## PALM BEACH COUNTY **BOARD OF COUNTY COMMISSIONERS**

# **AGENDA ITEM SUMMARY**

Meeting Date: 4/18/2023		[] []	Consent Workshop	[X]	Regular Public Hearing
Department:	County Atto	orney's	Office		
Submitted By:	County Atto	orney's	Office		
==========				=====	=======================================
			I. EXECUTIV	/E BR	<u>EF</u>
the health, safety or that the County's sig conflict resolution pr and <b>b) direct staf</b>	welfare of the programmer with Formula with Formula to initiate liting to adminis	oublic in ghts will Florida P gation to ter its	Palm Beach Control be compromised ACE Funding ACE resolve the PACE program	ounty (' sed if it Agency County n in tl	Resolution declaring an immediate danger to County") that requires immediate action, and is required to exhaust the intergovernmental ("FPFA"), before initiating court proceedings; s conflict with FPFA regarding its alleged ne County, without the Board of County Ordinance.
operation in the Cou in the County based granted FPFA "inde Agreement violates to County Circuit Cour	inty, pursuant to l on a Leon Cou pendent statewi the PACE Ordin t's Order is not	the Cou unty Circ de autho ance, ar binding	unty's PACE Or cuit Court Order ority". FPFA's or nd its purported on the County.	rdinanc r from a current o indepe Furthe	agreement with the County that authorized its e. Since then FPFA has continued to operate a bond validation proceeding where the court operations in the County without an Interlocal indent statewide authority derived from a Leon rmore, the Order is invalid as it goes beyond inty's procedural and substantive due process
resolution process t However, the statute a three-fourths vote	o resolve confli e also provides of its governing ediate action, c	cts betw that the body, fi r that si	een governme conflict resoluti nds that an imr gnificant legal	ntal en on prod nediate	Resolution Act, requires the use of the conflict tities before commencing court proceedings. sess is not required if a government entity, by danger to the health, safety or welfare of the vill be compromised if court proceedings are
danger to the health legal rights will b intergovernmental c	Staff recommends that the Board of County Commissioners finds, by a three-fourths vote, that an immediate danger to the health, safety or welfare of the public requires immediate action, and that the County's significant legal rights will be compromised if court proceedings are delayed until the County exhausts the intergovernmental conflict resolution procedures, and further, direct staff to file an emergency injunction and declaratory judgment action against FPFA. Countywide (DO)				
Director of FPFA de	claring FPFA's perating in the	immedia	ate termination	of its I	n County received a letter from the Executive nterlocal Agreement with the County, and its bunty Circuit Court Judge's Order in a Leon
Background and Ju	ustification: (C	ontinue	d on page 3)		
2. 3.	Resolution Ordinance 202 FPFA's Termir Palm Beach C	ation Le		ist Lette	er
Recommended by:	a	Depar	thent Director	D. C.	F1m 4/17/23  Date
Approved By:			NIK	1	

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact:

Fiscal Years	2023	2024	2025	2026	2027
Capital Expenditures	-0-	-0-	-0-	-0-	-0-
Operating Costs	-0-	-0-	-0-	-0-	-0-
External Revenue	-0-	-0-	-0-	-0-	-0-
Program Income(County)	-0-	-0-	-0-	-0-	-0-
In-Kind Match(County	-0-	-0-	-0-	-0-	-0-
NET FISCAL IMPACT	-0-	-0-	-0-	-0-	-0-
#ADDITIONAL FTE	-0-	-0-	-0-	-0-	-0-
POSITIONS (CUMULATIVE	-0-	-0-	-0-	-0-	-0-

Is Item Included in Current Budget?  Does this item include the use of federal funds? Ye				Yes s No	
	<b>udget Acco</b> und	ount No: Agency	Organization	Object	
В.	Recomme	nded Sources	of Funds/Summary o	f Fiscal Im	pact:
C.	Departmer	ntal Fiscal Revi	ew:		
	<del></del>				
			III. REVIEV	V COMMEN	NTS:
A.	OFMB Fisc	~	ract Dev. and Contro اراماعهاع	ol Commen	ts: 411703
original states	0	FMB A 411	7	Contract	Dev. & Control
В.	Legal S	ufficiency			V
		hor D	<i>)</i> .		
	Chief Ass	sistant County	Attorney		
C.	Other De	epartment Revi	iew		

(THIS SUMMARY IS NOT TO BE USED AS A BASIS FOR PAYMENT)

**Department Director** 

**Background and Justification (Continued from page 1):** FPFA received the Leon County Circuit Court's Order on November 14, 2022, two days before the County's adoption of the Amended PACE Ordinance. Despite being in communication with County staff and appearing before the BCC on several occasions, FPFA representatives failed to provide the County with notice of the aforementioned bond validation proceedings.

On March 7, 2023, the County sent a response letter to FPFA acknowledging their termination of the Interlocal Agreement and demanding that FPFA cease and desist its continued operations in the County, as doing so violates the Amended PACE Ordinance. The County also emphasized that the Leon County Court Order, is not binding authority, extends beyond the statutory scope of a bond validation ruling, and it violates the County's procedural and substantive due process rights.

To date, FPFA has not complied with the County's demand letter and continues to operate in the County without being required to comply with the consumer protection provisions in the Amended PACE Ordinance. To wit, as of April 11 2023, FPFA has originated at least 136 loans in Palm Beach County worth at least \$4,430,877.17 since the County sent its March 7, 2023 letter.

FPFA's unlawful activity in the County is a danger to public health, safety and welfare and requires immediate action, and the County's significant legal rights will be compromised if a court proceeding does not take place before the County exhausts the intergovernmental conflict resolution procedures.

#### RESOLUTION NO. 2023

RESOLUTION **OF BOARD** OF THE COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, **DECLARING THAT** FLORIDA PACE **FUNDING** AGENCY'S CONTINUED OPERATION IN PALM BEACH COUNTY WITHOUT **ADHERING** TO THE ORDINANCE IS A PUBLIC HEALTH, SAFETY AND WELFARE EMERGENCY AND AUTHORIZING COUNTY **ATTORNEY'S OFFICE** TO INITIATE LITIGATION, AS APPROPRIATE, TO STOP FLORIDA PACE FUNDING AGENCY FROM OPERATING IN PALM BEACH COUNTY WITHOUT PROPER AUTHORITY UNDER THE PACE ORDINANCE.

WHEREAS, Section 163.08, Florida Statutes, creates the framework for the administration of PACE programs, wherein property owners can finance certain projects through financing agreements that allow property owners to repay PACE loans over time as assessments on their property tax bills; and

WHEREAS, Section 163.08, Florida Statutes, and provides, in part, that all PACE financing agreements are subject to local government ordinance or resolution, and clarifies that the statute is additional and supplemental to county and municipal home rule authority, and not a derogation or limitation on such authority; and

WHEREAS, on April 4, 2017, Palm Beach County (the "County") adopted Ordinance 2017-012 (the "PACE Ordinance") which required all PACE Districts to enter interlocal agreements with the County and to comply with the enumerated consumer protections and guidelines contained therein; and

WHEREAS, on August 15, 2017, the County entered into an interlocal agreement with Florida PACE Funding Agency ("FPFA"), in which FPFA agreed to operate its program in compliance with the PACE Ordinance, as may be amended from time to time; and

WHEREAS, on November 16, 2022, Palm Beach County adopted Ordinance 2022-030 (the "Amended PACE Ordinance"), which amended the PACE Ordinance for added consumer protections and updated reporting procedures for PACE Districts and their administrators; and

WHEREAS, without providing any notice to the County, FPFA initiated bond validation proceedings in Leon County Circuit Court, which resulted in issuance of an Order (the "Order") authorizing FPFA to finance qualifying improvements for property owners in Florida in the aggregate principal amount of Five Billion Dollars (\$5,000,000,000.00) and asserting that FPFA has independent statewide authority to operate its PACE program without interference or regulation from local governments; and

WHEREAS, on January 3, 2023, Palm Beach County received a letter from FPFA's Executive Director announcing the immediate termination of its interlocal agreement with Palm Beach County and its intent to continue operations in the County based on "independent statewide authority" the Leon County Circuit Court asserted it had in the Order; and

WHEREAS, on March 7, 2023, the County sent a letter to FPFA acknowledging the termination of FPFA's interlocal agreement and demanding that FPFA cease and desist its continued operations in the County in violation of the Amended PACE Ordinance, No. 2022-030; and maintaining that the Order is not binding, extends beyond the statutory scope of a bond validation ruling, and constitutes a violation of the County's procedural and substantive due process rights; and

WHEREAS, to this date, FPFA has not complied with Palm Beach County's March 7, 2023 letter and continues to unlawfully execute financing agreements in the County; and

WHEREAS, pursuant to 163.01, Florida Statutes, FPFA is a governmental entity,

WHEREAS, FPFA's continued operations poses an immediate danger to the health, safety and welfare of the citizens of the County that requires immediate action; and

WHEREAS, the significant legal rights of the County will be compromised if a court proceeding does not take place before compliance with the provisions of the Chapter 164, Florida Statutes, the Florida Governmental Conflict Resolution Act; and

WHEREAS, Section 164.1041, Florida Statutes, requires that the Board of County Commissioners find, by a three-fourths vote, that an immediate danger to the health, safety or welfare of the public requires immediate action or that significant legal rights will be compromised if a court proceeding does not take place before compliance with the provisions of the Chapter 164, Florida Statutes, the Florida Governmental Conflict Resolution Act.

# NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:

- 1. The recitals above are true and correct and form a part of this Resolution.
- 2. This Board finds that FPFA's continued operations poses an immediate danger to the health, safety and welfare of the citizens of the County and compromises the significant legal rights of the County, and therefore requires immediate action against it before compliance with the provisions of Chapter 164, Florida Statutes, the Florida Governmental Conflict Resolution Act.

The foregoing	g Resolution was offered by Commissioner	, wh
moved for its adoption	on. The motion was seconded by Commissioner	
and upon being put to	a vote, the vote was as follows:	
District 1	Commissioner Maria G. Marino	
District 2	Commissioner Gregg K. Weiss, Mayor	
District 3	Commissioner Michael A. Barnett	

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District 4	Commissioner Marc	i Woodward	
District 5	Commissioner Maria	a Sachs, Vice Mayor	
District 6	Commissioner Sara	Baxter	
District 7	Commissioner Mack	c Bernard	
	nereupon declared the l	Resolution duly passed and ado	pted this day of
		PALM BEACH COUNTY, BOARD OF COUNTY COM	· · · · · · · · · · · · · · · · · · ·
		SHARON R. BOCK, CLERK & COMPTROLLER	1
		By:	
APPROVED AS TO LEGAL SUFFICIEN			
By: Assistant Co	unty Attorney	20	

## ORDINANCE NO. 20 22 - 030

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, AMENDING PALM BEACH COUNTY CODE, CHAPTER 17, ARTICLE XVII, (ORDINANCE 2017-012), SECTION 17-504 THROUGH SECTION 17-507, REGARDING THE PROPERTY ASSESSED CLEAN ENERGY (PACE) PROGRAM; PROVIDING FOR A SAVINGS CLAUSE; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR ENFORCEMENT; PROVIDING FOR PENALTIES; PROVIDING FOR CAPTIONS; AND PROVIDING FOR AN EFFECTIVE DATE.

1	WHEREAS, Property Assessed Clean Energy (PACE) programs for Residential and
2	Non-Residential Properties have been established across the country to provide mechanisms
3	for funding energy efficiency, renewable energy, and other types of improvements to
4	residential and commercial properties; and
5	WHEREAS, PACE Programs for Residential and Non-Residential Properties are
6	typically established by local governments, as defined by Section 163.08, Florida Statutes, and
7	are administered by the local government or by for-profit or not-for-profit entities; and
8	WHEREAS, PACE financing for Residential and Non-Residential Properties is repaid
9	as an assessment on the property's regular tax bill; and
10	WHEREAS, Section 163.08, Florida Statutes, authorizes programs, typically referred
11	to as PACE Programs, that levy non-ad valorem assessments allowing property owners to
12	apply to local governments for financing certain energy efficiency, renewable energy, and
13	wind resistant improvements; and
14	WHEREAS, Section 163.08, Florida Statutes, provides that properties retrofitted with
15	energy-related Qualifying Improvements benefit from reduced energy consumption, reduced
16	potential for wind damage, and assist in the fulfillment of the state's energy and hurricane
17	mitigation policies; and
18	WHEREAS, the PACE assessment is collected pursuant to Florida's uniform
19	method for the levy, collection, and enforcement of non-ad valorem assessments, Section
20	197.3632, Florida Statutes; and

1	WHEREAS, the County has entered into interlocal agreements with multiple PACE
2	Agencies/Authorities/Districts to encourage competition and provide more choices for
3	property owners; and
4	WHEREAS, the Board of County Commissioners intends to clarify and strengthen
5	qualifications and consumer protection disclosure requirements for PACE Programs for
6	Residential and Non-Residential Properties that provide financing for Qualifying
7	Improvements in accordance with Section 163.08, Florida Statutes, and provisions of this
8	Ordinance; and
9	WHEREAS, the Board of County Commissioners of Palm Beach County, pursuant to
10	its authority under the Florida Constitution, Article VIII, Section 1(g), Section 125.01, Florida
11	Statutes, and the Palm Beach County Charter, hereby adopts the following amendments to the
12	Palm Beach County Property Assessed Clean Energy (PACE) Ordinance (Ordinance 2017-
13	012).
14	
15	NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
16	COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:
17	Section 1. Chapter 17, Article XVII, Section 17-504, entitled "DEFINITIONS" is hereby
18	amended as follows:
19	For purposes of this Ordinance, the following words and phrases shall have the
20	following meanings:
21	(1) Board or County is the Palm Beach County Board of County Commissioners.
22	(2) Fair Market Value shall mean the value of the property as determined by a reputable valuation
23	service, the method of which shall be reported to the County quarterly.
24	(2)(3) Financing Agreement shall mean the financing agreement or the summary memorandum of
25	such agreement the property owner signs establishing terms and conditions for the financing
26	of qualifying improvements Qualifying Improvements which is required to be recorded in
27	the public records pursuant to the PACE Statute.
28	(4)PACE Assessment shall mean the non-ad valorem assessment placed on a property owner's tax
29	bill as a result of financing obtained pursuant to this Ordinance for Qualifying Improvements.
30	(3)(5) Qualifying Improvements includes shall mean energy conservation and efficiency,
31	renewable energy, and wind resistance improvements as defined by F.S. § 163.08, as may be
32	amended by law.  Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.

I	10) I ACE Third-I drip Administrator shall mean the entity administering the FACE Flogram
2	and operating on behalf of the PACE Agency/Authority/District. The Third-Party
3	Administrator is an entity contracted with a PACE Agency/Authority/District to perform
4	administrative functions, including, but not limited to, processing PACE financing
5	applications and determining eligibility.
6	(5)(7)_PACE agencies/authorities/districts-Agencies/Authorities/Districts shall mean one or
7	more local governments defined in F.S. § 163.08 (2)(a), authorized by Palm Beach County
8	to offer PACE financing for qualifying improvements Qualifying Improvements.
9	(6)(8) PACE Program shall mean the County's provision through interlocal agreements with
10	PACE agencies/authorities/districts Agencies/Authorities/Districts offering financing for
11	qualifying improvements Qualifying Improvements as approved by the State of Florida
12	pursuant to F.S. § 163.08, further *defined in this Ordinance, as may be amended by law.
13	(7)(9) PACE Statute shall mean F.S. § 163.08 and all future amendments thereto.
14	(8)(10) Residential Property shall mean a residential property consisting of four (4) or less-fewer
15	residential dwelling units.
16	(9)-(11) Non-Residential Property shall mean commercial, industrial, agricultural, mixed use
17	and residential properties consisting of five (5) or more residential dwelling units.
18	Section 2. Chapter 17, Article XVII, Section 17-505, entitled "PACE PROGRAM
19	AUTHORIZATION" is hereby amended as follows:
20	(1) PACE agencies/authorities/districts Agencies/Authorities/Districts and Third-Party
21	Administrators offering financing for qualifying improvements Qualifying Improvements
22	on Residential and Non-Residential Properties pursuant to this Ordinance shall be approved
23	by the County and authorized through interlocal agreements to provide financing subject
24	to the requirements of this Ordinance and the PACE Statute. A resolution indicating the
25	County's desire to join a PACE agency/authority/district Agency/Authority/District shall
26	be prepared by County staff and presented to the Board for consideration with each
27	interlocal agreement. The interlocal agreements shall include specific terms and conditions
28	for PACE agencies/authorities/districts Agencies/Authorities/Districts and Third-Party
29	Administrators to operate within Palm Beach County.
30	(2) PACE agencies/authorities/districts Agencies/Authorities/Districts and Third-Party
31	
	Administrators desiring to provide financing pursuant to this Ordinance shall provide

