and/or instrumental activities of daily living to undergo a level 2 criminal background screening. The Ordinance exempts most relatives of the vulnerable adult, volunteers of charitable organizations, and specific licensed professionals. Once processed and no disqualifying offenses are identified, applicants are issued a photo ID and appear in a web-based look up tool available to the public.

1 ORDINANCE NO. 2019-2 AN ORDINANCE OF THE BOARD OF COUNTY 3 **COMMISSIONERS OF PALM BEACH** COUNTY. 4 FLORIDA, AMENDING CHAPTER 17, ARTICLE XV OF 5 THE PALM BEACH COUNTY CODE, THE "PALM 6 BEACH COUNTY HOME CAREGIVER ORDINANCE" 7 (R2015-038); **AMENDING SECTION** 17-463 (DEFINITIONS); AMENDING SECTION 17-464 (HOME 8 9 CAREGIVER ID BADGE); AMENDING SECTION 17-465 10 (DISQUALIFICATIONS); AMENDING SECTION 17-466 11 (ADMINISTRATIVE APPEAL); AMENDING SECTION 17-468 (PENALTIES); PROVIDING FOR REPEAL OF LAWS 12 IN CONFLICT; PROVIDING FOR A SAVINGS CLAUSE; 13 14 PROVIDING FOR SEVERABILITY; PROVIDING FOR 15 INCLUSION IN THE CODE **OF** LAWS 16 ORDINANCES; PROVIDING FOR CAPTIONS; **AND** 17 PROVIDING FOR AN EFFECTIVE DATE. WHEREAS, Chapter 17, Article XV of the Palm Beach County Code sets forth provisions 18 19 requiring the licensing of Home Caregivers; and 20 WHEREAS, the current ordinance authorizes exclusions for categories of business that 21 employ Home Caregivers that are already subject to background checks through the Agency for 22 Health Care Administration; and 23 WHEREAS, the Board of County Commissioners finds that it is in the interest of public 24 safety to protect Palm Beach County's vulnerable adults and disabled citizens by enhancing the 25 enforcement provisions of the Home Caregiver ordinance; and 26 WHEREAS, it is necessary to clarify the application of the Home Caregiver ordinance to 27 agencies providing home care staffing services under the auspices of the Agency for Health Care 28 Administration, 29 WHEREAS, it is now necessary to amend Chapter 17, Article XV of the Palm Beach 30 County Code of Ordinances. NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY 31 32 COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that: 33 Chapter 17, ARTICLE XV of the Palm Beach County Code is hereby amended as follows: 34 Section 1. Section 17-463. – Definitions. 35 As used in this Article, unless some other meaning is plainly intended: Advertising means to advise, announce, give notice of, publish, or call attention by use of oral, 36 37 written, or graphic statements made in newspaper, telephone directories or other publications or on radio or television, any electronic medium, or contained in any notice, handbill, catalog, 38 39 newsletter, poster, sign, flyer, business card, or letter. Board is the Palm Beach County Board of County Commissioners. 40 Covered Activities include Activities of Daily Living (bathing, grooming, shaving, oral care, 41 using the toilet or other continence-related activities, dressing, eating, transferring from seated to 42 standing position, getting in and out of bed); and Instrumental Activities of Daily Living (finding 43 and utilizing resources such as making and keeping doctor's appointments, driving or arranging 44 for travel - either by public transportation or private car, preparing meals, shopping, housework, 45 managing medication, and managing finances). 46 Attachment # ______ Page _____ of _____ Division is the Palm Beach County Department of Public Safety Consumer Affairs Division.

Home Care Business means a nurse registry, home health care agency, homemaker and companion service, hospice provider, or any staffing agency, firm or person who makes Home Caregivers available to provide services for Vulnerable Adults, regardless of whether the Home Caregiver is an independent contractor, agent or employee.

Home Caregiver is a person who receives compensation directly or indirectly from a "vulnerable adult" in exchange for assisting that vulnerable adult with one (1) or more "covered activities."

Home Caregiver ID Badge means a license issued by the Division to a Home Caregiver permitting a Home Caregiver to provide services to a vulnerable adult pursuant to this ordinance.

