

**PALM BEACH COUNTY
BOARD OF COUNTY COMMISSIONERS
AGENDA ITEM SUMMARY**

Meeting Date: July 12, 2022 [] Consent [X] Regular
[] Ordinance [] Public Hearing

Department: Department of Public Safety
Submitted By: Department of Public Safety
Submitted For: Division of Justice Services

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve insourcing post-release youth reentry services.

Summary: On February 23, 2022 the Department of Public Safety's Division of Justice Services posted a Notification of Funding Opportunity (NoFO) to solicit proposals for post release youth reentry services for the period of October 1, 2022 through September 30, 2025. On March 21, 2022, proposals were received from Cayuga Centers and Gulfstream Goodwill Industries, Inc. An independent selection committee reviewed the proposals. Neither of the proposals were selected by the committee for funding as they did not address the critical components of the solicitation. These components were developed over the last two years through the Youth Subcommittee of the Reentry Taskforce by workgroups of juvenile justice stakeholders who identified service gaps and systemic barriers in youth reentry. Due to the absence of a selected provider, County staff used their intimate knowledge and workgroup analyses as the foundation to develop the framework for the proposed in-house solution. A comparative analysis of previous expenditures verses proposed, indicates a 25% increase in direct services to youth and families. Additional anticipated outcomes include an increase in youth engagement, successful program completion and reduced recidivism. The Public Safety Department plans to leverage existing resources across county departments (Youth Services, Community Services, etc.) and within the community. County staff was able to identify funding, resources and vacant positions to support insourcing youth reentry programming within the Division of Justice Services, thus no additional dollars are being requested. Proposed programming would begin on October 1, 2022 in order to ensure continuity of services for youth and families. Countywide (RS)

Background and Policy: Continued on page 3.

Attachments:

- 1) Youth Reentry Program Proposal

Recommended By: Asst for Stephanie Seynaha 10/20/22
Department Director Date

Approved By: Paul 7/6/22
Assistant County Administrator Date

Background and Justification (continued from page 1): In 2012, the Criminal Justice Commission (CJC) received funding to develop a juvenile reentry strategic plan. In 2013, the CJC received a Second Chance Act grant from the Office of Juvenile Justice and Delinquency Prevention. Through this effort an enhanced reentry process for juveniles transitioning from residential settings back to their respective communities was developed. The program included a variety of evidence-based, cognitive, behavioral and social learning services in pre and post release settings. The contracted provider was Gulfstream Goodwill Industries, Inc. from 2012 through 2022. In 2016, reentry programming transitioned from the CJC to the Public Safety Department. Ad Valorem funding, along with a small amount of grant funds were used to sustain the programming. At this time county staff believe that a new approach will be beneficial to the population served

PBC Public Safety
Department – Justice
Services Division, Reentry

INSOURCE POST-RELEASE YOUTH REENTRY SERVICES

*Proposing best practices for the
future of youth reentry services in
Palm Beach County.*

ABOUT YOUTH REENTRY

Supporting reintegration of youth and young adults returning from incarceration into the community by creating opportunities that improve outcomes:

- Improve outcomes for youth and families
- Reduce recidivism and deeper system involvement
- Increase public safety and quality of life of all in community
- Decrease victimization



2022 NOTIFICATION OF FUNDING OPPORTUNITY (NOFO)

PBC publishes funding opportunity for interested community providers to propose program outline to provide quality youth reentry services. NOFO highlights youth priority areas based on PBC Reentry Taskforce feedback.