1	the requirements of this Ordinance and the PACE Statute can be met by the PACE
2	${\color{blue} agency/authority/district\_Agency/Authority/District\_and/or\_Third-Party\_Administrator}.$
3	Document requests shall include but are not limited to a list of Qualifying Improvements,
4	standard financing agreements, consumer protection provisions, and certificates of
5	insurance. PACE Agencies/Authorities/Districts and Third-Party Administrators shall
6	comply with reasonable requests for data and business practices within 90 days, consistent
7	with state and federal law.
8	Section 3. Chapter 17, Article XVII, Section 17-506, entitled "DISCLOSURE
9	REQUIREMENTS" is hereby amended as follows:
10	(a)(1) For Residential Properties, In in addition to any disclosure requirements in the PACE
11	$Statute, PACE~\underline{agencies/authorities/districts}Agencies/Authorities/Districts~and~Third-Party$
12	Administrators that extend financing pursuant to the PACE Statute and levy non-ad
13	valorem assessments to fund the qualifying improvements shall present to Qualifying
14	Improvements must have the property owner sign a separate, written notice disclosing.
15	PACE Agencies/Authorities/Districts and Third-Party Administrators must disclose to
16	property owners essential terms in a "Residential Consumer Disclosure Notice" that must
17	be pre-approved by the County. The County will not unreasonably withhold approval. The
18	Residential Consumer Disclosure Notice must be a consolidated summary of the following
19	("Notice")information:
20	(1)(a) The estimated total amount of the debt, including amount financed, fees, fixed
21	interest rate, capitalized interest and the effective rate of the interest charged ("Annual
22	Percentage Rate" or "APR");
23	(2)(b) That PACE agencies/authorities/districts Agencies/Authorities/Districts and Third-
24	Party Administrators may only offer fixed simple interest rates and payments that fully
25	amortize the obligation. Variable or negative amortization financing terms are not
26	permitted. Capitalized interest included in the original balance of a PACE financing
27	agreement does not constitute negative amortization-;
28	(3)(c) The repayment process and terms, amounts and a schedule that fully amortizes the
29	amount financed including the estimated annual PACE assessment;
30	(4)(d) That the PACE assessment will appear on the property owner's tax bill;
31	(5)(e) That there is no discount for paying the PACE assessment early;
32	(6)(f) The nature of the lien recorded and that the PACE assessment will be collected in Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.

2	cause a tax certificate to be issued against the property, and that failure of payment
3	thereof may result in the loss of property subject to the PACE assessment, including
4	homestead property, in the same manner as failure to pay property taxes;
5	(7)(g) The specific improvements to be financed and installed and that such improvements
6	and PACE assessment may or may not affect the overall value of the property;
7	(8)(h) A PACE assessment payment term that does not exceed the useful life of the
8	improvements, as determined by reputable third-party sources, including, but not
9	limited to, the U.S. Department of Energy;
10	(9)(i) The right of pre-payment without penalty;
11	(10)(j) Notice that the property owner may be required to pay any PACE assessment in full
12	at the time of refinance or sale of the property; and
13	(11)(k) The three-day right to cancel the financing. The property owner has at least a three-day
14	right to cancel the financing. PACE Agencies/Authorities/Districts and Third-Party
15	Administrators must furnish to the property owner a notice of the right to rescind the
16	PACE financing agreement. The property owner may exercise the right to rescind until
17	midnight of the third business day following the execution of the agreement by giving
18	notice to the other party by either certified or registered mail, electronic mail, fax
19	machine, phone call, or any other method approved by the PACE
20	Agencies/Authorities/Districts and Third-Party Administrators;
21	(l) The property owner has a three-day right to cancel a home improvement contract per
22	F.S. § 520.72;
23	(m) In the event of an emergency, property owners may waive their right to the PACE
24	financing agreement three-day right to cancel to allow PACE contractors to begin the
25	project. For the purposes of this section, an emergency is defined as a situation that
26	poses an immediate threat to the health, safety, or well-being of the property owner and
27	requires immediate abatement by the installation of a Qualifying Improvement. The
28	property owner may waive their right to the three-day right to cancel for emergencies
29	either through the Consumer Disclosure Notice or by giving notice by either certified
30	or registered mail, or electronic mail, fax machine, phone call, or any other method
31	approved by the PACE Agencies/Authorities/Districts and Third-Party Administrators;
32	(n) An emergency waiver option for the three-day right to cancel;  Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.

the same manner as real estate taxes. That failure to pay the PACE assessment may

1	(o) Except as required by law, PACE Agencies/Authorities/Districts and Imird-Party
2	Administrators may not disclose or permit disclosure to a PACE contractor or third-party
3	engaged in soliciting financing agreements of the maximum amount of the PACE
4	financing for which a property owner is eligible;
5	(p) That the County has programs that property owners may qualify for to fund
6	improvements, such as the Weatherization Assistance Programs. The County retains
7	the right to provide information about County programs within and/or in addition to
8	the Residential Consumer Disclosure Notice, which the PACE
9	Agencies/Authorities/District and Third-Party Administrator must provide to the
10	homeowner; and
11	(q) That before the PACE three-day right to cancel ends, the PACE
12	Agencies/Authorities/Districts or Third-Party Administrators will speak with the
13	property owner or authorized representative to review the terms of the PACE financing
14	agreement and confirm that the property owner understands the financial implications
15	and communicate all essential terms including what the Consumer Disclosure Notice
16	requires. The PACE Agencies/Authorities/Districts or Third-Party Administrators will
17	conduct the conversation in the property owner's preferred language. The PACE
18	Agencies/Authorities/Districts or Third-Party Administrators will record the "confirm
19	terms" call, unless the property owner declines to be recorded. If the property owner
20	declines to be recorded, the PACE entity must take detailed notes of the conversation
21	to demonstrate compliance with the "confirm terms" requirement; and
22	(r) Contact information for the PACE Agency/Authority/District or Third-Party
23	Administrator, including the name, phone number, and email (if applicable).
24	(b) The Notice must be delivered to the property owner by the PACE agency/authority/district
25	and must be signed and dated by the property owner prior to or contemporaneously with
26	the property owner's signing of any legally enforceable documents under the PACE
27	program. The property owner and the PACE agency/authority/district must keep the signed
28	Notice with the property owner's executed financing agreement.
29	(c) The PACE agency/authority/district shall record, or cause to be recorded, the financing
30	agreement or a summary memorandum of the financing agreement, in accordance with F.S.
31	<del>§ 163.08(8).</del>

1	(2) For Non-Residential Properties under \$250,000 for a PACE assessment, in addition to any
2	disclosure requirements in the PACE Statute, PACE Agencies/Authorities/Districts and
3	Third-Party Administrators that extend financing pursuant to the PACE Statute and levy
4	non-ad valorem assessments to fund the Qualifying Improvements shall have the property
5	owner sign a separate, written notice. PACE Agencies/Authorities/Districts and Third-
6	Party Administrators must disclose to property owners essential terms in a "Non-
7	Residential Consumer Disclosure Notice" that must be pre-approved by the County. The
8	County will not unreasonably withhold approval. The Non-Residential Consumer
9	Disclosure Notice must be a consolidated summary of the following information:
10	(a) The estimated total amount of the debt, including amount financed, fees, fixed or
11	variable interest rate, capitalized interest and the effective rate of the interest charged
12	(APR):
13	(b) That PACE Agencies/Authorities/Districts and Third-Party Administrators may only
14	offer payments that fully amortize the obligation. Negative amortization financing
15	terms are not permitted. Capitalized interest included in the original balance of a PACE
16	financing does not constitute negative amortization;
17	(c) The repayment process and terms, amounts and a schedule that fully amortizes the
18	amount financed including the estimated annual PACE assessment;
19	(d) That the PACE assessment will appear on the property owner's tax bill;
20	(e) That there is no discount for paying the PACE assessment early;
21	(f) The nature of the lien recorded and that the PACE assessment will be collected in the
22	same manner as real estate taxes. That failure to pay the PACE assessment may cause
23	a tax certificate to be issued against the property, and that failure of payment thereof
24	may result in the loss of property subject to the PACE assessment in the same manner
25	as failure to pay property taxes;
26	(g) The specific improvements to be financed and installed and that such improvements
27	and PACE assessment may or may not affect the overall value of the property:
28	(h) A PACE assessment payment term that does not exceed the useful life of the
29	improvements, as determined by reputable third-party sources, including, but not
30	limited to, the U.S. Department of Energy;
31	(i) Notice that the property owner may be required to pay any PACE assessment in full at
32	the time of refinance or sale of the property;  Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.