<u>Partner</u> means a person living with a Vulnerable Adult in a pre-existing, established relationship with that Vulnerable Adult, sharing the same residence and holding themselves out to others as though in a committed relationship in a manner similar to married couples.

Vulnerable Adult is a person eighteen (18) years of age or older whose ability to perform the normal activities of daily living or to provide for his or her own care or protection is impaired due to a mental, emotional, sensory, long-term physical, or developmental disability or dysfunction, or brain damage, or the infirmities of aging.

Section 2. <u>Section 17-464. – Licensing. Home Caregiver ID Badge.</u>

1. It shall be unlawful and a violation of this Article for any person to act as a Home Caregiver without first obtaining a Home Caregiver license ID Badge, unless exempt under this Article. ; however, this Article shall not apply to the following:

(a) Exemptions. howevert This Article shall not apply to the following:

- (1) The Vulnerable Adult's spouse, domestic partner, parents, step-parents, grandparents, step-children, grandparents, children, step-children, grandchildren, step-grandchildren, great grandchildren, siblings, or step-siblings, former spouse, or Partner;
- (2) Charitable and/or faith based organizations which are exempt from federal income tax pursuant to 26 U.S.C. § 501(c)(3), and which serve Vulnerable Adults by making referrals of volunteers to provide Covered Activities;
- (3) People who receive compensation directly or indirectly from a Vulnerable Adults in exchange for assisting that Vulnerable Adults with one (1) or more Covered Activities on a non-recurring basis, not to exceed three (3) days in any calendar month or twenty-four (24) days in any calendar year calculated by an accumulation of hours and days of service provided by the caregiver for all Vulnerable Adults receiving services from that Home Caregiver;
- (4) People who are currently licensed in Florida as a: Registered Nurse (RN), Licensed Practical Nurse (LPN), Certified Nursing Assistant (CNA), Clinical Nurse Specialist (CNS), Advanced Registered Nurse Practitioner (ARNP), Physical Therapist (PT), Physical Therapist Assistant (PTA), Occupational Therapist (OT), or Occupational Therapist Assistant (OTA);
- (5) People who are serving as court-appointed guardians or professional court guardians are not required to obtain a home caregiver ID Badge to serve as a court appointed guardian. This does not relieve home caregivers who are retained by or hired by court appointed guardians from obtaining a Home Caregiver ID badge.
- (6) Employees working under the direction and control of of businesses classified by the Agency for Health Care Administration (AHCA) as adult day care, adult family care

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homes, ambulatory surgery centers, assisted living facilities, birth center, clinical laboratory, community mental health partial hospital program, community residential home, comprehensive outpatient rehabilitation facility, crisis stabilization unit, health care clinic, home medical equipment providers, nursing home, rehabilitation agency, residential treatment center for children and adolescents, residential treatment facility, rural health clinic, skilled nursing unit, or transitional living facility. This exemption is limited to the services provided by a Home Caregiver as an employee of the business cited herein and not to services provided outside of that employment relationship. Persons employed by a Home Care Business and who are assigned to work with an agency or entity listed herein, are not exempt from the ID Badge requirement.

- 2. Home Care Businesses shall require each Home Caregiver to provide proof of current ID Badge prior to assignment of the Home Caregiver, regardless of whether the Home Caregiver is an independent contractor, agent, or employee of the Home Care Business.
- 3. It is a violation of this section for any Home Care Business to provide or make available the
 services of a Home Caregiver who does not have a current ID Badge, unless the Home Caregiver
 is exempt from the ID Badge requirement of this Article.
 - 4. A person who is not exempt who wishes to act as a Home Caregiver shall make application to the Division for a Home Caregiver <u>ID Badge</u>. All applicants for a Home Caregiver <u>ID Badge</u> or renewal shall conform to all of the following, and failure to meet each of these conditions is grounds for denial of a Home Caregiver <u>ID Badge</u>:
 - (a) Be at least eighteen (18) years of age.