Timeline

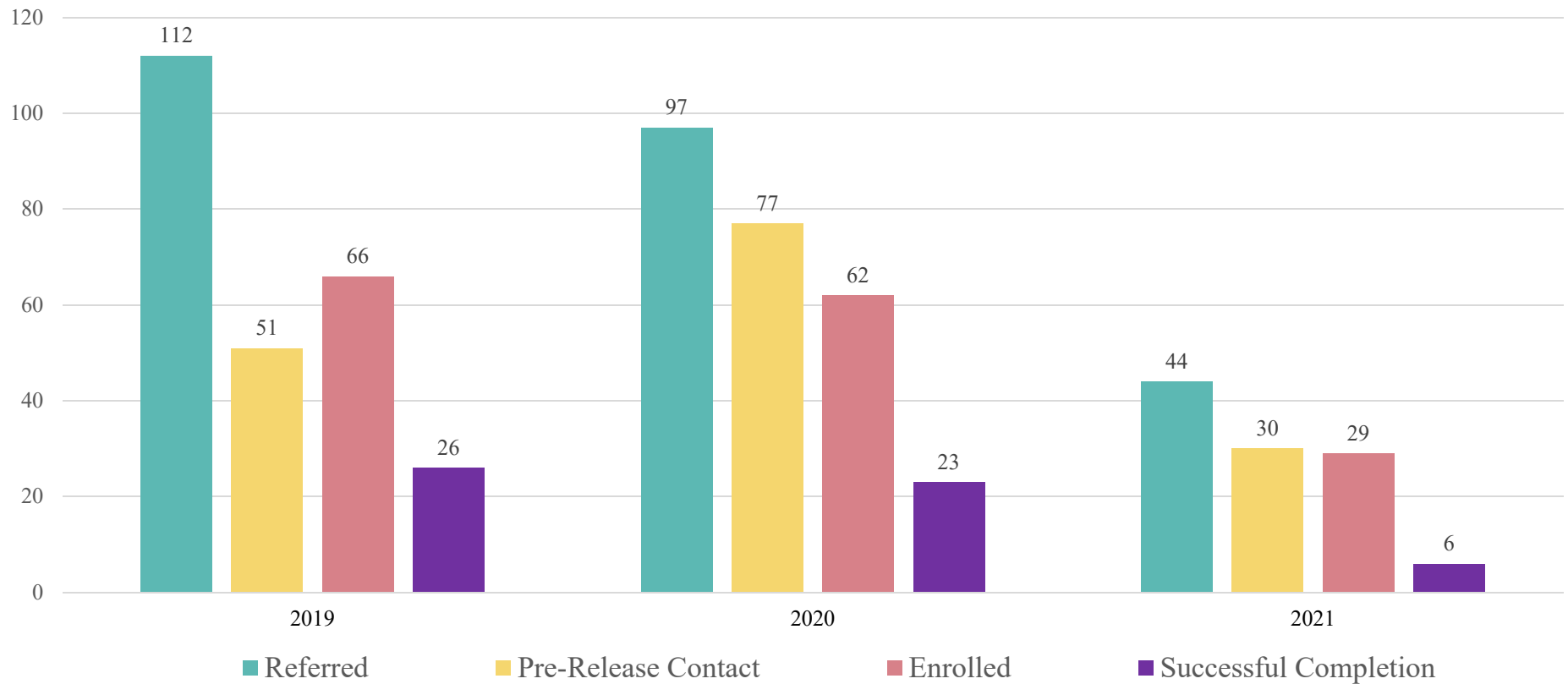
February 23	<ul style="list-style-type: none">• NOFO Available to Public
March 21	<ul style="list-style-type: none">• NOFO Proposals Due
March 23	<ul style="list-style-type: none">• Review Panel meets in public session, analyzes and scores proposals (up to 80 points available)<ul style="list-style-type: none">• GGI: 56.75 points• CC: 39 points
March 30	<ul style="list-style-type: none">• Review Panel does not recommend any agency for funding• Agencies notified of outcome
April 6	<ul style="list-style-type: none">• Written Protest Due<ul style="list-style-type: none">• GGI and CC do not submit protest

Outcomes

- Two agencies applied:
 - Gulfstream Goodwill Industries, Inc.
 - Cayuga Centers (Cayuga Home for Children)
- Review Panel comprised of:
 - Greg Starling, *Chief Juvenile Probation Officer, Florida Department of Juvenile Justice*
 - Shahzia Jackson, *Unit Manager of Juvenile Inmate Programs, Palm Beach County Sheriff's Office*
 - Tarnessa Gaines, *Juvenile Social Worker, Office of the Public Defender*
 - Nicole Bishop, *Division Director, Palm Beach County Public Safety Department*
- Proposals were scored based on agency responses addressing organizational capacity, case management & support services, youth priority areas and budget
- Review panelists unanimously agreed to not recommend either agency for funding