1	(j) The 3-day right to cancel the financing. PACE Agencies/Authorities/Districts and
2	Third-Party Administrators must furnish to the property owner a notice of the right to
3	rescind the PACE financing agreement. The property owner may exercise the right to
4	rescind until midnight of the third business day following the execution of the
5	agreement by giving notice to the other party by either certified or registered mail,
6	electronic mail, fax machine, or a recorded phone call;
7	(k) In the event of an emergency, property owners may waive their right to the PACE
8	financing agreement three-day right to cancel to allow PACE contractors to begin the
9	project. For the purposes of this section, an emergency is defined as a situation that
10	poses an immediate threat to the health, safety or well-being of the property owner and
11	requires immediate abatement by the installation of a Qualifying Improvement. The
12	property owner may waive their right to the three-day right to cancel for emergencies
13	either through the Consumer Disclosure Notice or by giving notice by either certified
14	or registered mail, or electronic mail, fax machine, phone call, or any other method
15	approved by the PACE Agencies/Authorities/Districts and Third-Party Administrators;
16	(1) An emergency waiver option for the three-day right to cancel; and
17	(m) Contact information for the PACE Agency/Authority/District or Third-Party
18	Administrator, including the name, phone number, and email (if applicable).
19	(3) Non-Residential PACE Agencies/Authorities/Districts and Third-Party Administrators
20	providing PACE financing in the amount of \$250,000 or greater are not required to provide
21	a Consumer Disclosure Notice. However, they are required to conform to the following
22	obligations:
23	(a) That PACE Agencies/Authorities/Districts and Third-Party Administrators may only
24	offer payments that fully amortize the obligation. Negative amortization financing
25	terms are not permitted. Capitalized interest included in the original balance of a PACE
26	financing does not constitute negative amortization; and
27	(b) That PACE Agencies/Authorities/Districts and Third-Party Administrators may only
28	provide a PACE assessment payment term that does not exceed the useful life of the
29	improvements, as determined by reputable third-party sources, including, but not
30	limited, to the U.S. Department of Energy.
31	(4) For both Residential and Non-Residential where applicable, PACE
32	Agency/Authority/District or Third Party-Administrators must submit updated Consumer  Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.  8

Ţ	Disclosure Notices that incorporate the updated Palm Beach County-approved consume
2	protection language. Once approved by the County, PACE Agency/Authority/District o
3	Third Party-Administrators must fully implement and utilize the approved Palm Beach
4	County-approved Consumer Disclosure Notice within one hundred and eighty (180) days
5	of notice of approval.
6	(5) A copy of the Consumer Disclosure Notices must be provided to the property owner either
7	by electronic mail or hard copy by the PACE Agency/Authority/District or Third Party
8	Administrator within the 3-day right to cancel period and must be signed and dated by the
9	property owner prior to or contemporaneously with the property owner's signing of any
10	legally enforceable documents under the PACE Program. Upon the property owner's
11	request, the PACE Agency/Authority/District or Third-Party Administrator must provide
12	the property owner with a hardcopy of the Consumer Disclosure Notice within the three-
13	day right to cancel. The property owner and the PACE Agency/Authority/District or Third-
14	Party Administrator must keep the signed Consumer Disclosure Notice with the property
15	owner's executed financing agreement.
16	(6) The PACE Agency/Authority/District or Third-Party Administrator shall provide the
17	signed Consumer Disclosure Notice to the Palm Beach County Office of Resilience and
18	the Palm Beach County Tax Collector in electronic format within five (5) business days
19	after execution of the PACE financing agreement.
20	(7) The PACE Agency/Authority/District and Third-Party Administrator shall record, or cause
21	to be recorded, the financing agreement or a summary memorandum of the financing
22	agreement, in accordance with F.S. § 163.08 (8).
23	Section 4. Chapter 17, Article XVII, Section 17-507, entitled "ELIGIBLE
24	PROPERTIES/PROGRAM REQUIREMENTS" is hereby amended as follows:
25	(a) As defined in the PACE Statute, PACE
26	agencies/authorities/districtsAgencies/Authorities/Districts and Third-Party
27	Administrators that extend financing pursuant to the PACE Statute and levy non-ad
28	valorem assessments to fund the qualifying improvements Qualifying Improvements shall
29	comply with the following: terms in the subsections below. Subsections apply to both
30	Residential and Non-Residential Properties except where the subsection specifically refers
31	to Residential or Non-Residential.

1	(1)Residential	Property.	PACE	agencies/aut	thorities/districts
2	Agencies/Authorities	s/Districts and Th	ird-Party Admir	uistrators may fin	nance <del>qualifying</del>
3	improvements Quali	fying Improvemen	ts on Residential	Properties provid	ded they comply
4	with the following cr	riteria inclusive of a	all eligibility crite	eria listed in the P.	ACE Statute and
5	all future amendmen	ts thereto, along wi	ith additional cor	sumer protection	S <del>-:</del>
6	(a) Without the cons	ent of the holders	or loan servicers	of any mortgage	encumbering or
7	otherwise secure	d by the property, t	he total amount o	of any non-ad valo	orem assessment
8	for a property un	nder the PACE Sta	atute may not ex	ceed twenty (20)	percent of the
9	just∕ <del>fair market</del> v	alue of the propert	y as determined	by the county pro	perty appraiser,
10	excepted as other	wise provided by s	tatute; and		
11	(b) All property taxe	s and other assessm	nents levied on th	ie property tax bil	l have been paid
12	and have not bee	en delinquent for th	ne preceding thre	ee years, or the p	roperty owner's
13	period of owners	hip, whichever is le	ess; <del>and</del>		
14	(c) There are no inve	oluntary liens, incl	uding but not lir	nited to construct	ion liens on the
15	property; and				
16	(d) No notices of def	ault or other evider	nce of property-b	ased debt delinqu	iency have been
17	recorded during	the preceding three	ee (3) years, or	the property ow	ner's period of
18	ownership, which	never is less; <del>and, a</del>	dditionally		
19	(e) All mortgage deb	t on the property is	current and not	delinquent; <del>and</del>	
20	(f) All mortgage-rel	ated debt on the v	inderlying prope	erty may not exc	eed ninety (90)
21	percent of the pro	perty's <u>Fair Marke</u>	t Value <del>fair mar</del> l	ket value; and	
22	(g) The total mortgag	ge-related debt on t	the underlying p	roperty plus the P	'ACE <del>p</del> Program
23	financing may no	t exceed the <del>fair m</del>	arket valueFair N	Market Value of th	ne property <u>-:</u>
24	(h) The total estimate	d annual payment	amount for the P	ACE assessment	does not exceed
25	10 percent of the	ne property owner	r's annual house	ehold income de	termined using
26	sufficient and cre	dible documentation	on, for example ι	ising adjusted gro	ss income from
27	a recent tax return	ı; and			
28	(i) That the property	owner is not curren	ntly in bankrupto	y proceedings.	
29	(2) No.	n-Residential	Pro	pperties.	PACE
30	agencies/authorities/c	<del>listricts</del> Agencies/A	uthorities/Distric	cts and	Third-Party
31	Administrators may	finance Qualifyin	g Improvements	on Non-Reside	ntial Properties
32	provided they comply Coding: Words in strike thr	_			

1	Statute and all future amendments thereto and inclusive of those listed under Section 17-
2	507(a)(1)(a. d.) of this article., along with the following consumer protections:
3	(a) Without the consent of the holders or loan servicers of any mortgage encumbering or
4	otherwise secured by the property, the total amount of any non-ad valorem assessment
5	for a property under the PACE Statute may not exceed twenty percent (20%) of the just
6	value of the property as determined by the county property appraiser, excepted as
7	otherwise provided by statute;
8	(b) All property taxes and other assessments levied on the property tax bill have been paid
9	and have not been delinquent for the preceding three years, or the property owner's
10	period of ownership, whichever is less;
11	(c) There are no involuntary liens, including but not limited to construction liens on the
12	property:
13	(d) No notices of default or other evidence of property-based debt delinquency have been
14	recorded during the preceding three years, or the property owner's period of ownership,
15	whichever is less;
16	(e) All mortgage debt on the property is current and not delinquent; and
17	(f) That the property owner is not currently in bankruptcy proceedings.
18	$(3) \textit{ Qualifying Improvements}. \ \ \text{The PACE } \underline{\text{agency/authority/}} \underline{\text{district}} \underline{\text{Agency/Authority/District}}$
19	and Third-Party Administrator will finance energy efficiency, renewable energy and wind
20	resistant improvements that are permanently affixed to the property as more specifically
21	described in the PACE Statute. All improvements and products should identify efficiency
22	standards established by the U.S. Department of Energy, the U.S. Environmental Protection
23	Agency, or Florida state agencies as applicable. All qualifying improvementsQualifying
24	<u>Improvements</u> must comply with the PACE Statute for energy efficiency, renewable energy,
25	and wind resistance or other improvements as permissible by law. PACE
26	${\color{red} \textbf{agencies/authorities/districts}} \underline{\textbf{Agencies/Authorities/Districts}} \hspace{0.2cm} \textbf{and} \hspace{0.2cm} \underline{\textbf{Third-Party}} \hspace{0.2cm} \underline{\textbf{Administrators}}$
27	shall establish procedures confirming that the property owner applying for financing through
28	the PACE agency/authority/districtAgencies/Authorities/Districts and Third-Party
29	Administrators intends to install eligible productsQualifying Improvements, and that at the
30	time of funding such improvements have been installed.
31	(4) Inquiries and Complaints.

