Agenda Item #: 3Q-1

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS <u>AGENDA ITEM SUMMARY</u>

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Meeting Date: Jun	e 4, 2019	[X] []	Consent Ordinance	[] []	Regular Public Hearing
Department: Submitted For: ====================================	CRIMINAL JUS ⁻ CRIMINAL JUS ⁻				

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve: A) a Budget Transfer of \$4,429 in the Criminal Justice Grant Fund to reduce funding to Justice Services Grant Fund for the Public Safety Reentry Program and establish funding to the Palm Beach County Sheriff's Office (PBSO) pursuant to special condition 59 in the grant agreement to be used for PBSO to become NIBRS (National Incident-Based Reporting System) compliant; B) a Budget Amendment of \$4,429 in the Justice Services Grant Fund to reduce the transfer from the Criminal Justice Grant Fund and reduce the appropriation budget; and C) a Budget Amendment of \$4,429 in the Sheriff's Grant Fund.

Summary: On October 1, 2018, Palm Beach County was awarded a Federal FY18 (County FY19) Edward Byrne Memorial Justice Assistance Grant (JAG) in the amount of \$147,611 for the period October 1, 2018 through September 30, 2019. This grant (2018-DJ-BX-0606) was accepted on October 10, 2018 by the Executive Director of the CJC, in accordance with approval granted on August 14, 2018 in Board Agenda Item 3Q-3 later received and filed by the Board pursuant to R2018-1805. Special condition 59 of the JAG grant agreement requires that at least three percent of the total amount of this award be dedicated to achieving full compliance with the Federal Bureau of Investigation's (FBI) NIBRS. PBSO will utilize these funds to support the implementation of a new records management system that will be NIBRS compliant. The Reentry Program was created by the CJC and now operates under the County's Public Safety Department. This program provides transitional services to juveniles and adults reentering society from jail and prison. The reduction in funding to the Reentry Program will be offset by other funding sources resulting in no impact to level of service. In 2016, the FBI formally announced its intention to sunset the Uniform Crime Reporting (UCR) Program's traditional Summary Reporting System (SRS) and replace it with the UCR Program's NIBRS by January 1, 2021. The FBI intends for NIBRS to be the law enforcement crime data reporting standard for the nation. Currently all municipalities and PBSO report crime under the FBI's UCR Program to the Florida Department of Law Enforcement (FDLE) which is designated by the FBI as Florida's Statistical Analysis Center (SAC). FDLE is currently working on NIBRS compliance requirements to be promulgated to municipal police departments and sheriff's offices in Florida. No local match is required for this grant. Countywide (DC)

Background and Justification: The JAG Formula Grant Program is an annual allocation by the federal government to state and local jurisdictions. It provides states and units of local government with critical funding necessary to support a broad range of program areas. JAG awards are based on a statutory formula which takes into account population and violent crime levels.

Attachments:

- 1) Budget Transfer (Criminal Justice Grant Fund 1507)
- 2) Budget Amendment (Justice Services Grand Fund 1436)
- 3) Budget Amendment (Sheriff's Grant Fund 1152)
- 4) JAG Grant Award Special Condition 59

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Recommended by:	Withing Husan	5-2-19
	Department Director	Date
Approved By:		5-15-19
	Deputy County Administrator	Date
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II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact

Fiscal Years	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County)					
Net Fiscal Impact	0				
# ADDITIONAL FTE POSITIONS (Cumulative)	0	0	0	0	0
Is Item Included In Current Does this item include the u	Budget? Yes use of federal f	s No unds? Yes	_X XNo	_	
Rev No: Fu	und <u>1436/1507/</u> nit <u>5699/7717/2</u> und <u>1436/1152</u> evSc <u>8249</u>	352 Object 8	201/9375/902	0/9498	
B. Recommended Sources Fund: Justice Service Unit: 5699 Adult Ree Grant: 2018-DJ-BX-06	e Grant Fund (′ entry / 7717 JA 506	1436) / Crimir	nal Justice Gr	ant Fund (150 USDOJ) TBD	7)
Departmental Fiscal Review	• • • • • • • • • • • • • • • • • • •		<u>tti 170019</u> I <u>s</u>		
A. OFMB Fiscal and/or Con Log Sho AraD 5/10 OFMB	tract Dev. and <u>3اام بالم</u> اريج		iments:	which 5) stration	14] 17
B. Legal Sufficiency: Assistant County Atte	5/15/19 priney		5714/19+	T)	
C. Other Department Revie	w :				

Department Director

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Palm Beach County Sheriff

This summary is not to be used as a basis for payment.

BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY, FLORIDA

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BUDGET Transfer

FUND 1507 - Criminal Justice Grant Fund

BGEX-762-04151900000000001270

ACCT.NUMBER	ACCOUNT NAME	ORIGINAL BUDGET	CURRENT BUDGET	INCREASE	DECREASE	ADJUSTED BUDGET	EXPENDED/ ENCUMBERED 4/15/2019	REMAINING BALANCE
<u>Expense</u> 1507-820-7717-9020 1507-820-7717-9375	Transfer To Sherriff's Grants Fd 1152 Transfer To Justice Svc Grants Fd 1436	0 147,611	0 147,611	4,429	<u>4,429</u> 4,429	4,429 143,182	0 0	4,429 143,182

Criminal Justice Commission INITIATING DEPARTMENT/DIVISION Administration/Budget Department Approval **OFMB** Department - Posted

Signatures Date

By Board of County Commissioners At Meeting of 6/4/2019 Deputy Clerk to the **Board of County Commissioners**

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PALM BI			PALM BEACH	D OF COUNTY COMMISSIONERS LM BEACH COUNTY, FLORIDA BUDGET AMENDMENT			Page 1 of 1 pages		
		FUI	ND 1436 - Justic	e Service Grant Fu	ind	BGRV-662-04151 BGEX-662-04151	-		
ACCT.NUMBER	ACCOUNT NAME	ORIGINAL BUDGET	CURRENT BUDGET	INCREASE	DECREASE	ADJUSTED BUDGET	EXPENDED/ ENCUMBERED 4/15/2019	REMAINING BALANCE	
<u>Revenue</u> 1436-662-5699-8249	Tr Fr Criminal Justice Reserve Fund 1507 Total Revenue and Balance	393,550 2,040,145	553,040 2,268,043	0	4,429 4,429				
<u>Expense</u> 1436-662-5699-8201	Contributions-Non-Govts-Agnc Total Appropriation and Expenditures	<u>697,788</u> 2,040,145	819,937 2,268,043	0	4,429 4,429		653,422	162,086	
Dublic Sefety/ Justice Services		Signatures	,	Date			By Board of Coun	ty Commissione	

Public Safety/Justice Services INITIATING DEPARTMENT/DIVISION Administration/Budget Department Approval OFMB Department - Posted

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4/10/19 102-

ers At Meeting of 6/4/2019 Deputy Clerk to the Board of County Commissioners

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19-0693

Use this form to provide budget for items not anticipated in the budget.

BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY, FLORIDA BUDGET AMENDMENT

FUND 1152 - Sheriff's Grants Fund

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BGRV 050119-477 BGEX 050119-1318

ACCT.NUMBER Revenues	ACCOUNT NAME	ORIGINAL BUDGET	CURRENT BUDGET	INCREASE	DECREASE	ADJUSTED BUDGET		REMAININ BALANC
<u>tevenues</u>								<u>.</u>
FY18 JAG Grant 160-2354-8249	Tr. Fr. Criminal Justice Fund 1507	0	0	4,429	0	4,429		
	TOTAL REVENUES	8,002,075	\$8,705,298	\$4,429	\$0	8,709,727		
Expenditures								
V19 IAO Creat								
<u>Y18 JAG Grant</u> 60-2354-9498	Transfer to Sheriff's Fund 1902	0	0	4,429	0	4,429		
	TOTAL EXPENDITURES	8,002,075	\$8,705,298	\$4,429	\$0	8,709,727		<u> </u>
				1				
Palm Beach County Sh	eriff's Office	Signatures		Date	***************************************		By Board of County C At Meeting of June	Commissioners 4, 2019
NITIATING DEPARTM	IENT/DIVISION				19/19		·	
dministration/Budge	t Department Approval		/				Deputy Clerk to the Board of County Com	missioners
OFMB Department - P	osted							
							AHachmen	+ # 3

