

PALM BEACH COUNTY **BOARD OF COUNTY COMMISSIONERS**

AGENDA ITEM SUMMARY

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Meeting Date:	March 12, 2019		Consent Workshop	_] Regular] Public Hearing
Submitted By:	Department of Airports				

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve: License Agreement (Agreement) with the United States of America, acting by and through the Secretary of the Navy, Naval Facilities Engineering Command Southeast (Navy), for overflow vehicle parking on unimproved property north of the Palm Beach International Airport (PBI), commencing upon Board approval and expiring on September 30, 2022, without charge.

Summary: The Agreement provides for vehicle parking by Navy reserve personnel. The Navy conducts drills at their facility on Marine Drive, located north of PBI, and has requested the right to use either of two unimproved properties, located adjacent to their facility, from time to time for overflow parking. The Navy will submit requests when parking is needed, for approval by the Department of Airports (DOA). Based on availability, DOA will authorize the Navy to use the property at the northwest corner of Belvedere Road at Clubhouse Drive (Clubhouse Drive Property) or at the northeast corner of Belvedere Road at Marine Drive (TreeTown Property). The Agreement will expire September 30, 2022. The Agreement is being granted to the Navy without charge and can be terminated for convenience by the Navy or revoked by the County at any time. Countywide (AH)

Background and Justification: The Navy has requested a vehicle overflow parking area for reserve personnel conducting drills at its facility on Marine Drive north of PBI. On August 15, 2017, the Board approved a license agreement with the Navy (R2017-1019) (the 2017 Agreement). The 2017 Agreement authorized the Navy to use only the Clubhouse Drive Property, which is an unpaved field. This Agreement allows the Navy to use the TreeTown Property, which is partially-paved and more convenient to the Navy's facility, or the Clubhouse Drive Property, based on availability. The Agreement updates standard County provisions and incorporates modifications to venue, jury trial and the inspector general provisions that are required to conform to the Navy's authority. The 2017 Agreement will terminate upon Board approval of this Agreement, except those provisions which may expressly survive termination.

Attachments: License Agreement (3)

Recommended By: \

Approved By:

County Administrator

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2021</u>	<u>2022</u>
Capital Expenditures Operating Costs Operating Revenues Program Income (County) In-Kind Match (County) NET FISCAL IMPACT	 	\$-0-	\$-0-	\$-0-	
# ADDITIONAL FTE POSITIONS (Cumulative)					
Is Item Included in Current B Does this item include the u	udget? Yo se of federal	es No funds? Yes	NoX		
Budget Account No: Fund <u>A</u> Reporting Ca	<u>4100</u> Departr ategory		Jnit R	Source	
B. Recommended Sources	of Funds/Sum	nmary of Fisc	al Impact:		
No fiscal impact.					

C. Departmental Fiscal Review:

III. REVIEW COMMENTS

A. OFMB Fiscal and/or Contract Development and Control Comments:

OFMB 2/19

B. Legal Sufficiency:

D-28-19 Assistant County

C. Other Department Review:

Department Director

REVISED 11/17

(THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT)

2122/19 nd Control

LICENSE AGREEMENT BETWEEN PALM BEACH COUNTY AND THE UNITED STATES OF AMERICA

THIS LICENSE AGREEMENT (this "Agreement") made and entered into this ______ day of _______, by and between Palm Beach County, a political subdivision of the State of Florida ("County"), and The United States of America, acting by and through the Secretary of the Navy, Naval Facilities Engineering Command Southeast ("Licensee").

WITNESSETH:

WHEREAS, County, by and through its Department of Airports (the "Department"), is the owner and operator of the Palm Beach International Airport (the "Airport"); and

WHEREAS, the parties entered into that certain License Agreement dated August 15, 2017 (R-2017-1019) (the "2017 License Agreement"), which provides for the right to use certain property on the Airport for parking of non-commercial vehicles owned or operated by U.S. Navy Selected Reserve Personnel; and

WHEREAS, the parties hereto desire to terminate the 2017 License Agreement in its entirety, and replace same in accordance with the terms and conditions set forth in this Agreement.

