PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

AGENDA ITEM SUMMARY

Meeting Date: June 16, 2020 [] Consent [X] Regular [] Ordinance [] Public Hearing

Department: Housing and Economic Sustainability

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to:

- A) Approve the application of Caron of Florida, Inc. (Borrower) for the issuance of the County's Industrial Development Revenue Bonds (Caron of Florida, Inc. Project), Series 2020 in a principal amount not to exceed \$52,803,000;
- **B)** Conduct a Tax Equity and Fiscal Responsibilities Act (TEFRA) public hearing pursuant to Section 147(f) of the Internal Revenue Code, as amended concerning the proposed issuance of the Bond; and
- C) Adopt a Resolution of the Board of County Commissioners of Palm Beach County, Florida, authorizing the issuance of one or more series of Revenue Bonds (Caron of Florida, Inc. Project), Series 2020, in an aggregate principal amount not exceeding \$52,803,000, for the purpose of making a loan of funds to Caron of Florida, Inc. in order to finance the cost of (1) the construction, installation and equipping of a new medical and detox facility to be located at 4675 W. Linton Boulevard, Delray Beach, Florida; (2) the acquisition and renovation of Fairways on the Green, a residential housing facility used for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction located at 2045 Lowson Boulevard, Delray Beach, Florida; and (3) issuance of the Bonds; providing that such revenue bonds shall not constitute a debt, liability or obligation of Palm Beach County, Florida or the State of Florida or any political subdivision thereof, but shall be payable solely from the revenues herein provided; approving and authorizing the execution and delivery of a Loan Agreement with Caron of Florida, Inc. to provide security for such bonds, and for other matters therein provided; approving and authorizing the execution and delivery of a Trust Indenture; approving and authorizing the execution and delivery of certain other documents required in connection with the foregoing; and providing certain other details in connection therewith.

Summary: The Borrower is a wholly owned subsidiary of the Richard J. Caron Foundation (Caron) a not for profit IRS 501(c)3 organization founded in 1957. Caron offers a full continuum of addiction and behavioral health care services at inpatient facilities located in Pennsylvania and Florida. Services include prevention and detoxification as well as primary and extended residential care. Caron is recognized internationally as a premier drug and alcohol addiction treatment provider. When fully operational, the new medical facility at 4675 West Linton Boulevard in Delray Beach will add 114 full time equivalent new positions. The existing Fairways on the Green facility at 2045 Lowson Boulevard in Delray Beach will continue to serve its clients after acquisition by Caron and the planned renovations of this facility will not interrupt operations for patients and staff. The existing facility will retain 100 employees. The five (5) year economic impact of the project is estimated at \$262.9 million. Neither the taxing power nor the faith and credit of the County, nor any County funds, shall be pledged to pay the principal, premium, if any, or interest on the Bonds. Districts 4 & 7 (DB)

Background and Policy Issues: The Internal Revenue Code requires that certain tax-exempt debt be approved by an elected governmental agency after a public hearing. This approval does not in any way obligate the County on the Bonds.

Attachment(s):

- 1. TEFRA Notice
- 2. Application
- 3. Memo to Assistant County Administrator
- 4. Resolution

Recommended By:	Department Director	6 5 2020 Date	
Approved By:	Domo 1. Philin	6/15/2000	
	Assistant County Administrator	' Date	

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	2020	2021	2022	2023	2024
Capital Expenditures					
Operating Costs					
External Revenues					
Program Income					
In-Kind Match (County)					
NET FISCAL IMPACT					
# ADDITIONAL FTE POSITIONS (Cumulative)					
tem Included In Current E	Budget?	,	Yes	No X	
tem Included In Current E es this Item include the u	se of Federa	al Funds?	Yes	No X	
dget Account No.:					
nd Dept Unit _	Ohied	et Pro	ogram Code/l	Period	
					_
Recommended Sourc	es of Funds	/Summary	of Fiscal Imp	act:	
No fiscal impact					
Departmental Fiscal F	Review:		J. (=	\longrightarrow	
Departmental Fiscal I	Βε	everley Reic	I, Division Ma	nager	
	III. <u>RE</u> V	IEW COM	<u>MENTS</u>		
OFMB Fiscal and/or C	ontract Dev	elopment a	and Control (Comments:	
OFMB KT POD 4	y-6/9/2 19/200	Contra	ct Developme	Huolif ont and Contr	<u>6[11]</u> 20.
Legal Sufficiency:					
	_				
Assistant County Attorr	6/12/232 ney	J			
Other Department Re	view:				

