### PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

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Meeting Date: November 7, 2023		[]	Consent	[X]	Regular
		[]	Ordinance	[]	Public Hearing
Department:	Administration				
Submitted By:	Office of Equal Business Opportunity (OEBO)				
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### I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to approve: On preliminary reading and advertise for public hearing on November 21, 2023 at 9:30 AM: amending Chapter 2, Article III, Division 2, Part C of the Palm Beach County Code of Ordinances pertaining to the Equal Business Opportunity Program providing for definitions; providing for repeal of laws in conflict; providing for savings clause; providing for severability; providing for inclusion in the code of laws and Ordinance; providing for captions; and providing for an effective and sunset date.

**Summary:** Staff seeks to modify the sunset date of the Ordinance from December 31, 2023 to December 31, 2025 to allow time to solicit, complete and consider the findings of an updated disparity study and fairly monitor and track an uninterrupted period of two (2) years for overall county spend that was altered due to COVID-19 when emergency purchases were not subject to the Equal Business Opportunity (EBO) Program. Staff also seeks to modify the definition of the current gross annual revenue size standards for small businesses under the EBO Program to align size standards with the current Consumer Price Index Inflation (CPI) calculator, the U.S. Small Business Administration and the current North American Industrial Classification System (NAICS) codes as follows: From \$9 million to \$13 million for Construction; from \$5 million to \$7 million for Professional Services (Consultants' Competitive Negotiation Act (CCNA) Required); from \$5 million to \$7 million for Goods; and from \$4 million to \$5.7 million for Professional Services (CCNA Not Required) and Other Services. Countywide (RS)

#### **Background and Policy Issues**

In 2014, the BCC authorized the Disparity Study (Study) that reviewed the procurement policies and procedures, utilization of minority and woman-owned business enterprise (M/WBE) and nonminority male-owned business enterprise (non-M/WBE) prime contractors and subcontractors by ethnicity, gender and industry; geographic market area; and anecdotal and program comparison analyses during the January 1, 2009 to December 31, 2013 study period. The final report was presented publicly to the BCC on December 2017. The Study documented a disparity in the utilization of minority business enterprise (M/WBE) and woman business enterprise (WBE) that were ready, willing and able to provide construction, professional services and goods and services to the County and its prime contractors. The EBO Program was adopted October 16, 2018 and became effective January 1, 2019. In order to assess the EBO Program's effectiveness, an updated disparity study should be conducted every five years.

The current gross annual revenue size standards for small businesses as defined in the Ordinance have been in place since 2009 without increase or modification. To align size standards for the EBO Program with the current Consumer Price Index Inflation (CPI) calculator, the U.S. Small Business Administration and the current North American Industrial Classification System (NAICS) codes, staff recommends modification of the gross annual revenue size standards as stated above.

#### Attachments:

- 1) Proposed OEBO Ordinance (strike-through/underlined version)
- 2) Proposed OEBO Ordinance (clean)

Recommended by:	Deheren	Nov 1, 2023
-	Department Director	Date
Approved By:	AGA	1/13/2023
	Assistant County Administrator	Date
	· [	

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Agenda Item #:

# II. FISCAL IMPACT ANALYSIS

A. Five Year Summary of Fiscal Impact

Fiscal Years	<u>2024</u>	<u>2025</u>	<u>2026</u>	<u>2027</u>	<u>2028</u>
Capital Expenditures Operating Costs External Revenues Program Income (County)					
In-Kind Match (County)					
Net Fiscal Impact					
# ADDITIONAL FTE POSITIONS (Cumulative)	0	0	0_	0	0
Is Item Included In Curro Is this item using Federa Is this item using State I	al Funds?	Yes Yes Yes	NoX NoX NoX		
Budget Account Exp No Rev No	Budget Account Exp No: Fund Department Unit Object Rev No: Fund Department Unit RevSc				
B. Recommended Sources of Funds/Summary of Fiscal Impact: There is no fiscal impact associated with this agenda item.					
Departmental Fiscal Rev	view:				
	III. <u>REV</u>	IEW COMME	NTS		
A. OFMB Fiscal and/or	Contract Dev	and Control	Comments:		
Lin Mut JA OFMB	11/1203			Jawley Iministration	(11/2)2
B. Legal Sufficiency:					
Assistant County	Attorney				
C. Other Department R	eview:				
Department Dir	ector				

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This summary is not to be used as a basis for payment.

