

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

	[] Consent [] Ordinance County Administration	!
<u> </u>	I. EXECUTIVE BRIEF	
Motion & Title: Staff recommend allowing Palm Beach County to move		· · · · · · · · · · · · · · · · · · ·
Summary: At the August 25, 2020 staff was directed to bring back a Ph past four months, the County has be and Executive Order 20-123 issued the State to move to a Phase 2 repaired Beach counties. Per the Order equest from the County Mayor or Phase 2 Re-opening Plan detailed Palm Beach County businesses September 8 th , 2020. The phased the reopening of certain indoor entertainment or additional indoor entertainment venues business capacity restrictions are specific authorization of the Govern phases to allow for review of health may be attributed to the advancement.	nase 2 Re-opening Planteen in a Phase 1 Reopening by Governor DeSantistropening with the exceptor those requests for a County Administrator in Attachment 1 outling in staggered increment re-openings are contentertainment venues, followers in the Palm Betwenues in the third steps in step four. Additional contemplated beyond from Evaluation periods in metrics data to determine to Plante Planter Pl	for Palm Beach County. Over the pening per Executive Order 20-112 Executive Order 20-139, allowed of the pening of Miami-Dade, Broward and re-opening may happen by written of each respective County. The es steps for re-opening additional into an appearing additional into an appearing of insperson each County School Board, moving the pening of the pening of the frame (Step 5) pending are built in between each of the mine if any significant resurgences
Attachments:		
Attachment 1: Incremental Phase 2 Re-	-opening Plan for Palm Be	each County
Recommended By: Department Director/pullfor to Admin	B/3/ Date	12020

Approved By:
County Administrator

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	20 <u>19</u>	20 <u>20</u>	20 <u>21</u>	20 <u>22</u>	20 <u>23</u>
Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County)	0 0 0	0 0 0 0 0	0 0 0	0 0 0 0 0	0 0 0 0
NET FISCAL IMPACT # ADDITIONAL FTE		<u>0</u>	0		_0
POSITIONS (Cumulative)	0	0	0_	0	0
Is Item Included in Current Bud Budget Account No.:	lget? Fund	Dept	Yes Unit	No Sourc	e
Does this item include the use	of federal fu	nds? Y	es N	lo	
B. Recommended Sources	of Funds/S	ummary of F	iscal Impact	:	
Sources: C. Departmental Fiscal Rev		ector)			
III.	REVIEW C	OMMENTS:			

III. REVIEW COMMENTS:

A. (DEMR	Fiscal	and/or	Contract	Dev.	And	Control	Comments:
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III. <u>REVIEW COM</u>	<u>WENTS:</u>
OFMB Fiscal and/or Contract Dev. And	Control Comments:
Palephipaux 8/31/2022 OFMB (20) 8/31	Contract Dev. And Control
Legal Sufficiency:	
Assistant County Attorney	

C. Other Department Review:

Department Director

В.



Incremental Phase 2 Re-opening for Palm Beach County

The County Administrator will provide the Board of County Commissioners a plan to be submitted to Governor DeSantis via letter requesting to move Palm Beach County to an incremental or phased Phase 2 re-opening. Anticipated movement would occur after Labor Day weekend, in a step-by-step fashion (below), consistent with Governor DeSantis' direction and authorization.

The schedule below is approximate and assumes that local health metrics as outlined in the <u>COVID-19 Phased Restart (CPR) Program</u> continue to move in a desirable direction, and that resurgence is not a factor. Additionally, the schedule below is subject to approval by the Board of County Commissioners and Governor DeSantis.

The schedule and associated strategies outlined in this plan are based on Florida Department of Health (FDoH) and CDC guidelines and recommendationsⁱ based on growing evidence that the more a person interacts with others in an enclosed and crowded area and the longer that interaction, the higher the risk of COVID-19 spreadⁱⁱ. The strategies listed herein work to either limit indoor capacity, reduce opportunities for close contact, and/or decrease the amount of prolonged periods (>15 minutes) of interaction with others. Limiting close face-to-face contact with others is the best way to reduce the spread of the diseaseⁱⁱⁱ.