	Office of Justice Programs	AWARD	CONTINUATION	
None 19	Bureau of Justice Assistance		SHEET Grant	PAGE 21 OF 22
ECT NUI	MBER 2018-DJ-BX-0606	AWARD DATE	10/01/2018	
	SPECIAL	L CONDITIONS		
57.	Authorization to obligate (federal) award funds	s to reimburse certa	in project costs incurred on or	after October 1, 2017
	The recipient may obligate (federal) award fun the first day of the period of performance for the project costs using non-federal funds, but any se minimum (1) the recipient makes a valid acce removed by OJP (via a Grant Adjustment Notice precludes the recipient from obligating, expendence condition is removed.)	the award (October 1 such project costs an eptance of the award ce). (A withholding	, 2017), however, the recipie: re incurred at the recipient's ri d, and (2) all applicable withh r condition is a condition in the	nt may choose to incur sk until, at a olding conditions are award document that
: ; ;	Except to the extent (if any) that an award cond risk," if and when the recipient makes a valid a condition through a Grant Adjustment Notice, to itself for project costs incurred "at-risk" earlier award acceptance or prior to removal of an app otherwise are allowable costs under the award.	cceptance of this av the recipient is auth during the period o	vard and OJP removes each a orized to obligate (federal) av f performance (such as project	pplicable withholding ward funds to reimburse
t	Nothing in this condition shall be understood to funds to "supplant" State or local funds in viola he State or local government) that federal fund ibsence of federal funds, be made available for	s will be used to inc	's certification (executed by t	he abiat avaguting of
58. T	Use of funds for DNA testing; upload of DNA	profiles		
	f award funds are used for DNA testing of evid o the Combined DNA Index System ("CODIS, aboratory with access to CODIS.	lentiary materials, a " the DNA database	ny resulting eligible DNA pro e operated by the FBI) by a go	ofiles must be uploaded overnment DNA
۲ p	No profiles generated under this award may be a rior express written approval from BJA.	entered or uploaded	into any non-governmental I	DNA database without

Award funds may not be used for the purchase of DNA equipment and supplies unless the resulting DNA profiles may be accepted for entry into CODIS.

59. Three percent set-aside for NIBRS compliance

The recipient must ensure that at least 3 percent of the total amount of this award is dedicated to achieving full compliance with the FBI's National Incident-Based Reporting System (NIBRS), unless the FBI or appropriate State official has certified that the recipient locality is already NIBRS compliant, and evidence of this has been submitted to and approved by BJA. The recipient will be required by BJA to make revisions to budgets that do not clearly indicate what projects will be supported by this 3 percent set-aside, unless evidence of NIBRS compliance has been submitted to and approved by BJA. Recipients serving as fiscal agents for "disparate jurisdictions," (as defined at 34 USC 10156(d)(4)) have to pass this requirement through to in subawards to other localities in the disparate jurisdiction, so that each locality in a disparate jurisdiction group dedicates at least 3 percent of award funds to NIBRS compliance, unless, with respect to each locality in the disparate jurisdiction group, evidence of NIBRS compliance has been submitted to and approved by BJA.

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)RM 4000/2 (REV. 4-88)

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certification submitted to OJP in support of an application may be the subject of criminal prosecution, and also may result in civil penalties and administrative remedies for false claims or otherwise. Administrative remedies that may be available to OJP with respect to an FY 2018 award include suspension or termination of the award, placement on the DOJ high risk grantee list, disallowance of costs, and suspension or debarment of the recipient.

National Incident-Based Reporting System (NIBRS) 3 percent set-aside

In FY 2016, the Federal Bureau of Investigation (FBI) formally announced its intention to sunset the Uniform Crime Reporting (UCR) Program's traditional Summary Reporting System (SRS) and replace it with the UCR Program's National Incident-Based Reporting System (NIBRS). By January 1, 2021, the FBI intends for NIBRS to be the law enforcement crime data reporting standard for the nation.

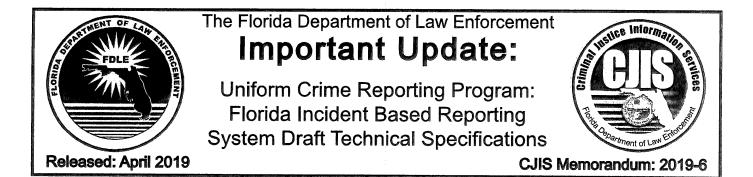
By statute, JAG Program awards are calculated using summary Part 1 violent crime data from the FBI's UCR Program. See 34 U.S.C. § 10156. Once SRS has been replaced by NIBRS, JAG award amounts will be calculated using NIBRS data. In preparation for the FBI's 2021 NIBRS compliance deadline, beginning in FY 2018, BJA is requiring, through the application of a special condition, that direct JAG award recipients not certified by their state (or, as applicable, the FBI) as NIBRS compliant to dedicate 3 percent of their JAG award toward achieving full compliance with the FBI's NIBRS data submission requirements under the UCR Program. The 3 percent requirement will assist state and local jurisdictions in working toward compliance to ensure they continue to have critical criminal justice funding available through JAG when SRS is replaced by NIBRS in FY 2021.