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- Third-Party Administrators are required to receive, manage, track, timely resolve, and report
- 2 on complaints from property owners regarding the funded work performed by the contractors.
- 3 The PACE agency/authority/district shallPACE Agencies/Authorities/Districts and Third-
- 4 Party Administrators must investigate and mediate disputes between property owners and
- 5 contractors in a timely manner.
- 6 b. Payment inquiries. The PACE agency/authority/district shall bePACE
- 7 Agencies/Authorities/Districts and Third-Party Administrators are required to respond to
- 8 inquiries and resolve any issues in a timely manner, related to payments, including but not
- 9 limited to prepayments and payment reconciliation.
- 10 c. Review. In the event that ten percent or more of a PACE agency's/authority's/district's
- 11 Agency's/Authority's/District's and Third-Party Administrator's projects result in complaints
- 12 or disputes, or such complaints or disputes remain unresolved six (6) months after completion
- 13 of a project, the County may review the PACE
- 14 agency's/authority's/district's Agency's/Authority's/District's and Third-Party
- 15 Administrator's handling of complaints and may request corrective actions or initiate
- suspension proceedings pursuant to Section 17-507(a)(12)-17-508(1).
- 17 (5) Data Security. The-PACE agency/authority/district-is/Agencies/Authorities/Districts and
- 18 <u>Third-Party Administrators are</u> responsible for taking security measures that protect the
- 19 security and confidentiality of consumer records and information in proportion to the
- 20 sensitivity of the information, and as required by state and federal law.
- 21 (6) Consumer Privacy. The-PACE agency/authority/districtAgencies/Authorities/Districts and
- 22 <u>Third-Party Administrators</u> must develop and maintain a privacy policy that complies with <u>local</u>,
- 23 state, and federal law and, in particular, shall provide a property owner the ability to opt-out of
- 24 having the property owner's information shared with third-parties, except where expressly
- 25 permitted by <u>local</u>, state, and federal law.
- 26 (7) Marketing and Communications. Marketing
- 27 (a) A person or entity may not engage in PACE marketing practices for a PACE
- 28 agency/authority/district that are or could appear to be unfair, deceptive, abusive, or misleading,
- 29 or that violate applicable laws or regulations, that are inappropriate, incomplete or are inconsistent
- 30 with the PACE agency's/authority's/district's purpose are prohibited ordinance. Violations are
- 31 subject to code enforcement proceedings.
- 32 (b) A person or entity may not create, use, or distribute PACE marketing material that conveys Coding: Words in <u>strike through</u> type are deletions from existing text. Words in underscored type are additions.

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1	the following messages: that PACE financing is a free form of public assistance, that PACE
2	financing is a Palm Beach County government program, that PACE financing will be repaid by
3	the subsequent owner of the qualifying residential property, that the improvements will pay for
4	themselves, or that the property owner will receive tax benefits from the program. Violations are
5	subject to code enforcement proceedings.
6	(8) Protected Classes. The PACE agency/authority/districtPACE Agencies/Authorities/Districts
7	and Third-Party Administrators shall not discriminate against individuals on the basis of race,
8	color, ancestry, disability, national origin, religion, age, familial status, marital status, sex, gender,
9	sexual orientation, gender identity and expression, or genetic information.
10	(9) Contractor Management.
11	(a) Any work under a PACE agency/authority/district requiring a license under any
12	applicable law to make a qualifying improvement shall be performed by a contractor
13	properly licensed, certified or registered pursuant to state or local law. No contractor
14	shall contract for or install any Qualifying Improvement pursuant to the PACE program
15	unless the contractor is properly licensed, registered, certified, or otherwise legally
16	authorized to perform such work. A PACE Agency/Authority/District or Third-Party
17	Administrator may not finance Qualifying Improvements that are installed by
18	contractors that a PACE Agency/Authority/District or Third-Party Administrator
19	knows, or should know, are not properly licensed, registered, certified, or otherwise
20	legally authorized to perform such work. PACE Agencies/Authorities/Districts and
21	Third-Party Administrators must obtain the contractor's written agreement that the
22	contractor shall comply with each of the following conditions:
23	1. Be licensed and insured pursuant to the applicable state and local requirements;
24	2. Agree to comply with all program requirements and marketing guidelines; and
25	3. Act in good faith to timely resolve property owner complaints.
26	(b) Contractors performing work under a PACE agency/authority/district shall comply with
27	each of the following conditions: (i) Be licensed and insured pursuant to the applicable
28	statutory requirements; (ii) Agree to comply with all program requirements and marketing
29	guidelines; (iii) Act in good faith to timely resolve property owner complaints. PACE

Agencies/Authorities/Districts and Third-Party Administrators for Residential Properties

must execute a contractor agreement with all contractors for which they intend to use to

30

31

1	complete Residential PACE projects. The contractor agreement must address at a
2	minimum the following:
3	1. Agree to not present a higher price for a Qualifying Improvement on financed by
4	a PACE financing agreement than the contractor would otherwise reasonably
5	present if the Qualifying Improvement were not being financed through a PACE
6	financing agreement;
7	2. Branding and/or marketing guidelines, including imposing enhanced monitoring
8	at a minimum for contractors found to have violated the marketing and
9	communications provisions;
10	3. Consumer protection code of conduct for the contractor;
11	4. PACE training for contractors that the contractor must attend in order to become
12	an eligible contractor; and
13	5. Suspension and termination provisions.
14	(c) Kickbacks. PACE programs Agencies/Authorities/Districts and Third-Party
15	Administrators shall have and shall strictly enforce anti-kickback policies and
16	procedures that prohibit direct financial or other monetary incentives to contractors in
17	exchange for or related to such contractor being awarded work under a PACE
18	pProgram, excepting payment for the contractor's installation of eligible
19	improvements. Qualifying Improvements.
20	1. Any person or entity who accepts, provides or facilitates kickback payments
21	or incentives in exchange for work being awarded under a PACE program
22	commits a violation of this ordinance.
23	(d) For Residential and Non-Residential Projects Less than \$250,000, before disbursing
24	funds to a PACE contractor, PACE Agencies/Authorities/Districts or Third-Party
25	Administrators must first confirm the applicable work or service has been completed,
26	either through written certification from the property owner, a recorded telephone call
27	with the property owner, time-stamped and geo-tagged photos, or a site inspection
28	through third-party means. For Non-Residential Projects equal to or larger than
29	\$250,000, PACE Agencies/Authorities/Districts and Third-Party Administrators shall
30	disburse funds in accordance with the terms of their finance agreement.
31	10. Financing. The PACE agency/authority/districtPACE Agencies/Authorities/Districts and
32	Third-Party Administrators will must establish pricing rules and enforcement mechanisms to ensure Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.

1	property owners a	1 C	<b></b>		*	1 T	1111	41
1	property owners a	re protected fron	i excessive or i	imilistitiea	nrices and	charges i	n addition	Ine

- 2 PACE agency/authority/district shall Agencies/Authorities/Districts and Third-Party
- 3 Administrators must require compliance with each of the following conditions prior to the issuance
- 4 of any fundingfinal disbursement to the contractor:
- 5 (a) Contractors have certified that any necessary permits have been obtained;
- (b) Verification that the qualifying improvements Qualifying Improvements have been
   installed; and
- 8 (c) The property owner and the contractor have signed a final inspection and/or certificate
- 9 of completion that all improvements have been installed to the property owner's
- 10 satisfaction.
- 11 (11) Reporting. Each PACE agency/authority/district shall-Agency/Authority/District and
- 12 Third-Party Administrator must provide a report to the County on a quarterly calendar basis,
- 13 whichdue 30 days following the close of the quarter. Each PACE Agency/Authority/District and
- 14 Third-Party Administrator shall utilize the County-supplied spreadsheet for the report. This
- 15 spreadsheet shall not be modified, though additional information may be supplied in a separate
- spreadsheet. The quarterly reports shall include, at a minimum, the following information:
- 17 (a) Dates of the reporting period;
- 18 (b) List of PACE projects (including addresses including municipal jurisdiction, parcel
- 19 <u>control numbers</u>, financed amount, <u>annual estimated payments</u>, interest rate,
- assessment duration, and project description) started during the reporting period,
- separated by building type (e.g., single family, multifamily, retail, office, industrial,
- 22 etc.);
- 23 (c) List of PACE projects (including addresses including municipal jurisdiction and parcel
- 24 <u>control numbers</u>) completed during the reporting period, separated by building type
- 25 project (e.g., single family, multifamily, retail, office, industrial, etc.), For each project,
- 26 specify;
- The qQualifying iImprovements made;
- 28 2. Project start date and completion date;
- 3. The projected energy savings and/or amount of potential renewable energy to be
- 30 generated;
- 4. Financial information such as projected cost per kilowatt hour saved/generated or
- 32 <u>estimated utility bill savings;</u>