- Facial coverings are required in all businesses permitted to operate under Phase 2 subject to the restrictions and limitations included in County Emergency Order 20-012, Additional Directive on Wearing of Facial Coverings.
- Social or physical distancing in accordance with CDC Guidelines shall be adhered to in all businesses.
- Sanitation procedures shall be implemented in all businesses in accordance with CDC Reopening Guidance for Cleaning and Disinfecting Public Spaces, Workplaces, Businesses, Schools and Homes^{iv}.
- Questions regarding Phase 2 openings should be directed to the Division of Emergency Management, telephone (561) 712-6400 or e-mailed to ComplianceReopening@pbcgov.org



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Approximate date: September 8, 2020

Step 1 – Re-open certain indoor entertainment venues and other businesses. Reopen entertainment venues that have moderate-to-high risk of community spread at reduced capacity. Entertainment venues will be permitted to re-open with facial coverings, physical distancing, and enhanced cleaning protocols, but must operate temporarily at reduced functional capacity as indicated below:

- Bowling alleys^v:
 - Limit to 50% of total lanes operational;
 - 4 players/lane maximum;
 - o Restricted access to house ballsvi; and
 - Spectators must sit 6-feet apart (no standing or congregating);
- Escape rooms^{vii}:
 - No mixed-player games; only private parties;
 - Staggered reservations or start times;
 - Maximum 6 persons per room;
- Movie theaters (up to a maximum of 50% total seating capacity^{viii});
- Playhouses (33% total seating capacity^{ix});
- Skating centers^x:
 - Maximum of 25 skaters per standard rinkxi;
 - Spectators must sit 6-feet apart (no standing or congregating);
- Trampoline centers^{xii}:
 - Limit to 50% of equipment/venue capacity^{xiii};
 - Only one (1) person per trampoline, battle beam, tumble mat, ninja pit, or other attraction/piece of equipment;
 - o All shared equipment must be sanitized between patrons;
 - No shared equipment where cleaning between patron contact is not feasible (e.g., dodge ball);
 - No groups/parties/activities >10 people; and
 - Spectators must sit 6-feet apart (no standing or congregating);
- Other indoor entertainment venues offering, either for participation or observation, recreational opportunities or games of skill in an enclosed building^{xiv}:
 - o 50% equipment/venue capacity;
 - No shared equipment or high contact equipment among patrons where cleaning between patrons is not feasible;
 - No groups/parties/activities >10 people; and
 - Spectators must sit 6-feet apart (no standing or congregating);



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- Restaurants and food establishments^{xv}:
 - Continue indoor service at up to 50% seating capacity^{xvi};
 - Continue operating hour restrictions from 11:00 p.m. to 5:00 a.m. xvii;
 - Full capacity outdoor seating is permissible with appropriate physical distancing;
 and
 - o Bar top meal service permissible with appropriate physical distancing.
- The following may operate at <u>full capacity</u> with appropriate physical distancing and with enhanced sanitization protocols implemented:
 - o In-store retail sales establishments;
 - Museums and libraries;
 - o Personal services establishments not opened by prior orders; and
 - Gyms and fitness centers.

After an evaluation period whereby Palm Beach County will gather and analyze sufficient local health metrics data that demonstrates little or no significant resurgence or negative public health impact of opening Step 1, the County may advance to the next step.

Approximate date: School District to determine

Step 2 – Re-open public schools (in classroom). Palm Beach County is recommending that the School District of Palm Beach County consider re-opening brick & mortar schools to conduct in-person/in-classroom instruction at all public schools 3-4 weeks following Phase 2, Step 1. The School District and the Department of Health-Palm Beach County should gather and analyze health metrics data to determine any public health impact of this step of re-opening. Palm Beach County will continue to gather and analyze countywide health metrics data to monitor for significant resurgence or any negative public health impacts of steps 1 and 2.

