Agenda Item #: 4A-1

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

Meeting Date:	May 14, 2024	Consent Ordinance	Regular X Public Hearing
Department:	Facilities Development	& Operations	
	Purchasing		

I. EXECUTIVE BRIEF

Motion and Title: Staff recommends motion to adopt: an Ordinance of the Board of County Commissioners of Palm Beach County, Florida, to be entitled "The Palm Beach County Procurement/Purchasing Code", repealing and replacing sections 2-51 through 2-58 of the Palm Beach County Code, which codified Ordinance No. 2005-062, Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-004 and Ordinance No. 2018-022, establishing a centralized purchasing system; providing for general provisions; providing for application/exemptions; providing for ethical standards in procurement; providing for definitions; providing for designation, duties and authority of the Director of Procurement and the Procurement Department; providing for delegation of authority to subordinate staff and authority of departments of Engineering and Public Works, Airports, Water Utilities, Facilities Development and Operations, and Environmental Resources Management; providing for a mandatory bid and proposal amount; establishing requirements for competitive source selection; providing for alternate source selection; providing authority of Procurement Director and the Contract Review Committee for changes after contract award; providing for waiver of requirements for competitive selections for consulting services; providing for procurement card (pcard) services; providing for protested awards; providing for suspension and debarment; providing for vendor preferences; prohibiting conflicts of interest; providing for construction services; providing for CCNA services; providing for automation of the procurement process; providing for unsolicited proposals; providing for indexing; providing for repeal of laws in conflict; providing for severability; providing for captions; providing for savings clause; providing for inclusion in the Code of Laws and Ordinances; providing for an effective date.

Summary: The current Purchasing Code (Code) was enacted in 2015 by means of Ordinance No. 2015-004, which in turn repealed and replaced Ordinance No. 2005-062 (as amended by Ordinances Nos. 2008-009 and 2010-010). The current Code was revised in 2018 (Ordinance No. 2018-022) to incorporate the necessary references to the then recently adopted Equal Business Opportunity program (Ordinance No. 2018-021). Although it was adopted in 2015, many of the provisions of the current Code originate in its 2005 version and warrant revisions to reflect current industry practices and market conditions. Approximately five years ago, County staff started working on proposed revisions to the Code. The proposed revisions were presented to the Board of County Commissioners (Board) during a Workshop meeting held on February 27, 2024. Following discussion by the Board of the proposed revisions, staff was directed to 1) consider a modified approach to the proposed protest bond provisions, 2) return with recommendations on means to accelerate processing of agenda items to be considered by the Board, and 3) proceed to preliminary reading of the proposed ordinance. Preliminary reading of the proposed ordinance took place on April 9, 2024 at which time staff was given permission to advertise for public hearing. (FDO Admin/Purchasing) Countywide (MWJ/AH)

Background & Policy Issues: The Code provides the framework under which the County procures goods and services. It also provides authority to the directors of the five construction departments (Water Utilities, Airports, Environmental Resources Management, Engineering & Public Works, and Facilities Development & Operations) to procure construction and construction-related services. The proposed revisions to the Code were presented to the Board during its February 27, 2024 Workshop meeting and its April 9, 2024 Regular meeting.

Attachments:

- 1. Proposed Ordinance
- 2. Proposed Revisions to the Purchasing Code (redline to current Code)

Recommended By:	Mulul.	4/11/24.
	Department Director	Date
Recommended By:	Some C. legal Colle	4/11/24
	Department Director ()	Date /
Approved By:	Maken	4/25/24
	County Administrator	Date

II. FISCAL IMPACT ANALYSIS

A.	Five Year Summary	of Fiscal In	ipact:			
Fisc	al Years	2024	2025	2026	2027	2028
Ope	oital Expenditures erating Costs ernal Revenues					
In-k	Kind Match (County)					
NET	Γ FISCAL IMPACT*					
	DDITIONAL FTE SITIONS (Cumulative)					·
Is It	tem Included in Currei	nt Budget:	Y	es	No	X
	es this item include use	_		es	No No	X
Doe	s this item include the	use of State	funds? Y	es	No No	X
Bud	get Account No: Fun	d [Dept	Unit	_ Object	Progra
C.	This item carries no fi Departmental Fiscal	Review: Z			ll	BM)
Α.	OFMB Fiscal and/or	· Contract I	Development	Comments:		
	OFMB OPA	4121202 4112 E	_ ,12 _	MMM ontract Devel A 4/18/24	la Mach (lopphent and C	/ 5 4/22/24 ontrol
В.	Legal Sufficiency: Assistant County Atto	i//o	23/24			
C.	Other Department F	Review:				
	Department Director					

1380	JOSEPH ABRUZZO	PALM BEACH COUNTY, FLORIDA, BY ITS
1381	CLERK & COMPTROLLER	BOARD OF COUNTY COMMISSIONERS
1382		
1383 1384	By: Deputy Clerk	By:
1385		
1386	APPROVED AS TO	
1387	LEGAL SUFFICIENCY	
1388		
1389	By:	
1390	Assistant County Attorney	
1391		
1392	EFFECTIVE DATE: Filed with	the Department of State on the day of
1393		· — ·
1394	, 2024.	

ATTACHMENT 1 Proposed Ordinance

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AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, TO BE ENTITLED "THE PALM BEACH COUNTY PROCUREMENT/PURCHASING CODE," REPEALING AND REPLACING **SECTIONS** THROUGH 2-58 OF THE PALM BEACH COUNTY CODE, WHICH CODIFIED ORDINANCE NO. 2005-062, ORDINANCE NO. 2008-009, ORDINANCE NO. 2010-010, **ORDINANCE** NO. 2015-004 AND ORDINANCE NO. 2018-022, **ESTABLISHING** CENTRALIZED **PURCHASING SYSTEM: PROVIDING** FOR **GENERAL PROVISIONS:** PROVIDING FOR APPLICATION/EXEMPTIONS; **PROVIDING FOR ETHICAL STANDARDS** IN PROCUREMENT; PROVIDING FOR DEFINITIONS; PROVIDING FOR DESIGNATION, DUTIES AND AUTHORITY **OF** THE **DIRECTOR PROCUREMENT** AND THE PROCUREMENT DEPARTMENT; PROVIDING FOR DELEGATION OF TO SUBORDINATE AUTHORITY **AUTHORITY OF DEPARTMENTS OF ENGINEERING PUBLIC** WORKS, AIRPORTS, AND WATER UTILITIES, **FACILITIES DEVELOPMENT** AND OPERATIONS, AND ENVIRONMENTAL RESOURCES MANAGEMENT; PROVIDING FOR A MANDATORY BID AND PROPOSAL AMOUNT; **ESTABLISHING** REQUIREMENTS FOR COMPETITIVE SOURCE SELECTION; PROVIDING FOR ALTERNATE **SOURCE SELECTION;** PROVIDING **AUTHORITY OF PROCUREMENT** DIRECTOR AND **CONTRACT** THE REVIEW COMMITTEE FOR CHANGES AFTER CONTRACT **PROVIDING** AWARD; **FOR** WAIVER REQUIREMENTS FOR COMPETITIVE SELECTION FOR CONSULTING SERVICES; PROVIDING FOR PROCUREMENT **CARD** (PCARD) **SERVICES**; **PROVIDING FOR PROTESTED** AWARDS; PROVIDING FOR SUSPENSION AND DEBARMENT; PROVIDING **FOR VENDOR** PREFERENCES; **PROHIBITING** CONFLICTS **OF INTEREST:** FOR CONSTRUCTION PROVIDING **SERVICES:** PROVIDING FOR CCNA SERVICES; PROVIDING AUTOMATION **OF** THE **PROCUREMENT** PROCESS; **PROVIDING FOR** UNSOLICITED PROPOSALS; **PROVIDING FOR** INDEXING: PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR CAPTIONS; PROVIDING FOR SAVINGS CLAUSE; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR AN EFFECTIVE DATE.

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WHEREAS, on December 20, 2005, the Board of County Commissioners of

Palm Beach County, Florida ("Board") enacted Ordinance No. 2005-062 which repealed

56	all prior Purchasing Ordinances and established a centralized purchasing system to
57	govern the procurement of goods and services; and
58	WHEREAS, on April 15, 2008, the Board enacted Ordinance No. 2008-009,
59	thereby amending the Palm Beach County Purchasing Code in order to facilitate and
60	enhance the efficiency of the County's procurement process; and
61	WHEREAS, on April 20, 2010, the Board enacted Ordinance No. 2010-010,
62	thereby amending the Palm Beach County Purchasing Code to include a process for
63	purchases made for the Glades Utility Authority and for implementation of an Inspector
64	General fee; and
65	WHEREAS, on January 13, 2015, the Board enacted Ordinance No. 2015-004,
66	thereby amending the Palm Beach County Purchasing Code in order to facilitate and
67	enhance the efficiency of the County's procurement process; and

- WHEREAS, on October 16, 2018, the Board enacted Ordinance No. 2018-022, thereby amending the Palm Beach County Purchasing Code to include updated references to the newly enacted Equal Business Opportunity Ordinance; and
- WHEREAS, the Board has deemed it necessary to repeal Ordinance No. 2005-062, as amended by Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-004 and Ordinance No. 2018-022, in order to further streamline and enhance the efficiency of the County's procurement process.
- NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
 COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA that:
- 77 Article 1. REPEAL OF PRIOR ORDINANCES AND REPLACEMENT.
- Palm Beach County Ordinance No. 2005-062, as amended by Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-004, and Ordinance No. 2018-022 (collectively Sections 2-51 through 2-58 of the Palm Beach County Code) is hereby repealed it its entirety and replaced with the following:
- 8283 Sec. 2-51. General Provisions.

- 84 (a) Authority. The provisions of Sections 2-51 through 2-63 are based upon the authority granted to the Board of County Commissioners ("Board"), and the County
- Administrator ("Administrator") in Article VIII, Section 1, of the Florida
- 87 Constitution; F.S. Ch. 125, Pt. IV; and the Palm Beach County Charter.
- 88 (b) Short Title. The provisions of Sections 2-51 through 2-63 shall be known and cited
- as the "Palm Beach County Procurement and/or Purchasing Code"
- 90 ("Procurement/Purchasing Code").
- 91 (c) General Purpose. The purpose of this Procurement/Purchasing Code is to place the
- 92 County's purchasing function under a centralized system which will enable the
- 93 County and the County's Procurement Department to:
- 94 (1) Establish policies and procedures governing the procurement of goods and
- 95 services, including those goods and services that are revenue generating;
- 96 (2) Provide open, fair and transparent competition among all persons desiring to do
- 97 business with the County in a manner that reduces the appearance and
- opportunity for favoritism, and inspires public confidence that contracts are
- 99 awarded in an equitable manner;
- 100 (3) Provide, encourage, and promote fair and equitable treatment for all persons
- desiring to do business and who currently do business with the County;
- 102 (4) Obtain goods and services of satisfactory quality and quantity at a reasonable
- 103 cost; and
- 104 (5) Adopt and implement the generally accepted values and guiding principles of
- public procurement, including, but not limited to, accountability, ethics,
- impartiality, professionalism, service, and transparency.
- 107 (d) Policy Decision. The authority granted hereunder shall not include fundamental
- policy decisions regarding the County's purchasing functions and procedures. These
- powers, including the determination of the total funds to be spent pursuant to this
- Procurement/Purchasing Code by County Departments and the setting aside of those

111	funds, shall remain solely with the Board and are not and shall not be delegated.
112	County Departments shall only request procurements that are fully budgeted and
113	appropriated by the Board. All procurements funded from the operating budget shall
114	be subject to the annual appropriation of the Board.

- 115 (e) Requirements of Good Faith. This Procurement/Purchasing Code requires all
 116 parties involved in procuring goods or services, or in administering the contracts for
 117 procured goods or services, to act in good faith.
- Application/Exemptions. Except as otherwise specified herein or by law, the (f) 118 Procurement/Purchasing Code shall apply to every purchase by the Board to be paid 119 from County funds, including those purchases made by the County with state 120 121 moneys, federal moneys, and grant moneys from any This source. Procurement/Purchasing Code is not applicable to procurements, unsolicited 122 proposals or agreements involving the purchase, sale, lease or use of real property, 123 including concession, development and operating agreements, which shall comply 124 125 with the requirements of the Palm Beach County Real Property Acquisition, Disposition and Leasing Ordinance ("PREM Ordinance") and/or other applicable 126 law, County ordinance, federal rule or regulation. 127
- 128 (1) The competitive procurement requirements of Section 2-54 of this
 129 Procurement/Purchasing Code shall not apply to:
 - a. Agreements between the Board and nonprofit organizations or government entities; however, such agreements that involve real property acquisition, disposition, lease, development, operation, or the use of land or facilities are subject to the PREM Ordinance and/or other applicable County ordinance or policy.
 - b. Procurement of dues and memberships in trade or professional organizations; subscriptions to periodicals such as newspapers and magazines; advertisements; postage; utility services; copyrighted materials only available from one source; professional medical services; authorized

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hospitality expenses; fees and costs of job-related seminars and training,
including materials provided with, or as an integral part of, that training; and,
admission fees for amusement parks and entertainment activities included in
County recreational programs for youth, teens, adults, seniors, and persons
with disabilities.