PUBLIC NOTICE BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY, FLORIDA

Public notice is hereby given that the Board of County Commissioners of Palm Beach County, Florida (the "County"), will hold a public hearing in the Jane Thompson Memorial Chambers, 6th Floor of the Palm Beach County Governmental Center, 301 North Olive Avenue, West Palm Beach, Florida 33401, during a meeting commencing at 9:30 a.m. on June 16, 2020, or as soon thereafter as possible, on the proposed issuance by the County of its revenue bonds (the "Bonds"), in an aggregate principal amount of not to exceed \$52,803,000, for the purpose of providing a loan to Caron of Florida, Inc. (the "Borrower"). The proceeds of the debt to be issued will constitute qualified 501(c)(3) bonds as defined in Section 145 of the Internal Revenue Code, as amended, for facilities used for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction, including, among other things, (i) the construction, installation and equipping of a new medical and detox facility to be located at 4675 W. Linton Boulevard, Delray Beach, Florida; (ii) the acquisition and renovation of Fairways on the Green, a residential housing facility used for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction located at 2045 Lowson Boulevard, Delray Beach, Florida; and (iii) the payment of the costs of issuance of the Bonds. All facilities financed with the Bonds will be owned and operated by the Borrower. The Bonds will be issued in an aggregate principal amount of not to exceed \$52,803,000 of which not to exceed (a) \$38,600,000 will be used with respect to the costs described in (i) above and an allocable portions of the costs described in (iii) above; and (b) \$14,203,000 will be used with respect to the costs described in (ii) above and an allocable portion of the costs described in (iii) above. All interested persons are invited to attend the public hearing, which will be the only public hearing held concerning the issuance of the Bonds. Any such interested parties may at their option submit written comments to the County Administrator, 11th Floor, 301 North Olive Avenue, West Palm Beach, Florida 33401, prior to the hearing. Written comments should be received by the County prior to the agenda item starting. Any person desiring to present oral comments should appear at the hearing. If a person decides to appeal any decision made by the Commission with respect to any matter considered at this meeting or hearing, he or she will need to have a record of the proceedings and for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

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ATTACHMENT 1



INDUSTRIAL DEVELOPMENT REVENUE BOND PALM BEACH COUNTY, FLORIDA

APPLICATION INSTRUCTIONS

- 1. The Palm Beach County Industrial Development Revenue Bond Application Package consists of the following:
 - a. Application Form
 - b. Application Attachments
 - c. Application Acknowledgements
 - d. \$1,500 Application Fee payable to Board of County Commissioners of Palm Beach County
- 2. Send 1 hard copy and 1 electronic copy of the Application Package to:

Sherry Howard
Deputy Director
Palm Beach County Department of Housing & Economic Sustainability
100 Australian Avenue, Suite 500
West Palm Beach, FL 33405
showard@pbcgov.org

- 3. Where there is insufficient space on the Application Form, please provide additional information as an Application Attachment.
- 4. For questions regarding the Application Package, please contact:

Sherry Howard
Deputy Director
Palm Beach County Department of Housing & Economic Sustainability
561-233-3600

showard@pbcgov.org

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ATTACHMENT 2



INDUSTRIAL DEVELOPMENT REVENUE BOND PALM BEACH COUNTY, FLORIDA

APPLICATION FORM

1.	Entity	that	will	borrow	the	bond	proceeds	from	the	bond	issuer.	
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Entity Name: Caron of Florida, Inc.

Address: 68 North Galen Hall Road Wernersville, PA 19565

Telephone: (610) 743-6471

Fax: (484) 345-4387

This entity is referred to as the project's "principal user" for the remainder of this guestionnaire.

2.	Form of organization of principal user (check one):					
	со	rporation	partner .	sole proprietorship	other:	
	•	Is the princip ownership?	al user related to an	y other organization by m	nore than 50% common	
		yes	no			

- If "yes", indicate name of related organization and relationship: The principal user is a wholly owned subsidiary of Richard J. Caron Foundation, a Pennsylvania non-profit corporation
- 3. Ownership: List all stockholders or partners having 10% or more ownership interest in the principal user: Not applicable
- 4. If any of the above persons own more than 50% of the principal user, list all other 04/08/2020 SL1 1634886v1 002210.00054

organizations which are related to the principal user by virtue of such persons having more than a 50% interest in such organizations: Not applicable

- 5. Principal User Description: Provide a brief description of:
 - the principal user, its history, and operations:

Founded in 1957, Richard J. Caron Foundation is a not for profit IRC 501(c)3 organization which offers a full continuum of high-end, high quality, best in class, addiction and behavioral health care services from a number of inpatient facilities, located principally in Pennsylvania and Delray Beach/West Palm Beach, Florida and from a number of outpatient facilities as well. All facilities in Florida are owned by the Principal User

Services include prevention, detoxification, primary and extended residential care, including vocational and educational counseling, relapse treatment, psychological, medical, neurofeedback, and family education and counseling. Caron is recognized internationally as one of two premier drug and alcohol addiction treatment providers in the United States.

With more than 450 beds, Caron offers the most comprehensive continuum of evidence-based addiction treatment for individuals and their families. Caron has more clinical programs to meet the specific needs of each patient regardless of age, gender or severity of addiction than any other family of treatment centers in the U.S.

With experience in treating co-occurring disorders, Caron offers comprehensive treatment programs for adolescents/teens, young adults, adults, baby boomers, older adults and their families.

