Agenda Item #: **5C-3**

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

AGENDA ITEM SUMMARY

Meeting Date:

October 6, 2020

[] Consent

[X] Regular

[] Public Hearing

[] Ordinance

Submitted for:

Submitted by:

Housing and Economic Sustainability

Public Finance Authority

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to:

- (A) conduct a Tax Equity & Fiscal Responsibility Act (TEFRA) public hearing concerning the proposed issuance of one or more series of revenue bonds (the "Bonds") in an aggregate principal amount not to exceed \$74,000,000, including an amount not to exceed \$22,000,000 with respect to the capital facilities located in Palm Beach County, Florida, by the Public Finance Authority (the "Authority"); and
- (B) adopt a Resolution of the Board of County Commissioners of Palm Beach County, Florida, approving the issuance by the Public Finance Authority of its revenue bonds (The Carmelite System, Inc. Obligated Group), in one or more series, in an aggregate principal amount not to exceed \$74,000,000, including an amount not to exceed \$22,000,000 with respect to capital facilities located in Palm Beach County, Florida, for the purpose, among other things, of financing or refinancing the costs of acquisition, construction, improvement, and equipping of health care facilities owned and operated by one or more affiliates of The Carmelite System, Inc., including Lourdes-Noreen McKeen Residence for Geriatric Care, Inc., and certain other matters relating thereto; and providing an effective date.

Summary: The Bonds (not to exceed \$74,000,000) will be issued by the Authority and the Bond proceeds will be used to make a loan to The Carmelite System, Inc. (Corporation) to finance or refinance the costs of acquisition, construction, improvement, and equipping of various senior living facilities, including facilities owned and operated by Lourdes-Noreen McKeen Residence for Geriatric Care, Inc. (an affiliate of the Corporation), located at 315 South Flagler Drive in West Palm Beach. The Authority is authorized to finance facilities located both within and outside of the State of Wisconsin. The Bonds will include an amount not to exceed \$22,000,000 to finance and refinance capital facilities located in Palm Beach The Internal Revenue Code requires that the Public Finance Authority obtain approval through a public hearing of each governing body, state or local government jurisdiction in which the financed facilities are to be located. However, adoption of this Resolution does not in any way obligate the County. Neither the taxing power nor the faith and credit of the County, nor any County funds, shall be pledged to pay the principal, premium, if any, or interest on the Bond. District 7. (DB)

Background and Justification: The Authority is a commission organized under and pursuant to the provisions of Sections 66.0301, 66.0303, and 66.0304 of the Wisconsin Statutes, as amended (the Act). The Authority is authorized by the Act to finance facilities which are located both within and outside of the State of Wisconsin. The Corporation has advised the Authority that it can realize substantial cost savings and efficiencies by combining the financing needs for several of its corporate affiliates into a single bond issuance through the Authority. The Internal Revenue Code requires that certain tax-exempt bonds be approved by an elected governmental agency after a public hearing. This approval does not in any way obligate the County.

Attachment(s):

- 1. Resolution
- 2. Text of the TEFRA Public Notice

Recommended I	By: Jonathan Brown	8/28/2020	
	Department Director	['] Date	
Approved By:	Dona K. Rillo	9/20/2020	
	Assistant County Administrator	Date	

II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact:

Fiscal Years	2021	2022	2023	2024	2025
Capital Expenditures		·····			
Operating Costs					
External Revenues					
Program Income					
In-Kind Match (County)					
NET FISCAL IMPACT					
# ADDITIONAL FTE POSITIONS (Cumulative)					
ls Item Included In Curren Does this Item include the	t Budget? use of Fede	eral funds'	Yes ? Yes	No X No X	
Budget Account No.:					
Fund Dept Ur	nit Obj	ect	Program Cod	de/Period	
B. Recommended Sou	rces of Fund	ds/Summa	ry of Fiscal l	mpact:	
No fiscal impact.					
C. Departmental Fisca	l Review: ♠	Beverley F	Reid, Fiscal M	anager I	<u>e</u> _
	III. <u>REV</u>	IEW COM	MENTS		
A. OFMB Fiscal and/o	r Contract De	evelopme	nt and Contr	ol Comments	s:
OFMB, DAL	[l212.30	(<u>q/,</u> Cor	ntract Develop	oment and Co	Jan 9/3/20 Ontrol
B. Legal Sufficiency:				7.50	
Jean-Adel Assistant County Att	<u>Wllia</u> orney	i _m s			
C. Other Department	Review:				
Department Director		-			

RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, APPROVING THE ISSUANCE BY THE PUBLIC FINANCE **AUTHORITY OF ITS REVENUE BONDS (THE CARMELITE** SYSTEM, INC. OBLIGATED GROUP), IN ONE OR MORE SERIES, IN AN AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$74,000,000, INCLUDING AN AMOUNT NOT TO EXCEED \$22,000,000 WITH RESPECT TO CAPITAL FACILITIES LOCATED IN PALM BEACH COUNTY, FLORIDA, FOR THE PURPOSE, AMONG OTHER THINGS, OF FINANCING OR REFINANCING THE COSTS OF ACQUISITION, CONSTRUCTION, IMPROVEMENT, AND **EQUIPPING OF HEALTH CARE FACILITIES OWNED AND** OPERATED BY ONE OR MORE AFFILIATES OF THE CARMELITE SYSTEM, INC., INCLUDING LOURDES-NOREEN MCKEEN RESIDENCE FOR GERIATRIC CARE, AND CERTAIN OTHER MATTERS RELATING THERETO: AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, The Carmelite System, Inc. (the "System"), a New York nonprofit corporation, an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended (the "Code"), has requested that the Public Finance Authority, a public authority existing under the laws of the State of Wisconsin (the "Authority"), issue its revenue bonds for the benefit of the System and its affiliates in one or more series (the "Bonds"), in an aggregate principal amount not to exceed \$74,000,000, and loan the proceeds thereof to the System and/or one or more of its affiliates (the "Borrower") to finance or refinance senior living facilities operated by the Borrower or its affiliates in multiple states, including Florida; and

WHEREAS, a portion of the proceeds of the Bonds will be used to (a) refinance certain existing revenue bonds (the "Prior Debt") previously issued by Palm Beach County (the "County") for the benefit of Lourdes-Noreen McKeen Residence for Geriatric Care, Inc., a Florida nonprofit corporation ("LNM"), an affiliate of the System, the proceeds of which were used for the purpose of financing or refinancing the costs of the acquisition, construction and equipping of a nursing home/assisted/independent living facility (the "Existing LNM Facilities") for LNM located at 315 South Flagler Drive, West Palm Beach, Florida (the "LNM Campus"); (b) the acquisition, construction, renovation and equipping of senior living facilities and related costs (the "New LNM Facilities" and, together with the Existing LNM Facilities, the "LNM Facilities"), at the LNM Campus; (c) finance the costs of any debt service or other reserve funds; (d) finance the costs of interest on all or a portion of the Bonds; (e) finance the cost of any interest rate swap termination payments relating to the Prior Debt; and (f) finance the costs of issuance of the Bonds; and

WHEREAS, pursuant to Section 147(f) of the Code, prior to their issuance, the Bonds are required to be approved by the "applicable elected representative" of a governmental unit having jurisdiction over the area in which the LNM Facilities are located, after a public hearing held following reasonable public notice;

WHEREAS, pursuant to Section 66.0304(11)(a) of the Wisconsin Statutes, prior to their issuance, bonds issued by the Authority must be approved by the governing body or highest ranking executive or administrator of the political jurisdiction within whose boundaries the project is located;

WHEREAS, the Board of Commissioners of Palm Beach County, Florida is the "applicable elected representative" of the County under the Code for the LNM Facilities located within the County;