- c. Presenters, lecturers, and facilitators for County employee training and events or for County initiated or sponsored summits, conventions, conferences or programs of a specialized nature, subject to the approval of the Director of Procurement.
- d. Recreational instructors, sports league management, and sports officials.
- e. Selection of services within the scope of the practice of architecture, professional engineering, landscape architecture or registered surveying and mapping that are governed by the provisions of the "Consultants Competitive Negotiation Act" ("CCNA"), F.S. § 287.055, and by applicable County policies and procedures. Selection of services of architects, professional engineers, landscape architects or registered surveyors and mappers that are exempt from the requirements, or that are below the statutory thresholds, of F.S. § 287.055, shall be made by the Construction Departments in accordance with this Procurement/Purchasing Code.
- f. Vending machines.
- g. Goods or services purchased with donations, gifts or bequests containing restrictions that would interfere with or prevent the application of the requirements of this Procurement/Purchasing Code.
- h. Goods purchased with petty cash in accordance with established County procedures.
- i. Labor negotiation services, legal services, including attorney, paralegal, expert witness, appraisal or mediator services, expert witnesses, court

166	reporter services, and other expenses pertaining to claims, negotiations, or
167	litigation.
168	j. Insurance policies costing less than the Mandatory Bid or Proposal Amount.
169	k. Artwork as defined by applicable County policy and procedure.
170	l. Full or part-time contractual employees of the Board.
171	m. Event specific stage production or programming including, but not limited
172	to, fireworks or individuals or groups providing musical or theatrical
173	performances or lectures.
174	n. County sponsorships or the solicitation of sponsorships; however such
175	agreements are subject to County policies and procedures.
176	o. Golf tee time advertising and sales services for County golf courses.
177	p. Bond underwriters.
178	q. Grant funded training, events, activities; and grant payments to recipients
179	and sub-recipients;
180	r. Grant funded payments for goods and services under the federal micro-
181	purchase threshold.
182	s. Codification of County Ordinances.
183	t. Pilot Programs for fuel or energy.
184	u. Pharmaceuticals and medical supplies to be administered by County
185	personnel for County Department programs.
186	v. Implementation, programming, training, maintenance, enhancements and
187	upgrade services available from the owner of proprietary software or its
188	contracted vendor.
189	(2) Procurement of Exempt Purchases. Exempt purchases shall, where possible,
190	be competitively procured by the County Department. The procurement of
191	exempt purchases shall be made by written contract between the vendor and the

Board or authorized Designee; by direct payment in accordance with applicable County policy and procedure; or, by an exempt purchase order ("EPO") when a purchase order must be sent to the vendor or by a direct special payable purchase order ("SPO") when a Department wants to encumber funds prior to a direct payment. County Departments shall maintain an internal policy and procedure for procurement of all exempt purchases, which is approved by the Director of Procurement and aligns with this Procurement/Purchasing Code and any applicable County procurement policies and procedures or ordinances; except that exempt procurements under the CCNA statute are not subject to the review and approval of the Director of Procurement. All exempt purchases made above the Mandatory Bid Amount shall be presented to the Board of County Commissioners or Director of Procurement for final review and approval, except that exempt purchases under the CCNA statute will be governed by the County policies and procedures adopted for such procurements. If federal funds are being used, additional federal procurement requirements may apply.

(g) Ethical Standards in Procurement.

- (1) County Employees and Elected Officials of the Board. In connection with any matter covered by this Procurement/Purchasing Code, County employees and elected officials of the Board must comply with the County's Code of Ethics, Sections 2-441 to 2-448, Palm Beach County Code, as may be amended.
- (2) Vendors. Any vendor who seeks to do business with the County must comply with the ethical standards stated within this Procurement/Purchasing Code. Any vendor that violates any of these ethical standards may be subject to suspension and debarment as provided within Sec. 2-56 of this Procurement/Purchasing Code.
- a. No vendor shall discuss or consult with any other vendor intending to compete for the same or a similar County contract for the purpose of bid rigging, collusion, or other activities that are illegal, unethical, or are intended to or will result in limiting competition.

220	b. No vendor may submit any false or misleading information to the County in
221	connection with or in response to any procurement.
222	c. No vendor may perform any action in connection with any procurement by the
223	County, if such action would violate any applicable federal, state or local laws,
224	statutes, ordinances, rules or regulations.
225	Sec. 2-52 Definitions.
226	Administrator means the County Administrator or Designee.
227	Best and Final Offer means the process used in competitive proposal evaluation
228	whereby final proposals containing the vendor's most favorable terms for price and
229	services or goods to be delivered are requested and considered prior to proposal award.
230	Bid means a formal price offer by a vendor to furnish specific goods or services in
231	response to an Invitation for Bid or a multistep bidding procedure.
232	Board means the Board of County Commissioners.
233	Business means any corporation, partnership, individual, sole proprietorship, joint
234	stock company, joint venture, or any other private legal entity.
235	Capital Improvement Project means any public improvement which the County
236	undertakes, including the construction or reconstruction in whole or in part of any
237	building, road, highway, street improvements, plant, structure, or facility necessary in
238	carrying out the functions of the County government.
239	Centralized Purchase Order ("CPO") means a contracting method generated from a
240	requisition for a one-time purchase of goods or services and generally established through
241	procurement methods such as an IFB, RFP, RFQ or RFS.
242	Change Order means a written document executed to direct a contractor to make
243	changes or additions to a purchase order or contract, including monetary, time and
244	specified changes.

Cone of Silence has the meaning set forth in the Lobbyist Ordinance County Code

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Section 2-355.

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Consultant/Contractor/Supplier/Vendor shall mean a provider of goods and/or services to the County department(s). These terms may be used interchangeably.

Construction includes, but is not limited to, the construction, improvement, alteration, demolition, renovation or major repair of any improvement to real property, facility, structure or building, in whole or in part. Construction may also include any maintenance, repair or other service that requires a building permit in order to legally perform the work. The Construction Departments shall be responsible for the procurement of construction or construction-related services. In the event a non-Construction Department requests a procurement of construction or construction-related services, regardless of how such services may be identified by the non-Construction Department, the Director of Procurement may refer the procurement of such services to the appropriate Construction Department to ensure the proper administration and enforcement of the contract.

Construction Departments collectively means the Departments of Engineering and Public Works, Water Utilities, Airports, Facilities Development and Operations, and Environmental Resources Management.

Contract means a binding written agreement, enforceable by law, between two (2) or more parties for the purchase or sale of goods or services. A purchase order is a contract.

Contract Administration means the functions that are performed after all parties have signed a contract. Typical contract administration activities are goal-oriented and are aimed at ensuring compliance with the contract terms and conditions while giving attention to the achievement of the stated output and outcome of the contract. Contract Administration also involves payment for goods and services through the usage of invoice(s).

Contract Notice Purchase Orders ("KPO") means a form of purchase order used only for construction or construction related goods and services or CCNA services generally established through procurement methods such as an IFB, RFP, RFQ or RFS

274	under County policies and procedures promulgated by the Construction Departments
275	consistent with this Procurement/Purchasing Code.

- 276 Contract Renewal means a clause in the contract that allows the contract term or 277 period to renew for an additional time period as per contract conditions. The contract 278 renewal shall be subject to satisfactory vendor performance, as specified by the contract 279 terms and conditions.
- Contract Review Committee means the committee established by Board Resolution R89-633, as may be amended, the duties and responsibilities of which are set forth in County policies and procedures, as may be amended.
- 283 County means the Palm Beach County Board of County Commissioners or any of its 284 authorized representatives pursuant to ordinance, resolution, Board authorization, or 285 administrative code.
- 286 County Department means any Department under the direction of the Board.
- Debarment means the exclusion for cause of a vendor or contractor from responding to any County solicitation or from doing business with the County directly or indirectly.
- Decentralized Purchase Orders means any non-repetitive purchase of value less than ten thousand dollars (\$10,000) that is not otherwise within the scope of an existing contract.
- Designee means a duly authorized representative of the Board, the County
 Administrator, Director of Procurement, or a Director of a Construction Department, as
 applicable.
- Direct Special Payable Purchase Orders ("SPO") / Exempt Purchase Orders

 ("EPO") means a form of purchase order used only for the one time purchase of goods

 and services exempt from this Procurement/Purchasing Code.
- 298 Emergency Purchase means a procurement made in response to a need when the 299 delay incident to complying with all governing rules, regulations, or procedures would be 300 detrimental to the interests, health, safety, or welfare of the County.

301	Equal Business Opportunity Ordinance means the EBO Ordinance, as adopted by the
302	Board and implemented through the Office of Equal Business Opportunity.

- Equal Business Opportunity Program Policies and Procedures means the EBO PPM, as implemented through the Office of Equal Business Opportunity.
- Exempt Purchase means a procurement identified as an exempt purchase in Section 2-51(f)(1) of this Procurement/Purchasing Code.
- 307 Glades means the area from the Broward County line north along Canal L-36 to the Loxahatchee National Wildlife Refuge, thence north to Southern Boulevard along Canal 308 L-40, thence west along Southern Boulevard to a north-south 1½ miles west of Canal L-309 8, which coincides with a private agricultural road heading north from Southern 310 311 Boulevard at the point where State Road 880 intersects Southern Boulevard from the South, thence north along the line of this north-south road to the boundary of the J.W. 312 313 Corbett Wildlife Management Area, thence east and north along the boundary of the J.W. Corbett Wildlife Management Area to the Martin County line. 314
- 315 Goods mean any tangible personal property other than services or real property.
- Invitation for Bid ("IFB") means a solicitation used in the formal competitive bid process to solicit sealed bids for the purchase of goods or services that are equal to or greater than the Mandatory Bid or Proposal Amount where price is the determining factor for award.
 - Invitation to Negotiate ("ITN") means a solicitation used in the formal competitive proposal process to solicit sealed proposals for a good or service that is equal to or greater than the Mandatory Bid or Proposal Amount and where the evaluation is based on established criteria which may include, but is not limited to, price. After receipt of proposals, the County may short-list one or more responsive proposers to negotiate the best value.
 - Local Preference Ordinance means an ordinance adopted by the Board that applies a local preference to responses submitted by local vendors to solicitations for construction

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and non-construction goods and services as defined in Sections 2-80.41 through 2-80.48 of the Palm Beach County Code.

Mandatory Bid or Proposal Amount means the threshold dollar amount established by the Board whereby the formal competitive bid or proposal process must be used, except as otherwise provided herein. The Mandatory Bid or Proposal Amount shall be one hundred fifty thousand dollars (\$150,000) per annum.

May denotes the permissive.

Notice of Award Recommendation means a written notice publicly posted, in a designated location(s) or on a designated website, prior to announcing the award of a contract to notify interested parties of the intended award. The protest period shall commence upon posting of the Notice of Award Recommendation.

Office of Equal Business Opportunity ("Office of EBO") means the County Office responsible for implementing the EBO Ordinance and the EBO PPM.

Posting means an act whereby the County publicly notices, in a designated location(s) or on a designated website, the recommended awardee of an Invitation for Bid, Invitation to Negotiate, or a Request for Proposal.

Pcard ("Procurement/Purchasing Card") a payment method which may be used by certain authorized County staff to buy directly from suppliers within pre-approved authority levels and spending limits.

Procurement or Purchasing (the terms will be used interchangeably throughout this Procurement/Purchasing Code) means purchasing, renting, leasing, or otherwise obtaining any goods or services; includes all functions that pertain to the procurement, including description of requirements, selection, and solicitation of sources, preparation and award of contract, and all phases of contract administration. Also, procurement encompasses the combined functions of purchasing, inventory control, traffic and transportation, receiving, inspection, storekeeping, salvage, and disposal operations.

Proposal means a formal offer by a vendor to furnish goods or services in responseto a Request for Proposal or Invitation to Negotiate.

Proprietary means there is only one (1) item that meets the need of the County

Department as determined by a reasonably thorough analysis of the marketplace;

however, the item may be obtained through more than one (1) vendor.

Purchase Order means a contract used to authorize a purchase from a vendor that includes specific goods or services ordered, applicable terms as to payment, discounts, date of performance and transportation; and other factors pertinent to the transaction. A Purchase Order is referred to herein as a Contract. The County utilizes various forms of purchase orders, such as Decentralized Purchase Orders ("DPO"), Centralized Purchase Orders ("CPO"), Exempt Purchase Orders ("EPO"), Direct Special Payable Purchase Orders ("SPO") and Contract Notice Purchase Orders ("KPO").

Quotation means a written informal offer by a vendor to furnish specific goods or services in response to a Request for Quotation.

Request for Information ("RFI") means a non-binding and non-competitive process used to obtain comments, feedback, information or reactions from potential vendors prior to the County issuing a solicitation. Generally, exact or specific pricing or cost is not required. Vendor feedback may include best practices, industry standards, licensing requirements, technology matters, etc. The RFI is used to inform the County on what procurement method is needed, if any, and assist the County in determining requirements or specifications for any subsequent solicitation.

Request for Proposal ("RFP") means a solicitation used in the formal competitive proposal process to solicit sealed proposals for a good or service that is equal to or greater than the Mandatory Bid or Proposal Amount and where the evaluation is based on established criteria which may include, but is not limited to, price.

Request for Quotation ("RFQ") means a solicitation used in the informal competitive bid process to solicit quotations for a specific good or service that is less than the Mandatory Bid or Proposal Amount where price is the determining factor.

382	Request for Submittal ("RFS") means a solicitation used in the informal competitive
383	proposal process to solicit submittals for a good or service that is less than the Mandatory
384	Bid or Proposal Amount and where the evaluation is based on criteria which may include,
385	but is not limited to, price.

- Resource Manager means the Director of a County Department, or Designee, who has the joint responsibility with the Procurement Department to monitor and approve the County's procurements of specific commodity groups as specified in the Procurement Department's policies and procedures.
- Responsible Bidder, Quoter, Proposer, or Respondent means a bidder, quoter, proposer, or respondent who is fully capable of meeting all the requirements contained in the solicitation.
- Responsive Bid, Quote, Proposal, Submittal, or Response means a bid, proposal, submittal, quotation, or response that conforms in all material respects to the solicitation.
 - Services mean the furnishing of labor, time, or effort by a contractor wherein the provisions of goods or other specific end products (other than reports, studies, plans, advisories, contractual documents, or other documents relating to the required performance) is secondary. Construction is a form of services.
 - Shall denotes mandatory.

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- 400 Small/Minority/Women Business Enterprise ("S/M/WBE") means a business as
 401 defined in the EBO Ordinance and the EBO PPM.
- Sole Source means there is only one (1) good or service that meets the need of the
 County Department and that good or service is available through only one (1) source as
 determined by a reasonably thorough analysis of the marketplace.
- Specification means the description within a solicitation or contract for the good or service to be provided by a Contractor.

- Suspension means the suspending for cause of a Vendor or Contractor from responding to any County solicitation, or from doing any new business with the County, for up to a two-year period.
- 410 Utility Services mean services such as water, sewer, electrical, gas or other regulated
 411 utility, communications and data transmission services subject to governmental rate
 412 control.

413 Sec. 2-53. - Organization.

- 414 (a) Procurement Department. Except as provided otherwise in this 415 Procurement/Purchasing Code, the Procurement Department shall conduct vendor 416 onboarding and vendor record management, purchase all goods and services on behalf of the Board, shall procure and manage any inventory necessary to stock the 417 County warehouse and administer and manage a procurement/purchasing card 418 419 ("Pcard") program for County departments.
- 420 (b) Director of Procurement/Chief Procurement Officer. Under the direction of the
 421 Administrator, the Director of Procurement, also known as the Chief Procurement
 422 Officer ("Director of Procurement"), shall serve as the principal officer for the
 423 purchase and sale of goods and services for the County.
- 424 (c) Duties of the Director of Procurement. The Director of Procurement shall:
- 425 (1) Administer the central procurement function for the County.
- 426 (2) Maintain a warehouse stock of commonly used items and a catalog system for 427 use by County Departments and agencies.
- 428 (3) Conduct vendor onboarding and vendor record management to ensure vendors 429 are registered with the County.
- 430 (4) Administer and manage a procurement/purchasing ("Pcard") program for County
 431 Departments' usage.
- (5) Manage records of procurement activity in compliance with Chapter 119, Florida
 Statutes, (Public Records Act).

