

**PALM BEACH COUNTY
BOARD OF COUNTY COMMISSIONERS**

AGENDA ITEM SUMMARY

Meeting Date: June 18, 2019 ☐ Consent ☒ Regular
☐ Ordinance ☐ Public Hearing

Department
Submitted By: Youth Services Department
Submitted For: Outreach & Community Programming Division

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to conceptually approve: allocations for funding in the Action Area of Ensuring Safety and Justice, for the period October 1, 2019, through September 30, 2022, in an estimated total amount of \$583,552, annually:

Proposer	Annual Amount
Children of Inmates, Incorporated	\$71,451
Communities in Schools of Palm Beach County, Inc.	\$62,779
Community Child Care Center of Delray Beach, Inc. d/b/a Achievement Centers for Children and Families	\$111,853
Gulfstream Goodwill Industries, Inc.	\$115,894
Milagro Foundation, Inc. d/b/a Milagro Center	\$68,000
The Urban League of Palm Beach County, Inc.	\$153,575
Total	\$583,552

Summary: On March 11, 2019, the Youth Services Department issued a Request for Proposals (RFP) for Community Based Agency (CBA) funding for three (3) years, beginning in FY2020. Proposals were accepted for the Ensure Safety and Justice Action Area identified as a priority in the Youth Master Plan (YMP). This Action Area provides for intervention and alternatives to crime and strengthening prevention efforts to deter entry into the delinquency system. Funding for these CBAs comes from existing budget previously used to fund five (5) contracts transferred from Community Services (under the Financially Assisted Agency (FAA) program for youth violence prevention). These contracts/programs were approved to continue under new contracts with the last renewal option set to expire September 30, 2019. All five (5) agencies were eligible to submit a proposal. To continue to align programs with the YMP and incorporate evidence-based promising/programming with outcomes and performance measures, the RFP was issued. Final contracts with each Agency will be presented to the Board after contract negotiations are complete. Countywide (HH)

Background and Policy Issues: The proposed contract awards under this RFP total \$583,552, annually for three (3) years. The five (5) transferred contracts had been renewed for FY2019 with the existing agencies with the advisement that we would go back out to RFP this year and the agencies would have to propose utilizing evidence-based or promising practices. Since the FAA's Youth Violence Prevention category most clearly fits into the priority YMP Action Area of Safety and Justice, the RFP utilizing that criteria was used. **Continued on Page 3**

Attachments:

1. Proposal Descriptions and Allocations for FY2020-FY2022
2. Highlights and Recommendations Summary

Recommended by:  5/31/19
Department Director Date

Approved by:  4/10/19
Assistant County Administrator Date

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	2019	2020	2021	2022	2023
Capital Expenditures					
Operating Costs		\$583,552	\$583,552	\$583,552	
External Revenue					
Program Income (County)					
In-Kind Match (County)					
NET FISCAL IMPACT		\$583,552*	\$583,552*	\$583,552*	
No. ADDITIONAL FTE POSITIONS (Cumulative)					

Is Item Included in Proposed Budget?	Yes	<u> X </u>	No	<u> </u>
Does this item include the use of federal funds?	Yes	<u> </u>	No	<u> X </u>

Budget Account	Exp No:		Dept	Unit	Obj
Fund	0001		153	Various	Various
Rev No:					
Fund					

B. Recommended Sources of Funds/Summary of Fiscal Impact:

*There is no fiscal impact associated with the approval of these funding recommendations. Upon successful contract negotiations, agency contracts will be brought back to the Board for approval.

Departmental Fiscal Review: Michelle Dine

III. REVIEW COMMENTS

A. OFMB Fiscal and/or Contract Dev. and Control Comments:


 OFMB 6/3/19
6/5/19
on 5/31


 Contract Development & Control 6/1/19
6/6/19 TW

B. Legal Sufficiency:

Helene Coluzzi
Assistant County Attorney

C. Other Department Review:

Department Director

This summary is not to be used as a basis for payment.

