



**II. FISCAL IMPACT ANALYSIS**

**A. Five Year Summary of Fiscal Impact:**

Fiscal Years	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>2026</u>	<u>2027</u>
Capital Expenditures	_____	_____	_____	_____	_____
Operating Costs	_____	_____	_____	_____	_____
External Revenues	_____	_____	_____	_____	_____
Program Income (County)	_____	_____	_____	_____	_____
In-Kind Match (County)	_____	_____	_____	_____	_____
NET FISCAL IMPACT	*	*	*	_____	_____
No. ADDITIONAL FTE POSITIONS (Cumulative)	_____	_____	_____	_____	_____

Is Item Included In Current Budget? Yes \_\_\_\_\_ No \_\_\_\_\_  
 Does this item include the use of federal funds? Yes \_\_\_\_\_ No \_\_\_\_\_  
 Budget Account No.: Fund \_\_\_\_\_ Department \_\_\_\_\_ Unit \_\_\_\_\_  
 Object \_\_\_\_\_ Reporting Category \_\_\_\_\_

**B. Recommended Sources of Funds/Summary of Fiscal Impact:**

\* Fiscal impact is indeterminable at this time and is dependent upon the number of opinions, inquiries, and complaints completed.

**C. Departmental Fiscal Review:**

**III. REVIEW COMMENTS**

**A. OFMB Fiscal and/or Contract Dev. and Control Comments:**

ABDELL 1/6/23  
 OFMB MG 1/6/23

[Signature] 1/10/23  
 Contract Dev. and Control  
 [Signature] 1/10/23

**B. Legal Sufficiency:**

[Signature] 1/10/23  
 David Behar, Assistant County Attorney

**C. Other Department Review:**

\_\_\_\_\_  
 Department Director

(THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT.)

# **MEMORANDUM OF UNDERSTANDING BETWEEN THE DELRAY BEACH DOWNTOWN DEVELOPMENT AUTHORITY AND THE PALM BEACH COUNTY COMMISSION ON ETHICS**

This Memorandum of Understanding (MOU) is entered into this \_\_\_ day of January, 2023, between the Delray Beach Downtown Development Authority, a special district established by the City of Delray Beach as authorized by law, and Palm Beach County, a political subdivision of the State of Florida, by and through the Palm Beach County Board of County Commissioners (BCC) for the services of the Palm Beach County Commission on Ethics.

## **I. Purpose**

The purpose of this MOU is to clearly identify the roles and responsibilities of the Palm Beach County Commission on Ethics ("Commission on Ethics") and the Delray Beach Downtown Development Authority ("Delray Beach DDA") as they relate to the implementation of the Palm Beach County Code of Ethics (Code of Ethics) and the Palm Beach County Lobbyist Registration Ordinance (Lobbyist Registration Ordinance). The Code of Ethics and the Lobbyist Registration Ordinance are intended to promote honesty, integrity, and accountability in local government. To support this goal the Delray Beach DDA submits to the jurisdiction of the Commission on Ethics and seeks to hire the Commission on Ethics to conduct investigations, hear complaints, and process advisory opinions. In particular, this MOU is intended to have the Commission on Ethics exercise the authority, functions, and powers granted by the Commission on Ethics Ordinance as to the Delray Beach DDA's operations.

## **II. Background**

As a dependent district, the Delray Beach DDA is not under the jurisdiction of the Commission on Ethics by statute or referendum. However, §2-258.1 of the Commission on Ethics Ordinance states as follows:

The commission on ethics may be empowered to review, interpret, render advisory opinions, and enforce [the county's code of ethics or] similar [ordinances,] rules or regulations duly adopted by any commission, bureau, district or other governmental entity located in the county, pursuant to agreements or memoranda of understanding between the commission of ethics and said [governmental] agency.

The Delray Beach DDA and the Commission on Ethics have determined that it will serve the public interest to enter into this MOU in order to accomplish the foregoing goals.

## **III. Agreement**

The Commission on Ethics, subject to approval by the BCC, is authorized to negotiate agreements or memoranda of understanding with special districts and other public officers and entities, allowing the Commission on Ethics to exercise any and all authority, functions, and powers set forth in the Commission on Ethics Ordinance for the benefit of the public entity, in this case the Delray Beach DDA.

The Delray Beach DDA seeks to submit to the jurisdiction of the Commission on Ethics and to hire the Commission on Ethics to conduct investigations, hear complaints, and process advisory opinions in order to promote honesty, integrity, and accountability in government.

The Commission on Ethics and the Delray Beach DDA recognize that given the knowledge, experience, and ability of the staff of the Commission on Ethics in conducting investigations and interpreting the Code of Ethics and the Lobbyist Registration Ordinance, the Commission on Ethics is in the best position to expeditiously and economically fulfill these services for the Delray Beach DDA.

This MOU authorizes the Commission on Ethics to exercise the authority, functions, and powers granted by the Commission on Ethics ordinance over the operations of the Delray Beach DDA.