TRENDS BASED ON PERFORMANCE MEASURES

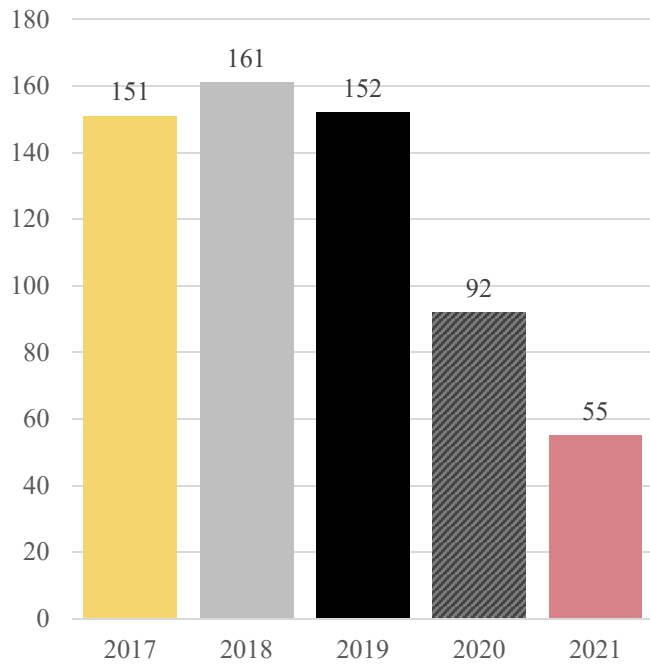
County-level metrics capture rates of referred, pre-release contact, enrollment, and successful program completion.



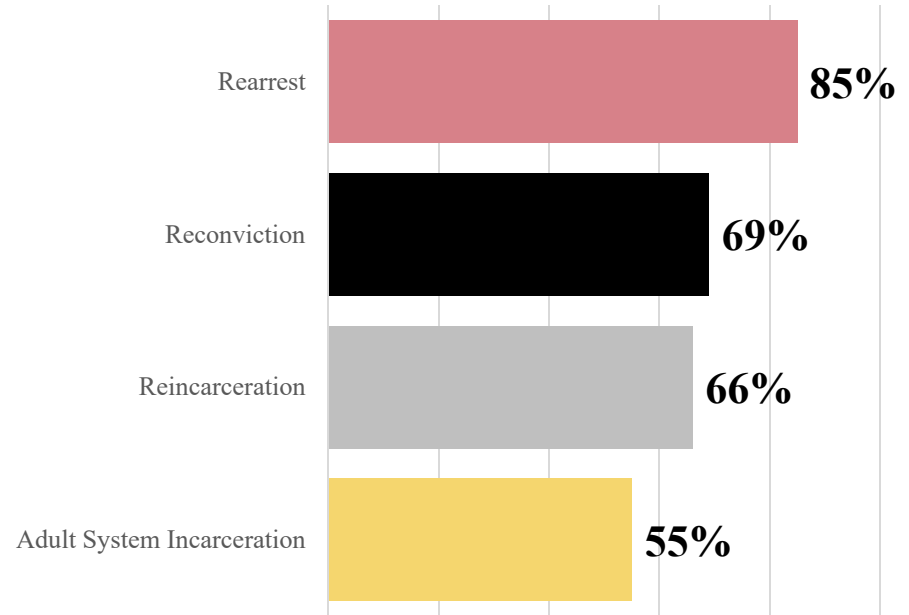
TARGET POPULATION

Reentry youth are sentenced to highest level of incarceration in the juvenile justice system – residential commitment.