NOW THEREFORE, in consideration of the covenants and agreements hereinafter set forth on the part of the Licensee to be observed and performed, the County hereby grants the Licensee a non-exclusive, revocable license to use the Property (as hereinafter defined) upon the following terms and conditions:

ARTICLE 1 BASIC PROVISIONS

1.01 <u>Recitals.</u> The foregoing recitals are true and correct and incorporated herein.

1.02 <u>Property.</u> The Property, which is the subject of this Agreement, is more particularly identified in Exhibit "A", attached hereto and incorporated herein (the "Property").

1.03 <u>License Fee.</u> There shall be no charge or cost to Licensee for use of the Property in accordance with this Agreement.

ARTICLE 2 LENGTH OF TERM AND COMMENCEMENT DATE

The term of this Agreement shall commence on the Effective Date and expire on September 30, 2022 (the "Term"), unless terminated earlier as provided for herein.

ARTICLE 3 CONDUCT OF BUSINESS AND USE OF PROPERTY BY LICENSEE

3.01 <u>Use of Property.</u> Licensee shall use the Property solely and exclusively for parking of non-commercial vehicles, which are owned or operated by U.S. Navy Selected Reserve (SELRES) personnel, on dates and at times approved in advance by County in writing ("Parking Event"). Licensee shall submit all requests for use of the Property for a Parking Event in writing to County in advance of the Parking Event. Requests may be submitted by facsimile or electronic mail as provided in Section 8.04 of this Agreement. County may accept or reject a request for use of the Property for a Parking Event, in whole or in part, in its sole and absolute discretion. County's approval, if issued, shall specify which portion(s) of the Property Licensee shall be authorized to use of the Parking Event(s). Furthermore, County may suspend, modify or revoke any prior approval to use the Property for a Parking Event upon written notice to Licensee. Licensee shall not use, permit or suffer the use of the Property for any other business or purpose whatsoever. No license fee shall be due for Licensee's use of the Property.

3.02 <u>Improvements.</u> Licensee shall make no improvements, alterations or additions to the Property whatsoever, without the prior written consent of the Department, which may be granted or withheld in the Department's sole and absolute discretion.

3.03 <u>Condition of Property.</u> Licensee accepts the Property in its "As is", "Where is" condition as of the Effective Date of this Agreement. Licensee further acknowledges that County has not made any warranties or representations of any nature whatsoever regarding the Property including, but not limited to, any warranties or representations relating to the physical condition of the Property or any improvements located therein, or the suitability of the Property or any improvements for the Licensee's intended use.

3.04 <u>Waste or Nuisance</u>. Licensee shall not commit or suffer to be committed any waste upon the Property or any nuisance or other act or thing which may result in damage or depreciation of value of the Property.

3.05 <u>Compliance with Laws.</u> Licensee shall, at its sole cost and expense, subject to available appropriations, secure any and all required licenses and permits and shall comply with all local, state, and federal laws pertaining to Licensee or its use of the Property, including all applicable zoning, building and fire laws and regulations. Licensee acknowledges and agrees that County has made no representations whatsoever regarding Licensee's ability to use the Property for the purposes set forth in this Agreement. Licensee shall ensure that its invitees, guests and all other persons entering the Property in connection with an event by Licensee, with Licensee's consent and knowledge, comply with all applicable laws on the Property.

3.06 Non-Discrimination.

A. <u>Non-Discrimination in County Contracts.</u> Licensee warrants and represents to County that all of its employees are treated equally during employment without regard to race, color, national origin, religion, ancestry, sex, age, familial status, marital status, sexual orientation, gender identity and expression, disability, or genetic information. Licensee has submitted to County a copy of its non-discrimination policy, which is consistent with the above, as contained in Resolution R-2014-1421, as may be amended, or in the alternative, if Licensee does not have a written non-discrimination policy, it has acknowledged through a signed statement provided to County affirming their non-discrimination policy conforms to R-2014-1421, as may be amended.