- any outstanding debts: See Schedule 1 attached hereto for a list of outstanding indebtedness
- earning history: Total unrestricted revenues for the last three years were \$92,300,000 for 2017, \$90,000,000 for 2018,and \$87,900,000 for 2019. Reference is further made to the audited financial statements included with this application.
- 6. Issuance Amount: Indicate the specific amount of U.S. dollars being requested by the issuance of Industrial Development Revenue Bonds: \$52,803,000
- 7. Proposed Security and Guarantors: Indicate the proposed security and guarantors of the bonds:

The Principal User, Richard J. Caron Foundation and Caron of Georgia, Inc. are members of an Obligated Group (collectively, the Obligated Group") formed under the provisions of a Master Trust Indenture dated of as of September 1, 2016 (the "Master Indenture") between the Obligated Group and Branch Banking and Trust Company serving as Master Trustee.

To evidence and secure the Principal User's obligations related to the proposed Bonds, the Obligated Group will issue one or more series of master indenture notes under and pursuant to the terms of the Master Indenture. All master indenture notes issued under the Master Indenture constitute a joint and several obligation of the Obligated Group and are secured by a parity lien on Obligated Group's Gross Revenues and a parity mortgage lien and security interest in and to the Obligated Group's primary operating assets.

8. Method of Sale: Describe the proposed method of sale of the bonds:

The Principal User is utilizing a request for proposal process to identify the lowest cost purchaser of the Bonds which it expects to be a regional or national financial institution who will purchase the Bonds for its own account.

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9. Investment-Grade Quality Bonds: Are the prospective bond issues considered to be of investment-grade quality as defined in Palm Beach County Policies and Procedures Manual (PPM) CW-F-065, Section H?

yes no, the Bonds will not be rated but will be purchased directly by a regional or national financial institution s described above

- If "no", please take note of the restrictions contained in PPM CW-F-065, Section H, including but not limited to, the requirement of an investor letter or representation of the underwriter that the initial purchasers of the bonds are qualified investors as therein defined.
- 10. Other Parties: As available/appropriate, please provide contact information (name, title, company, email address, telephone, and address) of the following other parties to this application:
 - Commercial Bank: To be selected through the request for proposal process
 - Financial Advisor:

Michael D. Vind | Managing Director Financial S&Lutions LLC 607 Washington Street | Reading, PA 19601 Phone: 610-478-2153 Fax: 610-988-0843 Email: mdv@fsandl.com

• Underwriter:

Not applicable

• General Counsel:

Joanne M. Judge STEVENS & LEE 111 N. Sixth Street | Reading, PA 19601 Phone: 610-478-2226 Fax: 610-988-0821 Email: jmj@stevenslee.com

• Other:

11. Bond Counsel:

• Provide name and contact information for Bond Counsel:

Peter T. Edelman STEVENS & LEE 111 N. Sixth Street | Reading, PA 19601 Phone: 610-478-2168 Fax: 610-988-0825 Email: pte@stevenslee.com

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Is Bond Counsel (or Bond Counsel Firm) listed in the latest edition of "The Bond Buyer's Municipal Market Place Director" (the "Red Book")?

ves

- If "no", describe how the proposed Bond Counsel (or Bond Counsel Firm) is qualified to provide such services:
- 12. Use of Funds: Indicate the proposed use of the issuance:

Proceeds of the Bonds will be used to finance a project consisting of, among other things, (1) the construction, installation and equipping of a new medical and detox facility located on 4675 W. Linton Boulevard, Delray Beach, Florida ("Site 1"); (2) the acquisition and renovation of Fairways on the Green, a residential housing facility used for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction ("Site 2"); and (3) the payment of the costs and expenses of issuance of the Bonds.

- 13. Location of the Project:
 - Street Address:

Site No. 1: 4675 W. Linton Boulevard, Delray Beach, Florida Site No. 2: 2045 Lowson Boulevard, Delray Beach, Florida

• Indicate if the location is within a municipality or unincorporated Palm Beach County.

Site No. 1: City of Delray Beach Site No. 2: City of Delray Beach

14. Project Site:

• Indicate approximate size (in acres or square feet) of project site:

Site No. 1: 6 acres Site No. 2: 3.12 acres

Are there buildings now on the project site?

Site No. 1: No

Site No. 2: Yes, a 46 unit apartment complex comprised of 9 apartment buildings and 1 clubhouse/office building

• Indicate the present use of the project site:

Site No. 1: undeveloped land Site No. 2: Fairways on the Green is a residential housing facility used for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction

• Indicate present owner of project site:

Site No. 1: the Principal User Site No. 2: Fairways on the Green LLC; of AVR Realty Company LLC, 1 Executive Boulevard, Yonkers, NY 10701