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- (b) On initial application and on each subsequent renewal thereafter, the applicant must provide the original request form for his/her Florida Department of Law Enforcement (FDLE) criminal history/records report to the Division, as well as payment for the amount required to secure the criminal history/records report. The Division shall then be responsible for processing the request and payment to the FDLE. Prior to submitting a request for a criminal history record check pursuant to this Article, the Division shall notify each applicant to be fingerprinted that his or her fingerprints will be sent to the State Department of Law Enforcement for a state criminal history record check and to the Federal Bureau of Investigation for a national criminal history record check. The notification shall also state that the Home Caregiver ID Badge license applicant has a right to:
 - (1) Obtain a copy of his or her criminal history records;
 - (2) To challenge the completeness and accuracy of the criminal history records pursuant to state and federal law; and
 - (3) To request a correction, change or update to the criminal history records pursuant to state and federal law.
- (c) Every application or renewal application for a Home Caregiver license ID Badge shall be in writing and signed by the applicant and shall be filed with the Division on a form provided by the Division together with the nonrefundable license ID Badge application fee which shall not be subject to proration. The license ID Badge application fee shall be established by resolution of the Board.
- (d) Applicants must submit to a full-face photograph or digital image prior to the issuance of the Home Caregiver <u>licenseID Badge</u> by the Division. The Home Caregiver <u>licenseID Badge</u> shall, at a minimum, contain the name of the Home Caregiver, date of expiration, and full-face photograph or digital image of the Home Caregiver.
- (e) Applicants for initial or renewal <u>licenseID Badge</u> must complete the Home Caregiver <u>licenseID Badge</u> registration affidavits provided by the Division.

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144 (f) The Division may issue a replacement Home Caregiver license ID Badge to any Home
145 Caregiver on application, payment of a nonrefundable replacement fee, presentation of
146 proof or a sworn affidavit that the license ID Badge has been lost, stolen, or for any other
147 valid reason, and any other documentation or requirement requested by the Division. The
148 replacement fee shall be established by resolution of the Board.

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- 5. Applicants who are employed by, or are independent contractors placed through a Home Care Business, home health agencies, nurse registries, homemaker and companion services providers, and hospice providers which are is licensed by the Florida Agency for Health Care Administration (AHCA), may comply with the fingerprinting and criminal history records screening requirement of this section by causing the applicant's AHCA licensed agency, registry, or provider to submit directly to the Division an affidavit on a form provided by the Division, in which the AHCA licensed agency, registry, or provider attests that the applicant has undergone a level two (2) criminal history records screening and is currently licensed by AHCA
- 6. (a) All AHCA licensed agencies, registries, and providers submitting such an affidavit on behalf of their employee or independent contractor are required to advise the Division, in writing, immediately on learning: 1) that the employee or independent contractor who is the subject of the affidavit has been designated by AHCA as "ineligible"; 2) that the employee or independent contractor who is the subject of the affidavit is no longer employed by, or placed through, the AHCA licensed agency, registry, or provider which provided the affidavit; and 3) that the employee or independent contractor has taken a leave of absence for more than ninety (90) days. Failure of the agency, registry or provider to notify the Division within fifteen (15) days of the caregiver's ineligibility, discontinuance from employment or placement, or leave of absence, shall constitute a violation of this Article by the agency, registry or provider.
- 6. If the Division has direct access to the AHCA licensing database to enable the Division to validate that: 1) an applicant has undergone a level two (2) criminal history record screening; 2)

 AHCA deemed the Home Caregiver eligible; 3) AHCA agrees to notify the Division of changes to the applicant's eligibility status; and 4) the applicant's fingerprints are being retained and monitored by AHCA, then the Division will issue a Home Caregiver ID Badge directly to the applicant in the same manner as applicants submitting to and clearing a level (2) background check with the Division.
- 174 67. Upon notification that a Home Caregiver is no longer affiliated with an AHCA licensed agency or is deemed ineligible by AHCA, the Division will suspend the ID Badge of the Home Caregiver.
 - (a) The Division will reinstate the ID Badge of the Home Caregiver upon receipt of a replacement agency affidavit so long as the Home Caregiver ID Badge is not yet expired.
 - (b) An updated agency affidavit does not constitute an extension of the expiration date on the photo ID or term of the Home Caregiver ID Badge.
 - (c) The Division will contact the ID Badge holder informing him/her that their ID Badge is suspended and include information on how to reinstate the ID Badge.
 - 8. Each Home Caregiver license ID Badge shall be valid for a five-year period and must be renewed by the applicant every five (5) years from the date of the initial/renewal application. The Division may deny a Home Caregiver license ID Badge if it is determined that the applicant has misrepresented, omitted, or concealed a fact on the application, renewal application or replacement application. If the Home Caregiver license ID Badge is denied, the Division shall not accept another application from that Home Caregiver for said license ID Badge for one (1) year from the date the license ID Badge is denied. Any person renewing a Home Caregiver license ID Badge must file a renewal application, furnish the documentation requested by the Division, satisfy the background check requirements, and submit payment for the required nonrefundable renewal fee(s), not more than ninety (90) days before the expiration date of a Home Caregiver license ID Badge. Persons