B. Federal Non-Discrimination Covenants.

- 1. Licensee, for its heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree as a covenant running with the land that:
 - a. In the event facilities are constructed, maintained, or otherwise operated on the Property for a purpose for which a Federal Aviation Administration activity, facility, or program is extended or for another purpose involving the provision of similar services or benefits, Licensee will maintain and operate such facilities and services in compliance with all requirements imposed by the nondiscrimination acts and regulations listed in the Nondiscrimination Authorities (as hereinafter defined), as may be amended, such that no person on the grounds of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities.
 - b. No person on the ground of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of County property, including, but not limited to, the Property.
 - c. In the construction of any improvements on, over, or under the Property and the furnishing of services thereon, no person on the ground of race, color, or national origin, will be excluded from participation in, denied the benefits of, or otherwise be subjected to discrimination.

- d. Licensee will use the Property in compliance with all other requirements imposed by or pursuant to the Nondiscrimination Authorities.
- 2. In the event of breach of any of the above nondiscrimination covenants, County shall have the right to terminate this License and to enter, re-enter, and repossess the Property, and hold the same as if this License had never been made or issued.
- 3. For purposes of this Article, the term "Non-Discrimination Authorities" includes, but is not limited to, the non-discrimination statutes, regulations and authorities listed in Appendix "E" of Appendix "4" of FAA Order 1400.11, Non-discrimination in Federally-Assisted Programs at the Federal Aviation Administration, as may be amended.

3.07 <u>Surrender of Property.</u> Upon expiration or earlier termination of Licensee's license to use the Property, Licensee, at its sole cost and expense, shall surrender the Property to the County in at least the same condition as the Property was in as of the Effective Date of this Agreement.

3.08 <u>County's Right to Enter.</u> County shall have the right to enter the Property at any time, without notice, for any purpose whatsoever. County agrees to exercise reasonable efforts to minimize interference with or disruption of Licensee's operations on the Property; provided, however, County shall not be required to expend additional sums of money in order to comply with the foregoing requirement. In the event that a County work activity must take place within the Property during Licensee's operating hours, which will disrupt or interfere with the Licensee's operations, County will endeavor to provide prior notice to Licensee. The notice requirements provided under Section 8.04 shall not apply to this Section.

3.09 <u>Anti-Deficiency Act; Navy's Obligations.</u> Notwithstanding any provision to the contrary, all of Navy's activities under or pursuant to this License are subject to the availability of appropriated funds, and no provisions shall be interpreted to require obligation or provision of funds in violation of the Anti-Deficiency Act, 31 U.S.C. section 1341. Additionally, nothing contained in this License shall be considered to imply that the Congress of the United States of America will, at any later date, appropriate sufficient funds to meet the Navy's obligations under this License or any deficiencies hereunder.

ARTICLE 4 REPAIRS AND MAINTENANCE OF PROPERTY/SECURITY

4.01 <u>Repairs & Maintenance</u>. County shall not be obligated or required to make or conduct any maintenance or repairs whatsoever to the Property. All portions of the Property and all improvements erected on the Property shall be kept in good repair and condition by Licensee. Licensee shall maintain the Property free of trash and debris.

Upon expiration or earlier termination of this Agreement, Licensee shall deliver the Property to County in good repair and condition as specified herein, normal wear and tear excepted, and free of all improvements constructed by Licensee, if any.

4.02 <u>Security.</u> Licensee acknowledges and accepts full responsibility for the security and protection of the Property and any and all personal property and improvements now existing or hereafter placed on or installed in or upon the Property, and for the prevention of unauthorized access to the Property during Parking Events. Licensee fully understands that the police security protection provided by County is limited to that provided to any other business situated in Palm Beach County by the Palm Beach County Sheriff's Office and expressly acknowledges that any special security measures deemed necessary or desirable for additional protection of the Property during Parking Events, shall be the sole responsibility of Licensee and shall involve no additional cost to County.

ARTICLE 5

Pursuant to the Federal Tort Claims Act ("FTCA"), 28 U.S.C. sections 1346(b), 2671-2680, or the Military Claims Act ("MCA"), 10 U.S.C. section 2733, as applicable, the Navy is liable to Palm Beach County and any third party for any injury to persons or damage to property proximately caused by the acts or omissions of Navy employees acting within the scope of their employment. Palm Beach County or injured third parties may use the FTCA or MCA to recover losses caused as a result of this Agreement that are not repaired or compensated for adequately by the Navy using any other means. In no case will the Navy's liability exceed that allowable under applicable law, including the FTCA and MCA or available appropriations.