- 434 (6) Establish and implement policies and procedures with regard to the procurement 435 of goods and services.
- 436 (7) Establish training and certification requirements for the Procurement
 437 Department, the Departments and Resource Managers related to procurement and
 438 contract administration and conduct necessary and applicable training for each.
 - (8) Assist the Departments with contract administration to ensure contractor performance in accordance with the awarded contract terms and conditions and to ensure prompt payment to contractors for good and services.
 - (9) Take all necessary action to further the objectives of all County ordinances, resolutions, policies and procedures that pertain to the procurement of goods and services by the County.
 - (10) Perform other duties as directed by the Board or the Administrator.
 - Authority of the Director of Procurement. Subject to the direction of the Board or the Administrator, the Director of Procurement is delegated all powers, duties and authority relating to the procurement of goods and services for the Board, including the authority to execute contracts to expend, reimburse, or to receive in revenues an amount less than three hundred thousand dollars (\$300,000) per annum, subject to the same limitations specified in Section (h) hereinbelow. The Director of Procurement may also execute contracts for the purchase of goods or services that are exempt from this Procurement/Purchasing Code, subject to the same limitations as specified herein. In consultation with the County Attorney's Office, the Director of Procurement may also terminate non-construction contracts, including exempt contracts, of any amount in accordance with the terms and conditions of the applicable contract, which may be with or without cause, provided that the contract provides for termination without cause. The Director of Procurement shall submit to the Board as a receive and file item a list of contracts terminated, if any, pursuant to the authority granted herein on at least a quarterly basis. The authority granted in this Procurement/Purchasing Code is specifically limited by the provisions herein and any

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- award must be made in strict compliance herewith. The Director of Procurement shall have no independent discretion in the award process except as specifically granted herein. In the absence of the Director of Procurement, the Director's Designee may assume the powers, duties, and authority vested in this Procurement/Purchasing Code.
- (e) Delegation of Authority. Delegation of authority by the Director of Procurement may be made to the Assistant Director of Procurement and to subordinate staff as designated in writing by the Director of Procurement. Procurement Department employees designated in writing by the Director of Procurement may execute any contract to expend, reimburse, or to receive in revenues an amount less than three hundred thousand dollars (\$300,000) per annum, subject to the same limitations specified in Section (h) hereinbelow. All further references in this Procurement/Purchasing Code to the Director of Procurement shall include the Director's Designee.
- (f) Authority of the Construction Departments. In addition to specific authority provided herein, the Directors of each of the Construction Departments may individually: Establish and implement policies and procedures regarding the procurement of construction services and integrate any statutory requirements for public works projects into such policies; take all necessary action to further the objectives of all County ordinances, resolutions, policies and procedures regarding the procurement of construction services by the County; establish training and certification requirements for staff involved with procurement and contract administration and conduct necessary and applicable training; approve source selection via a formal or informal competitive solicitation process; provide for the solicitation, cancellation or postponement of a procurement; conduct a Request for Information; approve procurement award or award recommendation as applicable; execute amendments/changes after award, including for time extensions; and approve alternate source selection for all construction and construction related contracts,

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including but not limited to, construction, construction management or design-build contracts and all planning, architectural, professional engineering, landscape architectural or registered surveying and mapping services. The Directors of the Construction Departments are delegated the authority to execute any such contract to expend, reimburse, or to receive in revenues an amount less than three hundred thousand dollars (\$300,000) per annum, subject to the same limitations specified in Section (h) hereinbelow. Award of any such contract to expend, reimburse, or to receive in revenues an amount equal to or greater than three hundred thousand dollars (\$300,000) per annum, shall be approved by the Board. In consultation with the County Attorney's Office, the Directors of each of the Construction Departments may also terminate construction and construction related contracts of any amount in accordance with the terms and conditions of the applicable contract, which may be with or without cause, provided that the contract provides for termination without cause. The applicable Construction Department Director shall submit to the Board as a receive and file item a list of contracts terminated, if any, pursuant to the authority granted herein on at least a quarterly basis. For the procurement of construction or construction-related services, the Construction Department Directors shall have the same powers, duties, and authorities granted to, and the same limitations imposed upon, the Director of Procurement as set forth herein.

- 509 (g) The authority to purchase goods or services on behalf of the Board shall not be 510 delegated unless provided for herein or otherwise delegated by the Board.
- 511 (h) Board Approval.

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(1) The Board hereby approves every contract executed by the Director of Procurement and every award made in accordance with this Procurement/Purchasing Code in an amount less than three hundred thousand dollars (\$300,000) per annum, and for a duration not to exceed five (5) years.

The Board hereby approves every contract executed by a Director of a Construction Department and every award made in accordance with this

Procurement/Purchasing Code in an amount less than three hundred thousand dollars (\$300,000) per annum. No purchase shall be artificially divided so as to not require Board approval. The Clerk and Comptroller as ex-officio Clerk and Accountant of the Board and as auditor, recorder, and custodian of all County funds, is authorized to accept and process all such contracts made on behalf of the Board pursuant to this Procurement/Purchasing Code as the act and deed of the Board.

- (2) All awards in which the County is contracting to expend, to reimburse, or to receive revenues in an amount equal to or greater than three hundred thousand dollars (\$300,000) per annum shall be effective upon Board approval.
- (3) All purchases of goods and services recommended to the Board for approval shall be reviewed by the Director of Procurement or by a Director of a Construction Department, as applicable, prior to Board approval.

Sec. 2-54. - Source Selection.

- (a) The procurement of all goods or services, including those transactions through which the County shall receive revenue, in an amount equal to or greater than the Mandatory Bid or Proposal Amount of one hundred fifty thousand dollars (\$150,000), shall be awarded by a formal competitive bid or proposal process or as set forth herein, unless otherwise provided by state or federal law. As applicable, the provisions of the County's EBO Ordinance, the EBO PPM and the Local Preference Ordinance shall apply to all source selections, including alternate source selections, and awards that are subject to the provisions of this Procurement/Purchasing Code, unless application of the EBO Ordinance, the EBO PPM or the Local Preference Ordinance would be inconsistent with any state or federal law or regulation, including the terms of any state or federal funding agreement.
- (b) Nothing in the foregoing shall prohibit the Board from renewing contracts entered into as a result of a competitive selection process or an alternate source selection process. Further, nothing in the foregoing shall prohibit the Board from extending

contracts, entered into as a result of a competitive or alternate source selection process, beyond the specified term or renewal period when the Board determines that such an extension of the term or renewal period is beneficial to the interest, health, safety or welfare of the County. However, any such extension of the term or renewal period by the Board shall not exceed twelve (12) months, unless the Director of Procurement or a Director of a Construction Department deems said extension to be an emergency as set forth hereinbelow or the Board finds that such extension is in the best interest of the County.

(c) Formal Competitive Bid Process.

- (1) Invitation for Bid. An Invitation for Bid shall be issued which shall include the scope of work and specifications for the purchase of the goods or services sought. Terms and conditions may include, but not be limited to, the requirement of insurance or surety.
- (2) Public Notice. Public notice of opportunities for Invitation for Bids shall be electronically posted online using the County's vendor self-service website and as may be otherwise required by applicable state or federal law. Additional public notice or advertisement may be used to increase competition at the discretion of the Director of Procurement.
- (3) Bid Submission. Bids should state the name and address of the bidder on the outside of the envelope, package or container, and must be received no later than the time and date and at the location or submitted electronically as specified in the Invitation for Bid. Bids received later than the time and date or at a location other than specified shall be deemed non-responsive.
- (4) Bid Opening. All bids timely received shall be opened internally by the Director of Procurement or Designee, except as otherwise required by law. A list of bidders that have submitted bids in response to an Invitation for Bid shall be recorded and maintained within the solicitation file.

- Bid Cancellation or Postponement. The Director of Procurement may, prior to Bid Opening, elect to cancel a bid or postpone the date or time of Bid Submission or opening. After Bid Opening, the Director of Procurement may cancel a bid if no or only one (1) responsive, responsible bid is received, or if the lowest responsive, responsible bid is in excess of the funding limits established by the County for that bid. In addition, the Administrator or Designee may cancel the bid after bid opening in the event: (a) of a discovery of a procedural flaw or patent irregularity which is so severe as to render the process invalid; (b) the County determines that the need for the procurement no longer exists and will not exist in the immediate future; or (c) the cancellation or postponement is in the best interest of the County.
 - (6) Corrections, Additions to and Withdrawal of Bids.
 - a. The following shall govern the correction of information submitted in a bid when that information is a determinant of the responsiveness of the bid:
 - 1. Errors in the extension, addition or multiplication of unit prices stated in a bid or in multiplication, division, addition, or subtraction in a bid shall be corrected by the Director of Procurement prior to award recommendation. However, actual unit prices included in the bid shall not be changed under this or any other circumstance.
 - 2. A bidder shall be permitted to correct a minor irregularity after bid opening, up to five (5) business days, with the exception of pricing errors. For purposes of correction, an irregularity is minor where: (1) its waiver would not deprive the County of its assurance that the contract will be entered into, performed and guaranteed according to its specified requirements, and (2) the irregularity is of such a nature that its waiver would not adversely affect competitive bidding by placing a bidder in a position of advantage over other bidders or by otherwise undermining the necessary common standard of competition.

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- Nothing herein is intended to prohibit the acceptance of a voluntary reduction in price from the lowest responsive, responsible bidder after bid opening, provided such reduction is not conditioned on, or does not result in, the modification or deletion of any specifications or conditions contained in the Invitation for Bid or alter the determination of which bidder is to be awarded the bid or portion thereof.
- b. A bidder who has made a clearly evident mistake of fact may be permitted to withdraw its bid only when it is determined by the Director of Procurement that there is reasonable proof that such a mistake was made. However, if a bidder unilaterally withdraws its bid without permission after bid opening, the Director of Procurement may suspend the bidder for up to two (2) years from the date of the unilateral withdrawal. Further, if the apparent lowest responsive, responsible bidder has made a mistake of any kind in a lump sum construction-related bid, the bid bond may not be returned.

(7) Bid Evaluation.

- a. The County reserves the right to accept or reject any and all bids and to make award to the lowest responsive and responsible bidder (or in the case of a revenue contract to make award to the highest responsive and responsible bidder) whose bid meets the requirements and criteria set forth in the Invitation for Bid and whose award will, in the opinion of the County, be in the best interest of and most advantageous to the County.
- b. A bid shall be considered responsive only if it conforms to the material requirements of the Invitation for Bid.
- c. Information in a bid that concerns the responsibility of the bidder shall not necessarily be considered conclusive at the time of bid opening, except when the Invitation for Bid unequivocally states that the bid shall not be

considered responsive unless the particular information is provided in the bid at the time of submittal.

- 1. The bidder shall supply information requested by the County concerning the responsibility of such bidder. If such bidder fails to supply the requested information, the County shall base the determination of responsibility upon available information and may find the bidder non-responsible and reject the bid.
- 2. The Director of Procurement may determine the information submitted concerning the responsibility of the bidder is so inadequate as to warrant a recommendation of rejection of the bid based upon a lack of demonstrated responsibility on the part of the bidder.
- 3. Pursuant to the particular solicitation, the Director of Procurement, after bid opening, may request additional information of the bidder concerning the bidder's responsibility to perform. The Director of Procurement shall consider this and all other information gained prior to award recommendation.
- d. Notwithstanding Sections 2-54(c)(7)b. and c., a lack of conformity as to an issue(s) of responsiveness or responsibility that is non-substantive in nature may be considered a technicality or irregularity that may be waived by the Director of Procurement.
- (8) Bid Award. Awards in which the County is contracting to expend, reimburse, or receive in revenue an amount less than three hundred thousand dollars (\$300,000) per annum shall be made to the lowest responsive, responsible bidder (or in the case of a revenue contract to the highest responsive, responsible bidder) and shall be effective upon issuance of a Contract by the Director of Procurement. Awards in which the County is contracting to expend, reimburse, or receive revenues in an amount equal to or greater than three hundred thousand dollars (\$300,000) per annum shall be made to the lowest responsive, responsible

bidder (or in the case of a revenue contract to the highest responsive, responsible bidder) and shall be effective upon Board approval. The Board may reject any bid prior to issuance of an award. Recommended awards equal to or greater than the Mandatory Bid or Proposal Amount shall be posted at a designated location(s) or on a designated website for a period of five (5) business days. In the event only one (1) responsive, responsible bid is received, an award may be made to the sole bidder or rebid or canceled as provided herein.

- (9) Execution of Contracts. Execution of contracts shall be addressed in accordance with Sections 2-53(d)-(h) and 2-54(f)(4).
- (10) Changes After Award.

- a. For contracts executed and approved by the Director of Procurement, the Director of Procurement may authorize decreases or increases to the authorized revenue or expenditure amount(s) of a satisfactorily performing contract, including exempt and/or alternate source contracts, for increased demand or usage up to ten percent (10%) and with the Administrator's approval up to fifteen percent (15%); except that increases of more than fifteen percent (15%) to authorized expenditure amounts which have reached or exceeded three hundred thousand dollars (\$300,000) per annum must be approved by the Board. After Board approval of an increased authorized expenditure amount, the Director of Procurement may authorize additional increases of up to ten percent (10%) and with the Administrator's approval up to fifteen percent (15%) of the increased authorized expenditure amount.
- b. For contracts executed and approved by the Board, the Director of Procurement may authorize decreases or increases to the authorized revenue or expenditure amount(s) of a satisfactorily performing contract, including exempt and/or alternate source contracts, for increased demand or usage up to ten percent (10%) and with the Administrator's approval up to

fifteen percent (15%); except that increases of more than fifteen percent (15%) to authorized expenditure amounts which have reached or exceeded three hundred thousand dollars (\$300,000) but are less than five hundred thousand dollars (\$500,000) per annum must be approved by the Contract Review Committee. After Contract Review Committee approval of an increased authorized expenditure amount, the Director of Procurement may authorize additional increases of up to ten percent (10%) and with the Administrator's approval up to fifteen percent (15%) of the increased authorized expenditure amount. Any individual increase to a Board approved contract that is equal to or exceeds \$500,000 must be approved by the Board.

- c. For contracts either approved by the Board or by the Director of Procurement, the Director of Procurement may approve extensions of delivery dates or performance time on all satisfactorily performing contracts, including exempt and/or alternate source contracts, to a maximum of six (6) months provided that any changes to the existing authorized expenditure amount comply with the provisions of this Procurement/Purchasing Code. After Board approval of an extension of delivery dates or performance time, the Director of Procurement may authorize additional delivery dates or performance time extensions up to six (6) months. Further, changes to the Contract, including exempt and/ or alternate source contracts, may be made by the Director of Procurement if considered minor or non-material in nature.
- d. Should an awardee fail to perform or termination of the contract is necessary, the County has the option, to be exercised in the County's sole discretion, of awarding the contract to the next low bidder willing to enter into a contract with the County; provided that, the contract is within the initial award period as specified in the contract.