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- who fail to reapply for their Home Caregiver license ID Badge thirty (30) days prior to expiration,
- risk having a gap in their authorization to act as a Home Caregiver. Any applicant who fails to
- submit a renewal application within twenty (20) days of the expiration of a current license ID Badge
- will be considered a new applicant when reapplying and no grandfathered provisions will apply.
- The license ID Badge renewal fee shall be established by resolution of the Board.
- 198 89.—Home Caregivers shall maintain the license ID Badge issued pursuant to this Article while
- acting as a Home Caregiver in such a manner as to make it available for inspection to the public,
- 200 Division personnel, clerk/court staff, Florida Department of Children and Families, Florida
- 201 <u>Department of Elder Affairs</u>, and all law enforcement officials.
- 202 910. It shall be unlawful for any Home Caregiver to advertise Home Caregiver services without
- 203 first fulfilling and maintaining compliance with the requirements of this Article.

204 Section 3. Sec. 17-465. – Disqualifications.

- 205 1. An applicant for a Home Caregiver <u>licenseID Badge</u> shall be disqualified from receiving such a <u>ID Badge-license</u>, and a <u>licensed-Home Caregiver may have his or her <u>ID Badge-license</u> revoked, by reason of:</u>
- 208 (7) Altering or otherwise changing the contents of the information included on the face of a Home Caregiver <u>licenseID Badge</u>; or
 - (9) Notification to the Division from AHCA that the applicant is no longer eligible.

211 Section 4. Sec. 17-466. – Administrative Appeal.

- 212 1. (a) If an applicant is disqualified from receiving a Home Caregiver license ID Badge, or
- 213 if a Home Caregiver ID Badgelicense is revoked, the Division will serve written notice of
- disqualification or revocation by certified mail (return receipt requested) on the applicant or ID
- 215 <u>Badge holderlicensee</u>. The written notice shall specify the grounds for the disqualification or
- revocation. On receipt of the written notice, a person shall be entitled to appeal such decision to
- the consumer affairs hearing board/special master

218 Section 5. <u>Sec. 17-468. – Penalties</u>.

- 219 1. Pursuant to F.S. § 125.69, violations of county ordinances shall be prosecuted in the same
- 220 manner as misdemeanors are prosecuted. Any person violating any of the provisions of this Article,
- any terms of a notice to appear citation, any notice to correct a violation, or any other lawful order
- of the Division Director; or who shall fail to abide by and obey all orders and resolutions
- promulgated as herein provided, shall, on conviction, be punished by a fine not to exceed five
- hundred dollars (\$500.00) or imprisonment for not more than sixty (60) days, or both for each
- violation, payment of all costs and expenses involved in prosecuting the offense, and permanent
- disqualification from receiving a Home Caregiver license ID Badge. Each day that a violation
- occurs shall constitute a separate violation.
- 228 <u>2. In addition to all other means of enforcement, a violation of this Article is a civil infraction</u>
- punishable by a fine not to exceed Five Hundred Dollars (\$500) pursuant to the provisions of
- Section 162.21, Florida Statutes, as may be amended. Specific fine amounts for violations shall
- be established by resolution of the Board of County Commissioners.
- 232 (a) A violation of this Article shall result in a warning notice or a citation from the
- Division by a law enforcement officer, or by a Division code enforcement officer,
- who based on personal investigation, has reasonable cause to believe that a
- violation of this Article has been committed.
- 236 (b) The County Court shall have jurisdiction over all violations of this Article.
- 237 (c) The County Clerk shall accept designated fines and issue receipts therefor.
- 238 (d) Violations of this Article shall be charged with a civil violation and violators shall comply with the directives on the citation.