ARTICLE 6 ASSIGNMENT

Licensee may not assign, sublet or rent any portion of the Property.

ARTICLE 7 REVOCATION OF LICENSE/DEFAULT

7.01 <u>Revocation of License</u>. Notwithstanding any provision of this Agreement to the contrary, the rights granted to Licensee hereunder amount only to a non-exclusive license to use the Property, which license is expressly revocable by County for any reason whatsoever upon notice to Licensee. Upon notice from County of the revocation of the license granted hereby, this Agreement shall terminate and County shall be relieved of all further obligations hereunder accruing subsequent to the date of such termination.

7.02 <u>Termination for Convenience by Licensee</u>. Licensee may terminate this Agreement for convenience upon five (5) days prior written notice to County, whereupon the parties shall be relieved of all further obligations hereunder with the exception of those obligations accruing prior to the date of such termination and those obligations which expressly survive termination of this Agreement.

7.03 <u>Default.</u> Failure to perform or observe any of the agreements, covenants, or conditions contained in this Agreement to be performed or observed by such party upon five (5) days prior written notice shall constitute a default of this Agreement.

ARTICLE 8 MISCELLANEOUS

8.01 <u>Subordination to Bond Resolution.</u> This Agreement and all rights granted to Licensee hereunder are expressly subordinated and subject to the lien and provisions of the pledge, transfer, hypothecation or assignment made by County in the Palm Beach County Airport System Revenue Bond Resolution dated April 3, 1984 (R-84-427), as amended and supplemented (the "Bond Resolution"), and County and Licensee agree that to the extent permitted by authorizing legislation, the holders of the Bonds or their designated representatives shall exercise any and all rights of County hereunder to the extent such possession, enjoyment and exercise are necessary to insure compliance by Licensee and County with the terms and provisions of this Agreement and Bond Resolution.

8.02 <u>Subordination to State/Federal Agreements.</u> This Agreement shall be subject and subordinate to all the terms and conditions of any instrument and documents under which the County acquired the land or improvements thereon, of which the Property is a part, and shall be given only such effect as will not conflict with nor be inconsistent with such terms and conditions. Licensee understands and agrees that this Agreement shall be subordinate to the provisions of any existing or future agreement between County and the United States of America, the State of Florida or any of their respective agencies, relative to the operation or maintenance of the Airport, the execution of which has been or may be required as a condition precedent to the expenditure of federal funds for the development of the Airport.

8.03 <u>Entire Agreement.</u> This Agreement and any Exhibits attached hereto and forming a part thereof as if fully set forth herein, constitute all agreements, conditions and understandings between County and Licensee concerning the Property. All representations, either oral or written, shall be deemed to be merged into this Agreement. Except as herein otherwise provided, no subsequent alteration, waiver, change or addition to this Agreement shall be binding upon County or Licensee unless reduced to writing and signed by them.

8.04 <u>Notices.</u> All notices and elections (collectively, "notices") to be given or delivered by or to any party hereunder, shall be in writing and shall be (as elected by the party giving such notice) hand delivered by messenger, courier service or overnight mail, electronic mail, telecopied or faxed (provided in each case a receipt is obtained), or alternatively shall be sent by United States Certified Mail, with Return Receipt Requested. The effective date of any notice shall be the date of delivery of the notice if by personal delivery, courier services or overnight mail, or on the date of transmission with confirmed answer back if by telecopier, fax or electronic mail if transmitted before 5PM on a business

day and on the next business day if transmitted after 5PM or on a non-business day, or if mailed, upon the date which the return receipt is signed or delivery is refused or the notice designated by the postal authorities as non-deliverable, as the case may be. The parties hereby designate the following addresses as the addresses to which notices may be delivered, and delivery to such addresses shall constitute binding notice given to such party:

- (a) <u>If to County at</u>: Palm Beach County Department of Airports Attn: Director, Airports Properties 846 Palm Beach International Airport West Palm Beach, FL 33406-1470 Fax: (561) 471-7427 E-Mail: <u>ray.walter@pbia.org</u>
- (b) If to Licensee at: Department of Navy NAVFAC Southeast Attn: Real Estate (AM1SA) PO Box 30, B135N, Ajax Street NAS Jacksonville, FL 32212-0030 RE Contract Number: <u>N69450-17-RP-00062</u> Fax: (904)542-6104 E-Mail: <u>susan.romanelli@navy.mil</u>

Either party may from time to time change the address to which notice under this Agreement shall be given such party, upon three (3) days prior written notice to the other party.