**a. Effective Date and Term**

The terms of this MOU shall become effective on October 1, 2022 and will remain in effect through September 30, 2026 following the date of execution by the BCC. Either party may terminate this agreement with ninety days (90) written notice to the other party. Upon notice of termination by the Delray Beach DDA, any ongoing Delray Beach DDA investigations being conducted by the Commission on Ethics pursuant to this MOU shall continue until completed. The Delray Beach DDA agrees to pay all fees pursuant to section IV of this MOU for such ongoing investigations through the conclusion of all administrative and/or judicial proceedings. This provision shall survive termination of this MOU.

The parties expressly agree that time is of the essence in this Agreement and the failure by a party to complete performance within the time specified, shall, at the option of the other party without liability, in addition to any other rights or remedies, relieve the other party of any obligation to accept such performance.

**b. Responsibilities and Duties**

The Commission on Ethics shall exercise any and all authority, functions, and powers provided for in the Commission on Ethics Ordinance, Code of Ethics, and Lobbyist Registration Ordinance in regard to the Delray Beach DDA, including:

- A) The Commission on Ethics shall have the authority to (1) review, interpret, render advisory opinions and enforce the Code of Ethics and Lobbyist Registration Ordinance, (2) investigate legally sufficient complaints within the jurisdiction of the Commission on Ethics and conduct public hearings as provided by the Commission on Ethics Ordinance; and 3) develop and deliver training programs and ensure that effective and meaningful training experiences are delivered in a timely and efficient manner.
- B) The Commission on Ethics shall have the power to conduct investigations and receive full and unrestricted access to the records of the board of directors and staff of the Delray Beach DDA.
- C) In the case of a refusal to obey a request for documents or for an interview, the Commission on Ethics shall have the power to subpoena witnesses, administer oaths, and require the production of records in a manner consistent with §162.08, Florida Statutes. The Commission on Ethics shall not interfere with any ongoing criminal investigation or prosecution of the State Attorney or the U.S. Attorney for the Southern District of Florida.
- D) Where the Commission on Ethics suspects a possible violation of any state, federal or local law, or rule, regulation or policy, the Commission on Ethics Executive Director or designee shall notify the appropriate civil, criminal, or administrative agencies. In the case of a possible violation of an internal rule, regulation, or policy governing a Delray Beach DDA staff member or executive

director, the Commission on Ethics Executive Director or designee shall also notify the Executive Director of the DDA.

- E) The Delray Beach DDA agrees to have all board members, directors, and staff participate in ethics training within 90 days of the effective date of this MOU. All newly hired or appointed board members, directors, or staff shall participate in ethics training within 90 days of appointment or hiring.
- F) The Commission on Ethics "hotline" will receive complaints related to Delray Beach DDA operations. The Delray Beach DDA will support and assist the Commission on Ethics in publicizing the "hotline" and encouraging the reporting of Code of Ethics or Lobbyist Registration violations by local citizens, officials and employees.
- G) The Commission on Ethics may exercise any of the powers contained in the Commission on Ethics Ordinance upon its own Initiative.
- H) All records held by the Commission on Ethics and its staff related to an active preliminary investigation are confidential and exempt from disclosure in a manner consistent with the provisions in §112.3188(2) and §112.324, Florida Statutes.
- I) The Commission on Ethics and its staff shall be considered "an appropriate local official" for purpose of whistleblower protection provided by §112.3188(1), Florida Statutes.
- J) The Commission on Ethics may recommend remedial actions and may provide prevention and training services to Delray Beach DDA directors and staff. The Commission on Ethics may follow up to determine whether recommended remedial actions have been taken.
- K) The Commission on Ethics shall monitor the costs of investigations undertaken.
- L) The Commission on Ethics will provide an invoice for services rendered under this MOU. The Delray Beach DDA agrees to provide payment to Palm Beach County within thirty (30) days of receiving an invoice.
- M) As part of its obligation under this MOU, Delray Beach DDA board members, directors, and staff will in all instances cooperate fully with the Commission on Ethics by timely providing records requested by Commission on Ethics staff.
- N) In any case in which the Commission on Ethics determines that the complaining party filed a frivolous or groundless complaint as defined in §57.105, Florida Statutes, or a complaint with malicious intent and with the knowledge that the complaint contains one or more material false allegations, or with reckless disregard for whether the complaint contains material false allegations, the commission shall order the complaining party to pay any cost and attorney's fees incurred by the Commission on Ethics, the Delray Beach DDA and or the alleged violator.
- O) The Commission on Ethics will maintain a website and all required databases including gift reports, voting conflict disclosures, outside employment waivers, final orders, and advisory opinions.

**IV. Provision for fees**

As authorized by §2-258 of the code of ethics, this MOU shall include a provision for fees to be paid to the Commission on Ethics from the Delray Beach DDA in exchange for such benefits at a rate established by the Commission on Ethics. The fee schedule adopted pursuant to this MOU is as indicated. These rates are fixed for the term of the contract and subject to change thereafter. There will be no cost to the Delray Beach DDA for training. Regarding Option B (Event Option) for the avoidance of doubt, the cost of a complaint that proceeds through multiple phases will be the sum of the phases completed. For example, a complaint through final hearing or settlement would cost two thousand one hundred fifty-two dollars and fifty cents (\$2436.25).