Background and Policy Issues:

The Board approved a Contract with Forum for Youth Investment Corp. on December 15, 2015, for the creation of a collaborative YMP, which was published in November 2016 and presented to the Board in a workshop on January 24, 2017, along with the recommended funding areas. The YMP identified six (6) priority areas. For FY2020, the Ensure Safety and Justice Action Area was selected for funding pursuant to the issuance of the RFP. There were ten (10) proposals received. The proposals were initially reviewed for responsiveness. Proposals meeting minimum requirements were then reviewed by a Review Panel consisting of community experts. The Review Panel scored the proposals by Description of Need, Local Data, Approach and Design, Evaluation Methods, Performance History, Available Resources and Sustainability, and Budget. The Review Panel also ranked proposals based on the criticality of the services. The YSD Director made the final recommendations utilizing the Review Panel's scoring and ranking, knowledge of other funding availability and a review of budget needs and available resources.

Pursuant to previous Board direction, a protest process was included with this RFP and two (2) protests were received (Children's Case Management Organization, Inc. d/b/a Families First of Palm Beach County – Youth Empowered and Secure (Y.E.S.) program; Rico's Scholarship Foundation, Inc. – Matching Mentors program) and neither opted for a Special Master hearing.



Proposal Descriptions and Allocations for FY2020

Action Area - Ensure Safety and Justice: A) Providing intervention and alternatives to crime; and B) Strengthen prevention efforts to deter entry into the delinquency system

PROPOSER	PROPOSAL DETAILS					REVIEW PANEL			NOTES
	RECOMMENDED FUNDING	% FUNDED	AMOUNT REQUESTED	PROGRAM DESCRIPTION	GEOGRAPHIC AREA/COMMISSION DISTRICTS SERVED	AVG. SCORES	PRIORITY RANKING	FINAL SCORES	
The Urban League of Palm Beach County, Inc.	\$ 153,575	100%	\$ 153,575.00	Project Moving Forward - sets out to address the dismal prospect for a majority of disadvantage minority youth in Palm Beach County in the Department of Juvenile Justice System. The program will also address their personal struggles and challenges by providing evidence-based integrated services that keep disconnected low income youth successful. Number to be served: 100	(Districts 1, 2, 3, 6, 7)	93	6	99	This agency is also funded for their Project Ready NULITES program in the amount of \$84,000 in the action area - Social and Emotional Learning.
Community Child Care Center of Delray Beach, Inc. (Achievement Centers for Children and Families)	\$ 111,853	100%	\$ 111,852.94	MenTeens - Teen Program - ACCF proposes to address the intense need for prevention services for teens in some of Delray Beach's highest-need neighborhoods by implementing the evidence-based Positive Action Program, determined "effective" by the Office of Juvenile Justice and Delinquency Prevention. High concentrations of poverty, crime, unemployment and risk in the neighborhoods combine to heighten the potential for teens to become involved with the juvenile justice system, and threaten their academic, social and economic success as adults. ACCF intends to mitigate this risk using the MenTeens for the Future program. Number to be served: 40	(District 7) In and around zip codes 33444 and 33445. Three distinct neighborhoods: Depot Ave/Lake Ida: SW 8th Ave/SW 10th St; and SW 7th St/SW 6th Ave (the Neighborhoods); and the West Atlantic Avenue (CRA Sub-area 3) and the Southwest Neighborhood (CRA Sub-area 8) and Northwest Neighborhood (CRA sub-area 4)Zip: 33444	92.3	5	97.3	This agency is also funded for their Out-of-School programs in the amount of \$240,000 in the action area - Social and Emotional Learning.
Communities In Schools of Palm Beach County, Inc.	\$ 62,779	85%	\$ 73,858.00	Charting for Success - Pahokee High School - CIS provides a safe environment through prevention of delinquent behaviors by targeting youth who are at enhanced risk for delinquent behaviors. The CIS program, Charting for Success, increases the number of youth that are receiving prevention and intervention supports as part of diversion. CIS is focused on promoting equity, inclusion, violence prevention, anti-bullying and social justice efforts. Number to be served: 50	(District 6) Pahokee	91	3	94	This agency was previously funded for this program in the amount of \$76,074 and there are no further renewals of that contract,
Milagro Foundation, Inc. (Milagro Center)	\$ 68,000	85%	\$ 80,000.00	Youth Inspire Greatness (YIG) Program - in order to strengthen prevention efforts and deter entry into the delinquency system, Milagro Center will create a comprehensive, year-round program aimed at economically challenged academically at risk high school students. The YIG Program is designed to keep teenagers who are at high risk for becoming disconnected youth on the straight-and-narrow path through a variety of prevention and intervention services. Number to be served: 40	(Districts 4, 7) Delray Beach	88.3	4	92.3	This agency is also funded for their Middle School program in the amount of \$32,500 in the action area - Social and Emotional Learning.