712	e. The authority of the Directors of the Construction Departments and the
713	Contract Review Committee to make monetary and time changes to
714	construction and construction related contracts shall be in accordance with
715	the applicable County policies and procedures.

- 716 (11) Termination of Contracts. Termination of contracts shall be addressed in accordance with Sections 2-53(d) and (f).
- 718 (d) Formal Competitive Proposal Process. The following competitive proposal process is applicable to Requests for Proposals and Invitations to Negotiate.
 - (1) If it is neither practical nor in the best interest of the County to procure a good or service by a formal competitive bidding process, the Director of Procurement may determine that the use of a competitive proposal process may be used, utilizing either a Request for Proposal or an Initiation to Negotiate:
 - a. Requests for Proposals. A Request for Proposal shall be issued which shall include a scope of work and specifications for the purchase of goods or services sought, and shall also include evaluation criteria to be used in evaluating proposals. Terms and conditions included in a Request for Proposal may include, but not be limited to, the requirement of insurance or surety.
 - b. Invitation to Negotiate. An Invitation to Negotiate shall be issued which shall include a scope of work and specifications for the purchase of goods or services sought, the evaluation criteria to be used in evaluation proposals, any required terms and conditions, and, a statement to the effect that the County may short-list one or more responsive proposers to negotiate the best value.
 - (2) Requests for Proposals and Invitation to Negotiate shall be noticed, and cancelled or postponed, in accordance with Section 2-54(c)(2) and (5) hereinabove.
 - (3) Proposal Submission. Proposals should state the name and address of the proposer on the outside of the envelope, package or container, and must be

received no later than the time and date and at the location or through electronic
means (e.g., electronic submission) as specified in the Request for Proposal or
Invitation to Negotiate. Proposals received later than the time and date or at a
location other than specified shall be deemed non-responsive.

- (4) Proposal Opening. All proposals timely received shall be opened internally by the Director of Procurement or Designee. A list of proposers that have submitted proposals in response to a Request for Proposal or Invitation to Negotiate shall be recorded.
- (5) Corrections, additions to, and withdrawal of proposals shall be addressed in accordance with Section 2-54(c)(6) hereinabove.
- (6) Proposal Evaluation.

- a. The County reserves the right to accept or reject any and all proposals. The County further reserves the right to award to the responsive, responsible proposer whose proposal conforms to the material requirements of the solicitation and is determined to be the most advantageous to the County taking into consideration the evaluation criteria set forth in the Request for Proposal or Invitation to Negotiate.
- b. Evaluation of the responsiveness of proposals shall be performed by the Procurement Department. Evaluation of the responsibility of a proposer shall be made by a selection committee and shall be based upon the evaluation criteria as set forth in the Request for Proposal or Invitation to Negotiate and upon any other relevant information obtained through the evaluation process.
- c. Issues of responsiveness and responsibility shall be addressed in accordance with Sections 2-54(c)(7)b., c. and d. hereinabove.
- d. Upon concurrence by the Director of Procurement, the selection committee may determine that it is not in the best interest of the County to award solely

on the basis of initial proposals and may request oral presentations and/or utilize a "Best and Final Offer" process to further evaluate the proposals for both Request for Proposals or Invitation to Negotiate.

- e. Shortlist for Invitation to Negotiate only. When utilizing an Invitation to Negotiate process, the selection committee may recommend to short-list one or more proposers to negotiate the best value for the County.
- Proposal Award. Upon recommendation by the selection committee, award shall be made to the responsive, responsible proposer whose proposal is in the best interest of the County, and shall be effective upon issuance of a contract by the Director of Procurement. Awards in which the County is contracting to expend, reimburse, or receive revenues in an amount equal to or greater than three hundred thousand dollars (\$300,000) per annum shall be effective upon Board approval. The Board may reject any proposal prior to issuance of an award. Recommended awards equal to or greater than the Mandatory Bid or Proposal Amount shall be posted at a designated location(s) or on a designated website for a period of five (5) business days. In the event only one (1) responsive, responsible proposal is received, an award may be made to the sole proposer or re-solicited or canceled as provided herein. Where consultants, contractors, or special masters are selected through a formal competitive proposal process and more than one (1) award and contract are issued, individual orders for projects may be assigned or awarded upon justification of availability, cost to perform the project, conflict of interest, and/or specific and necessary expertise of the required consultant, Contractor, or special master.
- (8) Execution of Contracts. Execution of contracts shall be addressed in accordance with Sections 2-53(d)-(h) and 2-54(f)(4).
- (9) Amendments/Changes after Award. Amendments or changes after award of the proposal shall be made in the same manner and in accordance with Section 2-

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- 54(c)(10) hereinabove. Amendments to the contract may be made by the Director of Procurement if considered minor or non-material in nature.
- 795 (10) Termination of Contracts. Termination of contracts shall be addressed in accordance with Sections 2-53(d) and (f).
- 797 (e) Request for Information.

- (1) A Request for Information is a non-competitive and non-binding process which may be used to obtain comments, feedback, information or reactions from potential vendors for needed goods or services. The Request for Information shall specify a need or provide a description of the goods or services, and shall allow vendors the latitude to provide feedback on best practices, industry standards, licensing requirements, technology matters, etc. that may assist the County in determining what procurement method is needed, if any, or assist the County in determining requirements or specifications for a subsequent solicitation.
 - (2) Public notice of opportunities for Requests for Information shall be noticed in accordance with Section 2-54(c)(2) hereinabove.
 - Based upon the statements of interest received from vendors responding to the Request for Information, the County Department, upon approval from the Director of Procurement, may request a trial use of two (2) or more of the products for a limited period of time. Upon receipt of the statements of interest or at the end of the trial period for approved goods, the Procurement Department may initiate a competitive process for the goods or services. A Request for Information shall not result in a purchase without a competitive or alternate source selection process conducted by the Procurement Department. If goods or services are exempt, the Request for Information may be conducted by a County Department, with the review and approval of the Procurement Department; except that a Request for Information for an exempt purchase under the CCNA statute is not subject to the review and approval of the Procurement Department.

- (4) The Procurement Department shall have unlimited use of the information included within the statements of interest submitted in response to a Request for Information. The County is required to comply with F.S. Ch. 119, Public Records Act, and therefore accepts no responsibility for the protection of the information submitted unless the vendor requests that privileged or confidential information be protected in the manner prescribed by law. The County shall have no further obligation to any vendor who furnishes information.
- (f) Alternate Source Selection.

- (1) Decentralized Purchase Order (DPO). Any purchase for an amount less than ten thousand dollars (\$10,000) shall be made in accordance with the County policies and procedures promulgated by the Procurement Department. Such purchases must be non-repetitive and not otherwise within the scope of an existing contract. This purchase shall not be artificially divided or split so as to qualify under this definition
 - (2) Sole Source Purchases. The Director of Procurement may make or authorize the purchase of goods or services without competitive solicitation when the Director of the County Department, or Designee, has documented in writing and has provided information supporting the fact, that the good or service requested is the only item that meets their need and that the good or service is available through only one (1) source. The Director of Procurement or Designee shall review and approve the request for sole source designation.

Upon receiving a request for a Sole Source procurement, the Director of Procurement shall post a Notice of Intent to Designate Sole Source on the County's vendor self-service website, for goods and services that have not been the subject to a Request for Information within the preceding six (6) months. The notice shall identify the goods and services sought to be procured. Vendors shall have up to ten (10) business days after the posting of the Notice to submit written explanation or other documentation contesting that proposed designation as a

Sole Source. The Director of Procurement or designee shall consider such submittals and notify all submitting vendors of the decision whether the procurement will be designated as a Sole Source, which decision shall not be subject to objection, protest, or appeal under this Procurement/Purchasing Code. Sole Source procurements may be effective up to five (5) years, but annually the sole source procurement shall be certified by the Procurement Department to verify that same sole source conditions exist.

- (3) Proprietary Purchases. The Director of Procurement may make or authorize the purchase of goods or services via a competitive solicitation when the Director of the County Department, or Designee, has documented in writing that the good or service is the only item that meets their need and that the good or service is available through more than one (1) source.
- (4) Emergency Purchases. The Director of Procurement, upon receipt of written verification of the emergency circumstance by the Director of the County Department or Designee, may authorize emergency purchases. Emergency purchases must meet the definition provided for in Section 2-52 above. Emergency purchases in which the County is to expend or to reimburse an amount of three hundred thousand dollars (\$300,000) or more per annum shall be approved by the Board. However, in emergency circumstances where approval by the Board cannot be obtained in a timely manner, the Director of Procurement may authorize a purchase(es) of three hundred thousand dollars (\$300,000) or more provided that said purchase(es) and expenditure(s) of funds shall be presented to the Board for ratification as soon as possible following signature or approval by the Director of Procurement.
- (5) Purchases Off Contracts of Other Entities ("piggyback purchases").

 Notwithstanding any requirements of this Procurement/Purchasing Code, the purchase of goods or services under contract with a federal, state or municipal government or any other governmental agency, political subdivision, or

government-related association, may be piggybacked or purchased off contracts 877 878 of other entities providing that: 879 a. The County Department, in consultation with the Director of Procurement, has 880 determined that the piggyback purchase is deemed advantageous to the 881 County; The contractor (i) extends the terms and conditions specified in the 882 883 originating contract to the County and the County accepts the terms and 884 conditions specified; and (ii) in the event the County requires additional contract language, the vendor agrees to such additional County terms and 885 886 conditions; The goods or services available under the originating contract meet the 887 County's needs and specifications; 888 889 The specifications of the goods or scope of services being purchased from the originating contract do not substantially differ from the specifications or 890 891 scope in the originating contract; For originating contracts not procured by cooperatives or which are not 892 indefinite quantity contracts, the Director of Procurement, in consultation 893 with the County Attorney's Office, will determine whether the quantity 894 needed by the County can be purchased under the originating contract; 895 896 c. The Procurement and County Department determines and documents that 897 the impact to local vendors is minimally negative or is a benefit to the 898 County that positively outweighs any negative impact to local vendors; d. There are no certified S/M/WBE vendors, with capacity, that can provide 899 the service as required, and to the extent required by the County Department; 900 901 e. The originating entity utilized a competitive process similar to the County's,

as determined by the Director of Procurement. However, this provision (e) is

not applicable to contracts procured or solicited by the State of Florida or the

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Florida Sheriff's Association or the U.S. General Services Administration (GSA Schedules).

- (6) Cooperative Purchases. The County may participate in, sponsor, conduct, or administer a cooperative purchase with other government entities for the procurement of goods or services.
- (7) Direct Purchases. Notwithstanding the provisions of this Procurement/Purchasing Code, in the event that no bids, proposals, quotes, responses or submittals are received, or that no responsive, responsible bids, proposals, quotes, responses or submittals are received, and the Director of Procurement documents that no significant alteration in the specifications, qualifications, or terms and conditions can be made to encourage competition, the Administrator or Designee may authorize the Director of Procurement to make a direct purchase of the goods or services from any vendor identified as being qualified and capable of meeting the original specifications. A direct purchase may be made for items for resale that, subsequent to a market analysis, meet the definition of a sole source.

(8) Prequalification.

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a. Prequalification of Vendors. Prospective vendors may be prequalified for specified types of goods or services when deemed advantageous to the County, regardless of whether the amount of each order for a good or service is above or below the County's Mandatory Bid or Proposal Amount. The method for submitting prequalification information and the information required in order to be prequalified shall be set forth in the applicable solicitation for prequalified vendors. All vendors deemed responsive and responsible shall be considered prequalified for the specific good or service. Once a vendor is prequalified, they are permitted to submit price offers and/or qualifications for each individual order for a good or service, or take turns via rotation, depending upon the language within the applicable solicitation. Projects over the Mandatory Bid

Amount or Proposal Amount shall be advertised on the County's vendor self-service website in accordance with Section 2-54(c)(2) hereinabove.

- Ъ. Prequalification of Contractors by Construction Departments for Construction Services. A Construction Department may prequalify prospective construction contractors for specified types of trades or services. Work authorizations issued by Construction Departments to such prequalified construction contractors are not required to be less than the County's Mandatory Bid or Proposal Amount. The Construction Department shall set forth in the applicable solicitation for prequalified contractors the method for submitting prequalification information and the information required in order to become prequalified. All contractors deemed responsive and responsible shall be considered prequalified for the specific trade or service. Once a contractor is prequalified, the contractor is permitted to submit price offers for each work authorization for construction depending on the language in the applicable solicitation. Contractors will be allowed to qualify at any time and be added to the prequalified list. Projects over the Mandatory Bid or Proposal Amount will be advertised on the County's vendor self-service website in accordance with Section 2-54(c)(2) hereinabove. Newspaper advertisement may be required depending on the estimated construction cost in accordance with Section 255.0525, Florida Statutes, or as otherwise required by law.
- (9) Items for Resale. All applicable County Departments, working jointly with the Procurement Department, shall implement policies and procedures regarding the procurement of items for resale. The County Department, with Procurement's review and approval, shall conduct a thorough market research analysis of the available items for resale in order to determine the specific types of goods to be procured. A market analysis shall not result in the purchase of goods without a competitive or alternate source selection process conducted by the Procurement Department.

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- orders for the purchase of goods, materials, or equipment in any dollar amount,
 additive or deductive, included in a Capital Improvement Project, and the
 corresponding Change Order required to implement those purchases, may be
 approved by the Director of Procurement or by the Director of the appropriate
 Construction Department in accordance with the County's sales tax recovery
 program.
 - valued at less than the Mandatory Bid or Proposal Amount shall be made in accordance with policies and procedures established by the Procurement Department for Requests for Quotes and Requests for Submittals. However, the Director of Procurement has the sole discretion to utilize the IFB process or the RFP process or ITN process if the procurement is complex or for other sound reason, even though the specific good or service is budgeted less than the Mandatory Bid or Proposal Amount.
- 975 (h) Waiver of Requirements for Competitive Selection for Consulting Services. The
 976 Board may waive the requirements for competitive selection and approve consulting
 977 services upon recommendation of the Administrator.
 - (i) Pcard Services. Pcard ("Procurement/Purchasing Card") is a payment method used by authorized County staff to buy directly from suppliers within preapproved authority levels and spending limits. The Procurement Department shall administer and manage the County's pcard program, including the development and implementation of County policy and procedures for pcard usage, and training for the County's pcard participants.

Sec. 2-55. - Protested Awards.