15. If the principal user now owns the project site, indicate:

• Date of Purchase of Site No. 1: 12/4/2017

Purchase Price: \$5,000,000
Holder of Mortgage: Not applicable
Balance of Existing Mortgage: Not applicable
16. If the principal user is not now the owner of the project site, does the principal user have an option to purchase the site and any buildings on the site?
yes no, the Principal User is currently in negotiations for the purchase of Site No. 2
 If "yes", indicate: Date Option Agreement Signed with Owner:
o Purchase Price under Option:
o Expiration Date of Option:
17. Has the principal user entered into a contract to purchase the site? yes no
 If "yes", indicate: Date signed:
o Purchase Price:
o Settlement Date:
18. If the principal user is not the owner of project site, does the principal user now lease the site or any buildings on the site? Yes, the Principal User now leases Site No. 2 no
19. Is there a relationship legally or by virtue of common control or ownership between the principal user and the seller / lessor of the project site? yes no
If "yes", describe this relationship:
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- 20. Does the project involve acquisition of an existing building or buildings? Yes, the Principal User intends to acquire Site No. 2 no
 - If "yes", indicate number and size of buildings:

The apartment buildings are 2 story with four buildings at approximately 3,940 sq ft and five buildings at approximately 5,900 sq ft. The clubhouse is single story of approximately 900 sq ft.

- 21. Does the project consist of the construction of a new building or buildings?

 Yes, new construction at Site 1 no
 - If "yes", indicate number and size of new buildings:

The new medical building will include 4 floors, total approximately 93,000 sq ft

- 22. Does the project consist of additions and/or renovations to existing buildings? Yes, for Site 2 no
 - If "yes", indicate nature of expansion and/or renovations:

The Principal User estimates that they we will make capital improvements of roof repairs, HVAC repairs and replacements, and walkway and driveway renovations of approximately \$1M over the next 3 years at Site No. 2

23. What will be the use of the buildings or buildings to be acquired, constructed or expanded by the principal user for this project?

Site No. 1: new medical and detox facility Site No. 2: residential housing facility for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction

24. If any space in the project is to be leased to third parties, indicate total square footage of the project, amount to be leased to each tenant, and proposed use by each tenant: Not applicable

Project Total Sq. Ft.	Third Parties Leased Sq. Ft.	Tenant / Proposed Use

25.	Has	construction	work on	this	project	begun?
		yes	no			

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If "yes", complete the following:

Construction Work	Yes	No	% Complete
Site Clearance			%
Foundation			%
Footings			%
Steel			%
Masonry Work			%
Other (describe below)			%

26. List principal items or categories of equipment to be acquired as part of the project:

Project estimates are:

- b.
- c. d.
- Furniture \$1,255,500 Medical Equipment \$348,750 Building Maintenance Equipment \$505,000 Security and Call Systems \$507,000 Computer and Communications Equipment \$663,000 Audio Visual Equipment \$175,000 Signage \$100,000 Vehicles \$225,000

- 27. Has any of the above equipment been ordered or purchased? yes
 - If "yes", complete the following:

Equipment Item	Date Ordered	Delivery Date	Price

			-

28. List the face amount of all tax-exempt financing previously arranged by or for the benefit of the principal user in Palm Beach County:

Date of Issue	Original Face	Current Outstanding
January 10, 2008		0.00
September 1, 2011	\$8,600,000	0.00
September 1, 2016	\$6,983,000	\$5,905,000

29. Allocation of bond proceeds: Complete the following to detail the allocation of bond proceeds:

Description of Cost	Amount
Land	\$14,000,000
Buildings	\$33,666,000
Equipment	\$2,334,000
Engineering	
Architecture	
Interest During Construction	\$2,000,000
Bond Discount	
Cost of Financing	\$803,000
Other (please explain)	
Total	\$52,803,000

30.	Have any	of the above	expenditures	already	been	made	by the	applicar	ıt?
	yes	no							

- If "yes", provide details:
- 31. Have any of the above expenditures been incurred but not paid by the principal user?

yes no

- If "yes", provide details: Architectual and design fees have been paid related to the construction project on Site No. 1 in the amount of \$756,635
- 32. Are costs of working capital, moving expenses, work in process, or stock in trade included in the proposed uses of bond proceeds?

yes n

- If "yes", provide details:
- 33. Will any of the funds to be borrowed through the County be used to repay or refinance an existing mortgage or outstanding loan?

yes

nο

• If "yes", provide details:

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34. List capital expenditures with respect to this project:

Expenditure	Past 3-Years Amount	Next 3-Years Amount
Land		
Buildings	\$60,504	
Equipment	\$109,702	
Engineering		·
Architecture	\$756,635	
Research & Development		
Interest During Construction		
Other (please explain below)		
TOTAL		

Research and development expenses with respect to a facility must be treated as capital expenditures with respect to it. This would include research and development with respect to products to be produced at the facility and with respect to equipment to be used there. Research and development expenses allocable to the project under the foregoing rule must be treated as capital expenditures with respect to it even though the research and development work takes place in a different county or state.

Costs of molds, etc., to be used at a facility are capital expenditures even if paid by the customer.

Costs of equipment to be moved to a facility are capital expenditures even if the purchase and initial use of the equipment occurred outside the County.