#### **ORDINANCE NO. 2023-**

ORDINANCE OF THE BOARD OF **COUNTY** AN COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, **AMENDING CHAPTER 2, ARTICLE III, DIVISION 2, PART C** OF THE PALM BEACH COUNTY CODE, (ORDINANCE NO. 2018-021), PERTAINING TO THE EQUAL BUSINESS **OPPORTUNITY PROGRAM;** PROVIDING FOR **DEFINITIONS; PROVIDING FOR REPEAL OF LAWS IN CONFLICT:** PROVIDING FOR **SAVINGS CLAUSE:** PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR CAPTIONS; AND PROVIDING FOR AN **EFFECTIVE DATE AND SUNSET.** 

WHEREAS, on October 16, 2018, the Palm Beach County Board of County Commissioners adopted Ordinance No. 2018-021 (Equal Opportunity Ordinance) establishing the Equal Business Opportunity Program (Program) and the Office of Equal Business Opportunity; and

WHEREAS, the Program seeks to ensure that all segments of Palm Beach County's (County) business population, including, but not limited to, small, local, minority, and women-owned businesses, have an equitable opportunity to participate in the County's procurement process, prime contract, and subcontract opportunities; and

WHEREAS, the current gross annual revenue size standards for small businesses under the Program are not to exceed \$9,000,000.00 for construction services; \$5,000,000.00 for providing goods; \$5,000,000.00 for professional services procured pursuant the Consultants' Competitive Negotiation Act (CCNA); \$4,000,000.00 for non-CCNA professional services; and \$4,000,000.00 for other services; and

WHEREAS, in order to keep up with the current Consumer Price Index (CPI), the United States Small Business Administration best practices, and the current North American Industrial Classification System (NAICS) codes the annual gross revenue not exceeding amounts must be increased, and

WHEREAS, the Board of County Commissioners adopted the Equal Opportunity Ordinance pursuant to a Disparity Study examining five (5) years (2009-2013) of contracts for construction, professional services (CCNA and non-CCNA), and goods and services; and

WHEREAS, the Disparity Study found statistically significant disparities for African American, Hispanic American, Asian American, and Female-owned businesses in the various industry segments for specific contract amounts; and

WHEREAS, the Equal Opportunity Ordinance contains an Effective Date and Sunset provision setting a sunset date of December 31, 2023 absent amendment and/or reauthorization by the Board; and

WHEREAS, a two (2) year reauthorization of the Equal Opportunity Ordinance is required in order to solicit, conduct, and consider an updated Disparity Study to determine whether the Equal Business Opportunity Program is required to further the County's compelling interest in ensuring that the County is neither an active nor passive participant in private sector marketplace discrimination, and to actively promote equal opportunity for all segments of the contracting and business community to participate in county contract opportunities.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that: <u>SECTION 1</u>. <u>DEFINITIONS</u>. Section 2-80.21 of the Palm Beach County Code, "Small Business
 Enterprise," is hereby amended as follows:

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4 Small Business Enterprise (SBE) means a corporation, partnership, sole proprietorship, or other legal entity for the purpose of making a profit that: (1) is independently owned and operated 5 by individuals legally residing in, or that are citizens of, the United States or its territories; and (2) is 6 7 currently certified as having annual revenues that satisfy S/M/WBE size standards on an industryspecific basis (i.e., Construction, CCNA Professional Services including Architectural and 8 9 Engineering Design firms, Professional Services, Goods, and Other Services) that are reflected in Exhibit Q to the PPM; and (3) also is domiciled in Palm Beach County and satisfies the Significant 10 Business Presence and other eligibility requirements for participation in the EBO Program as defined 11 12 herein. The initial size standards for SBE firms are as follows, and may be periodically revised by the Director of the Office of EBO as necessary to satisfy and better serve the purposes and objectives 13 of this EBO Ordinance, and shall thereafter be reflected in Exhibit Q of the PPM: 14

- (1) For a provider of Construction Services, the annual gross revenue shall not exceed
   thirteen million dollars (\$13,000,000.00) (averaged over the previous three (3) most
   recent years, or if in business less than three (3) years, averaged over the duration of
   the provider's existence).
- 19 (2) For a provider of Goods, the annual gross revenue shall not exceed seven million
  20 dollars \$7,000,000.00) (averaged over the previous three (3) most recent years, or if
  21 in business less than three (3) years, averaged over the duration of the provider's
  22 existence).
- (3) For a provider of Professional Services procured pursuant to the CCNA statute, the
  average annual gross revenues shall not exceed seven million dollars (\$7,000,000.00)
  (averaged over the previous three (3) most recent years, or if in business less than three
  (3) years, averaged over the duration of provider's existence).
- 27 (4) For a provider of other Non-CCNA Professional Services, the average annual gross
   28 revenue shall not exceed five million, seven hundred thousand dollars (\$5,700,000.00)

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(averaged over the previous three (3) most recent years, or if in business less than three(3) years, averaged over the duration of the provider's existence).

3 (5) For a provider of Other Services, the average annual gross revenue shall not exceed five
4 million, seven hundred thousand dollars (\$5,700,000.00) (averaged over the previous
5 three (3) most recent years, or if in business less than three years, averaged over the
6 duration of the provider's existence).

In addition, the Director of the Office of EBO is authorized to establish a second tier size standard for Emerging SBEs that are eligible for small sheltered market contracts; and whose size standards are 50% or less than the size standards for SBEs. If, and when, established, the size standards for Emerging SBEs and Emerging M/WBEs shall be 50% or less of the sizes of SBE size standards, and shall also be the posted in the PPM in Exhibit Q.

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## 13 <u>SECTION 2</u>. <u>REPEAL OF LAWS IN CONFLICT</u>.

All local laws and ordinances in conflict with any provisions of this Ordinance are herebyrepealed to the extent of such conflict.

## 16 <u>SECTION 3</u>. <u>SAVINGS CLAUSE</u>.

Notwithstanding Section 2, Repeal of Laws in Conflict, all administrative and county orders,
fines, and pending enforcement issued pursuant to the authority and procedures established by
Ordinance 2018-021 shall remain in full force and effect.

20 <u>SECTION 4</u>. <u>SEVERABILITY CLAUSE</u>.

If any section, paragraph, sentence, clause, phrase or word of this Equal Business Opportunity Ordinance, Policies, Procedures, or the application thereof, to any person or circumstance is for any reason held by a Court of competent jurisdiction to be unconstitutional, inoperative, invalid or void, such holding shall not affect the remainder of this Equal Business Opportunity Ordinance or the application of any other provisions of this Ordinance which can be given effect without the invalid provision or application, and to this end, all the provisions of this Ordinance are hereby declared to be severable.