985 (a) Right to Protest. After posting of the recommended awardee, any bidder or 986 proposer who is aggrieved in connection with the recommended award may protest in 987 writing to the Director of Procurement. The right to protest is limited to those

procurements of goods or services solicited through an Invitation for Bid or a Request for Proposal or Invitation to Negotiate. Recommended awards less than the Mandatory Bid or Proposal Amount cannot be protested. Notwithstanding the above, the County may, in the sole discretion of the Director of Procurement, include the right to protest in any solicitation process if in the best interests of the County.

- (b) Notice of Protest. The protest must be received by the Director of Procurement within five (5) business days after posting of the award recommendation. The protest shall be in writing and shall identify the protestor and the solicitation, shall include a factual summary of the basis of the protest and shall include a protest bond in the amount of: 1) one thousand five hundred dollars (\$1,500) for solicitations less than one million dollars (\$1,000,000); 2) three thousand dollars (\$3,000) for solicitations one million dollars (\$1,000,000) to less than five million dollars (\$5,000,000) or 3) five thousand dollars (\$5,000) for solicitations five million dollars (\$5,000,000) or greater, which bond shall be remitted in the form of a money order, a certified check, a cashier's check, or a bank check payable to Palm Beach County. Such protest is considered filed when it is received and date/time stamped by the Department of Procurement. The date/time stamp of the Procurement Department shall control when determining whether the protest was received by the Director of Procurement within the time frame specified for the notice of protest. Neither the Director of Procurement nor a special master shall consider any issue not submitted in writing within the time frame specified for the notice of protest.
- 1009 (c) Authority to Resolve. Protests filed in accordance with Section 2-55(b) hereinabove shall be resolved under the provisions of this Section.
 - (1) The Director of Procurement shall have the authority to:
 - a. Uphold the Protest. The protest may be upheld based upon a violation of the provisions of this Procurement/Purchasing Code or of any other County Ordinance, resolution, policy, or procedure, or upon discovery of an irregularity or procedural flaw that is so severe as to render the process

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invalid. If the upholding of the protest will result in a change of the recommended awardee, a new recommended award shall be posted in accordance with Section 2-54(c)(8) and 2-54(d)(7) hereinabove. If the upholding of the protest will result in a cancellation of the protested solicitation, a recommendation to uphold the protest and cancel the solicitation will be made to the Administrator, who may then direct the cancellation of the solicitation. If the protest is upheld, the Procurement Department shall return the protestor's bond to the protestor.

- b. Deny the Protest. If the protest is denied, the protestor has the right to request that the protest be referred to a special master in accordance with Section 2-55(c)(4) hereinbelow. If the protestor requests a special master, the Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing. If the protestor does not request a special master, then the protestor's bond shall be forfeited.
- c. Refer the protest directly to a special master with no determination made by the Director of Procurement. In this instance, the Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing.
- When a protest is filed by a certified S/M/WBE or where the protest involves an S/M/WBE issue, the Director of Procurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Procurement shall work in conjunction with the Director of the Office of EBO to resolve the protest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Procurement and the Director of the Office of EBO may make the determination to:
 - a. Uphold the protest in accordance with Section 2-55(c)(1)a. hereinabove.
 - b. Deny the protest in accordance with Section 2-55(c)(1)b. hereinabove.

- 1043 c. Refer the protest to a special master, in those instances when a
 1044 determination is not unanimous between the Director of Procurement and the
 1045 Director of the Office of EBO. In this instance, the Procurement Department
 1046 shall retain the protestor's bond pending the outcome of the special master
 1047 hearing.
 - (3) If the Director of Procurement upholds or denies the protest, then the Director of Procurement shall issue a written statement of the determination within a reasonable period of time. The written statement shall provide the general rationale for said determination and shall be provided to the protestor and to any other party to the protest. If the Director of Procurement refers the protest to a special master without making a determination, then the Director of Procurement will notify the protestor and any other party to the protest of the date and time of the special master hearing.
 - (4) Upon receipt of a denial of the protest, the protestor may request a hearing before a special master. The request for a hearing shall be in writing to the Director of Procurement and must be received by the Director of Procurement within five (5) business days of issuance of the Director of Procurement's determination. The date/time stamp of the Procurement Department shall control when determining whether the request was received by the Director of Procurement within the time frame specified for a request for hearing.
 - (5) At no time shall a protestor, party, or any other person, contact a special master regarding any issue pertaining to or involving the protest. Contact between the County and the special master shall be limited to scheduling and other administrative issues, including the provision and copying of public records pertinent to the protest.
- 1068 (d) Establishment of Rules. The Procurement Department shall establish rules and regulations by separate policy and procedure detailing the selection of special masters, the protest process, and the conduct governing protest hearings.

- 1071 (e) Authority of Special Masters. Special masters shall have the jurisdiction and authority to hear and make recommendations on protests.
- 1073 (1) The special master shall make a recommendation as to whether the protest should be upheld or denied.
 - (2) The special master may recommend that the protest be upheld based on a violation of the provisions of this Procurement/Purchasing Code or of any other County Ordinance, resolution, policy, or procedure, or upon discovery of an irregularity or procedural flaw that is so severe as to render the process invalid. If the special master recommends to uphold the protest, the special master shall make a recommendation to the Director of Procurement to either: a) change the recommended award and post a new recommended award or b) cancel the protested solicitation. In these instances, the Procurement Department shall return the protestor's bond to the protester.
 - (3) If the special master recommends denial of the protest, the special master shall recommend that the Director of Procurement proceed with the posted award recommendation. In these instances, the protestor's bond shall be forfeited.
 - (4) In making contract awards for procurements in an amount equal to or greater than three hundred thousand dollars (\$300,000) per annum, the Board may accept or reject the recommendation of the special master.
 - (5) In making contract awards for procurements of less than three hundred thousand dollars (\$300,000) per annum, the Director of Procurement may accept the special master's recommendation or, if the Director of Procurement determines the special master's recommendation is not in the County's best interest, the original award recommendation shall be referred to the Board for approval. At that time, the Board may accept or reject the recommendation of the special master.

- 1097 (6) Nothing contained herein shall limit or divest the Board of its authority
 1098 pursuant to F.S. Ch. 125, Pt. IV, as referenced in Section 2-51 of this
 1099 Procurement/Purchasing Code.
- 1100 (f) Stay of Procurement During Protests. Notwithstanding anything contained herein to
 1101 the contrary, in the event of a timely protest, the Director of Procurement shall stay
 1102 the award of the contract unless the Director of Procurement, with the advice of the
 1103 County Attorney and after consultation with the County Department, makes a
 1104 determination that the award of the contract without delay is necessary to protect
 1105 substantial interests of the County.

Sec. 2-56. - Suspension and Debarment.

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- 1107 (a) Authority. The Director of Procurement may suspend or debar for cause the right of
 1108 a vendor, contractor or subcontractor to be included in the renewal of an existing
 1109 contract or any solicitation process, including a vendor, contractor or subcontractor
 1110 on an exempt contract, alternate source contract, or contract governed by the PREM
 1111 Ordinance; and any bid, proposal, submittal, or quote received from that vendor,
 1112 contractor or subcontractor shall be rejected.
- (b) Suspension and Debarment. A vendor, contractor or subcontractor may be 1113 suspended for a period not to exceed two (2) years as determined by the Director of 1114 Procurement, or may be permanently debarred. However, any suspension imposed 1115 pursuant to the provisions of subsections (b)(3) and (4) below shall be in effect 1116 during the pendency of the applicable proceeding, regardless of duration. A 1117 suspended or debarred vendor or contractor shall not bid or propose as a 1118 subcontractor during their suspension or debarment; and, a suspended or debarred 1119 1120 subcontractor shall not bid or propose as a vendor or contractor during their suspension or debarment. A suspension or debarment may be based upon the 1121 1122 following:
 - (1) Failure to fully comply with the conditions, specifications or terms of a contract with the County, including but not limited to the unilateral withdrawal

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of a bid, quote, submittal, or proposal that has been received from the recommended awardee.

- (2) Any misrepresentation in connection with a solicitation or any misrepresentation of fact upon which the County has based a decision, including but not limited to a misrepresentation by a vendor, contractor or subcontractor on a small business application, or a local preference affidavit.
- (3) Charged or convicted with the commission of a criminal offense as an incident to obtaining or attempting to obtain a public or private contract or subcontract, or in the performance of such contract or subcontract. If charges are dismissed or the vendor, contractor or subcontractor is found not guilty, the suspension or debarment shall be lifted automatically upon written notification and proof of final court disposition. However, nothing herein shall preclude the Director of Procurement from imposing an additional suspension or debarment following said dismissal or finding of not guilty where the Director of Procurement determines that the additional suspension or debarment is otherwise supported by this Procurement/Purchasing Code. In such case, the suspended or debarred vendor, contractor, or subcontractor may avail themselves of the protest procedure set forth in subsection (e) below.
- (4) Charged or convicted for embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or any other offense indicating a lack of business integrity or business honesty which currently, seriously, and directly affects responsibility as a County government contractor. If charges are dismissed or the vendor, contractor or subcontractor is found not guilty, the suspension or debarment shall be lifted automatically upon written notification and proof of final court disposition. However, nothing herein shall preclude the Director of Procurement from imposing an additional suspension or debarment following said dismissal or finding of not guilty where the Director of Procurement determines that the additional suspension or debarment is otherwise

1153	supported by this Procurement/Purchasing Code. In such case, the suspended or
1154	debarred vendor, contractor, or subcontractor may avail themselves of the protest
1155	procedure set forth in subsection (e) below.

- (5) Any other cause the Director of Procurement determines to be so serious and compelling as to materially and adversely affect the responsibility of a vendor, contractor or subcontractor, including but not limited to suspension by another governmental entity for substantial cause.
- (6) Violation of the ethical standards set forth in local, state or federal law.
- 1161 (7) Violation of a County Ordinance.

- 1162 (c) Decision. Upon a determination to suspend or debar a vendor, contractor or subcontractor, the Director of Procurement shall notify the vendor, contractor or subcontractor in writing of the suspension or debarment along with the reasons for the action taken.
- 1166 (d) Finality of Decision. The suspension or debarment shall be final and conclusive

 1167 unless the suspended or debarred vendor, contractor or subcontractor initiates protest

 1168 proceedings.
- 1169 (e) Protest of Suspension or Debarment. Upon receipt of the notification of suspension
 1170 or debarment, the vendor, contractor or subcontractor may submit a protest to the
 1171 Director of Procurement.
 - (1) Notice of Protest. The protest must be in writing to the Director of Procurement, must be received by the Director of Procurement within ten (10) business days of the issuance of the Director of Procurement's determination, must include a factual summary of the basis of the protest and must include a protest bond of three thousand dollars (\$3,000), which shall be remitted in the form of a money order, a certified check, a cashier's check, or a bank check payable to Palm Beach County. Such protest is considered filed when it is received and date/time stamped by the Department of Procurement. The date/time stamp of the Procurement Department

shall control when determining whether the protest was received by the Director of Procurement within the time frame specified for the notice of protest. Neither the Director of Procurement nor a special master shall consider any issue not submitted in writing within the time frame specified for the notice of protest. The suspension or debarment shall be in effect pending the result of the protest.

- (2) Authority to Resolve. Protests filed in accordance with Section 2-56(e) hereinabove shall be resolved under the provisions of this Section.
- a. The Director of Procurement shall have the authority to:
 - i) Uphold the Protest. The Director of Procurement may uphold the protest and lift the suspension or debarment. The protest may be upheld based upon a determination by the Director of Procurement that grounds for suspension or debarment under Section 2-56(b) are not present. If the protest is upheld, the Procurement Department shall return the protestor's bond to the protestor and send protestor written notification that the suspension or debarment has been lifted.
 - ii) Deny the Protest. If the protest is denied, the Protestor has the right to request a special master in accordance with Section 2-56(e)(2)d hereinbelow. The Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing. If protestor does not request a special master hearing within the time frame specified, the protestor's bond is forfeited.
 - iii) Refer the protest directly to a special master, with no determination made by the Director of Procurement on the protest. In this instance, the Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing.
- b. When a protest is filed by a certified S/M/WBE or where the protest involves an S/M/WBE issue, the Director of Procurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so

determined, the Director of Procurement shall work in conjunction with the Director of the Office of EBO to resolve the protest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Procurement and the Director of the Office of EBO may make the determination to:

- i) Uphold the protest in accordance with Section 2-56(e)(2)(a)(i) hereinabove.
- ii). Deny the protest in accordance with Section 2-56(e)(2)(a)(ii) hereinabove.
- iii) Refer the protest directly to a special master with no determination made on the protest by the Director of Procurement and the Director of the Office of EBO.
- c. If the Director of Procurement upholds or denies the protest, then the Director of Procurement shall issue a written statement of the determination within a reasonable period of time to the protestor. The written statement shall provide the general rationale for said determination. If the Director of Procurement refers the protest to a special master without making a determination, then the Director of Procurement will notify the protestor of the date and time of the special master hearing
- d. Upon receipt of a denial of the protest, the protestor may request a hearing before a special master. The request for a hearing shall be in writing to the Director of Procurement and must be received by the Director of Procurement within five (5) business days of issuance of the Director of Procurement's determination. The date/time stamp of the Procurement Department shall control when determining whether the request was received by the Director of Procurement within the time frame specified for a request for hearing.
- e. At no time shall a protestor, party, or any other person, contact a special master regarding any issue pertaining to or involving the protest. Contact between the County and the special master shall be limited to scheduling and other administrative issues, including the provision and copying of public records pertinent to the protest.

- f. Under rules established under Section 2-55(d), the special master shall have authority to make a recommendation to:
 - i) Uphold the Protest. The special master may recommend that the protest be upheld and make a recommendation to the Director of Procurement to lift the suspension or debarment based upon a determination by the special master that grounds for suspension or debarment under Section 2-56(b) are not present. In this instance, the Procurement Department shall return the protestor's bond to the protester.
 - ii) Deny the Protest. If the special master recommends denial of the protest, the special master shall recommend to the Director of Procurement that the suspension and debarment remain and not be lifted. In this instance, the protestor's bond shall be forfeited.
 - g. The Director of Procurement may accept the special master's recommendation or, if the Director of Procurement determines the special master's recommendation is not in the County's best interest, reject the recommendation.

 The decision of the Director of Procurement shall be final.

Sec. 2-57. - Vendor Preferences.

The Procurement Department and the Construction Departments shall strictly comply with the EBO Ordinance, the EBO PPM, the Local Preference Ordinance, and all pertinent County policies and procedures, to ensure that the vendor preferences are awarded in accordance with adopted Board policy, to the extent permitted by state and federal law and regulations, including the terms of any state or federal funding agreements.

Sec. 2-58. - Conflict of Interest.