In the event Option B is selected, any judicial appeal, whether interlocutory or after final hearing, shall be billed at the hourly rate as provided in Option A below.

**Option A: Hourly [ ]**

Director	\$93.00
General Counsel	\$75.00
Investigator	\$45.00
Administrative	\$40.00

**Option B: Event [X]**

Advisory opinion	\$225.00
<b>Complaint (sworn/non-sworn) Matters</b>	
Inquiry through Legal Sufficiency finding	\$350.00
Investigation through Probable Cause hearing	\$1,250.00
Probable Cause hearing to settlement or final hearing	\$836.25
<b>Total costs from Inquiry through settlement or final hearing</b>	<b>\$2436.25</b>

**V. Delegation of Duty**

Nothing contained herein shall be deemed to delegate the constitutional or statutory duties of state, county, or municipal officers.

**VI. Liability**

The parties to this MOU and their respective officers and employees shall not be deemed to assume any liability for the acts, omissions, and negligence of the other party. Further, nothing herein shall be construed as a waiver of sovereign immunity by either party, pursuant to §768.28, Florida statutes.

**VII. Controlling Law**

This MOU shall be interpreted and construed according to, and governed by, the laws of the State of Florida. Any and all legal action necessary to enforce the MOU will be held in Palm Beach County.

**VIII. Remedies**

No remedy herein conferred upon any party is intended to be exclusive of any other remedy, and each and every such remedy shall be cumulative and shall be in addition to every other remedy given hereunder or hereafter existing at law or in equity or by statute or otherwise. No single or partial exercise of any right, power or remedy hereunder shall preclude any other or further exercise thereof.

No provision of this MOU is intended to, or shall be construed to, create any third party beneficiary or to provide any rights to any person or entity not a party to this MOU.

**IX. Severability**

In the event any term or provision of this MOU is determined by a court of competent jurisdiction to be illegal or otherwise invalid, such provision shall be construed or deleted and shall not affect the remaining portions of this MOU and the remainder shall be construed to be in full force and effect.

**X. Amendment**

This MOU shall not be modified or amended except by written agreement duly executed by the parties hereto.

**XI. Notice**

Each party shall furnish to the other such notice, as may be required from time to time, pursuant to this MOU, in writing, posted in the U.S. mail or by hand delivery, or by overnight delivery service and addressed as follows:

To Commission on Ethics: 300 N. Dixie Highway, Suite 450  
West Palm Beach, FL 33401

To Delray Beach DDA: 350 SE 1<sup>st</sup> Street  
Delray Beach, FL 33483

**XII. Effective Date**

This MOU and the rights and obligations conferred herein shall be retroactive and in effect as of October 1, 2022, upon execution by the BCC.

**XIII. Point of Contact**

For purposes of fulfilling the duties and responsibilities of this MOU, the points of contact will be as follows:

Commission on Ethics:  
COE General Counsel  
300 N. Dixie Highway, Suite 450  
West Palm Beach, FL 33401  
[Ethics@pbcgov.org](mailto:Ethics@pbcgov.org)  
(561) 355-1915

Delray Beach DDA:  
Laura Simon, Executive Director  
85 SE 4<sup>th</sup> Avenue, Suite #108  
Delray Beach, FL 33483  
[lsimon@downtowndelraybeach.com](mailto:lsimon@downtowndelraybeach.com)  
(561) 243-1077

**XIV. Entirety of Agreement**

This MOU represents the entire understanding between the parties and supersedes all other negotiations, representations, or agreements, written or oral, relating to this MOU.

ATTEST:

**JOSEPH ABRUZZO, CLERK & COMPTROLLER**

**PALM BEACH COUNTY, FLORIDA, THROUGH  
ITS BOARD OF COUNTY COMMISSIONERS**

By: \_\_\_\_\_  
(printed name) \_\_\_\_\_, Clerk

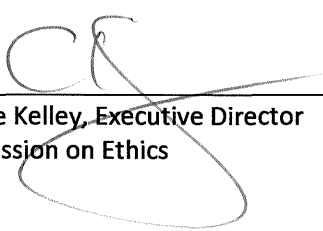
By: \_\_\_\_\_  
Gregg K. Weiss, Mayor

[SEAL]

**APPROVED AS TO FORM AND LEGAL SUFFICIENCY**


**APPROVED AS TO TERMS AND CONDITIONS**


By:   
\_\_\_\_\_  
David Behar  
Assistant County Attorney

By:   
\_\_\_\_\_  
Christie Kelley, Executive Director  
Commission on Ethics

ATTEST:

**DELRAY BEACH DOWNTOWN DEVELOPMENT AUTHORITY**

By:   
\_\_\_\_\_  
Mavis Benson, Chair

By:   
\_\_\_\_\_  
Laura Simon, Executive Director