### 28 <u>SECTION 5.</u> INCLUSION IN THE CODE OF LAWS AND ORDINANCES.

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1	The provisions of this Ordinance shall become and be made a part of the Code of Laws and
2	Ordinances of Palm Beach County, Florida. The sections of this Ordinance may be renumbered or
3	re-lettered to accomplish such, and the word "ordinance" may be changed to "section", "article", or
4	other appropriate word.
5	SECTION 6. CAPTIONS.
6	The captions, section headings, and section designations used in this Ordinance are for
7	convenience only and shall have no effect on the interpretation of the provisions of this Ordinance.
8	SECTION 7. EFFECTIVE DATE AND SUNSET. Section 2-80.30 of the Palm Beach County
9	Code is hereby amended as follows:

10 This Ordinance shall become effective January 1, 2019, and various features of the EBO

11 Program may be phased in as soon as practicable over the course of the subsequent six months at the

12 discretion of the County Administrator. Absent amendment and/or reauthorization by the Board, this

13 EBO Ordinance, policies and procedures shall sunset on December 31, 2025.

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17 APPROVED and ADOPTED by the Board of County Commissioners of Palm Beach County, Florida, on this

18	the day of	, 2023.	
19	JOSEPH ABRUZZO,	PALM BEACH COUNTY, FLORIDA, BY ITS	
20	<b>CLERK OF THE CIRCUIT</b>	<b>BOARD OF COUNTY COMMISSIONERS</b>	
21	COURT & COMPTROLLER		
22			
23			
24	By:	By:	
25	Deputy Clerk	Mayor	
26			
27	APPROVED AS TO FORM AND	APPROVED AS TO TERMS AND	
28	LEGAL SUFFICIENCY	CONDITIONS	
29			
30	By:	By:	
31	<b>County Attorney</b>	Department Director	
32			
33	EFFECTIVE DATE: Filed with the Department of State of the day of, 20		

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WHEREAS, on October 16, 2018, the Palm Beach County Board of County Commissioners adopted Ordinance No. 2018-021 (Equal Opportunity Ordinance) establishing the Equal Business Opportunity Program (Program) and the Office of Equal Business Opportunity; and

WHEREAS, the Program seeks to ensure that all segments of Palm Beach County's (County) business population, including, but not limited to, small, local, minority, and women-owned businesses, have an equitable opportunity to participate in the County's procurement process, prime contract, and subcontract opportunities; and

WHEREAS, the current gross annual revenue size standards for small businesses under the Program are not to exceed \$9,000,000.00 for construction services; \$5,000,000.00 for providing goods; \$5,000,000.00 for professional services procured pursuant the Consultants' Competitive Negotiation Act (CCNA); \$4,000,000.00 for non-CCNA professional services; and \$4,000,000.00 for other services; and

WHEREAS, in order to keep up with the current Consumer Price Index (CPI), the United States Small Business Administration best practices, and the current North American Industrial Classification System (NAICS) codes the annual gross revenue not exceeding amounts must be increased, and

WHEREAS, the Board of County Commissioners adopted the Equal Opportunity Ordinance pursuant to a Disparity Study examining five (5) years (2009-2013) of contracts for construction, professional services (CCNA and non-CCNA), and goods and services; and

WHEREAS, the Disparity Study found statistically significant disparities for African American, Hispanic American, Asian American, and Female-owned businesses in the various

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industry segments for specific contract amounts; and

WHEREAS, the Equal Opportunity Ordinance contains an Effective Date and Sunset provision setting a sunset date of December 31, 2023 absent amendment and/or reauthorization by the Board; and

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- (1) For a provider of Construction Services, the annual gross revenue shall not exceed nine
   thirteen million dollars (\$9,000,000.00\$13,000,000.00) (averaged over the previous
   three (3) most recent years, or if in business less than three (3) years, averaged over
   the duration of the provider's existence).
- (2) For a provider of Goods, the annual gross revenue shall not exceed five seven million
   dollars (\$5,000,000.00\$7,000,000.00) (averaged over the previous three (3) most
   recent years, or if in business less than three (3) years, averaged over the duration of
   the provider's existence).
- (3) For a provider of Professional Services procured pursuant to the CCNA statute, the
  average annual gross revenues shall not exceed <u>five seven</u> million dollars
  (\$5,000,000.00\$7,000,000.00) (averaged over the previous three (3) most recent years,
  or if in business less than three (3) years, averaged over the duration of provider's
  existence).
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(4) For a provider of other Non-CCNA Professional Services, the average annual gross

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revenue shall not exceed four million five million, seven hundred thousand dollars
(\$4,000,000.00\$5,700,000.00) (averaged over the previous three (3) most recent years,
or if in business less than three (3) years, averaged over the duration of the provider's existence).