PBC Residential Commitments



Three-Year Recidivism Overview of PBC Program Participants Enrolled in 2017



Target Annual Youth Reentry Population in PBC: 70-100

OTHER JURISDICTION BENCHMARKS

Other similar County programs

Alameda County, California (2018)

- Implementation of collaborative community- and development-based reentry system to improve recidivism, youth outcomes, and public safety
- Nonviolent recidivism rate prior to implementation was 75% (conviction of nonviolent offense within 1 year of release); reduced to 6% after implementation
- Violent recidivism rate prior to implementation was 25% (conviction of violent offense within 1 year of release); reduced to 1% after implementation

Wayne County, Michigan (2019)

- Program design for Wayne County Second Chance Reentry Program for juvenile reentry
- County-implemented program focusing on evidence-based practices, cognitive behavioral interventions, program evaluation, and fundamental principles of reentry planning (enhancing motivation, CBIs, dosage/intensity of service based on risk assessment, addressing highest risk and needs)
- Met goal of reducing recidivism by 50% over 5 years
- Successful in significantly reducing recidivism to less than half of rate of those in control group (recidivism among the control group was more than DOUBLE that of treatment group)
- One of few SCA reentry projects published and identified as promising practice by National Institute of Justice (NIJ)

SOLUTIONS TO SUCCESSFUL REENTRY

Contracting out for services has failed to evolve programming, operations, and practices to meet the needs of the youth reentry population and to be effective in impacting outcomes