Special Masters. Special masters shall be subject to a policy and procedure implemented by the Procurement Department relating to outside counsel conflicts of interest. In addition, the ethics rules promulgated by the Florida Bar pertaining to

conflicts of interest shall apply. If a special master is unable to provide a fair hearing for any reason, the special master shall not accept the case and shall immediately notify the Director of Procurement of the conflict. The Director of Procurement shall reassign the case to a special master who does not have a conflict with the case.

Sec. 2-59. – Construction Services.

Construction Departments shall competitively solicit construction services pursuant to F.S. Sec. 255.20 and other applicable laws including compliance with the bonding requirements of F.S. Sec. 255.05 and the advertisement requirements of F.S. Sec. 255.0525. Construction Departments are subject to all of the provisions of the Procurement/Purchasing Code when soliciting construction services. In addition to the procurement methods authorized elsewhere in this Procurement/Purchasing Code, this section expressly allows contracts for construction management or construction manager at risk services; design-build contracts; continuing, annual and pre-qualification contracts solicited in accordance with County policies and procedures. Protests of construction awards shall be subject to and processed under the procedures set out in Sec. 2-55 hereof. Suspension or debarment of construction contractors shall be subject to and processed under the procedures set out in Sec. 2-56 hereof.

Sec. 2-60. – CCNA Services.

Construction Departments shall solicit contracts for architectural, professional engineering, landscape architectural or registered surveying and mapping services in accordance with F.S. Sec. 287.055 and applicable County policies and procedures.

Sec. 2-61. - Automation Permitted.

Subject to all applicable laws, the procurement of construction and non-construction goods and services may be conducted by electronic means or in electronic form upon the development of policies and procedures by the Director of Procurement. The Director of Procurement may develop procedures regarding identification, security, the use of digital and electronic signatures and conversion of electronic forms and information into a medium which permits inspection and copying.

The Dir	ector of	Procurement	may: 1)	require	vendors,	contractors	and
subcontractors to	o register b	y an electronic	c registrati	on proces	s, 2) electro	onically distri	ibute
RFQs, RFSs, IF	Bs, RFPs,	ITNs or any o	ther solici	tation doc	uments an	d 3) authoriz	e the
receipt of quotes	s, submittal	s, bids, propos	sals or any	solicitatio	n response	es electronical	lly.

Sec. 2-62. - Unsolicited Proposals.

- (a) Submission. Private entities may submit unsolicited proposals for goods and services to the Director of Procurement. Unsolicited proposals involving County owned real property should be submitted to the Director, Facilities Development and Operations.
- 1299 (b) Contents. Any unsolicited proposal must include:
- 1300 (1) An application fee of twenty-five thousand dollars (\$25,000) in the form of cash, cashier's check or other non-cancelable instrument; and
- (2) Sufficient detail and information as set out in Section 255.065, Florida

 Statutes, for the County to evaluate the proposal in an objective and timely

 manner.
 - (c) Board Notification. Upon receipt of an unsolicited proposal, the Director of Procurement or the Director, Facilities Development and Operations, as applicable, will notify the Board in writing of receipt of the unsolicited proposal. Any Board member may request that the unsolicited proposal be placed on a future Board meeting agenda for a determination of whether to reject the unsolicited proposal or whether to advise staff to proceed with evaluation of the unsolicited proposal. If no request is received, County staff may reject and not review the unsolicited proposal, or County staff may place the unsolicited proposal on the next available meeting agenda for direction from the Board. If placed on the next available Board meeting agenda, then the Board at such meeting may by majority vote:
 - (1) Reject the unsolicited proposal; or
- 1316 (2) Advise staff to proceed with evaluation of the unsolicited proposal.
- 1317 (d) *Evaluation*. If so advised by the Board, County staff will evaluate the unsolicited proposal and publish notice in accordance with the requirements of section 255.065, 1319 Florida Statutes, and in accordance with any applicable County ordinances, policies and

1320	procedures. If the initial application fee does not cover the County's costs to evaluate the
1321	unsolicited proposal, the County shall request additional fees from the proposer. The
1322	proposer must remit the requested additional amount within thirty (30) days of receipt of
1323	the request or the County will stop review of the unsolicited proposal and recommend its
1324	rejection by the Board.
1325	(e) Notice of Competitive Proposals. If County staff publishes notice of competitive
1326	proposals under (d) above, the County will use the procedures for soliciting and
1327	evaluating proposals as set forth in section 255.065, Florida Statutes, and in accordance
1328	with any applicable County ordinances, policies and procedures. The submitter of the
1329	unsolicited proposal shall respond to the competitive solicitation and offer the County a
1330	proposal with terms not less favorable to the County than its original unsolicited
1331	proposal.
1332	(f) Rejection. If the unsolicited proposal is rejected by the County, County staff will
1333	notify the proposer of the County's decision and return the proposer's application fee.
1334	The County is not required to give a reason for its decision. The County reserves the right
1335	to determine, in its sole discretion, whether to reject or evaluate an unsolicited proposal.
1336	The rejection of an unsolicited proposal shall create no rights in the proposer and such
1337	decision shall not be subject to protest or appeal.
1338	(g) Nothing contained herein shall limit or divest the Board of its authority pursuant to
1339	F.S. Ch. 125, Pt. IV, as referenced in Section 2-51 of this Procurement/Purchasing Code.
1340	Sec. 2-63. – Indexing of the Approval Authority Amount.
1341	Every three (3) years, beginning January 1, 2028, the approval authority of three hundred
1342	thousand dollars (\$300,000), as specified in Section 2-53 hereof, shall be adjusted by the
1343	percentage change in the Engineering News-Record's Building Cost Index from January
1344	1, 2025, to January 1 of the year in which the adjustment is scheduled to begin. The

Director of Procurement, in consultation with the Director, Facilities Development and

Operations, is responsible for calculating and publishing the adjusted amount every three

1348 Secs. 2-64—2-70. - Reserved.

(3) years.

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Article 2. REPEAL OF LAWS AND ORDINANCES IN CONFLICT:

All local laws and ordinances in conflict with any provision of this

Ordinance are hereby repealed to the extent of any such conflict.

Article 3. SEVERABILITY:

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1353 If any provision, article, paragraph, sentence, clause, phrase, or work of this
1354 Ordinance is for any reason held by a court to be unconstitutional, inoperative, or
1355 void, such holding shall not affect the remainder of this Ordinance.

Article 4. CAPTIONS:

The captions, sections headings, and section designations used in this
Ordinance are for convenience only and shall have no effect on the interpretation of
the provisions of this Ordinance.

Article 5. SAVINGS CLAUSE:

Notwithstanding anything to the contrary, all provisions of the Palm Beach
County Ordinance No. 2005-062, as amended by Ordinance No. 2008-009,
Ordinance No. 2010-010, Ordinance No. 2015-004 and Ordinance No. 2018-022,
which are codified in Sections 2-51 through 2-58 of the Palm Beach County Code,
are specifically preserved and remain in full force and effect for the limited purpose
of enforcing any alleged violations of said Code which occurred prior to its repeal
or amendment.

Article 6. INCLUSION IN THE CODE OF LAWS AND ORDINANCES:

The provisions of this Ordinance shall become and be made a part of the Code of Laws and Ordinances of Palm Beach County, Florida. The articles and sections of this Ordinance may be renumbered or relettered to accomplish such, and the word "Ordinance" may be changed to "Section", "Article", or other appropriate word.

Article 7. EFFECTIVE DATE:

The provisions of this Ordinance shall become effective one hundred and eighty (180) days after filing with the Department of State.

APPROVED and ADOPTED by the Board of County Commissioners of
Palm Beach County, Florida, on this the _____ day of ______, 2024.

1381	CLERK & COMPTROLLER	BOARD OF COUNTY COMMISSIONERS
1382		
1383 1384	By: Deputy Clerk	By:
1385		
1386	APPROVED AS TO	
1387	LEGAL SUFFICIENCY	
1388		
1389 1390	By: Assistant County Attorney	
1391		
1392 1393	EFFECTIVE DATE: Filed with	the Department of State on the day of
1394	, 2024.	

PALM BEACH COUNTY, FLORIDA, BY ITS

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JOSEPH ABRUZZO

ATTACHMENT 2

Proposed Revisions to the Purchasing Ordinance (redline to current Code)

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AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, TO BE ENTITLED "THE PALM BEACH COUNTY PROCUREMENT/PURCHASING CODE." REPEALING AND REPLACING SECTIONS THROUGH 2-58 OF THE PALM BEACH COUNTY CODE, WHICH CODIFIED ORDINANCE NO. 2005-062, ORDINANCE NO. 2008-009, ORDINANCE NO. 2010-010, ORDINANCE NO. 2015-004 AND ORDINANCE NO. **ESTABLISHING** 2018-022. A CENTRALIZED PURCHASING SYSTEM; PROVIDING FOR GENERAL **PROVISIONS**; **PROVIDING FOR** APPLICATION/EXEMPTIONS; **PROVIDING FOR STANDARDS** IN **ETHICAL** PROCUREMENT; PROVIDING FOR DEFINITIONS: PROVIDING FOR DESIGNATION, DUTIES AND AUTHORITY OF THE **OF PROCUREMENT** AND PROCUREMENT DEPARTMENT; PROVIDING FOR DELEGATION OF AUTHORITY TO SUBORDINATE STAFF AND AUTHORITY OF DEPARTMENTS OF ENGINEERING AND PUBLIC WORKS, AIRPORTS, WATER UTILITIES, FACILITIES DEVELOPMENT **AND** OPERATIONS, AND **ENVIRONMENTAL** RESOURCES MANAGEMENT; PROVIDING FOR A MANDATORY BID AND PROPOSAL AMOUNT; **ESTABLISHING** REQUIREMENTS COMPETITIVE SOURCE SELECTION; PROVIDING **FOR ALTERNATE** SOURCE **SELECTION: PROVIDING AUTHORITY OF PROCUREMENT** DIRECTOR AND THE **CONTRACT** REVIEW COMMITTEE FOR CHANGES AFTER CONTRACT AWARD; **PROVIDING FOR** WAIVER OF REQUIREMENTS FOR COMPETITIVE SELECTION FOR CONSULTING SERVICES; PROVIDING FOR **PROCUREMENT CARD** (PCARD) **SERVICES**; **PROVIDING FOR PROTESTED** AWARDS; PROVIDING FOR SUSPENSION AND DEBARMENT; **FOR PROVIDING VENDOR** PREFERENCES; **CONFLICTS PROHIBITING** OF INTEREST: PROVIDING FOR CONSTRUCTION **SERVICES:** PROVIDING FOR CCNA SERVICES; PROVIDING FOR AUTOMATION OF THE **PROCUREMENT** PROCESS; **PROVIDING FOR** UNSOLICITED **PROVIDING** PROPOSALS; FOR INDEXING; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR CAPTIONS; PROVIDING FOR SAVINGS CLAUSE; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND ORDINANCES; PROVIDING FOR AN EFFECTIVE DATE.

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WHEREAS, on December 20, 2005, the Board of County Commissioners of Palm

Beach County, Florida ("Board") enacted Ordinance No. 2005-062 which repealed all prior

55	Purchasing Ordinances and established a centralized purchasing system to govern the
56	procurement of goods and services; and
57	WHEREAS, on April 15, 2008, the Board enacted Ordinance No. 2008-009,
58	thereby amending the Palm Beach County Purchasing Code in order to facilitate and
59	enhance the efficiency of the County's procurement process; and
60	WHEREAS, on April 20, 2010, the Board enacted Ordinance No. 2010-010,
61	thereby amending the Palm Beach County Purchasing Code to include a process for
62	purchases made for the Glades Utility Authority and for implementation of an Inspector
63	General fee; and
64	WHEREAS, on January 13, 2015, the Board enacted Ordinance No. 2015-004,
65	thereby amending the Palm Beach County Purchasing Code in order to facilitate and
66	enhance the efficiency of the County's procurement process; and
67	WHEREAS, on October 16, 2018, the Board enacted Ordinance No. 2018-022,
68	thereby amending the Palm Beach County Purchasing Code to include updated references
69	to the newly enacted Equal Business Opportunity Ordinance; and
70	WHEREAS, the Board has deemed it necessary to repeal Ordinance No. 2005-062,
71	as amended by Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-
72	004 and Ordinance No. 2018-022, in order to further streamline and enhance the efficiency
73	of the County's procurement process.
74	NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
75	COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA that:
76	Article 1. REPEAL OF PRIOR ORDINANCES AND REPLACEMENT.

Palm Beach County Ordinance No. 2005-062, as amended by Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-004, and Ordinance No. 2018-022 (collectively Sections 2-51 through 2-58 of the Palm Beach County Code) is hereby repealed it its entirety and replaced with the following:

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Sec. 2-51. - General provisions Provisions.

83	(a)	Authority. The provisions of Sections 2-51 through 2-5863 are based upon the
84		authority granted to the Board of County Commissioners ("Board"), and the County
85		Administrator ("Administrator") in Article VIII, Section 1, of the Florida Constitution;
86		F.S. Ch. 125, Pt. IV; and the Palm Beach County Charter.

- 87 (b) Short title Title. The provisions of Sections 2-51 through 2-5863 shall be known and cited as the "Palm Beach County Procurement and/or Purchasing Code"

 89 ("Procurement/Purchasing Code").
- 90 (c) General purpose Purpose. The purpose of the this Procurement/Purchasing Code is
 91 to place the County's purchasing function under a centralized system which will enable
 92 the County and the County's Purchasing Procurement Department to:
- 93 (1) Establish policies and procedures governing the <u>purchaseprocurement</u> of goods 94 and services, including those goods and services that are revenue generating;
- 95 (2) Provide <u>open, fair and opentransparent</u> competition among all persons desiring
 96 to do business with the County in a manner that reduces the appearance and
 97 opportunity for favoritism, and inspires public confidence that contracts are
 98 awarded in an equitable manner;
 - (3) Provide, encourage, and promote fair and equitable treatment for all persons desiring to do business and who currently do business with the County; and
- 101 (4) Obtain goods and services of satisfactory quality and quantity at a reasonable

 102 cost-; and
 - (5) Adopt and implement the generally accepted values and guiding principles of public procurement, including, but not limited to, accountability, ethics, impartiality, professionalism, service, and transparency.
 - (d) Policy Decision. The authority granted hereunder shall not include fundamental policy decisions regarding the County's purchasing functions and procedures. These powers, including the determination of the total funds to be spent pursuant to the this Procurement/Purchasing Code by County Departments and the setting aside of those

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funds, shall remain solely with the Board and are not and shall not be delegated. County
Departments may not shall only request procurements that are not fully budgeted or that
are beyond the limitations imposed in and appropriated by the Board. All procurements
funded from the County's budgetary process, and shall make annual
accountingsoperating budget shall be subject to the Boardannual appropriation of their
expenditure of these fundsthe Board.