5 (5) For a provider of Other Services, the average annual gross revenue shall not exceed four
millionfive million, seven hundred thousand dollars (\$4,000,000.00\$5,700,000.00)
7 (averaged over the previous three (3) most recent years, or if in business less than three
8 years, averaged over the duration of the provider's existence).

9 In addition, the Director of the Office of EBO is authorized to establish a second tier size 10 standard for Emerging SBEs that are eligible for small sheltered market contracts; and whose size 11 standards are 50% or less than the size standards for SBEs. If, and when, established, the size 12 standards for Emerging SBEs and Emerging M/WBEs shall be 50% or less of the sizes of SBE size 13 standards, and shall also be the posted in the PPM in Exhibit Q.

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## 15 <u>SECTION 2</u>. <u>REPEAL OF LAWS IN CONFLICT</u>.

All local laws and ordinances in conflict with any provisions of this Ordinance are herebyrepealed to the extent of such conflict.

### 18 <u>SECTION 3</u>. <u>SAVINGS CLAUSE</u>.

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fines, and pending enforcement issued pursuant to the authority and procedures established by
Ordinance 2018-021 shall remain in full force and effect.

### 22 <u>SECTION 4.</u> <u>SEVERABILITY CLAUSE</u>.

If any section, paragraph, sentence, clause, phrase or word of this Equal Business Opportunity Ordinance, Policies, Procedures, or the application thereof, to any person or circumstance is for any reason held by a Court of competent jurisdiction to be unconstitutional, inoperative, invalid or void, such holding shall not affect the remainder of this Equal Business Opportunity Ordinance or the application of any other provisions of this Ordinance which can be given effect without the invalid provision or application, and to this end, all the provisions of this Ordinance are hereby declared to 1 be severable.

# 2 <u>SECTION 5. INCLUSION IN THE CODE OF LAWS AND ORDINANCES</u>.

The provisions of this Ordinance shall become and be made a part of the Code of Laws and Ordinances of Palm Beach County, Florida. The sections of this Ordinance may be renumbered or re-lettered to accomplish such, and the word "ordinance" may be changed to "section", "article", or other appropriate word.

# 7 <u>SECTION 6</u>. <u>CAPTIONS</u>.

8 The captions, section headings, and section designations used in this Ordinance are for 9 convenience only and shall have no effect on the interpretation of the provisions of this Ordinance.

10 **SECTION 7**. **EFFECTIVE DATE AND SUNSET**. Section 2-80.30 of the Palm Beach County

11 Code is hereby amended as follows:

This Ordinance shall become effective January 1, 2019, and various features of the EBO Program may be phased in as soon as practicable over the course of the subsequent six months at the discretion of the County Administrator. Absent amendment and/or reauthorization by the Board, this EBO Ordinance, policies and procedures shall sunset on December 31, 2023December 31, 2025.

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19 APPROVED and ADOPTED by the Board of County Commissioners of Palm Beach County, Florida, on this

20	the day of	, 2023.
21	JOSEPH ABRUZZO,	PALM BEACH COUNTY, FLORIDA, BY ITS
22	<b>CLERK OF THE CIRCUIT</b>	<b>BOARD OF COUNTY COMMISSIONERS</b>
23	COURT & COMPTROLLER	
24		
25		
26	By:	By:
27	Deputy Clerk	Mayor
28		
29	APPROVED AS TO FORM AND	APPROVED AS TO TERMS AND
30	LEGAL SUFFICIENCY	CONDITIONS
31		
32	By:	By:
33	<b>County Attorney</b>	Department Director
34		
35	EFFECTIVE DATE: Filed with the Dep	partment of State of the day of, 20