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240 Payment shall be made, either by mail or in person, to the violations bureau within 241 the time specified on the citation. If this procedure is followed, the violation shall 242 be deemed to be admitted, and the right to a hearing on the issue of commission of 243 the violation shall be waived. 244 Pursuant to Florida Statutes, mandatory costs shall be assessed against every 245 violator convicted of a violation of this Article. 246 Failure to make payment within the specified period on the citation shall be deemed 247 a waiver of the right to pay the civil penalty as set forth in the citation. 248 Electing to appear before the court to contest the citation shall be a waiver of the (h) 249 right to pay the civil penalty. 250 The court, after a hearing, shall make a determination as to whether a violation has (i) 251 occurred and may impose a civil penalty not to exceed five hundred dollars 252 (\$500.00) plus court costs. 253 If a violator fails to pay the civil penalty, or fails to appear in court to contest the (i)_ 254 citation, such failure shall be deemed a waiver of the right to contest the citation; 255 and in such case, a default judgment may be entered and the judge shall impose a 256 fine at that time. If the fine is paid, the case shall be dismissed. If the fine is not 257 paid, judgment may be entered up to the maximum civil penalty. 258 Upon receipt of a citation for an infraction under this Article, said citation shall be 259 signed and accepted thereby indicating a promise to pay the fine or appear in court. 260 (1) Any person who willfully refuses to sign and accept a citation issued by an officer shall be guilty of a misdemeanor of the second degree, punishable as provided by 261 262 Florida Statutes, §§ 775.082 or 775.083. 263 Failure to comply with any provision of this Article shall constitute a separate and 264 distinct violation.

-Section 6. Repeal of laws in conflict.

All local laws and ordinances applying to the unincorporated area of the county in conflict with any provision of this article are hereby repealed to the extent of any conflict.

Section 7. <u>Savings clause</u>.

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Notwithstanding the section of this ordinance regarding repeal of laws in conflict, all administrative and court orders, fines, and pending enforcement issued pursuant to this authority and procedures established by Chapter 17, Article V, Division 1, Section 17-153 of the Palm Beach County Code shall remain in full force and effect.

Section 8. <u>Severability.</u>

If any section, paragraph, sentence, clause, phrase, or word of this Ordinance is for any reason held by a Court of competent jurisdiction to the unconstitutional, inoperative, or void, such holding shall not affect the remainder of this Ordinance.

Section 9. Inclusion in the Code of Laws and Ordinances.

The provisions of this Ordinance shall become and be made a part of the Palm Beach County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish such, and the word Ordinance may be changed to section, article, or other appropriate word.

Section 10. <u>Captions</u>.

The captions, section headings, and section designations used in this Ordinance are for convenience only and have no effect on the interpretation of the provisions of this Ordinance.

286	Section 11. <u>Effective Date.</u>	
287	The provisions of this Ordinance shall	become effective upon filing with the Department
288	of State.	occome effective upon fining with the Department
289	APPROVED and ADOPTED by the	Board of County Commissioners of Palm Beach
290	County, Florida, on this the day of	2019
291	-	
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293	ATTEST:	
294	SHARON R. BOCK,	PALM BEACH FLORIDA BY ITS
295	CLERK & COMPTROLLER	BOARD OF COUNTY COMMISSIONERS
296		- 1122 Of COUNTY COMMINISTICIVENS
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298	By:	By:
299	By: Deputy Clerk	Mack Bernard, Mayor
300		2011214, 1114, 01
301	APPROVED AS TO FORM AND	
302	LEGAL SUFFICIENCY	•
303		
304	By:	
305	County Attorney	