Barriers to Successful Reentry

Stakeholder Relationships & Role

Program Quality & Evaluation

Quality Staff & Supervision

Leveraging Local Resources

Soliciting Funding & Innovation

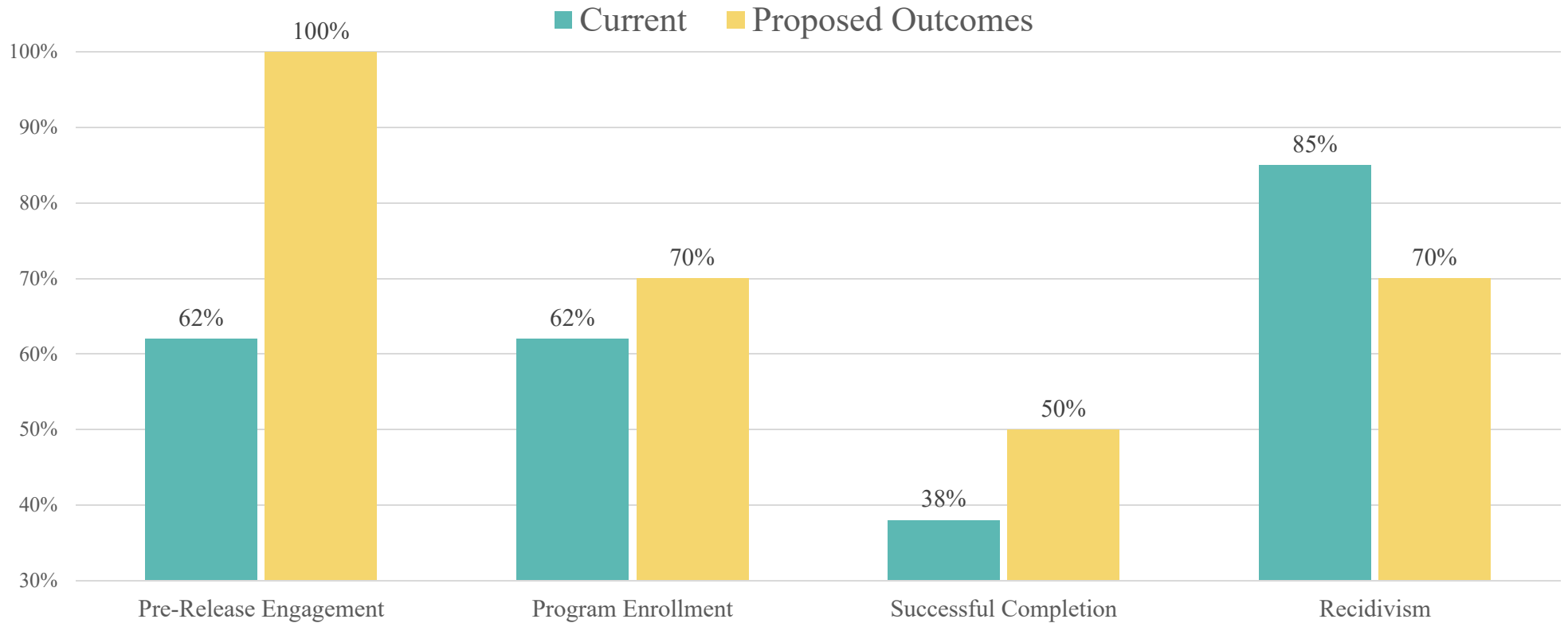
Effective Targeted Engagement

Reform Efforts & Expansion

Proposed In-House Solution

- Ability to leverage County relationships
- Implement evidence-based programming led by individuals with specific expertise and knowledge of optimum juvenile justice interventions
- Build a quality hierarchy of qualified staff to support case management through effective oversight, support, training, and resource allocation
- In-house programming would allow for better posture to directly partner with local residential facilities to serve PBC youth
- Demonstrate successful programming with producing improved outcomes and reduced recidivism resulting in increased funding opportunities.
- Integration of Peer Specialist to build rapport w/ youth and family pre-release & supporting ongoing case management & care coordination efforts
- Wraparound case management model for locally incarcerated youth to address needs and service connections

PROPOSED IMPROVEMENTS TO OUTCOMES



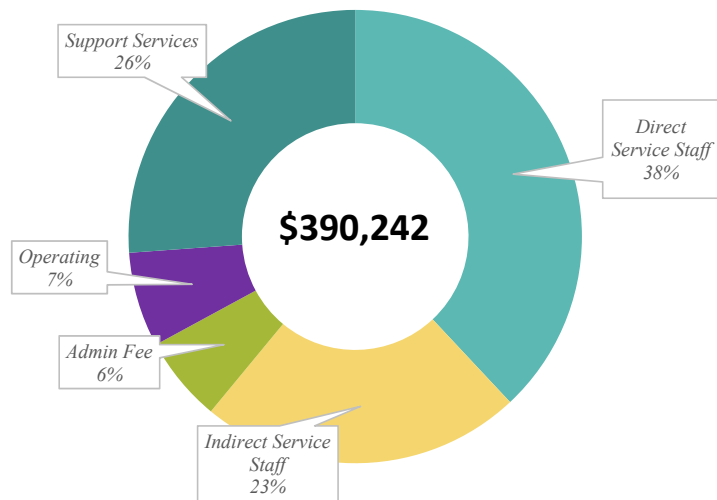
Proposed program measures would also evaluate impact of evidence-based programming on eliciting positive behavior changes in target areas, such as educational achievement, employment, and prosocial activity.

* Current percentages are a 3 year snapshot.

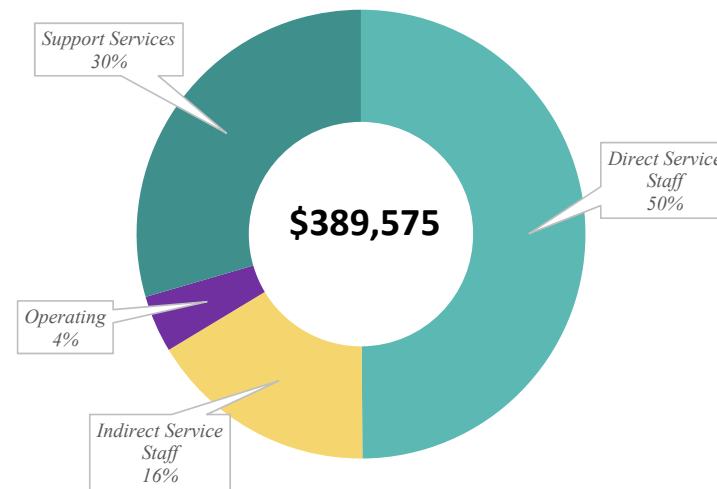
APPROPRIATE UTILIZATION OF BUDGET

Investing budget into direct services and support for youth and families pre- and post-release.