- 116 (e) Requirements of Good Faith. The This Procurement/Purchasing Code requires all

 117 parties involved in procuring goods or services, or in administering the contracts for

 118 procured goods or services, to act in good faith.
- 119 (f) Application/exemptions Exemptions. Except as otherwise specified herein or by law, the Procurement/Purchasing_ Code shall apply to every purchase by the Board to be 120 121 paid from County funds, including those purchases made by the County with state 122 moneys, federal moneys, grant moneys from any and Procurement/Purchasing Code is not applicable to procurements, unsolicited proposals 123 124 or agreements involving the purchase, sale, lease or use of real property, including concession, development and operating agreements, which shall comply with the 125 requirements of the Palm Beach County Real Property Acquisition, Disposition and 126 127 Leasing Ordinance ("PREM Ordinance") and/or other applicable law, County ordinance, federal rule or regulation. 128
 - (1) The competitive procurement requirements of Section 2-54 of this

 Procurement/Purchasing Code shall not apply to:
 - a. Agreements between the Board and nonprofit organizations or other governments that provide for the transfer, sale or exchange of goods or services government entities; however, such agreements that involve real property acquisition, disposition, lease, development, operation, or the use of land or facilities are subject to the PREM Ordinance and/or other applicable County ordinance or policy.

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137	b.	Procurement of dues and memberships in trade or professional organizations;
138		subscriptions to periodicals such as newspapers and magazines;
139		advertisements; postage; utility services; copyrighted materials only available
140		from one source; professional medical services; authorized hospitality
141		expenses; fees and costs of job-related seminars and training, including
142		materials provided with, or as an integral part of, that training; and, admission
143		fees for amusement parks and entertainment activities included in County
144		recreational programs for youth, teens, adults, seniors, and persons with
145		disabilities.

- c. Presenters, lecturers, and facilitators for County sponsored programsemployee training and events or for County initiated or sponsored summits, conventions, conferences or programs of a specialized nature, subject to the approval of the Director of Procurement.
- d. Recreational instructors, sports league management, and sports officials.
- e. Procurements for Constitutional officers, specifically the Clerk and Comptroller, Sheriff, Supervisor of Elections, Property Appraiser, State Attorney, Public Defender, and Tax Collector.
- Selection of services within the scope of the practice of architecture, professional services engineering, landscape architecture or registered surveying and mapping that are governed by the provisions of the "Consultants Competitive Negotiation Act" ("CCNA"), F.S. § 287.055, and by applicable County policies and procedures. Selection of services of architects, professional services engineers, landscape architects or registered surveyors and mappers that are exempt from the requirements, or that are abovebelow the statutory threshold thresholds, of F.S. § 287.055, shall be made by the Construction Departments in accordance with the this Procurement/Purchasing Code.

164	1. Decentralized Purchase Orders. Said purchases shall be procured in
165	accordance with the applicable policy and procedure and shall not be
166	exempt from the County's Equal Business Opportunity Ordinance ("EBO
167	Ordinance"), the Equal Business Opportunity Program Policies and
168	Procedures ("EBO PPM"), or from Resource Manager approval. These
169	goods or services are not exempt in and of themselves but for the dollar
170	value being less than Five Thousand Dollars (\$5,000.00). No purchase
171	shall be artificially divided so as to constitute a decentralized purchase
172	under this Section.
173	g. Real property interests or any acquisition, disposition or lease made pursuant
174	to the Palm Beach County Real Property Acquisition, Disposition, and
175	Leasing Ordinance, applicable law, or Federal rule/regulation.
176	h. Concessions as defined in 49 CFR Part 23.
177	i.—fVending machines.
178	ig. Goods or services purchased with donations, gifts or bequests containing
179	restrictions that would interfere with or prevent the application of the
180	requirements of the this Procurement/Purchasing Code.
181	kh. Goods purchased with petty cash in accordance with established County
182	procedures.
183	l. Decentralized Purchase Orders; however, said purchases shall not be exempt
184	from the County's Small Business Enterprise Ordinance or any
185	Minority/Women Business Enterprise Ordinance, if adopted, or from
186	Resource Manager approval. These goods or services are not exempt in and of
187	themselves but for the dollar value being less than five thousand dollars
188	(\$5,000.00). No purchase shall be artificially divided so as to constitute a

decentralized purchase under this Section.

190	mi. Labor negotiation services, legal services, including attorney, paralegal,
191	expert witness, appraisal or mediator services, expert witnesses, court reporter
192	services, and other expenses pertaining to claims, negotiations, or litigation.
193	nj. Insurance policies costing less than the Mandatory Bid or Proposal Amount.
194	$\Theta \underline{k}$. Artwork as defined by applicable County policy and procedure.
195	pl. Full or part-time contractual employees of the Board.
196	am. Event specific stage production or programming including, but not limited
197	to, fireworks or individuals or groups providing musical or theatrical
198	performances or lectures.
199	Fn. County sponsorships or the solicitation of sponsorships; however such
200	agreements are subject to County policies and procedures.
201	so. Golf tee time advertising and sales services for County golf courses.
202	‡p. Bond underwriters.
203	uq. Grant funded training, events, activities; and grant payments to recipients
204	and sub-recipients-;
205	vr. Grant funded payments for goods and services under the federal micro-
206	purchase threshold.
207	s. Codification of County Ordinances.
208	t. Pilot Programs for fuel or energy.
209	u. Pharmaceuticals and medical supplies to be administered by County
210	personnel for County Department programs.
211	v. Implementation, programming, training, maintenance, enhancements and
212	upgrade services available from the owner of proprietary software or its
213	contracted vendor.
214	(2) Procurement of Exempt Purchases. Exempt purchases shall, where possible, be
215	competitively procured by the County Department. The procurement of exempt

(g) Ethical Standards in Procurement.

- (1) County Employees and Elected Officials of the Board. In connection with any matter covered by this Procurement/Purchasing Code, County employees and elected officials of the Board must comply with the County's Code of Ethics, Sections 2-441 to 2-448, Palm Beach County Code, as may be amended.
- (2) Vendors. Any vendor who seeks to do business with the County must comply with the ethical standards stated within this Procurement/Purchasing Code. Any vendor that violates any of these ethical standards may be subject to suspension and debarment as provided within Sec. 2-56 of this Procurement/Purchasing Code.
- a. No vendor shall discuss or consult with any other vendor intending to compete for the same or a similar County contract for the purpose of bid rigging, collusion,

243	or other activities that are illegal, unethical, or are intended to or will result in
244	limiting competition.
245	b. No vendor may submit any false or misleading information to the County in
246	connection with or in response to any procurement.
247	c. No vendor may perform any action in connection with any procurement by the
248	County, if such action would violate any applicable federal, state or local laws,
249	statutes, ordinances, rules or regulations.
250	Sec. 2-52 Definitions.
251	Administrator means the County Administrator or Designee.
252	Best and Final Offer means the process used in competitive proposal evaluation
253	whereby final proposals containing the vendor's most favorable terms for price and services
254	or goods to be delivered are requested and considered prior to proposal award.
255	Bid means a formal price offer by a vendor to furnish specific goods or services in
256	response to an Invitation for Bid or a multistep bidding procedure.
257	Board means the Board of County Commissioners.
258	Business means any corporation, partnership, individual, sole proprietorship, joint
259	stock company, joint venture, or any other private legal entity.
260	Capital Improvement Project means any public improvement which the County
261	undertakes, including the construction or reconstruction in whole or in part of any building,
262	road, highway, street improvements, plant, structure, or facility necessary in carrying out
263	the functions of the County government.
264	Centralized Purchase Order ("CPO") means a contracting method generated from a
265	requisition for a one-time purchase of goods or services and generally established through
266	procurement methods such as an IFB, RFP, RFQ or RFS.
267	Change Order means a written document executed to direct a contractor to make
268	changes or additions to a purchase order or contract, including monetary, time and specified
260	changes

270	Cone of Silence has the meaning set forth in the Lobbyist Ordinance County Code
271	Section 2-355.
272	Consultant/Contractor/Supplier/Vendor shall mean a provider of goods and/or
273	services to the County department(s). These terms may be used interchangeably.
274	Construction means the process of building, altering, improving,
275	demolishing, includes, but is not limited to, the construction, improvement, alteration,
276	demolition, renovation or major repairing or renovating repair of any improvement to real
277	property, facility, structure or building, in whole or in part. Construction may also include
278	any maintenance, repair or other improvements of any kind to any real property, or other
279	activity specifically service that requires a building permit in order to legally perform the
280	work. The Construction Departments shall be responsible for the procurement of
281	construction or construction-related to, or part of, these processes, as determined services.
282	In the event a non-Construction Department requests a procurement of construction or
283	construction-related services, regardless of how such services may be identified by the non-
284	Construction Department, the Director of Purchasing. Procurement may refer the
285	procurement of such services to the appropriate Construction Department to ensure the
286	proper administration and enforcement of the contract.
287	Construction Departments collectively means the Departments of Engineering and
288	Public Works, Water Utilities, Airports, Facilities Development and Operations, and
289	Environmental Resources Management.
290	Contract means a binding written agreement, enforceable by law, between two (2) or
291	more parties for the purchase or sale of goods or services. A purchase order is a contract.
292	Contractor means any awardee having a contract with the Board. Contract
293	Administration means the functions that are performed after all parties have signed a
294	contract. Typical contract administration activities are goal-oriented and are aimed at
295	ensuring compliance with the contract terms and conditions while giving attention to the
296	achievement of the stated output and outcome of the contract. Contract Administration also

involves payment for goods and services through the usage of invoice(s).

298	Contract Notice Purchase Orders ("KPO") means a form of purchase order used only
299	for construction or construction related goods and services or CCNA services generally
300	established through procurement methods such as an IFB, RFP, RFQ or RFS under County
301	policies and procedures promulgated by the Construction Departments consistent with this
302	Procurement/Purchasing Code.
303	Contract Renewal means a clause in the contract that allows the contract term or period
304	to renew for an additional time period as per contract conditions. The contract renewal shall
305	be subject to satisfactory vendor performance, as specified by the contract terms and
306	conditions.
307	Contract Review Committee means the committee established by Board Resolution
308	R89-633, as may be amended, the duties and responsibilities of which are set forth in
309	County policies and procedures, as may be amended.
310	County means the Palm Beach County Board of County Commissioners or any of its
311	authorized representatives pursuant to ordinance, resolution, Board authorization, or
312	administrative Codecode.
313	County Department means any Department under the direction of the Board.
314	Debarment means the exclusion for cause of a vendor or contractor from responding
315	to any County solicitation or from doing business with the County directly or indirectly.
316	Decentralized Purchase Orders means any non-repetitive purchase of value less than
317	fiveten thousand dollars (\$510,000.00).) that is not otherwise within the scope of an
318	existing contract.
319	Designee means a duly authorized representative of the Board, the County
320	Administrator, Director of PurchasingProcurement, or a Director of a Construction
321	Department, as applicable.
322	<u>Direct Special Payable Purchase Orders ("SPO")</u> / Exempt Purchase Orders ("EPO")
323	means a form of purchase order used only for the one time purchase of goods and services
324	exempt from this Procurement/Purchasing Code.

323	Emergency Furchase means a procurement made in response to a need when the delay
326	incident to complying with all governing rules, regulations, or procedures would be
327	detrimental to the interests, health, safety, or welfare of the County.
328	Equal Business Opportunity Ordinance means the EBO Ordinance, as adopted by the
329	Board and implemented through the Office of Equal Business Opportunity.
330	Equal Business Opportunity Program Policies and Procedures means the EBO PPM,
331	as implemented through the Office of Equal Business Opportunity.
332	Exempt Purchase means a procurement identified as an exempt purchase in Section 2-
333	51(f)(1) of this Procurement/Purchasing Code.
334	Glades means the area from the Broward County line north along Canal L-36 to the
335	Loxahatchee National Wildlife Refuge, thence north to Southern Boulevard along Canal
336	L-40, thence west along Southern Boulevard to a north-south 1½ miles west of Canal L-8,
337	which coincides with a private agricultural road heading north from Southern Boulevard at
338	the point where State Road 880 intersects Southern Boulevard from the South, thence north
339	along the line of this north-south road to the boundary of the J.W. Corbett Wildlife
340	Management Area, thence east and north along the boundary of the J.W. Corbett Wildlife
341	Management Area to the Martin County line.
342	Glades Business means a bidder or proposer which has a permanent place of business
343	within the Glades and which holds a business tax receipt issued by the County that
344	authorizes the bidder or proposer to provide the goods, services, or construction to be
345	built and which is issued prior to the issuance of the Invitation for Bids/Request for
346	Proposals for which a preference is sought. If the Business is a joint venture/partnership,
347	it is sufficient for qualification as a Glades Business if at least one (1) of the joint
348	venturers/partners meets the requirements set forth in this Section.
349	Goods mean any tangible personal property other than services or real property.
350	Inspector General Fee means the fee that is or may be imposed by the Board

pursuant to the Palm Beach County Inspector General Ordinance.

Invitation for Bid ("IFB") means a solicitation used in the formal competitive bid
process to solicit sealed bids for the purchase of goods or services that are equal to or
greater than the Mandatory Bid or Proposal Amount where price is the determining factor
for award.

Living Wage Ordinance means an ordinance adopted by the Board that requires eonstruction or transit contractors and subcontractors as defined in Chapter 2, Article IV, Division 3, of the County Code, to pay a living wage and provide minimal health benefits to employees directly providing construction-related services or transit services to the County pursuant to a contract. Invitation to Negotiate ("ITN") means a solicitation used in the formal competitive proposal process to solicit sealed proposals for a good or service that is equal to or greater than the Mandatory Bid or Proposal Amount and where the evaluation is based on established criteria which may include, but is not limited to, price. After receipt of proposals, the County may short-list one or more responsive proposers to negotiate the best value.

Local Preference Ordinance means an ordinance adopted by the Board that applies a local preference to responses submitted by local vendors to solicitations for construction and non-construction goods and services as defined in Sections 2-80.41 through 2-80.48 of the Palm Beach County Code.

Mandatory Bid or Proposal Amount means the threshold dollar amount established by the Board whereby the formal competitive bid or proposal process must be used, except as otherwise provided herein. The Mandatory Bid or Proposal Amount shall be one hundred fifty thousand dollars (\$100150,000.00) per annum.

May denotes the permissive.

Minority Women Business Enterprise ("M/WBE") means a business defined by the EBO Ordinance or the EBO PPM. Notice of Award Recommendation means a written notice publicly posted, in a designated location(s) or on a designated website, prior to announcing the award of a contract to notify interested parties of the intended award. The protest period shall commence upon posting of the Notice of Award Recommendation.