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Attachment # _______

1 ORDINANCE NO. 2019-2 AN ORDINANCE OF THE BOARD OF COUNTY 3 COMMISSIONERS OF **PALM BEACH** COUNTY. 4 FLORIDA, AMENDING CHAPTER 17, ARTICLE XV OF 5 THE PALM BEACH COUNTY CODE, THE "PALM 6 BEACH COUNTY HOME CAREGIVER ORDINANCE" 7 (R2015-038); **AMENDING SECTION** 17-463 (DEFINITIONS); AMENDING SECTION 17-464 (HOME 8 9 CAREGIVER ID BADGE); AMENDING SECTION 17-465 10 (DISQUALIFICATIONS); AMENDING SECTION 17-466 11 (ADMINISTRATIVE APPEAL); AMENDING SECTION 17-12 468 (PENALTIES); PROVIDING FOR REPEAL OF LAWS 13 IN CONFLICT; PROVIDING FOR A SAVINGS CLAUSE; 14 PROVIDING FOR SEVERABILITY; PROVIDING FOR 15 INCLUSION IN THE CODE **OF** LAWS AND 16 ORDINANCES; PROVIDING FOR CAPTIONS; AND 17 PROVIDING FOR AN EFFECTIVE DATE. 18 WHEREAS, Chapter 17, Article XV of the Palm Beach County Code sets forth provisions 19 requiring the licensing of Home Caregivers; and WHEREAS, the current ordinance authorizes exclusions for categories of business that 20 21 employ Home Caregivers that are already subject to background checks through the Agency for 22 Health Care Administration; and 23 WHEREAS, the Board of County Commissioners finds that it is in the interest of public 24 safety to protect Palm Beach County's vulnerable adults and disabled citizens by enhancing the 25 enforcement provisions of the Home Caregiver ordinance; and 26 WHEREAS, it is necessary to clarify the application of the Home Caregiver ordinance to 27 agencies providing home care staffing services under the auspices of the Agency for Health Care Administration, 28 29 WHEREAS, it is now necessary to amend Chapter 17, Article XV of the Palm Beach 30 County Code of Ordinances. NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY 31 32 COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that: 33 Chapter 17, ARTICLE XV of the Palm Beach County Code is hereby amended as follows: 34 Section 1. Section 17-463. – Definitions. 35 As used in this Article, unless some other meaning is plainly intended: Board is the Palm Beach County Board of County Commissioners. 36 Covered Activities include Activities of Daily Living (bathing, grooming, shaving, oral care, 37 38 using the toilet or other continence-related activities, dressing, eating, transferring from seated to standing position, getting in and out of bed); and Instrumental Activities of Daily Living (finding 39 40 and utilizing resources such as making and keeping doctor's appointments, driving or arranging for travel - either by public transportation or private car, preparing meals, shopping, housework, 41 managing medication, and managing finances). 42 43 Division is the Palm Beach County Department of Public Safety Consumer Affairs Division. 44 Attachment # _____ Page ______ of _____ 5 Home Caregiver is a person who receives compensation directly or indirectly from a "vulnerable adult" in exchange for assisting that vulnerable adult with one (1) or more "covered activities." *Vulnerable Adult* is a person eighteen (18) years of age or older whose ability to perform the normal activities of daily living or to provide for his or her own care or protection is impaired due to a mental, emotional, sensory, long-term physical, or developmental disability or dysfunction, or brain damage, or the infirmities of aging.

Section 2. Section 17-464. – Licensing.

It shall be unlawful and a violation of this Article for any person to act as a Home Caregiver without first obtaining a Home Caregiver license,; however, this Article shall not apply to the following:

howeverthis Article shall not apply to the following:

- (1) The Vulnerable Adult's spouse, domestic partner, parents, step-parents, grandparents, step-children, grandparents, children, step-children, grandchildren, step-grandchildren, great grandchildren, siblings, or step-siblings;
- (2) Charitable and/or faith based organizations which are exempt from federal income tax pursuant to 26 U.S.C. § 501(c)(3), and which serve Vulnerable Adults by making referrals of volunteers to provide Covered Activities;
- (3) People who receive compensation directly or indirectly from a Vulnerable Adult in exchange for assisting that Vulnerable Adult with one (1) or more Covered Activities on a non-recurring basis, not to exceed three (3) days in any calendar month or twenty-four (24) days in any calendar year;
- (4) People who are currently licensed in Florida as a: Registered Nurse (RN), Licensed Practical Nurse (LPN), Certified Nursing Assistant (CNA), Clinical Nurse Specialist (CNS), Advanced Registered Nurse Practitioner (ARNP), Physical Therapist (PT), Physical Therapist Assistant (PTA), Occupational Therapist (OT), or Occupational Therapist Assistant (OTA) This does not relieve home caregivers who retained by court appointed guardian from obtaining a Home Caregiver ID badge.