*Priority ranking scores are based on criticality of the program. The higher the score, the more critical the program as determined by the review panel.



Proposal Descriptions and Allocations for FY2020

Action Area - Ensure Safety and Justice: A) Providing intervention and alternatives to crime; and B) Strengthen prevention efforts to deter entry into the delinquency system

PROPOSER	PROPOSAL DETAILS					REVIEW PANEL			NOTES
	RECOMMENDED FUNDING	% FUNDED	AMOUNT REQUESTED	PROGRAM DESCRIPTION	GEOGRAPHIC AREA/COMMISSION DISTRICTS SERVED	AVG. SCORES	PRIORITY RANKING	FINAL SCORES	
Gulfstream Goodwill Industries, Inc.	\$ 115,894	90%	\$ 128,771.00	Intensive Home Detention - The goal of the Intensive Home Detention program is to reduce the number of juveniles in detention, deter future criminal activity through personal and family strengthening activities, and reduce the cost to the County for detention services. To achieve these goals, Gulfstream Goodwill Industries, Inc. (GGI) provides home detention monitoring services to a minimum of 50 eligible juveniles ages 8-18, with a court order in secured juvenile detention. This program is designed to achieve positive outcomes for the enrolled youth and reduce recidivism and costs to Palm Beach County (PBC) by offering a variety of services to each youth, combining Palm Beach County School District tutors, pro social activities, monitoring, and support services to include but not limited to emergency housing, clothing, utility and food assistance, and comprehensive case management. Number to be served: 50	(Districts 1,2,3,4,5,6,7) Palm Beach County with the exception of Belle Glade and Pahokee	85	7	92	This agency is also funded for their Going the Distance program in the amount of \$180,000 in the action area - Ensure Safety and Justice.
Children's Case Management Organization, Inc. (Families First of Palm Beach County)	\$ -	0%	\$ 143,682.00	In an effort to prevent youth from entering or reentering the juvenile justice system, the Y.E.S. in the Glades will provide evidence-based behavioral health services for students attending Pahokee Middle/High School and Everglades Preparatory Academy. Families First aims to provide the students with individual therapy including Trauma Focused Cognitive Behavioral Therapy (TFCBT), systemic therapy and functional family therapy. These models have been proven effective in treating youth and families to improve family cohesiveness thereby reducing youth delinquency. Number to be served: 120	(District 6) Pahokee	90	2	92	This agency receives funding for their Youth Empowered and Secure (Y.E.S.) program in the amount of \$129,000 in the action area - Ensure Safety and Justice. <i>Appeal/Protest</i>
Children of Inmates, Incorporated	\$ 71,451	90%	\$ 79,390.00	Children of incarcerated parents are a subset of American children at risk and are overlooked both in the criminal justice system and in social service circles. Children of Inmates, Boys to Men program will improve services and access for incarcerated parents and their children by developing activities that foster positive family engagement, reduce violence, and interrupt intergenerational incarceration. The program will serve a minimum of 25 youth, their caretaker, and their incarcerated parent per year with no more than 8 youth per case manager at any given time. Number to be served: 25	(Districts 1, 3, 7) PBC	83.3	8	91.3	This agency is also funded for their Babies N' Brains program in the amount of \$57,000 in the action area - Parenting and Role Models.

*Priority ranking scores are based on criticality of the program. The higher the score, the more critical the program as determined by the review panel.