The School District of Palm Beach County and the Department of Health-Palm Beach County will collaboratively gather and analyze districtwide health metrics data to assess and monitor for any significant resurgence or negative public health impacts associated with the re-opening of [in-classroom] public schools. The County will consider this data, along with other countywide health metrics data, in its analysis, determination, and timing to advance to Step 3.

Approximate date: October 19, 2020

Step 3 – Re-open other entertainment venues. Re-open other entertainment venues that have higher risk^{xx} of community spread due to exposure to congregation of larger numbers of people in close proximity for extended periods of time. These venues will be initially opened at a reduced capacity of 50%.

• The following entertainment venues/establishments will be permitted to re-open at 50% capacity:



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- o Auditoriums;
- o Bingo parlors;
- o Comedy clubs; and
- Concert houses^{xxi}.

After an evaluation period whereby Palm Beach County will gather and analyze sufficient local health metrics data that demonstrates little or no significant resurgence or negative public health impact of opening Step 3, the County may advance to Step 4.

Approximate date: November 2, 2020

Step 4 – Further reduce restrictions on entertainment venues. Further re-open entertainment venues by reducing some operational and capacity restrictions:

- All businesses opened in Step 1 (above) may operate at expanded occupancy:
 - Bowling alleys^{xxii}:
 - All lanes may be operational, 4 players/lane maximum;
 - Escape rooms:
 - No mixed-player games; only private parties;
 - Staggered reservations or start times.
 - Movie theaters (75% total seating capacity);
 - Playhouses (66% total seating capacity);
 - Skating centers:
 - Maximum of 50 skaters per standard rink;
 - Trampoline centers:
 - Limit to 75% of equipment/venue capacity^{xxiii};
 - No groups/parties/activities >15 people.
 - Other indoor entertainment venues offering, either for participation or observation, recreational opportunities or games of skill in an enclosed building:
 - 75% equipment/venue capacity;
 - No group activities >15 people.

After an evaluation period whereby Palm Beach County will gather and analyze sufficient local health metrics data that demonstrates little or no significant resurgence or negative public health impact of opening Step 4, the County may advance to Step 5.

Approximate date: TBD - pending specific authorization of the Governor

- Step 5 Further reduce restrictions on entertainment venues and other businesses. Further re-open businesses and entertainment venues by adding business categories and reducing capacity restrictions:
 - All businesses opened in Step 1, 3, and 4 (above) may operate at further expanded occupancy;



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- Pending specific authorization of the Governor, the following may be re-opened with capacity restrictions:
 - o Arcades;
 - o Bars;
 - Billiard halls^{xxiv};
 - Hookah, cigar, and other smoking bars and lounges;
 - o Nightclubs, establishments offering adult entertainment, strip clubs.

8/31/2020 previous versions are obsolete

¹ Prevent Getting Sick (CDC website) https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/how-covid-spreads.html

xiii Equipment capacity, not building occupancy. The IATP suggests that occupancy should be calculated based on actual area that guests can utilize. As such, limit occupancy to half of the venue's maximum capacity for total patrons physically using all equipment/machines at one time + the maximum # of patrons that can physically distance (i.e., 6-feet apart) in the spectator seating/viewing area(s). For example, if a venue has 10 rock climbing walls with maximum capacity of 3 total climbers physically using each one at the same time under normal conditions X 10 walls = 30 total patrons @ 50% = 15 patrons + the maximum # of patrons that can physically distance (i.e., 6-feet apart) in the spectator seating/viewing area(s).