A person who is not exempt who wishes to act as a Home Caregiver shall make application to the Division for a Home Caregiver . All applicants for a Home Caregiver or renewal shall conform to all of the following, and failure to meet each of these conditions is grounds for denial of a Home Caregiver :

- (a) Be at least eighteen (18) years of age.
- (b) On initial application and on each subsequent renewal thereafter, the applicant must provide the original request form for his/her Florida Department of Law Enforcement (FDLE) criminal history/records report to the Division, as well as payment for the amount required to secure the criminal history/records report. The Division shall then be responsible for processing the request and payment to the FDLE. Prior to submitting a request for a criminal history record check pursuant to this Article, the Division shall notify each applicant to be fingerprinted that his or her fingerprints will be sent to the State Department of Law Enforcement for a state criminal history record check and to the Federal Bureau of Investigation for a national criminal history record check. The notification shall also state that the Home Caregiver license applicant has a right to:
 - (1) Obtain a copy of his or her criminal history records;
 - (2) To challenge the completeness and accuracy of the criminal history recordspursuant to state and federal law; and
- (3) To request a correction, change or update to the criminal history records pursuant to state and federal law. (c) Every application or renewal application for a Home Caregiver

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license shall be in writing and signed by the applicant and shall be filed with the Division on a form provided by the Division together with the nonrefundable license application fee which shall not be subject to proration. The license application fee shall be established by resolution of the Board.

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- (d) Applicants must submit to a full-face photograph or digital image prior to the issuance of the Home Caregiver license by the Division. The Home Caregiver license shall, at a minimum, contain the name of the Home Caregiver, date of expiration, and full-face photograph or digital image of the Home Caregiver.
- (e) Applicants for initial or renewal license must complete the Home Caregiver license registration affidavits provided by the Division.
- The Division may issue a replacement Home Caregiver license to any Home Caregiver on (f) application, payment of a nonrefundable replacement fee, presentation of proof or a sworn affidavit that the license has been lost, stolen, or for any other valid reason, and any other documentation or requirement requested by the Division. The replacement fee shall be established by resolution of the Board. 5 Applicants who are employed by, or are independent contractors placed through, home health agencies, nurse registries, homemaker and companion services providers, and hospice providers which are licensed by the Florida Agency for Health Care Administration (AHCA), may comply with the fingerprinting and criminal history records screening requirement of this section by causing the applicant's AHCA licensed agency, registry, or provider to submit directly to the Division an affidavit on a form provided by the Division, in which the AHCA licensed agency, registry, or provider attests that the applicant has undergone a level two (2) criminal history records screening and is currently licensed by AHCA6. All AHCA licensed agencies, registries, and providers submitting such an affidavit on behalf of their employee or independent contractor are required to advise the Division, in writing, immediately on learning: 1) that the employee or independent contractor who is the subject of the affidavit has been designated by AHCA as "ineligible"; 2) that the employee or independent contractor who is the subject of the affidavit is no longer employed by, or placed through, the AHCA licensed agency, registry, or provider which provided the affidavit; and 3) that the employee or independent contractor has taken a leave of absence for more than ninety (90) days.6. Each Home Caregiver license shall be valid for a five-year period and must be renewed by the applicant every five (5) years from the date of the initial/renewal application. The Division may deny a Home Caregiver license if it is determined that the applicant has misrepresented, omitted, or concealed a fact on the application, renewal application or replacement application. If the Home Caregiver license is denied, the Division shall not accept another application from that Home Caregiver for said license for one (1) year from the date the license is denied. Any person renewing a Home Caregiver license must file a renewal application, furnish the documentation requested by the Division, satisfy the background check requirements, and submit payment for the required nonrefundable renewal fee(s), not more than ninety (90) days before the expiration date of a Home Caregiver license. Persons who fail to reapply for their Home Caregiver license thirty (30) days prior to expiration, risk having a gap in their authorization to act as a Home Caregiver. Any applicant who fails to submit a renewal application within twenty (20) days of the expiration of a current license will be considered a new applicant when reapplying and no grandfathered provisions will apply. The license renewal fee shall be established by resolution of the Board.
- Home Caregivers shall maintain the license issued pursuant to this Article while acting as a Home Caregiver in such a manner as to make it available for inspection to the public, Division personnel, and all law enforcement officials. 9.