35. List capital expenditures with respect to **other facilities** of the principal user or any related person, if the facilities are located in Palm Beach County:

Expenditure	Past 3-Years Amount	Next 3-Years Amount
Land		
Buildings	\$34,064	
Equipment	\$328,868	
Engineering		
Architecture		
Research & Development		
Interest During		-
Other (please explain	\$185,104	
TOTAL		

36. Contribution to the Local Economy: In accordance with Florida State 159.29(1), describe the nature an extent on the impact of the proposed project in Palm Beach County:

· Impact economic growth in the County:

We estimate that when fully operational the new medical facility will add 114 FTEs in new positions (salaries for the new medical center added FTEs are approximately \$6.8M) and an additional approximately 100 employees, approximately \$8.5M in salaries and wages, will be staff retained and currently working at the existing sites in the County impacted by the projects. These additional and retained jobs will provide local benefit through payroll taxes, housing, food and local retailer support, recreation, etc. We estimate the facility will have 550-600 patients admitted annually. Many of these patients and their families will travel to the County related to the admission and for periodic family support visits during treatment supporting the local economy through local housing, food and local retailer support, travel, recreation, etc. In addition, this project provides a high quality center for the treatment of chemical dependency, sexual trauma and gambling addiction to serve the residents and families of Palm Beach County. A portion of admissions to Caron programs will access employment and education in the Palm Beach County area while in treatment and some may choose to settle and reside in the Palm Beach County area after completion of their residential treatment with Caron.

• Number of new jobs to created and estimated annual payroll:

We estimate that when fully operational the new medical facility will add 114 FTEs in new positions with salaries for the new medical center added FTEs of approximately \$6.8M.

• Number of existing jobs retained and estimated annual payroll:

The Principal User will retain approximately 100 employees, with approximately \$8.5M in salaries and wages, at its existing sites in the County.

- Estimated value of property to be added to tax rolls:
- Other ways in which the project will affect the economic prosperity and general welfare of the County and residents:

The majority of the projects' new construction and renovations as well as ongoing improvements and renovations will be performed with local contractors, suppliers and businesses. The new facility architect/design firm is a local business. We are and will be utilizing local legal counsel for Florida specific real estate and financing work.

- Extent to which local resources, manpower, and businesses will be used in the construction, operation, and maintenance of the project:
- 37. Do any new or existing project jobs require specialized training or skills? yes no
 - If "yes", please indicate whether or not training programs will be instituted or whether or not local technical and vocational education can provide such training:

As a healthcare facility providing treatment for chemical dependency, sexual trauma and gambling addiction, many of our jobs require special training in healthcare services, addiction medicine and related therapies. Positions in maintenance, environmental services and dietary also require appropriate training and education to properly support a healthcare service facility. Such training and education is generally provided by higher education institutions, professional associations, and national/regional education and training organizations. Caron also provides significant training for its staff and professionals through our Human Resources and Staff Training departments. Local resources may also be used when appropriate.

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38. Impact of the Project: In accordance with Florida Statute 159.29(3) describe how the County will be able to cope satisfactorily with the impact of the project and will be able to provide, or cause to be provided when needed, the public facilities (including utilities and public services) that will be necessary for the construction, operation, repair and maintenance of the project or that will be needed due to any increases in population or other circumstances resulting from the project.

Expected site utilities of water, sewer, electric, etc. Estimated annual usage of \$425,000.

- 39. Does the project produce emissions through stacks or chimneys which would subject it to the jurisdiction of the Florida Department of Environmental Regulation? yes no
 - If "yes", provide details:
- 40. Does the project produce sewage, industrial effluent, or discharge of an unusual character requiring specialized treatment?

 yes

 no
 - If "yes", provide details:





Department of Housing & Economic Sustainability

Administration

100 Australian Avenue - Suite #500

West Palm Beach, FL 33406

(561) 233-3600

FAX: (561) 233-3651

www.discover.pbcgov.org

Palm Beach County Board of County Commissioners

Dave Kerner, Mayor

Robert S. Weinroth, Vice Mayor

Hal R. Valeche

Gregg K. Weiss

Mary Lou Berger

Melissa McKinlay

Mack Bernard

County Administrator

Verdenia C. Baker

"An Equal Opportunity
Affirmative Action Employer"

Date: May 4, 2020

To: Dorritt M. Miller, Assistant County Administrator

From: Sherry Howard

Deputy Director, Department of Housing and Economic Sustainability

Re: Industrial Development Revenue Bond Application Caron of Florida, Inc.

In accordance with the Florida Industrial Development Act, 159.25 et. seq., Florida Statutes, the Palm Beach County Department of Housing and Economic Sustainability (DHES) reviewed a 2020 Industrial Development Revenue Bond application ("2020 application") submitted by Caron of Florida, Inc. ("Borrower"). The 2020 application satisfactorily requests the issuance of bonds to cover costs associated with a project as defined in 159.27, Florida Statutes.

Requested Amount

The 2020 application requests the issuance of no more than \$52,803,000 in Industrial Development Revenue Bonds.