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[&]quot;Florida Department of Health expanded statewide Public Service Announcement Campaign, which encourages Floridians to avoid the Three Cs" (July 24, 2020). FDOH encourages Floridians to avoid the Three Cs: 1) Closed Spaces. Avoid closed spaces with poor ventilation that could allow contagious droplets to linger in the air; 2) Crowded Places. Avoid crowded places with many people nearby; the greater the number of individuals in an area, the greater the chances of COVID-19 spreading from person-to-person and 3) Close-Contact Settings. Avoid close-range conversations and stay at least six-feet from others. See FDOH website: http://www.floridahealth.gov/newsroom/2020/07/072420-1446-covid19.pr.html

iii <u>Prevent Getting Sick</u> (CDC website) https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/social-distancing.html

iv CDC re-opening guidance found here: https://www.cdc.gov/coronavirus/2019-ncov/community/reopen-guidance.html
Businesses should ensure that patrons wear masks as outlined in Palm Beach County Emergency Order 20-15, maintain physical distancing (i.e., work to eliminate traffic choke points or areas for congregation) and provide ample hand sanitizing stations throughout their venue.

^v Recommendation by the Palm Beach County Bowling Association. Venues <u>must</u> ensure 6-feet physical distancing between non-cohort groups.

vi Patrons do not have free access to house balls; once they choose or are assigned a house ball, they use it for the entire play – it is not shared with other patrons; all house balls are thoroughly cleaned after each use.

vii We were unable to locate any re-opening guidelines or industry standards for escape rooms, including the Association for Room Escapes of North America. https://escapegamesamerica.org/ Each room must be disinfected after each game. To reduce the risk of contact spread, all patrons should be required to wash their hands or use hand sanitizer prior to entering the room.

viii Venues <u>must</u> ensure 6-feet physical distancing between non-cohort groups.

ix Venues <u>must</u> ensure 6-feet physical distancing between non-cohort groups; 33% total seating capacity, in general, allows for seating in every third seat, thereby supporting an approximate 6-feet physical distancing.

^{*} The United States Ice Rink Association does not identify specific criteria to re-open. The USIRA states the criteria should be prescribed by the local government. <u>Returning to the Rinks: Preparing Your Ice Rink to Reopen.</u> (May 2020). https://www.usicerinks.com/resources/COVID-19

 x^i Standard rink is 80'X200' or \approx 16,000 ft²; larger rinks may have a proportionately larger occupancy (i.e., 1 skater/ \approx 640 ft² ice space).

xii The International Association of Trampoline Parks (IATP) does not identify specific criteria to re-open; the IATP states the criteria should be prescribed by the local government. https://www.indoortrampolineparks.org/



- xiv Examples include billiard halls not licensed as bars, indoor soccer, laser tag, and paintball.
- xv Restaurants and food establishments may operate existing billiard tables at 50% capacity (i.e., only half of all tables operational at all times).
- xvi Pursuant to Governor DeSantis' Executive Order 20-139
- xvii Pursuant to Palm Beach County Emergency Order 20-15
- xviii Pursuant to Governor DeSantis' Executive Order 20-139
- xix CDC re-opening guidance found here: https://www.cdc.gov/coronavirus/2019-ncov/community/reopen-guidance.html
- xx Several sources rank activities by risk level. See <u>Texas Medical Association</u>, <u>Hartford HealthCare</u>, <u>State of Colorado</u>, and the <u>CDC</u>.
- xxi Indoor and outdoor concert venues.
- $^{
 m xxii}$ Venues ${
 m \underline{must}}$ ensure 6-feet physical distancing between non-cohort groups.
- ^{xxiii} Equipment capacity, not building occupancy. The IATP suggests that occupancy should be calculated based on actual area that guests can utilize. As such, limit occupancy to half of the venue's maximum capacity for total patrons physically using all equipment/machines at one time + the maximum # of patrons that can physically distance (i.e., 6-feet apart) in the spectator seating/viewing area(s). For example, if a venue has 10 rock climbing walls with maximum capacity of 3 total climbers physically using each one at the same time under normal conditions X 10 walls = 30 total patrons @ 75% = 23 patrons + the maximum # of patrons that can physically distance (i.e., 6-feet apart) in the spectator seating/viewing area(s).

xxiv Billiard halls licensed as a bar.