WHEREAS, the System has requested that the County approve the Authority's issuance of the Bonds and the financing and refinancing of the LNM Facilities located within the County in order to satisfy the requirements of Section 147(f) of the Code;

WHEREAS, the System has requested that the County approve the financing and refinancing of the LNM Facilities and the issuance of the Bonds in order to satisfy the requirements of Section 4 of the Amended and Restated Joint Exercise of Powers Agreement Relating to the Public Finance Authority, dated as of September 28, 2010 (the "Joint Exercise Agreement"), and Section 66.0304(11)(a) of the Wisconsin Statutes, all of which govern the Authority;

WHEREAS, the County, following notice duly given in the form attached hereto as Exhibit A, held a public hearing today regarding the Authority's issuance of the Bonds and the financing and refinancing of the LNM Facilities and now desires to approve the Authority's issuance of the Bonds and the financing and refinancing of the LNM Facilities in accordance with the Code; and

WHEREAS, the Bonds shall not be deemed to constitute a debt of the County or a pledge of the faith and credit of the County, but shall be special limited obligations of the Authority, and shall contain on the face thereof a statement to the effect that neither the faith and credit nor the taxing power of the County is pledged to the payment of the principal of or interest on the Bonds.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA THAT:

SECTION 1: APPROVAL OF THE BONDS

Pursuant to and in accordance with the requirements of Section 147(f) of the Code and Section 66.0304(11)(a) of the Wisconsin Statutes and Section 4 of the Joint Exercise Agreement, the County hereby approves (a) the Authority's issuance of the Bonds in an aggregate principal amount not to exceed \$74,000,000 and (b) the financing and refinancing of the LNM Facilities located in the County.

SECTION 2: LIMITED OBLIGATION

The County has no responsibility for the payment of the principal of or interest on the Bonds or for any costs incurred by the Borrower with respect to the Bonds or the LNM Facilities. The Bonds shall not be deemed to constitute a debt, liability, or obligation of the County or the State of Florida, or of any political subdivision thereof, or a pledge of

the faith and credit of the County or of the State of Florida or of any political subdivision thereof, but shall be payable solely from the loan payments received by the Authority from or on behalf of the Borrower.

SECTION 3: LAWS GOVERNING

This Resolution shall be governed exclusively by the provisions hereof and by the applicable laws of the State of Florida.

SECTION 4: EFFECTIVE DATE

This Resolution shall take effect immediately upon its passage and adoption.

SECTION 5: LIMITED APPROVAL

The approval given herein shall not be construed as (i) an endorsement of the creditworthiness of the Borrower or the financial viability of the LNM Facilities, (ii) a recommendation to any prospective purchaser of the Bonds, or (iii) an evaluation of the likelihood of the repayment of the debt service on the Bonds, and the County shall not be construed by reason of its adoption of this Resolution to have made any such endorsement, finding or recommendation or to have waived any of the County's rights or estopping the County from asserting any rights or responsibilities it may have in that regard.

The foregoing Resolution was c	fered by Commissioner, v	who			
•	motion was seconded by Commissic out to a vote, the vote was as follows:	ner			
Commissioner Hal Commissioner Gre Commissioner Mar Commissioner Mel Commissioner Mac	ert S. Weinroth, Vice Mayor R. Valeche g K. Weiss Lou Berger ssa McKinlay c Bernard				
	PALM BEACH COUNTY, FLORIDA, BY IT BOARD OF COUNTY COMMISSIONERS	S			
APPROVED AS TO FORM AND LEGAL SUFFICIENCY	ATTEST: SHARON R. BOCK CLERK & COMPTROLLER				
By: <u>Slan Adel Williams (F</u> David Behar Assistant County Attorney	Deputy Clerk				