Section 3. <u>Sec. 17-465. – Disqualifications.</u>

- 140 1. An applicant for a Home Caregiver license shall be disqualified from receiving such a license, and a licensed Home Caregiver may have his or her license revoked, by reason of:
- 142 (7) Altering or otherwise changing the contents of the information included on the face of a

 Home Caregiver license; or

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- 144 Section 4. Sec. 17-466. – Administrative Appeal.
- If an applicant is disqualified from receiving a Home Caregiver license, or if a Home 145
- Caregiver license is revoked, the Division will serve written notice of disqualification or 146
- revocation by certified mail (return receipt requested) on the applicant or licensee. The written 147
- notice shall specify the grounds for the disqualification or revocation. On receipt of the written 148
- notice, a person shall be entitled to appeal such decision to the consumer affairs hearing 149
- 150 board/special master
- 151 Section 5. Sec. 17-468. – Penalties.
- Pursuant to F.S. § 125.69, violations of county ordinances shall be prosecuted in the same 152
- manner as misdemeanors are prosecuted. Any person violating any of the provisions of this Article, 153
- any terms of a notice to appear citation, any notice to correct a violation, or any other lawful order 154
- of the Division Director; or who shall fail to abide by and obey all orders and resolutions 155
- promulgated as herein provided, shall, on conviction, be punished by a fine not to exceed five 156
- hundred dollars (\$500.00) or imprisonment for not more than sixty (60) days, or both for each 157
- violation, payment of all costs and expenses involved in prosecuting the offense, and permanent 158
- disqualification from receiving a Home Caregiver license. Each day that a violation occurs shall 159
- 160 constitute a separate violation.
- 161 officer, Section 6. Repeal of laws in conflict.
 - All local laws and ordinances applying to the unincorporated area of the county in conflict with any provision of this article are hereby repealed to the extent of any conflict.
- 164 Section 7. Savings clause.
- Notwithstanding the section of this ordinance regarding repeal of laws in conflict, all 165 administrative and court orders, fines, and pending enforcement issued pursuant to this authority 166 and procedures established by Chapter 17, Article V, Division 1, Section 17-153 of the Palm Beach 167
- 168 County Code shall remain in full force and effect.
- 169 Section 8. Severability.
- 170 If any section, paragraph, sentence, clause, phrase, or word of this Ordinance is for any
- reason held by a Court of competent jurisdiction to the unconstitutional, inoperative, or void, such 171
- 172 holding shall not affect the remainder of this Ordinance.
- 173 Section 9. Inclusion in the Code of Laws and Ordinances.
- 174 The provisions of this Ordinance shall become and be made a part of the Palm Beach
- County Code. The sections of this Ordinance may be renumbered or re-lettered to accomplish 175
- such, and the word Ordinance may be changed to section, article, or other appropriate word. 176
- 177 Section 10. Captions.
- 178 The captions, section headings, and section designations used in this Ordinance are for
- convenience only and have no effect on the interpretation of the provisions of this Ordinance. 179

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- Section 11. Effective Date.
- The provisions of this Ordinance shall become effective upon filing with the Department 183
- of State. 184
- APPROVED and ADOPTED by the Board of County Commissioners of Palm Beach 185

186 County, Florida, on this the_____ day of _____, 2019. 187

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189	ATTEST:	
190	SHARON R. BOCK, CLERK & COMPTROLLER	PALM BEACH FLORIDA BY ITS BOARD OF COUNTY COMMISSIONERS
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193	•	•
194	By:	By:
195	Deputy Clerk	Mack Bernard, Mayor
196		
197	APPROVED AS TO FORM AND	
198	LEGAL SUFFICIENCY	
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200	By:	
201	County Attorney	

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