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1	5. Other resource savings if data is available;
2	6. Audits performed detailing the audit results, if applicable to the project;
3	7. Total amount financed, including total amount (in dollars) of financing spent on
4	each improvement, if multiple; and
5	8. Annual estimated payments.
6	(d) Number of actual or estimated jobs created during the reporting period, including local
7	versus non-local jobs and permanent versus temporary jobs;
8	(e) Number of applications declined during the reporting period;
9	(f) Unresolved Resolved and unresolved complaints and/or contractor issues and status; and
10	Description, including category of each complaint and/ or issue, when the standardized
11	third-party methodologies and supporting assumptions used to verify data, and any
12	changes in the methodologies and assumptions from the previous reporting
13	period-complaint/issue was filed, and when the complaint/issue was resolved;
14	(g) Assumptions and methodologies used for energy savings, renewable energy, cost per
15	kilowatt hour saved/generated, other resource savings, audits, and jobs calculations
16	under this subsection, including third-party sources and methodologies. Describe any
17	changes in the methodologies and assumptions from the previous reporting period. If
18	available, PACE Agencies/Authorities/Districts and Third-Party Administrators shall
19	use nationally accepted standardized assumptions and methodologies so that reporting
20	is consistent. If no national standards are available, PACE
21	Agencies/Authorities/Districts and Third-Party Administrators shall work with the
22	County to agree upon and use the same assumptions and methodologies so that the
23	County has a consistent data. If the PACE Agencies/Authorities/Districts and Third-
24	Party Administrators are unable to agree on uniform assumptions and methodologies,
25	the County reserves the right to cite reputable, nationally recognized standard
26	assumption and methodology sources for these calculations that the PACE
27	Agencies/Authorities/Districts and Third-Party Administrators must use within 90 days
28	of receipt, going forward with data collection;
29	(h) Just value of property as determined by the county property appraiser for the most
30	recent calendar year;
31	(i) Fair Market Value used during underwriting;

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1	that determination available upon request; and
2	(k) Date of Confirmed Terms Call.
3	(12) Suspension or Termination of PACE agency/authority/district. In the event any PACE
4	agency/authority/district fails to incorporate and continually provide for all of the foregoing
5	service components or to otherwise abide by the provisions of this article and/or the
6	interlocal agreement the County, in its sole discretion, may suspend or terminate the
7	interlocal agreement and support of the County at any time upon written notice to that PACE
8	agency/authority/district. Any project that has been initiated as of the time of suspension or
9	termination shall be permitted to be completed. <u>Data and Document Requests</u> . Each PACE
10	Agency/Authority/District and Third-Party Administrator must comply with reasonable
11	requests for additional data or documents from the County and provide such data within 60
12	days of the request, consistent with federal and state law.
13	(13) Incomplete Data or Late Reporting. In the event any PACE Agency/Authority/District
14	or Third-Party Administrator fails to provide complete data or provide reports by the stated
15	due dates, they will be given 60 days to cure the defect, after which written notice will be
16	given prior to any administrative act to suspend. The suspension will take place 30 days
17	after this notice is given. After such defect, any new project starts from the PACE
18	Agency/Authority/District or Third-Party Administrator of which the reports are
19	incomplete will be suspended until the complete data is provided. The right to cure is an
20	option before suspension or termination will occur. Suspension will be done by the County
21	Administrator or designee.
22	(14) Administrative Fees. PACE Agencies/Authorities/Districts and Third-Party
23	Administrators will be responsible for paying administrative fees to the County on an
24	annual basis. The Board will establish fees for administrative tasks carried out by County
25	staff, including interlocal agreements, indemnification agreement for new PACE
26	Agencies/Authorities/Districts and Third-Party Administrators, Residential projects
27	funded during the year, and Non-Residential projects funded during the year. PACE
28	Agencies/Authorities/Districts and Third-Party Administrators shall send an annual
29	summary of all projects completed within that year and provide a payment per project to
30	the County.
31	Section 5. Chapter 17, Article XVII, Section 17-508, entitled "ENFORCEMENT" is
32	hereby created as follows:

hereby created as follows:

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1	(1) Suspension or Termination of PACE Agency/Authority/District and Third-Party
2	Administrators. In the event any PACE Agency/Authority/District or Third-Party
3	Administrator fails to incorporate and continually provide for all of the foregoing service
4	components or to otherwise abide by the provisions of this Ordinance and/or the interlocal
5	agreement the County, in its sole discretion, may suspend or terminate the interlocal
6	agreement or by other means prohibit a PACE Agency/Authority/District or Third-Party
7	Administrator from operating in the County's jurisdiction and support of the County at any
8	time upon written notice to that PACE Agency/Authority/District or Third-Party
9	Administrators. Suspension, termination or prohibition will be done by the County
10	Administrator or designee. Any project that has been initiated or received PACE financing
11	as of the time of suspension or termination shall be permitted to be completed, and continue
12	until such time that all outstanding debt has been satisfied.
13	(2) Code Enforcement Officers and any other enforcement personnel as authorized by the
14	County Administrator are authorized to enforce Section 17-507(a)(7), Marketing and
15	Communications, and Section 17-507(a)(9)(c), Kickbacks, of this Ordinance.
16	(3) Code Enforcement Officers and other authorized enforcement personnel do not have to
17	provide a reasonable time period to correct the violation prior to issuing a citation or notice
18	of violation and may immediately issue a citation or notice of violation if a repeat violation
19	is found or if the code enforcement officer has reason to believe that the violation presents
20	a serious threat to the public health, safety, or welfare, or if the violation is irreparable or
21	irreversible.
22	(4) A violation of Section 17-507(a)(7), Marketing and Communications, or Section 17-
23	507(a)(9)(c), Kickbacks,, of this Ordinance may be enforced pursuant to terms and
24	procedures in Chapter 162, F.S., Local Government Code Enforcement Boards Act, and
25	Article 10 of the Palm Beach County Unified Land Development Code, all as may be
26	amended or recodified from time to time. Pursuant to Section 162.09(2)(d), F.S., the Palm
27	Beach County Special Master may impose fines that shall not exceed one thousand dollars
28	(\$1,000.00) per day per violation for a first violation, five thousand dollars (\$5,000.00) per
29	day per violation for a repeat violation, and up to fifteen thousand dollars (\$15,000.00) per
30	violation if the Palm Beach County Special Master finds the violation to be irreparable or
31	irreversible in nature. In determining the amount of the fine, the Palm Beach County
32	Special Master shall consider:  Coding: Words in strike through type are deletions from existing text. Words in underscored type are additions.  18

1	(a) The gravity of the violation;
2	(b) Any actions taken by the violator to correct the violation; and
3	(c) Any previous violations committed by the violator.
4	(5) A violation of Section 17-507(a)(7), Marketing and Communications, or Section 17-
5	507(a)(9)(c), Kickbacks, of this Ordinance may also be enforced pursuant to the procedures
6	and penalties of Chapter 162, F.S., Supplemental County or Municipal Code or Ordinance
7	Enforcement Procedures as may be amended or recodified from time to time, as follows:
8	(a) The County court shall have jurisdiction over all civil citations issued pursuant to this
9	Ordinance.
10	(b) The County shall maintain a system by which violators are given written notice of all
11	violations.
12	(c) Code Enforcement Officers and other authorized enforcement personnel who have
13	reasonable cause to believe that a person has committed an act in violation of this
14	Ordinance shall issue a civil citation. If the person who has committed the violation does
15	not contest the citation, the fines shall be \$400.00 but may be increased to \$500 if the
16	fine is contested in county court.
17	(d) Payment shall be made, either by mail or in person, to the location and within the time
18	specified upon the citation. If such person follows this procedure, the person shall be
19	deemed to have admitted to the infraction and to have waived the right to a hearing on
20	the issue of the commission of the infraction.
21	(e) Any person who fails to make payment within the time period specified on the citation
22	shall be deemed to have waived the right to pay the civil penalty as set forth in the
23	citation and shall appear before the county court.
24	(f) Any person who elects to appear before the court to contest the citation shall be deemed
25	to waive the right to pay the civil penalty. The court, after a hearing, shall make a finding
26	as to whether a violation has occurred and may impose a civil penalty not to exceed five
27	hundred dollars (\$500.00) plus court costs.
28	(g) If a person fails to pay the civil penalty or fails to appear in court to contest the citation,
29	he shall be deemed to have waived his right to contest the citation and, in such case, a
30	default judgment shall be entered and the judge may impose a penalty up to the maximum
31	civil penalty of five hundred dollars (\$500.00) plus court costs.