FY 2023 Provider Proposed Budget



Proposed In-House Budget



80% of proposed allocation of funding is more appropriately budgeted to optimally impact youth and families through **direct** support services and case management in the community vs. the current 64% from contracted provider.

FY2023 BUDGET COMPARISON

Contracted Provider

Direct services (staff)	\$ 148,396
Indirect staff	89,603
Support Services	102,000
Operating	26,443
Administrative Costs	23,800
Total	\$ 390,242

By Funding Source

Ad Valorem	\$ 153,477
Ad Valorem - Transfer from Youth Services	236,765
	\$ 390,242

Proposed In-House Solution

Direct services (staff)	\$ 194,397
Indirect staff	64,178
Support Services (includes various grassroot agencies)	115,000
Operating	16,000
Administrative Costs	-
Total	\$ 389,576

By Funding Source

Ad Valorem	\$ 152,811
Ad Valorem - Transfer from Youth Services	236,765
	\$ 389,576

YOUTH REENTRY BUDGET HISTORY

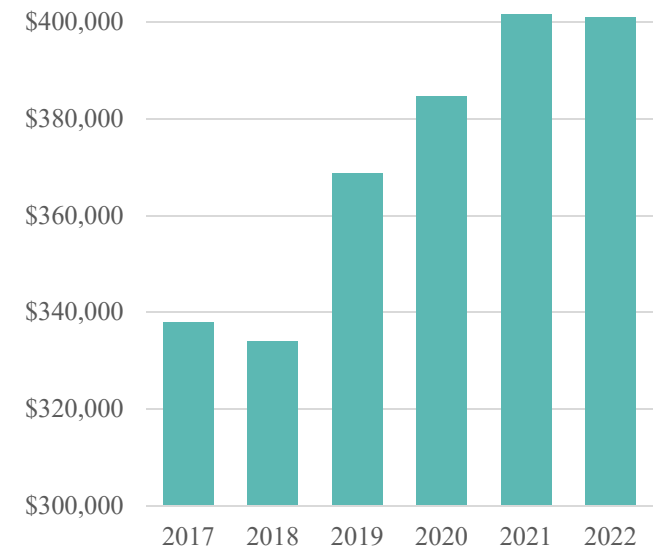
Contracted Provider – Budgeted

Budget	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022
Direct Service Staff	\$ 112,644	\$ 99,944	\$ 223,549	\$ 200,580	\$ 153,810	\$ 137,930
Indirect Staff	\$ 62,675	\$ 61,332	\$ 33,106	\$ 79,228	\$ 92,386	\$ 88,732
Support Services	\$ 146,100	\$ 153,512	\$ 81,077	\$ 87,557	\$ 95,034	\$ 150,792
Operating	\$ 16,529	\$ 19,235	\$ 31,046	\$ 17,297	\$ 23,650	\$ 23,650
Administrative Costs	\$ -	\$ -	\$ -	\$ -	\$ 36,728	\$ -
Total	\$ 337,948	\$ 334,023	\$ 368,778	\$ 384,662	\$ 401,608	\$ 401,104