Proposal Descriptions and Allocations for FY2020

Action Area - Ensure Safety and Justice: A) Providing intervention and alternatives to crime; and B) Strengthen prevention efforts to deter entry into the delinquency system

PROPOSER	PROPOSAL DETAILS					REVIEW PANEL			NOTES
	RECOMMENDED FUNDING	% FUNDED	AMOUNT REQUESTED	PROGRAM DESCRIPTION	GEOGRAPHIC AREA/COMMISSION DISTRICTS SERVED	AVG. SCORES	PRIORITY RANKING	FINAL SCORES	
Boys and Girls Clubs of Palm Beach County, Inc.	\$ -	0%	\$ 125,916.00	Pathways to Success Middle to High School Bridge Program - Utilizing an innovative prevention/resistance-focused theory of change, BGCPBC's Pathways to Success Middle to High School Bridge Program will serve 150 at-risk, low-income youth (8th and 9th graders) from underserved, high crime neighborhoods with safe and equitable services that are currently inaccessible within this demographic. This evidence-based, multi-component approach (BGC of America's SMART curricula, individual and small group case management, and Search Institute' 40 Developmental Asset framework), will deter entry into the delinquency system by increasing the number of youth's developmental assets, which research shows will reduce high risk behaviors like criminal activity, youth violence, and thus engagement in the juvenile justice system. Parents/guardians will receive support in guiding their children through this most universally challenging time of adolescence. Number to be served: 150	(Districts 2, 6, 7) West Palm Beach, Delray Beach, Riviera Beach, Belle Glade.	87.3	1	88.3	This agency receives funding for their BGCPBC Bright Futures Youth Volunteer Corp (YVC) program in the amount of \$91,451 in the action area - Educational Supports, and also received \$230,000 for their summer Career Bound 2.0 program
Pace Center for Girls, Inc.			\$ 160,091.00	Pace Center for Girls Palm Beach - Reach Counseling Program (Pace Reach) - a gender responsive, community-based, therapy, counseling and case management program for girls ages 11-18. Services include individual and family therapy services, group counseling, case management, and life skills coaching. Pace Reach is a prevention and early intervention program specific to girls at an elevated risk of entering or reentering the juvenile delinquency system. Number to be served: 85	(Districts 1, 2, 3, 4, 7) West Palm Beach, Greenacres, Lake Worth, Boynton Beach, Jupiter, Lantana, Delray Beach	N/A	N/A	DNS	Proposal not signed.
Rico's Scholarship Foundation Inc.			\$ 20,000.00	Rico's Scholarship Foundation will recruit middle and high school student to implement Matching Mentors a program, which will provide early identification and prevention activities to educate youth and provide alternatives to violent behaviors. Aligned with the Palm Beach County School District's academic year, activities will include mentoring, tutoring, academic and/or career goal setting, community service, training for sports skills, and parent engagement. Mentoring is one of four key interventions of President Obama's My Brother's Keeper (MBK) initiative and the local Palm Beach County MBK Alliance in order to address the needs and opportunity gaps (e.g., in education) of boys of color. Number to be served: 100	(Districts 3, 6, 7) Riviera Beach, Lake Worth, West Palm Beach, Wellington, Royal Palm Beach, Belle Glade	N/A	N/A	DNS	Missing audit report. Appeal/Protest
	\$ 583,552								

DNS = Did Not Score

*Priority ranking scores are based on criticality of the program. The higher the score, the more critical the program as determined by the review panel.

**YOUTH SERVICES DEPARTMENT REQUEST FOR PROPOSALS
COMMUNITY BASED AGENCY FY 2020 – FY 2022**

BACKGROUND

Youth Symposium and Creation of Birth to 22: United for Brighter Futures

In 2013, the Board of County Commissioners (BCC) and a group of community organizations and leaders convened the Infant, Child, Youth and Young Adult Symposium (Youth Symposium) to share information and identify actions and programs to support the healthy growth, development and education of children and youth from prenatal to young adulthood. Birth to 22: United for Brighter Futures (Birth to 22) is the alliance of community partners that emerged from the Youth Symposium. Birth to 22 affirms a whole child approach to this collaborative work. The partners of Birth to 22 agreed that a Youth Master Plan (YMP) was necessary to best guide the collective community to achieve the best results for Palm Beach County children and youth.

Youth Master Plan – “Strengthening the Steps to Success”

On December 15, 2015, the BCC approved a Contract with The Forum for Youth Investment (FYI) (R2015-1852), which was amended on July 12, 2016 (R2016-0919), to provide professional/consultation services in the development of the YMP for Palm Beach County. YSD, along with the other youth-serving partner agency members of Birth to 22, participated in a collaborative process employing a collective impact framework to develop the YMP entitled "Strengthening the Steps to Success."