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2	be guilty of a misdemeanor of the second degree, punishable as provided by Sections
3	775.082 or 775.083, F.S.
4	(6) In addition to the sanctions contained herein, the County may take any other appropriate legal
5	action to enforce the provisions of this Ordinance, including, but not limited to, cease and
6	desist orders, instituting civil action, and requesting temporary and permanent injunctions.
7	(7) It is the purpose of this Ordinance to provide additional cumulative remedies.
8	(8) Each day in violation of the provisions of this Ordinance shall constitute a separate violation
9	or offense and be punishable as such.
10	Section 6. REPEAL OF LAWS IN CONFLICT:
11	All local laws and ordinances in conflict with any provisions of this Ordinance are
12	hereby repealed to the extent of such conflict.
13	Section 7. SAVINGS CLAUSE:
14	Notwithstanding the section of this ordinance regarding repeal of laws in conflict, all
15	administrative and court orders, fines, and pending enforcement issued pursuant to this
16	authority and procedures established by Chapter 17, Article XVII, of the Palm Beach County
17	Code shall remain in full force and effect.
18	Section 8. SEVERABILITY:
19	If any section, paragraph, sentence, clause, phrase or word of this Ordinance is for any
20	reason held by a Court of competent jurisdiction to be unconstitutional, inoperative, or void,
21	such holding shall not affect the remainder of this Ordinance.
22	Section 9. INCLUSION IN THE CODE OF LAWS AND ORDINANCES:
23	The provisions of this Ordinance shall become and be made a part of the Palm Beach
24	County Code. The sections of this Ordinance may be renumbered or relettered to accomplish
25	such, and the word Ordinance may be changed to section, article, or other appropriate word.
26	Section 11. PENALTY:
27	Any violation of any portion of this Ordinance shall be punishable as provided by law.
28	Section 12. CAPTIONS:
29	The captions, section headings and section designations used in this Ordinance are for
30	convenience only and shall have no effect on the interpretation of the provisions of this
31	Ordinance.
	Coding: Words in <u>strike through</u> type are deletions from existing text. Words in underscored type are additions.

1 (h) Any person who refuses to sign and accept a citation issued pursuant to this Section shall

1	Section 13. EFFECTIVE DATE:	
2	The provisions of this Ordinance shall become effective one hundred and eighty days	
3	(180) after upon filing with the Department of State.	
4		
5	APPROVED and ADOPTED	by the Board of County Commissioners of Palm
6	Beach County, Florida, on this the 15th day of November, 2022.	
7		
8	JOSEPH ABRUZZO, CLERK	PALM BEACH COUNTY, FLORIDA, BY ITS
9		BOARD OF COUNTY COMMISSIONERS
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13	By	By:
14	Deputy Gerk	Robert Weinroth, Mayor
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19	APPROVED AS TO FORM AND	
20	LEGAL SUFFICIENCY	
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24	By	
25	County Attorney	
26 27	EFFECTIVE DATE: Filed w	with the Department of State on the 16th day of
ر ب	ERTECTIVE DIVID. THE W	in the Department of State on the 1000 day of

28 <u>November</u>, **20**22.



RON DESANTIS Governor CORD BYRD Secretary of State

November 16, 2022

Honorable Joseph Abruzzo Clerk of the Circuit Court and Comptroller Palm Beach County 301 North Olive Avenue West Palm Beach, Florida 33401

Attn: Biaggia Jenkins

Dear Honorable Joseph Abruzzo:

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of Palm Beach County Ordinance No. 2022-030, which was filed in this office on November 16, 2022.

Sincerely,

Anya Owens Program Administrator

АСО/па

R. A. Gray Building • 500 South Bronough Street • Tallahassee, Florida 32399-0250 Telephone: (850) 245-6270



#### VIA CERTIFIED MAIL RETURN RECEIPT REQUESTED

January 3, 2023

#### Dear County Attorney:

I'm writing to share some promising changes in the Florida PACE Funding Agency's operations that will have a positive impact on property owners in your county.

Since its inception in 2011, the Florida PACE Funding Agency and its partners have been working diligently to provide all eligible property owners with an affordable and accessible financing option to make needed property improvements to resist the impacts of hurricanes and tropical storms, reduce energy usage, and improve access to renewable energy. As we have seen just this year, natural disasters are affecting all of Florida's property owners, and low-to-moderate income homeowners often lack access to the ability to secure their homes against these natural disasters.

There is no single solution to solve the challenges facing Florida's property owners during these trying times. Limited, and frequently expensive, property insurance availability and the need to continually make investments to harden properties against weather-related disasters will continue to disadvantage the State financially, particularly as higher proportions of losses are borne by Citizens Property Insurance.

This is the reason that the Legislature adopted section 163.08 of the Florida Statutes, commonly referred to as the Property-Assessed Clean Energy, or PACE, program. Though PACE is not the only financing option for these qualifying improvements, it is a necessary and extremely useful tool in helping homeowners to affordably manage property maintenance and economic uncertainty.

The Florida PACE Funding Agency has long been a leader in advancing the mission of PACE statewide while championing consumer protection measures. To provide clarity on the respective responsibilities for carrying out the PACE program, the Agency underwent a judicial validation process that concluded this fall. This process finally determined that improvements such as seawalls that harden properties against storm surge qualify for PACE financing, and further clarified that the Agency has independent authority to carry out its mission of offering PACE financing statewide, without requiring additional efforts from individual counties or cities.

Over the past several years, Palm Beach County, seemingly at the behest of the Tax Collector, has worked to impose more stringent restrictions on the local governments operating PACE programs in the County. This culminated with the adoption of Ordinance 2022-030 last November. During your discussions, you were informed that adoption of the then-proposed Ordinance would violate terms of the interlocal agreement, and members of the Board of County Commissioners expressed concerns that overreaching regulation would result in the power to regulate being taken away.

Unfortunately, these fears have come to pass. The Agency finds that the adoption of Ordinance 2022-030 violates the terms of the interlocal agreement, and by this communication we are providing notice of that breach. As the County took this action after being informed it would place them in breach of the Agreement,

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it is not appropriate to provide additional time to cure, and therefore the Agreement is terminated effective immediately. However, should the County decided to repeal its ordinance, this letter also serves as notice of termination for convenience effective sixty (60) days from today. Please note this termination does not affect the Agency's contractual relationships with the Tax Collector, which remain in effect pursuant to the settlement agreement reached in 2017.

Pursuant to general law, the Agency will transition its operations to the independent authority recognized by the court system (for more details, please see the final judgment recorded in the Official Records of Palm Beach County, instrument number 20220465228, which is binding on the County). Our reports to your Office of Resilience will be completed for the quarter ending December 31, 2022, and afterwards will be made available in a general format online. We are happy to continue working with Resilience staff, but will decline to participate in the regulatory structure you have established, including specified forms of disclosure, fees, or specialized reporting.

This means that PACE financing will remain available to property owners in your county, and every county in the state, with industry-standard homeowner protections. The Agency will operate on a uniform statewide basis, and invites participation from counties and cities through a new interlocal agreement that facilitates information sharing and feedback. The interlocal agreement is not necessary to provide PACE in your county, but you will likely find collaboration on helping property owners harden homes and businesses against natural disasters beneficial. Attached, please find the new Interlocal Agreement (ILA).

A brief overview of both the PACE process, from the county's perspective, and an overview of the takeaways from the judicial validation proceeding, are included here. While the ruling only directly impacts the Florida PACE Funding Agency's relationship with counties and cities, other PACE authorities may be treated the same way by Florida law, and dialogue with those entities is encouraged. Florida PACE Funding Agency staff is always available for communication and assistance, so please reach out if necessary to: Info@FloridaPACE.gov.

Sincerely,

Michael A. Moran

**Executive Director** 



#### MEMORANDUM REGARDING PACE JUDICIAL VALIDATION

From: Jamy Dinkins, CivForge Law, P.A.

Date: December 1, 2022

The Florida PACE Funding Agency obtained a judgment this fall from the Circuit Court in Leon County validating up to \$5,000,000,000 in PACE bonds and establishing several pertinent legal concepts. Each of those is detailed below.

#### SEAWALLS ARE QUALIFYING IMPROVEMENTS UNDER THE PACE STATUTE

PACE assessments, or assessments for "Qualifying Improvements" under section 163.08, can be imposed by a local government such as the Florida PACE Funding Agency when they are used to fund and finance improvements to real property that fit into one of three criteria: energy efficiency, renewable energy, and wind-resistance. Previously, there was a question as to whether improvements (such as seawalls) that protect a property against wind-driven water damage (i.e., storm surge during a tropical storm) are wind-resistance improvements for purposes of the state statute. The recent judicial validation determined that they are. Accordingly, a property owner may now use PACE financing to install a seawall on property that is at risk for damage from storm surge.