8.05 <u>Recording.</u> Licensee shall not record this Agreement or any memorandum or short form thereof.

8.06 <u>Governing Law and Venue</u>. This Agreement shall be governed by and interpreted according to the laws of the State of Florida as applied in Federal District Court and venue shall be in the United States District Court for the Southern District of Florida.

8.07 <u>Time of Essence</u>. Time is of the essence with respect to the performance of every provision of this Agreement in which time of performance is a factor.

8.08 <u>Captions.</u> The captions and section designations set forth herein are for convenience only and shall have no substantive meaning.

8.09 <u>Severability.</u> In the event that any section, paragraph, sentence, clause, or provision of this Agreement is held by a court of competent jurisdiction to be invalid, such shall not affect the remaining portions of this Agreement and the same shall remain in full force and effect.

8.10 <u>Waiver</u>. No waiver of any provision of this Agreement shall be effective against any party hereto unless it is in writing and signed by the party waiving such provision. A written waiver shall only be effective as to the specific instance for which it is obtained and shall not be deemed a continuing or future waiver.

8.11 <u>Consent or Action.</u> In the event this Agreement is silent as to the standard for any consent, approval, determination or similar discretionary action, the standard shall be at the sole, absolute and unfettered discretion of the County or Department, rather than any implied standard of good faith, fairness or reasonableness. Wherever this Agreement requires the County or Department's consent or approval or permits the County or Department to act, such consent, approval or action may be given or performed by the Airport Director or his designee. If Licensee requests the County or Department fails or refuses to give such consent, Licensee shall not be entitled to any damages as a result of such failure or refusal, whether or not unreasonable.

8.12 <u>Inspector General.</u> County recognizes Navy has a Naval Inspector General whose mission is to inspect, investigate, or inquire into any and all matters of importance to the Department of the Navy and maintain the highest level of public confidence. The Commander, Navy Region Southeast Inspector General can be reached at toll-free 1-877-657-9851 or commercial 904-542-4979. The Navy is committed to working with the Palm Beach Inspector General, to the extent provided by law, in order to ensure compliance with contract requirements and detect corruption and fraud.

8.13 <u>Effective Date.</u> This Agreement shall become effective when executed by the parties hereto and approved by the Palm Beach Board of County Commissioners (the "Effective Date").

8.14 <u>Termination of the 2017 License Agreement.</u> Upon the Effective Date of this Agreement, the 2017 License Agreement shall be terminated in its entirety, and the parties shall have no further obligations under such agreement, except those provisions which may expressly survive termination of such agreement.

(REMAINDER OF PAGE INTENTIONALLY LEFT BLANK)

IN WITNESS WHEREOF, County and Licensee have executed this Agreement, or have caused the same to be executed as of the day and year first above written.

ATTEST:

Sharon R. Bock, Clerk & Comptroller

By:___

(SEAL)

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By:____ County Attorney

PALM BEACH COUNTY, a political subdivision of the State of Florida by its Board of County Commissioners

By:

Mack Bernard, Mayor

APPROVED AS TO TERMS AND CONDITIONS

R irector of Airports

LICENSEE: The United States of America, acting by and through the Secretary of the Navy, Naval **Facilities Engineering Command** Southeast

WITNESSES:

Signature NAZA K omank Typed or Printed Name

Signature

Robert Griggs Typed or Printed Name

By: Robert F. Nolan, III **Real Estate Contracting Officer**



EXHIBIT "A" THE PROPERTY

NOTE: County's approval of each "Parking Event" (as defined in the Agreement) shall specify which portion(s) of the TREETOWN PROPERTY or the CLUBHOUSE DRIVE PROPERTY are authorized for use.