The YMP was developed by over sixty (60) members of Birth to 22 as a blueprint for setting priorities and taking action to improve the lives of children and youth in Palm Beach County. The YMP reflected an ongoing effort to engage community members at all levels in building on strengths, aligning ongoing efforts and addressing gaps in order to create a community where all youth – from birth to 22 – have an opportunity to succeed, reach their full potential and receive the attention necessary to ensure equity when faced with systemic barriers.

On January 21, 2017, YSD presented the outcome of the YMP to the BCC. Six Action Areas were identified in the YMP: i) Economic Access, ii) Parenting and Role Models, iii) Social and Emotional Supports, iv) Educational Supports, v) Health and Wellness Supports and vi) Removal of Community Stressors and Systemic Barriers (which included Ensuring Safety and Justice). For FY2018, four (4) of these action areas were included in the first RFP – Parenting and Role Models, Social and Emotional Supports, Economic Access and Ensuring Safety and Justice – resulting in 21 contracts for a total of \$2,190,500. In FY2019, the two remaining action areas were included in the second RFP – Health and Wellness, and Educational Supports – resulting in 14 additional contracts for a total of \$863,697.

When the Youth Services Department was initially created, five (5) contracts that were funded under the Financially Assisted Agency (FAA) program in Community Services were transferred to Youth Services. These programs were funded under the category of Youth Violence Prevention when in the FAA program. Since that time, those contracts had been renewed with the existing agencies with the advisement that we would go back out to RFP this year and the agencies would

have to purpose utilizing evidence-based or promising practices. Since Youth Violence Prevention most clearly fits into the priority Youth Master Plan Action Area of Safety and Justice, we issued the RFP utilizing that criteria.

RFP PROCESS

- Youth Services Department (YSD) issued its third Request for Proposals (RFP), for a three (3) year period, for Community Based Agencies (CBA) on March 11, 2019, for the Ensure Safety and Justice Action Area identified in the YMP.
- Criteria for the Action Area and the proposal guidelines for the RFP process were advertised in the Palm Beach Post on March 10, 2019. Proposal details and required forms were available to the public on March 11, 2019. All potential proposers were required to attend a mandatory pre-proposal conference on March 19, 2019, and 24 individuals attended. Proposals were due by April 9, 2019, at 5:00 p.m.
- A formal review process was established for the submitted proposals. A Review Panel was created and was tasked with reading the proposals, providing comments and issuing a score based on the approved criteria. The Review Panel was made up of three subject matter experts. The subject matter experts represented a combination of funding partners, service providers and service experts in the county and had no affiliation with any proposal submitted.

Review Panel	Representative
Ensure Safety & Justice	Suzette Harvey, President/Chief Executive Officer Prime Time Palm Beach County, Inc.
	Marcia Bahia, Gang Prevention Coordinator Palm Beach County Sheriff’s Office
	Mirva Cadet, Program Officer Children’s Services Council of Palm Beach County

- All proposals were scored on following:
 - Description of Need
 - Local Data
 - Approach and Design
 - Evaluation Methods
 - Performance History
 - Available Resources and Sustainability
 - Budget
 - Priority Area(s) Scores - Range of points based on the number of proposals for each Action Area, based on the services’ critical need. The score awarded of how competitive the proposal is, and the ranking reflects how imperative and critical the services are to ensure availability and access.

- YSD Staff provided a cursory review including written comments on the proposal evaluation approach, past performance, if applicable, and the financial information to the Review Panel for their reference.
- YSD Director made the final recommendations utilizing the Review Panel's scoring and ranking, knowledge of other funding availability and a review of budget needs and available resources.
- Two (2) proposals were deemed non-responsive and not distributed to the review panel or scored.
- Pursuant to Board direction, a protest process was included with this RFP and two (2) appeals were filed: Children's Case Management Organization, Inc. d/b/a Families First of Palm Beach County, and Rico's Scholarship Foundation, Inc. Both appeals were denied and the proposers did not request a Special Master hearing.