# THE COLLECTION OF PACE ASSESSMENTS IS A MINISTERIAL DUTY OF THE TAX COLLECTOR, NOT SUBJECT TO ADDITIONAL CONTRACTUAL DEMANDS OR TIMEFRAMES

As a method of consumer protection, PACE assessments must be collected using the Uniform Method of Collection, a process by which assessments are collected on the same bill as taxes. The Uniform Method imposes a ministerial duty on each county's tax collector to place assessments on the tax bill without questioning the authority or propriety of the assessments—the Legislature has committed that judgment to the local government imposing the assessments. Unfortunately, some tax collectors in the state have ignored this law, and Florida Department of Revenue direction, and imposed unlawful conditions or timeframes on the collection of PACE assessments.

In addition, the Uniform Method requires reimbursement of actual costs of collection to the tax collectors, with a cap of two percent of the collection. This cost is passed on to property owners. While counties who have calculated actual costs arrive at a number consistently below one percent, some tax collectors do not calculate the costs and instead charge the statutory maximum.

The recent judicial validation directs tax collectors to place the assessments on the same bill as taxes without these conditions and to report, on request, the actual costs of collection so that they may be reimbursed (as opposed to simply charging the statutory cap on expenses).

#### FPFA HAS INDEPENDENT AUTHORITY TO IMPOSE ASSESSMENTS STATEWIDE

The PACE statute does not grant authority to any entity to impose assessments. Rather, it allows entities who already have such a power to impose the specific type of assessment described, within the limitations of the statute.

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Some general purpose local governments have attempted to use home-rule power to limit the authority of other local governments to impose PACE assessments. This can come in the form of prohibiting PACE assessments altogether, imposing a fee on assessments, or requiring adherence to particular contracts or extra-statutory conditions. The recent judicial validation clarifies that such ordinances apply only to those programs administered by the municipality or county adopting the ordinance, but not to those PACE programs administered by other local governments. The judicial validation further clarifies that, because the Florida PACE Funding Agency derives its authority to impose assessments from state statute, it does not need further authority or permission from a general purpose local government to operate within any particular territory, and no local government has liability, responsibility, or authority relating to PACE programs of another local government.

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#### INTERLOCAL AGREEMENT

between

#### THE FLORIDA PACE FUNDING AGENCY

and

#### [Name of County], Florida

relating to

#### PROVISION OF FUNDING AND FINANCING FOR QUALIFYING IMPROVEMENTS

**NOW, THEREFORE,** in consideration of the mutual covenants contained herein and for other good and valuable consideration, the Agency and the County hereby agree as follows:

#### 1. FINDINGS.

- (A) Agency and County have reviewed the provisions of section 163.08(1), Florida Statutes, and find those facts as originally determined by the Legislature to be true in relation to the County and its inhabitants as of the date of this Agreement, and therefore incorporate those recitals as if fully set forth herein.
- (B) Agency and County find that County has no liability or obligation relating to the activities of the Agency, and Agency's authority is derived from state statute and governed by Agency's governing board, not ordinance or resolution of County.
- (C) County will benefit from the provision of standard periodic reports from Agency to quantify Agency's activity within the boundaries of County for the purpose of environmental and windstorm mitigation calculation, planning, and reporting.
- 2. **AUTHORITY.** The execution of this Agreement has been duly authorized by Resolution of the governing bodies of each party hereto. Nothing within this Agreement limits the authority of Agency to enter into similar agreements with other local

governments or provide its program outside of the boundaries of County. Nothing within this Agreement limits the authority of County to establish programs of a similar nature, or to contract with or otherwise enable other local governments to provide similar programs within the boundaries of County.

#### 3. RESPONSIBILITIES OF AGENCY.

- (A) Agency will provide County with access to a report no less frequently than once per calendar quarter that quantifies basic, aggregate information about Agency activities within the boundaries of County. This report will include, for example, number and value of projects completed within the boundaries of Subdivision, both monthly and in aggregate.
- (B) Agency will conduct a public meeting in the third quarter of each calendar year at which comments and suggestions may be submitted to the governing body by County, in addition to written or verbal communication between Agency staff and County staff as the need arises.
- (C) Agency will promptly respond to specific constituent concerns brought to the attention of Agency by County.
- 4. **RESPONSIBILITIES OF COUNTY.** County will forward any complaint or other communication from a constituent to Agency promptly for Agency resolution.

#### 5. ADMINISTRATION.

- (A) Agency and County are both units of local government within the State of Florida, and as such, are subject to the provisions of chapter 119, Florida Statutes. Nothing within this Agreement changes the rights or responsibilities of the parties with respect to public records.
- (B) Agency and County are both units of local government within the State of Florida, and as such, are invested with certain privileges and immunities from liability and exemptions from laws, ordinances, and rules which apply to the activity of officials, officers, agents, or employees of public bodies. Nothing within this Agreement disturbs or constitutes a waiver by either party of any such privilege, immunity, or exemption.
- (C) The term of this Agreement will begin on the date first written above, and will continue until terminated by either party upon ninety (90) days' written notice delivered to the other. No amendment, supplement, modification, or waiver of this Agreement is binding unless executed in writing by both parties. The parties understand that termination of this agreement does not affect the obligations and authorities of the parties to initiate or collect non-ad valorem assessments under section 163.08, Florida Statutes. If this Agreement is terminated for any reason, the Agency will operate in the County as recognized in *Florida PACE Funding Agency v. State*, No. 2022-CA-1562 (Fla.

2d Cir. Ct. Oct. 6, 2022), which recognized Agency has independent authority to conduct its programs within the boundaries of County without transfer of power from County.

- (D) This Agreement constitutes the entire agreement between the parties pertaining to the subject matter hereof, and supersedes any prior agreements, understandings, negotiations, and discussions of the parties, written or oral, with respect thereto. This Agreement is binding on the parties, their respective successors, and assigns, and inures to the benefit of the parties, their respective successors, and assigns. This Agreement may not be assigned except to the lawful governmental successor of a party.
- (E) Should any portion of this Agreement be held to be invalid or unenforceable by any court of competent jurisdiction, such holding will not invalidate or render unenforceable any other aspect of this Agreement.
- (F) This Agreement may be simultaneously executed in several counterparts, each of which will be an original and all of which constitute but one and the same document. A true and correct facsimile copy may serve as an original in all respects.

**IN WITNESS WHEREOF,** the undersigned have caused this Agreement to be duly executed under seal and entered into as of the date first written above.

## FLORIDA PACE FUNDING AGENCY

#### [NAME OF COUNTY]

By:	By:
Mike Moran, Executive Director	[Name and title]
(seal)	(seal)
Attest:	Attest:
Wendi Leach, Director of Operations	[Name and title]



# Denise Coffman County Attorney

#### Litigation Section

300 North Dixie Highway, Suite 359
West Palm Beach, FL 33401-4606
(561) 355-2225
www.pbcgov.com

#### Palm Beach County Board of County Commissioners

Gregg K. Weiss, Mayor Maria Sachs, Vice Mayor Maria G. Marino Michael A. Barnett

> Marci Woodward Sara Baxter

Mack Bernard

#### **County Administrator**

Verdenia C. Baker

"An Equal Opportunity Affirmative Action Employer"

Official Electronic Letterhead

March 7, 2023

Florida Pace Funding Agency (FPFA) c/o Mike Moran 4411 Bee Ridge Ed. #134 Sarasota, FL 34233

Dear Mr. Moran,

Palm Beach County Attorney's Office is in receipt of your January 3, 2023 Letter.

We acknowledge the termination of FPFA's Interlocal Agreement with the County (ILA). However, it is the County's position that FPFA does not have the legal authority to continue operating in Palm Beach County without an executed ILA and outside of the amended PACE Ordinance No. 2022-030.

The bond validation judgment rendered in Case No. 2022-CA-1562, by a Circuit Court in Leon County, is not binding on Palm Beach County. The court's conclusion that FPFA may operate independent of local government regulation on a statewide basis is beyond the statutory scope of bond validation proceedings, and infringes upon the County's constitutional authority.

We are also troubled that though Palm Beach County was member of FPFA at the time that judgment was issued, and had interest in properties affected by the judgment, FPFA never published notice in Palm Beach County, nor did it notify the County that the bond validation proceeding was pending. This is a clear violation of the County's constitutional and statutory procedural due process rights because the County was deprived of a real opportunity to be heard on a matter that ultimately infringed upon the County's substantive rights.

In conclusion, we demand that you immediately cease and desist your operations in Palm Beach County, and immediately stop executing new financing agreements with property owners in Palm Beach County.

Best regards,

Marianna Sarkisyan, Esq. Assistant County Attorney Palm Beach County Attorney's Office

ec: David Ottey, Chief Assistant County Attorney Scott Holtz, Assistant County Attorney