Use of Funds

Proceeds from the sale of bonds approved via the 2020 application will be used to finance a project consisting of: the construction, installation, and equipping of a new medical detox facility located at 4675 W. Linton Boulevard, Delray Beach Florida and the acquisition and renovation of Fairways on the Green, a residential housing facility used for extended care treatment to individuals suffering from chemical dependency, sexual trauma, and gambling addiction at 2046 Lowson Boulevard, Delray Beach, Florida. Proceeds also will be used to fund the **cost** of issuance. The bonds will be payable from revenues and other funds available to the Borrower, and shall not be deemed to constitute a debt, liability, or obligation of the County or the State of Florida, or of any political subdivision thereof.

<u>Appropriateness, Economic Contribution, & Public Purpose – 159.29(1), Florida</u> Statute

The Borrower is a wholly owned subsidiary of the Richard J. Caron Foundation (Caron) a not for profit IRS501(c)3 organization founded in 1957. Caronoffers a full continuum of addiction and behavioral health care services at inpatient facilities located in Pennsylvania and Delray Beach/West Palm Beach, Florida. Services include prevention, detoxification, primary and extended residential care, including vocational and educational counseling, relapse treatment, psychological, medical, neurofeedback and family education and counseling. Caron is recognized internationally as one of two premier drug and alcohol addiction treatment providers in the United States. When fully operational, the new medical facility will add 114 full time equivalent new positions. The existing facility will retain 100 employees. Annual payroll expenses at the two facilities will exceed \$15 million.

ATTACHMENT 3.

DHES conducted a Regional Economic Models Inc. analysis of the project. Results indicate a total economic impact of \$262.9 million over five years with 938 FTEs (including temporary construction jobs).

Financially Responsible – 159.29(2), Florida Statute

Financial documents provided by the Borrower and reviewed by DHES demonstrate fiscal ability to meet the financial obligations of the bond issuance.

Coping with the Impact of the Project – 159.29(3), Florida Statute

The Borrower will construct a new medical detox facility and renovate residential housing facility for extended care treatment in Delray Beach. The property for the new medical detox facility has undergone a Phase 1 Environmental study indicating no issues with current or prior conditions or activities on the site or on adjacent property which would affect the conditions of the property. Site and civil analyses of the property indicating the site is stable and will support all access requirements. In addition, the property complies with all Planning and Zoning requirements. Renovations to the existing property will not generate an increased impact on Palm Beach County's infrastructure.

Recommendation

Based on review and analysis of the application and applicable statutes, as well as public purpose of the project, the number of new jobs created and existing jobs retained, and the County's limited obligation, DHES supports the Borrower's application.

cc: Jonathan B. Brown, Director, Department of Housing and Economic Sustainability David C. Behar, Assistant County Attorney

RESOLUTION NO. R2020-

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, AUTHORIZING THE ISSUANCE OF ONE OR MORE SERIES OF REVENUE BONDS (CARON OF FLORIDA, INC. PROJECT), SERIES 2020, IN AN AGGREGATE PRINCIPAL AMOUNT NOT EXCEEDING \$52,803,000, FOR THE PURPOSE OF MAKING A LOAN OF FUNDS TO CARON OF FLORIDA, INC. IN ORDER TO FINANCE THE COST OF (1) THE CONSTRUCTION, INSTALLATION AND EQUIPPING OF A NEW MEDICAL AND DETOX FACILITY TO BE LOCATED AT 4675 W. LINTON BOULEVARD, DELRAY BEACH, FLORIDA; (2) THE ACQUISITION AND RENOVATION OF FAIRWAYS ON THE GREEN, A RESIDENTIAL HOUSING FACILITY USED FOR CARE **SERVICES EXTENDED** TREATMENT TO INDIVIDUALS SUFFERING FROM CHEMICAL DEPENDENCY, SEXUAL TRAUMA \mathbf{AT} **GAMBLING** ADDICTION LOCATED 2045 LOWSON BOULEVARD, DELRAY BEACH, FLORIDA; AND (3) ISSUANCE OF THE BONDS; PROVIDING THAT SUCH REVENUE BONDS SHALL NOT CONSTITUTE A DEBT, LIABILITY OR OBLIGATION OF PALM BEACH COUNTY, FLORIDA OR THE STATE OF FLORIDA OR ANY POLITICAL SUBDIVISION THEREOF, BUT SHALL BE PAYABLE SOLELY FROM REVENUES APPROVING **HEREIN** PROVIDED; AUTHORIZING THE EXECUTION AND DELIVERY OF A LOAN AGREEMENT WITH CARON OF FLORIDA, INC. TO PROVIDE SECURITY FOR SUCH BONDS, AND FOR OTHER MATTERS THEREIN PROVIDED; APPROVING AND AUTHORIZING THE EXECUTION AND **DELIVERY OF** \mathbf{A} TRUST INDENTURE; APPROVING AUTHORIZING THE EXECUTION AND DELIVERY OF CERTAIN OTHER DOCUMENTS REQUIRED IN CONNECTION WITH THE FOREGOING; AND PROVIDING CERTAIN OTHER DETAILS IN CONNECTION THEREWITH.