THE TREETOWN PROPERTY

PROPERTY DESCRIPTION

THAT PART OF SECTION 30. TOWNSHIP 43 SOUTH. RANGE 43 EAST. PALM BEACH COUNTY. FLORIDA. MORE PARTICULARLY DESCRIBED AS FOLLOWS:

COMMENCING AT THE SOUTHEIST CORNER OF SECTION 30. THENCE NORTH 87*58:54" WEST ALONG THE SOUTH BOFDER OF SECTION 30. A DISTANCE OF 1747.09 FEET: THENCE NORTH 02*00'51" EAST, A DISTANCE OF 33.00 FEET TO THE POINT OF SEGINNING: THENCE CONTINUE NORTH 02*00'51" EAST, A DISTANCE OF 348.10 FEET TO A POINT: THENCE SOUTH 02*00'51" WEST, A DISTANCE OF 348.10 FEET TO A POINT: THENCE SOUTH 02*00'51" WEST, A DISTANCE OF 426.34 FEET: THENCE SOUTH 07*58'54" EAST. A DISTANCE OF 84.50 FEET: THENCE SOUTH 02*00'51" WEST. A DISTANCE OF 61.00 FEET: THENCE SOUTH 87* 58'54" EAST. A DISTANCE OF 264.60 FEET TO THE POINT OF BEGINNING.

LESS THE SOUTH 33.00 FEET THEREOF FOR RIGHT OF WAY OF BELVEDERE ROAD.

SURVEYOR'S REPORT

THE PROPERTY AS MEASURED CONTAINS 155,908 SQ. FT. OR 3.58 ACRES MORE OF LESS.

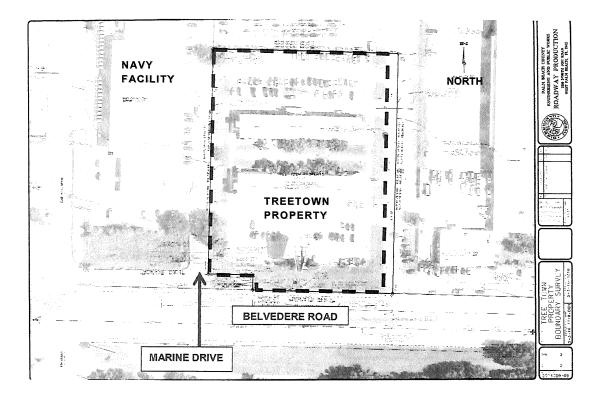


Exhibit "A" Page 1

EXHIBIT "A" THE PROPERTY

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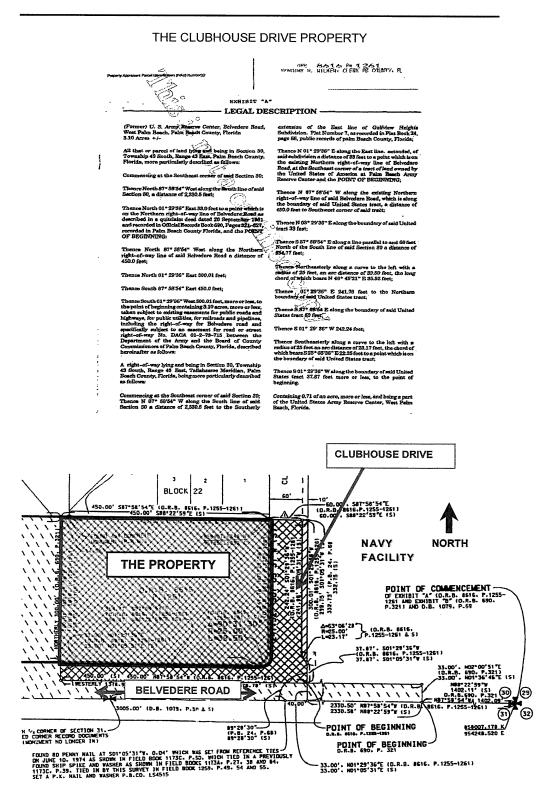


Exhibit "A" Page 2