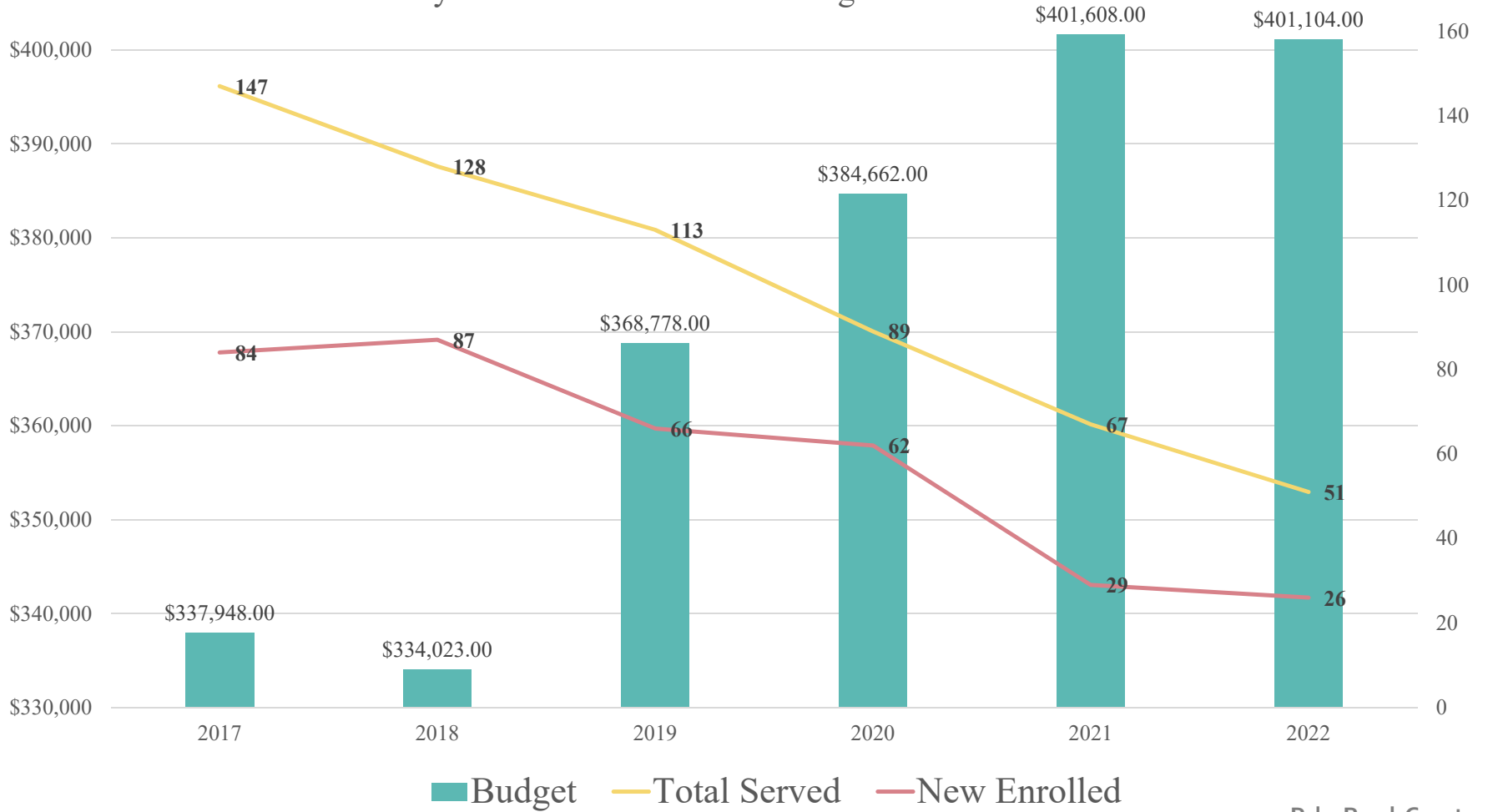
By Funding Source

Ad Valorem	\$ 53,970	\$ 16,700	\$ 105,413	\$ 114,326	\$ 140,232	\$ 140,232
Ad Valorem - Transfer from						
Youth Services	\$ 215,586	\$ 237,772	\$ 236,772	\$ 236,765	\$ 236,765	\$ 236,765
FDLE	\$ -	\$ 47,765	\$ 26,593	\$ 33,571	\$ 24,611	\$ 24,107
DOJ	\$ 68,392	\$ 31,786	\$ -	\$ -	\$ -	\$ -
	\$ 337,948	\$ 334,023	\$ 368,778	\$ 384,662	\$ 401,608	\$ 401,104