WHEREAS, Palm Beach County, Florida (the "Issuer") is a political subdivision of the State of Florida and is empowered by the provisions of the Florida Constitution and Chapter 159, Part II, Florida Statutes (the "Act"), to issue obligations for the purpose of financing and refinancing healthcare facilities; and

WHEREAS, the Borrower has requested the Board of County Commissioners (the "Governing Body") of the Issuer to authorize the issuance of one or more series of revenue bonds under the Act, in an aggregate principal amount not to exceed \$52,803,000 (the "Bonds") and loan the proceeds from the Bonds to the Borrower (the "Loan") for the purpose of financing the cost of (i) the construction, installation and equipping of a new medical and detox facility to be located at 4675 W. Linton Boulevard, Delray Beach, Florida; (ii) the acquisition and renovation of Fairways on the Green, a residential housing facility used for extended care treatment services to individuals suffering from chemical dependency, sexual trauma and gambling addiction located at 2045 Lowson Boulevard, Delray Beach, Florida; and (iii) issuance of the Bonds, conditioned upon the adoption of this resolution and certain other conditions; and

WHEREAS, on June 16, 2020 the Issuer conducted a public hearing as required by Section 147(f) of the Internal Revenue Code of 1986, as amended, with respect to the issuance of the Bonds; and the Bonds shall be designated as "Revenue Bonds (Caron of Florida, Inc. Project), Series 2020" and shall be issued pursuant to the terms of a Trust Indenture (the "Indenture") to be entered into between the Issuer and a trustee to be selected by the Borrower (the "Trustee"); and

WHEREAS, the Issuer will loan the proceeds of the Bonds to the Borrower pursuant to the terms of a Loan Agreement (the "Loan Agreement") to be entered into between the Issuer and the Borrower; and

WHEREAS, the Bonds shall not be deemed to constitute a debt, liability or obligation or a pledge of the faith and credit or taxing power of the Issuer or of the State of Florida or of any political subdivision thereof, but the Bonds shall be payable solely from the revenues and proceeds to derived by the Issuer from certain of the payments received under the financing agreements entered into between the Issuer and the Borrower; and

WHEREAS, it is necessary and desirable to authorize the execution and delivery of the Indenture and the Loan Agreement in connection with the issuance of the Bonds, and to provide a method to specify the interest rate(s), maturity date(s), redemption provisions and other details for the Bonds; and

WHEREAS, the issuance of the Bonds and the sale thereof to the purchaser will, in the judgment of the Issuer, serve the intended public purpose and in all respects conform to the provisions and requirements of the Act;

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY THAT:

SECTION 1. <u>Authority for this Resolution</u>. This resolution, herein called the "Resolution," is adopted pursuant to the Act.

SECTION 2. Findings. It is hereby ascertained, determined and declared as follows:

A. The Project is appropriate to the needs and circumstances of, and will make a significant contribution to the economic growth of the Issuer, will provide and preserve gainful employment, and will serve a public purpose, consistent with Article VII, Section 10(c) of the Florida Constitution, by advancing the economic prosperity and the general welfare of the Issuer, the State, and the people thereof, and in particular, the issuance of the Bonds is in the common interest of the people of Palm Beach County, Florida. The Borrower is financially responsible and fully capable of and willing to fulfill any obligations which it may incur in connection with the financing of the Project as contemplated by this Resolution. The Issuer will be able to cope satisfactorily with the impact of the Project and will be able to provide, or cause to be provided when needed, the public facilities, including utilities and public services, that will be necessary for the construction, operation, repair and maintenance of the Project and on account of any increases in population or other circumstances resulting therefrom.

B. The Issuer hereby finds that the Loan Agreement makes adequate provision for the operation, repair and maintenance of the Project at the expense of the Borrower and for the payment of the principal and interest on the Bonds and all other costs incurred by the Issuer in connection with the Bonds and the Project.

SECTION 3. <u>Authorization of Bonds</u>. The Issuer hereby approves the Bonds for purposes of Section 147(f) of the Code. Subject and pursuant to the provisions hereof and of the Indenture, for the purpose of financing the Project, the issuance of revenue bonds of the Issuer under the authority of the Act in the principal amount of not to exceed \$52,803,000 is hereby approved. The Mayor is hereby authorized to award the sale of the Bonds in an aggregate principal amount sufficient, together with other available funds, to finance the Project and to pay the costs associated with issuance of the Bonds, as requested by the Borrower, provided that the aggregate principal amount of the Bonds shall not exceed \$52,803,000, the interest rate on the Bonds shall not exceed the maximum rate permitted by law, and the maturity date of the Bonds shall not be later than 2050.

Subject to the foregoing, the Bonds shall be dated, shall bear interest at such rates, mature on such dates, be subject to redemption on such dates and in such amounts and at such price and have such other details, terms and conditions all as set forth in the Indenture.