NOTICE OF PUBLIC HEARING BOARD OF COUNTY COMMISSIONERS PALM BEACH COUNTY, FLORIDA

NOTICE IS HEREBY GIVEN that a public hearing will be held by the Board of County Commissioners of Palm Beach County, Florida (the "Commissioners"), at its regularly scheduled meeting on October 6, 2020 at 9:30 a.m., or as soon thereafter as the same may be heard, in the Palm Beach County Governmental Center, 301 North Olive Avenue, West Palm Beach, Florida 33401, on the proposal for the Public Finance Authority (the "Issuer"), a commission organized under and pursuant to the provisions of Sections 66.0301, 66.0303, and 66.0304 of the Wisconsin Statutes, as amended, to issue one or more series of revenue bonds (the "Bonds"), pursuant to a plan of financing for various capital facilities, in a total amount not to exceed \$74,000,000, including an amount not to exceed \$22,000,000 with respect to the capital facilities located in Palm Beach County, Florida (the "County"), as more fully described below. The Bonds will be issued by the Issuer pursuant to Section 66.0304 of the Wisconsin Statutes, as amended, and the proceeds of the Bonds will be loaned to The Carmelite System, Inc., a New York nonprofit corporation and an organization described in Section 501(c)(3) of the Code (the "Borrower"), and/or one or more of its affiliates, to finance or refinance senior living facilities operated by the Borrower or its affiliates in multiple states.

A portion of the proceeds of the Bonds will be used to (a) refinance certain existing revenue bonds (the "Prior Debt") previously issued by the County for the benefit of Lourdes-Noreen McKeen Residence for Geriatric Care, Inc., a Florida nonprofit corporation ("LNM"), an affiliate of the Borrower, the proceeds of which were used for the purpose of financing or refinancing the costs of the acquisition, construction and equipping of a nursing home/assisted/independent living facility (the "Existing LNM Facilities") for LNM located at 315 South Flagler Drive, West Palm Beach, Florida (the "LNM Campus"); (b) the acquisition, construction, renovation and equipping of senior living facilities and related costs (the "New LNM Facilities" and, together with the Existing LNM Facilities, the "LNM Facilities"), at the LNM Campus; (c) finance the costs of any debt service or other reserve funds; (d) finance the costs of interest on all or a portion of the Bonds; (e) finance the cost of any interest rate swap termination payments relating to the Prior Debt; and (f) finance the costs of issuance of the Bonds. The LNM Facilities are owned and operated by LNM. The maximum principal amount of the Bonds expected to be used to refinance the LNM Facilities is \$20,000,000. The maximum principal amount of the Bonds expected to be used to finance the New LNM Facilities is \$2,000,000.

The Bonds will not be a debt or liability of the County, the State of Florida or any political subdivision thereof, and neither the County, the State of Florida or any political subdivision thereof shall have any payment responsibility whatsoever in connection with the Bonds. The Bonds shall be special limited obligations of the Issuer, payable solely from payments to be made by the Borrower. The Bonds will be qualified 501(c)(3) bonds used to finance or refinance the costs of senior living facilities.

A public hearing will be held pursuant to the requirements of Section 147(f) of the Internal Revenue Code of 1986, as amended.

ATTACHMENT 2

All interested persons are invited to attend the public hearing, which will be the only public hearing held in the County concerning the issuance of the Bonds. Any such interested parties may at their option submit written comments to the County Administrator, 11th Floor, 301 North Olive Avenue, West Palm Beach, Florida 33401, prior to the hearing. Written comments should be received by the County on or before 5:00 p.m., October 5, 2020. Any person desiring to present oral comments should appear at the hearing.

SHOULD ANY PERSON DECIDE TO APPEAL ANY DECISION MADE BY THE COMMISSIONERS AT THIS HEARING, HE OR SHE WILL NEED A RECORD OF THE PROCEEDINGS AND HE OR SHE MAY NEED TO ENSURE THAT A VERBATIM RECORD OF THE PROCEEDINGS IS MADE, WHICH INCLUDES THE TESTIMONY AND EVIDENCE UPON WHICH THE APPEAL IS TO BE BASED.

Dated: September , 2020

Board of County Commissioners Palm Beach County, Florida