The requirement for a NIBRS set-aside will be applicable to all jurisdictions in a disparate group, but will not otherwise be applied to subawards. That is, the unit of local government serving as fiscal agent for a disparate group will be required by special condition to require each of the other jurisdictions in the disparate group to set aside 3 percent of FY 2018 JAG funds received by that jurisdiction to be used for NIBRS compliance activities, unless that jurisdiction receives a waiver from the BJA Director, as described below. Units of local government must clearly indicate in their application narratives and budgets what projects will be supported with this 3 percent set-aside.

The following are examples of costs and projects that relate to NIBRS implementation at the state or local level that could be funded under the JAG Program: software, hardware, and labor that directly support or enhance a state or agency's technical capacity for collecting, processing, and analyzing data reported by local law enforcement (LE) agencies and then submitting NIBRS data to the FBI; training personnel responsible for the state's Incident Based Reporting (IBR) program on receiving, processing, analyzing, and validating incident-based data from local LE agencies in their state; training local agencies in how to collect and submit NIBRS data; and technical assistance for LE agency personnel responsible for (1) managing the agency's crime incident data, (2) processing and validating the data, and (3) extracting and submitting IBR data to the state UCR Program, according to the states, and/or directly to the FBI, according to the NIBRS standard.

Units of local government that have been certified as NIBRS compliant by their state, or directly by the FBI, may submit a waiver to the BJA Director requesting an exemption from the 3 percent set-aside requirement. The waiver request from an appropriate local official must clearly state that the unit of local government has been certified as NIBRS compliant by their state, or directly by the FBI, and should be submitted with the application, or, as appropriate, through request for a Grant Adjustment Notice after an award is made. In any instance in which a waiver

> 11 BJA-2018-13626



Executive Summary:

The Florida Department of Law Enforcement (FDLE) is releasing a draft of the technical specifications for the new Florida Incident Based Reporting System (FIBRS) scheduled for implementation by January 2021.

The Federal Bureau of Investigation's (FBI) Uniform Crime Reporting (UCR) program is sunsetting the Summary Reporting System (SRS) by January 1, 2021. For agencies to continue to participate in the national UCR program, it is necessary for them to transition to incident-based crime reporting. Certain federal grant eligibility is dependent upon an agency's participation in the national UCR program. FDLE will continue to provide the summary crime rate annual report in addition to the incident based crime rate report until 2029 to ensure that incident based reporting does not change the crime rate statistics report.

To accommodate the collection of incident-based data, Florida's UCR Program will implement FIBRS to collect National Incident Based Reporting System (NIBRS) and Florida-specific data. Incident-based reporting collects more data elements than the current UCR summary, both enhancing the amount of statistical data available and improving accuracy. Agencies currently

Important Information for: State and Local Law Enforcement Agencies, Agency Heads, Information Technology Personnel, UCR Personnel

submit separate data sets to FDLE for UCR Summary, Hate Crime, Domestic Violence, Human Trafficking, Cargo Theft, Use-of-Force, and LInX information based on state and national requirements. FIBRS will enable the consolidation of these separate data streams into one submission reducing the burden on state and local agencies.

The draft version of the FIBRS technical specifications outlines necessary elements for local agencies to report compliant data. A FIBRS page (link below) has been added to the UCR CJNet webpage as the host for this documentation.

FDLE requests agencies use the draft information to identify agency readiness to collect FIBRS data and request clarification of elements. FDLE will finalize the National Information Exchange Model (NIEM) Extensible Markup Language (XML) submission standards provided in the IEPD (Information Exchange Package Documentation) based on vendor selection and agency feedback. Examples of work remaining include standardizing schema names and refining conditions for required elements.

After your agency has reviewed the draft technical specifications, please respond to the <u>survey link</u> by April 30, 2019. The responses to this survey will assist FDLE in identifying potential obstacles or risks for this state-wide transition.

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FIBRS Reporting on CJNet:

- This page has been updated to contain the following links:
- A compressed (zip) file of the draft technical specifications for the FIBRS Information Exchange Package Documentation (IEPD)
- FIBRS IEPD Table of Contents
- Printable copy of FIBRS Readiness Assessment survey questions
- FIBRS Readiness Assessment survey link

Please provide any questions or feedback regarding the IEPD to the FDLE UCR Program at <u>ucr@fdle</u>. <u>state.fl.us</u>.

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