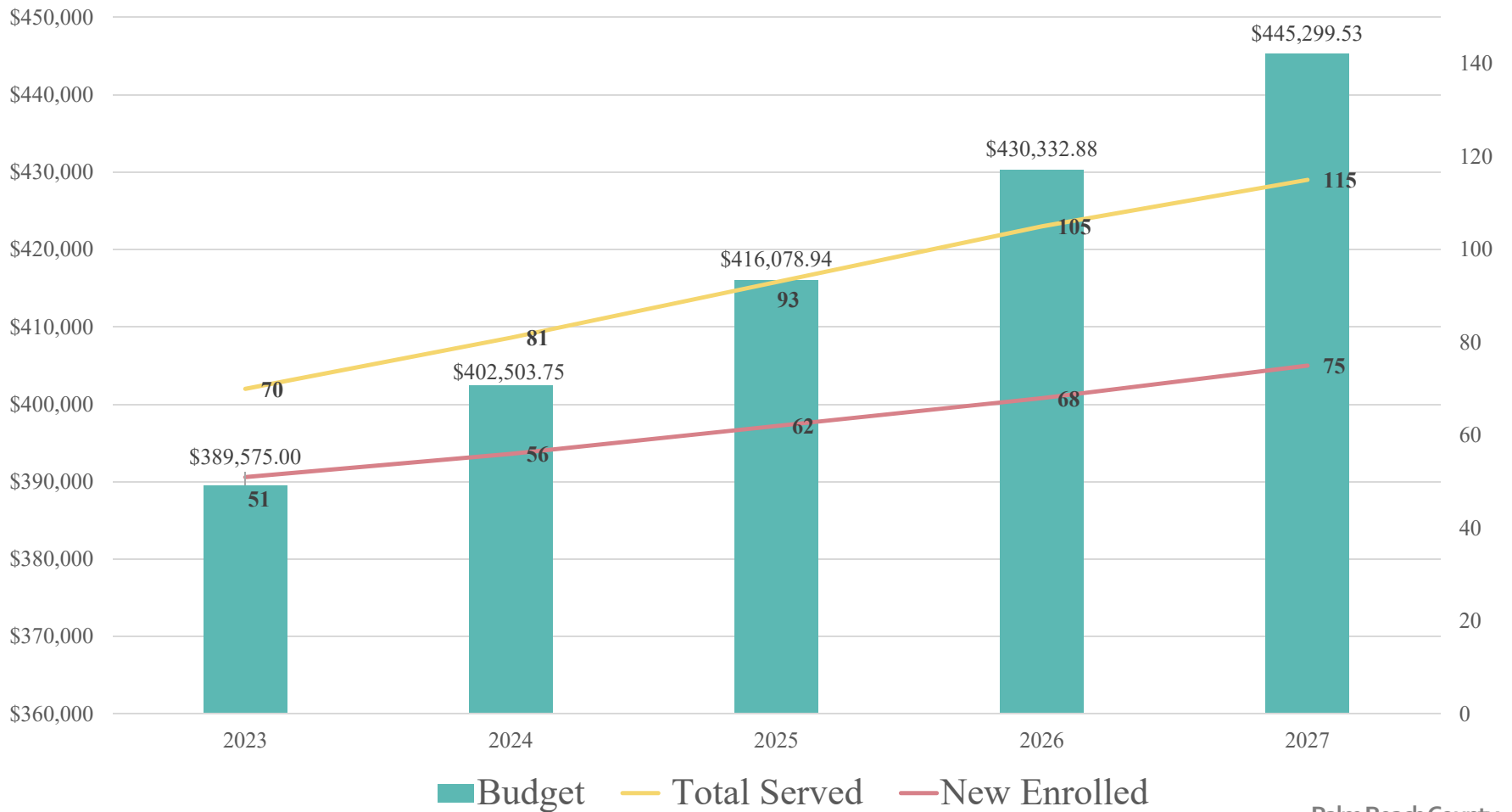
History of Budget Per FY



History of Contracted Provider Budget and Youth Served



PBC Reentry Youth Budget and Youth Served 5-Year Projection



THANK YOU

Palm Beach County Public Safety Department
Justice Services Division, Reentry

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🔗 [*https://discover.pbcgov.org/publicsafety/justiceservices/pages/reentry-services.aspx*](https://discover.pbcgov.org/publicsafety/justiceservices/pages/reentry-services.aspx)