SECTION 4. Authorization of Execution and Delivery of the Indenture. As security for the payment of the principal of and interest on the Bonds, the Indenture, in such form as may be approved by the Mayor, such approval to be presumed by the execution thereof by the Mayor, is hereby approved by the Issuer, and the Issuer hereby authorizes and directs the Mayor to execute the Indenture and the Clerk to attest thereto under the official seal of the Issuer, and to deliver the Indenture to the Trustee all of the provisions of which, when executed and delivered by the Issuer as authorized herein, shall be deemed to be a part of this Resolution as fully and to the same extent as if incorporated verbatim herein.

SECTION 5. Authorization of Execution and Delivery of the Loan Agreement. The Loan Agreement, in such form as may be approved by the Mayor, such approval to be presumed by the execution thereof by the Mayor, is hereby approved by the Issuer, and the Issuer authorizes and directs the Mayor to execute the Loan Agreement and the Clerk to attest thereto under the official seal of the Issuer, and to deliver the Loan Agreement to the Borrower, all of the provisions of which, when executed and delivered by the Issuer as authorized herein shall be deemed to be a part of this Resolution as fully and to the same extent as if incorporated verbatim herein.

SECTION 6. No Personal Liability. No covenant, stipulation, obligation or agreement herein contained or contained in the Loan Agreement, the Indenture, the Bonds, or any instrument contemplated thereby shall be deemed to be a covenant, stipulation, obligation or agreement of any officer, member, agent or employee of the Issuer in his or her individual capacity, and no member of the Governing Body of the Issuer executing the Bonds or other documents herein mentioned shall be liable personally thereon or be subject to any personal accountability by reason of the issuance or execution thereof.

SECTION 7. No Third Party Beneficiaries. Except as herein or in the documents herein mentioned otherwise expressly provided, nothing in this Resolution or in such documents, express or implied, is intended or shall be construed to confer upon any Person other than the Issuer, the Borrower, the purchaser of the Bonds and the Trustee any right, remedy or claim, legal or equitable, under and by reason of this Resolution or any provision hereof or of such documents; this Resolution and such documents being intended to be and being for the sole and exclusive benefit of such parties.

SECTION 8. Prerequisites Performed. All acts, conditions and things relating to the passage of this Resolution and required by the Constitution or laws of the State of Florida to happen, exist and be performed precedent to and in the passage hereof have happened, exist and have been performed as so required.

SECTION 9. General Authority. The Clerk and the members of the Governing Body of the Issuer are hereby authorized to do all acts and things required of them by this Resolution, the Agreement or the Indenture, or desirable or consistent with the requirements hereof or thereof, for the full punctual and complete performance of all terms, covenants and agreements contained in the Bonds, the Loan Agreement, the Indenture and this Resolution.

SECTION 10. General Authorizations. The Mayor, and any other member of the Governing Body of the Issuer, the Clerk, the County Attorney, and any other appropriate employee of the Issuer, are hereby each authorized to execute, publish, file and record such other documents, instruments, notices, and records and to take such other actions as shall be necessary or desirable to accomplish the purposes of this Resolution, and to comply with and perform the obligations of the Issuer under the Indenture and the Loan Agreement.

SECTION 11. <u>Limited Obligation</u>. The Bonds shall not be deemed to constitute a debt, liability, or obligation of the Issuer or the State of Florida, or of any political subdivision thereof, or a pledge of the faith and credit of the Issuer or of the State of Florida or of any political subdivision thereof, but shall be payable solely from the loan payments received from or on behalf of the Borrower. Any and all payments of any nature relating to the Bonds shall not be payable from any funds of the Issuer.

SECTION 12. Severability. If any one or more of the covenants, agreements, or provisions contained herein or in the Bonds shall be held contrary to any express provisions of law or contrary to the policy of express law, though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants, agreements, or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements, or provisions hereof and thereof and shall in no way affect the validity of any of the other provisions of this Resolution or of the Bonds.

SECTION 13. Repealer. All resolutions or parts thereof of the Issuer in conflict with the provisions herein contained are, to the extent of any such conflict, hereby superseded and repealed.

SECTION 14. Effective I	<u>Date</u> . This Resolution	shall take et	ffect immediately
upon its adoption.	· .		
The foregoing Resolution was offered by adoption. The motion was seconded by put to a vote, the motion passed as follows:	Commissioner	,	who moved its and upon being
Commissioner Dave Kern Commissioner Robert S. Commissioner Hal R. Val Commissioner Gregg K. Commissioner Mary Lou Commissioner Melissa M Commissioner Mack Bern	Weinroth, Vice Mayor leche Weiss Berger cKinlay		
The Mayor thereupon declared the Resolution, 20	tion duly passed and ad	opted this	day of
	PALM BEACH CO BOARD OF COUN	•	
APPROVED AS TO FORM AND LEGAL SUFFICIENCY	ATTEST: SHAROL CLERK & COMPT		
By:Assistant County Attorney	By: Deputy Clerk		