380	Office of Equal Business Opportunity ("Office of EBO") means the County Office
381	responsible for implementing the EBO Ordinance and the EBO PPM.
382	Posting means an act whereby the County publicly notices, in a designated location(s),
383	or on a designated website, the recommended awardee of an Invitation for Bid, Invitation
384	to Negotiate, or a Request for Proposal.
385	Professional Services mean those services as defined in Section 2-80.21 of the Palm
386	Beach County Code.
387	Pcard ("Procurement/Purchasing Card") a payment method which may be used by
388	certain authorized County staff to buy directly from suppliers within pre-approved
389	authority levels and spending limits.
390	Procurement or Purchasing (the terms will be used interchangeably throughout this
391	Procurement/Purchasing Code) means purchasing, renting, leasing, or otherwise obtaining
392	any goods or services; includes all functions that pertain to the procurement, including
393	description of requirements, selection, and solicitation of sources, preparation and award
394	of contract, and all phases of contract administration. Also, procurement encompasses the
395	combined functions of purchasing, inventory control, traffic and transportation, receiving,
396	inspection, storekeeping, salvage, and disposal operations.
397	Proposal means a formal offer by a vendor to furnish goods or services in response to
398	a Request for Proposal- or Invitation to Negotiate.
399	Proprietary means there is only one (1) item that meets the need of the County
400	Department as determined by a reasonably thorough analysis of the marketplace; however,
401	the item may be obtained through more than one (1) vendor.
402	Purchase Order means a contract used to authorize a purchase from a vendor that
403	includes specific goods or services ordered, applicable terms as to payment, discounts, date
404	of performance and transportation; and other factors pertinent to the transaction. A
405	Purchase Order is referred to herein as a Contract. The County utilizes various forms of
406	purchase orders, such as Decentralized Purchase Orders ("DPO"), Centralized Purchase

107	Orders ("CPO"),	Exempt	<u>Purchase</u>	Orders	("EPO"),	Direct	Special	Payable	Purchase
							•	•	
804	Orders ("SPO") a	nd Contra	act Notice	Purchas	se Orders ("KPO"	<u>).</u>		

Quotation means a written informal offer by a vendor to furnish specific goods or services in response to a Request for Quotation.

Request for Information ("RFI") means a solicitation that will satisfy a need or that will determine available sources rather than provide a firm specification; thereby giving the respondent latitude to develop a good or service that will fulfill the need, or thereby provide available sources for the good or service non-binding and non-competitive process used to obtain comments, feedback, information or reactions from potential vendors prior to the County issuing a solicitation. Generally, exact or specific pricing or cost is not required. Vendor feedback may include best practices, industry standards, licensing requirements, technology matters, etc. The RFI is used to inform the County on what procurement method is needed, if any, and assist the County in determining requirements or specifications for any subsequent solicitation.

Request for Proposal ("RFP") means a solicitation used in the formal competitive proposal process to solicit sealed proposals for a good or service that is equal to or greater than the Mandatory Bid or Proposal Amount; where the scope of work or specifications may not be closely defined; and, and where the evaluation is based on established criteria which may include, but is not limited to, price.

Request for Quotation ("RFQ") means a solicitation used in the informal competitive bid process to solicit quotations for a specific good or service that is less than the Mandatory Bid or Proposal Amount-where price is the determining factor.

Request for Submittal ("RFS") means a solicitation used in the informal competitive proposal process to solicit submittals for a good or service that is less than the Mandatory Bid or Proposal Amount; where the scope of work or specifications may not be closely defined; and, where the evaluation is based on criteria which may include, but is not limited to, price.

134	Resource Manager means the Director of a County Department, or Designee, who has
135	been given the joint responsibility of monitoring with the Procurement Department to
136	monitor and approvingapprove the County's procurements of specific commodity groups
137	as specified in the Purchasing Procurement Department's policies and procedures.
138	Responsible Bidder, Quoter, Proposer, or Respondent means a bidder, quoter,
139	proposer, or respondent who is fully capable of meeting all the requirements contained in
140	the solicitation.
141	Responsive Bid, Quote, Proposal, Submittal, or Response means a bid, proposal,
142	submittal, quotation, or response that conforms in all material respects to the solicitation.
143	Responsive may also apply, where applicable, to compliance with specified S/M/WBE
144	requirements, or SBE or local preference requirements as set forth in the EBO Ordinance,
145	the EBO PPM and the County's Local Preference Code. A vendor can be responsive to a
146	solicitation but may be deemed non-responsive to SBE or local preference requirements.
147	Services mean the furnishing of labor, time, or effort by a Contractor contractor wherein
148	the provisions of goods or other specific end products (other than reports, studies, plans,
149	advisories, contractual documents, or other documents relating to the required
150	performance) is incidental or secondary. This term shall not include construction,
1 51	employment agreements, or collective bargaining agreements.secondary. Construction is a
152	form of services.
153	Shall denotes mandatory.
154	Small Business Enterprise ("SBE") means a business as defined in Chapter 2, Article
155	III, Division 2, Part C of the Palm Beach County Code.
156	Small/Minority/Women Business Enterprise ("S/M/WBE") means a business as defined

in the EBO Ordinance and the EBO PPM.

Sole Source means there is only one (1) good or service that meets the need of the

County Department and that good or service is available through only one (1) source as

determined by a reasonably thorough analysis of the marketplace.

161	Specification means the description within a solicitation or contract for the good of
162	service to be provided by a Contractor.

- Suspension means the suspending for cause of a Vendor or Contractor from responding to any County solicitation, or from doing any new business with the County, for up to a two-year period.
- 466 Vendor means an actual or potential supplier of a good or service. A Vendor includes
 467 an owner, director, manager or employee of the supplier and can be a quoter, bidder,
 468 respondent, or proposer, or a successful quoter, bidder, respondent, or proposer; however,
 469 upon execution of a Contract with the Board or Designee, the Vendor is referenced herein
 470 as a "Contractor."
- 471 <u>Utility Services mean services such as water, sewer, electrical, gas or other regulated</u>
 472 <u>utility, communications and data transmission services subject to governmental rate</u>
 473 <u>control.</u>

474 Sec. 2-53. - Organization.

- 475 (a) Purchasing Procurement Department. Except as provided otherwise in the this

 476 Procurement/Purchasing Code, the Purchasing Procurement Department shall conduct

 477 vendor onboarding and vendor record management, purchase all goods and services

 478 on behalf of the Board, and shall procure and manage any inventory necessary to stock

 479 the County warehouse—and administer and manage a procurement/purchasing card

 480 ("Pcard") program for County departments.
 - (b) Director of Purchasing. Procurement/Chief Procurement Officer. Under the direction of the Administrator, the Director of Purchasing Procurement, also known as the Chief Procurement Officer ("Director of Procurement"), shall serve as the principal officer for the purchase and sale of goods and services for the County.
- 485 (c) *Duties of the Director of Purchasing Procurement.* The Director of 486 Purchasing Procurement shall:
 - (1)—___Administer the central <u>purchasingprocurement</u> function for the County.

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488	(2)—Maintain a warehouse stock of commonly used items and a catalog system
489	for use by County Departments and agencies.
490	(3) Maintain a current list of Vendors that supply goods Conduct vendor
491	onboarding and services purchased byvendor record management to ensure
492	vendors are registered with the County.
493	(4) (4) Administer and manage a procurement/purchasing ("Pcard") program for
494	County Departments' usage.
495	(5) Manage records of procurement activity in compliance with Chapter 119, Florida
496	Statutes, (Public Records Act).
497	(6) Establish and implement policies and procedures with regard to the procurement
498	of goods and services.
499	(5) (7) Establish training and certification requirements for the Procurement
500	Department, the Departments and Resource Managers related to procurement and
501	contract administration and conduct necessary and applicable training for each.
502	(8) Assist the Departments with contract administration to ensure contractor
503	performance in accordance with the awarded contract terms and conditions and to
504	ensure prompt payment to contractors for good and services.
505	(9) Take all necessary action to further the objectives of all County ordinances,
506	resolutions, policies and procedures that pertain to the procurement of goods and
507	services by the County.
508	(610) Perform other duties as directed by the Board or the Administrator.
509	(d) Authority of the Director of Purchasing-Procurement. Subject to the direction of the
510	Board or the Administrator, the Director of Purchasing Procurement is delegated all
511	powers, duties and authority relating to the procurement of goods and services for the
512	Board, including the authority to execute contracts to expend, reimburse, or to receive
513	in revenues an amount less than twothree hundred thousand dollars (\$200300,000.00)
514	per annum, subject to the same limitations specified in Section (h) hereinbelow. The

Director of Purchasing Procurement may also execute contracts for the purchase of goods or services that are exempt from the this Procurement/Purchasing Code, subject to the same limitations as specified herein. The In consultation with the County Attorney's Office, the Director of Procurement may also terminate non-construction contracts, including exempt contracts, of any amount in accordance with the terms and conditions of the applicable contract, which may be with or without cause, provided that the contract provides for termination without cause. The Director of Procurement shall submit to the Board as a receive and file item a list of contracts terminated, if any, pursuant to the authority granted in the herein on at least a quarterly basis. The authority granted in this Procurement/Purchasing Code is specifically limited by the provisions herein and any award must be made in strict compliance herewith. The Director of Purchasing Procurement shall have no independent discretion in the award process except as specifically granted herein. In the absence of the Director of Purchasing Procurement, the Assistant Director of Purchasing, or the Administrator or Director's Designee, may assume the powers, duties, and authority vested in the this Procurement/Purchasing Code.

- Delegation of Authority. Delegation of authority by the Director <u>PurchasingProcurement</u> may be made to the **Assistant** Purchasing Procurement and to subordinate staff as designated in writing by the Director of Purchasing. Purchasing Procurement. Procurement Department employees designated in writing by the Director of PurchasingProcurement may execute any contract to expend, reimburse, or to receive in revenues an amount less than twothree hundred thousand dollars (\$200300,000.00) per annum, subject to the same limitations specified in Section (h) hereinbelow. All further references in the this Procurement/Purchasing Code to the Director of Purchasing Procurement shall include the Assistant Director of Purchasing or Director's Designee.
- (f) Authority of the Construction Departments. In addition to specific authority provided herein, the Directors of each of the Construction Departments may individually:

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Approve Establish and implement policies and procedures regarding the procurement of construction services and integrate any statutory requirements for public works projects into such policies; take all necessary action to further the objectives of all County ordinances, resolutions, policies and procedures regarding the procurement of construction services by the County; establish training and certification requirements for staff involved with procurement and contract administration and conduct necessary and applicable training; approve source selection via a formal or informal competitive solicitation process; provide for the solicitation, cancellation or postponement of a procurement; conduct a Request for Information; approve procurement award or award recommendation as applicable; execute amendmentamendments/changes after award, including for time extensions; and approve alternate source selection _for_all construction and construction related contracts, including but not limited to, construction, construction management or design-build contracts and all planning, architectural, professional engineering, landscapinglandscape architectural or registered land surveying services.and mapping services. The Directors of the Construction Departments are delegated the authority to execute any such contract to expend, reimburse, or to receive in revenues an amount less than three hundred thousand dollars (\$300,000) per annum, subject to the same limitations specified in Section (h) hereinbelow. Award of any Construction Contract such contract to expend, reimburse, or to receive in revenues an amount equal to or greater than twothree hundred thousand dollars (\$200300,000.00) per annum, shall be approved by the Board. This authority In consultation with the County Attorney's Office, the Directors of each of the Construction Departments may also terminate construction and construction related contracts of any amount in accordance with the terms and conditions of the applicable contract, which may be with or without cause, provided that the contract provides for termination without cause. The applicable Construction Department Director shall be subject to the provisions of the Purchasing Code and submit to the Board as a receive and file item a list of contracts terminated, if any, pursuant to the authority granted herein on at least a quarterly basis. For the

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572	procurement of construction or construction-related services, the Construction
573	Department Directors shall be limited to have the same powers, duties, and authorities
574	granted to, and the same limitations imposed upon, the Director of
575	Purchasing Procurement as set forth herein.

- 576 (g) The authority to purchase goods or services on behalf of the Board shall not be 577 delegated unless provided for herein or otherwise delegated by the Board.
- 578 (h) Board Approval. ____

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- (1) The Board hereby approves every contract executed by the Director of PurchasingProcurement and every award made in accordance with the this Procurement/Purchasing Code in an amount less than twethree hundred thousand dollars (\$200300,000.00) per annum, and for a duration not to exceed five (5) years. The Board hereby approves every contract executed by a Director of a Construction Department and every award made in accordance with this Procurement/Purchasing Code in an amount less than three hundred thousand dollars (\$300.000) per annum. No purchase shall be artificially divided so as to not require Board approval. The Clerk and Comptroller as ex-officio Clerk and Accountant of the Board and as auditor, recorder, and custodian of all County funds, is authorized to accept and process all such contracts made on behalf of the Board pursuant to the this Procurement/Purchasing Code as the act and deed of the Board.
 - (2) All awards in which the County is contracting to expend, to reimburse, or to receive in revenues in an amount equal to or greater than twothree hundred thousand dollars (\$200300,000.00) per annum shall be effective upon Board approval.
 - (3) All purchases of goods and services recommended to the Board for approval shall be reviewed by the Director of <u>PurchasingProcurement</u> or by a <u>directorDirector</u> of a Construction Department, as applicable, prior to Board approval.

Sec. 2-54. - Source selection Selection.

- (a) The procurement of all goods or services, including those transactions through which the BoardCounty shall receive revenue, in an amount equal to or greater than the Mandatory Bid or Proposal Amount of One Hundred Thousand Dollars (\$100one hundred fifty thousand dollars (\$150,000.00), shall be awarded by a formal competitive bid or proposal process or as set forth herein, unless otherwise provided by state or federal law. As applicable, the provisions of the County's EBO Ordinance, the EBO PPM and the Local Preference CodeOrdinance shall apply to all source selections, including alternate source selections, and awards that are subject to the provisions of the Purchasing Code. this Procurement/Purchasing Code, unless application of the EBO Ordinance, the EBO PPM or the Local Preference Ordinance would be inconsistent with any state or federal law or regulation, including the terms of any state or federal funding agreement.
- (b) Nothing in the foregoing shall prohibit the Board from renewing contracts entered into as a result of a competitive selection process, an alternate source selection process, or from purchasing goods or services for inclusion in a Capital Improvement Project, whose price has been incorporated as part of a bid or proposal selected in a competitive or alternate source selection process provided for herein. or an alternate source selection process. Further, nothing in the foregoing shall prohibit the Board from extending contracts, entered into as a result of a competitive or alternate source selection process, beyond the specified term or renewal period when the Board determines that such an extension of the term or renewal period is beneficial to the interest, health, safety or welfare of the County. However, any such extension of the term or renewal period by the Board shall not exceed twelve (12) months, unless the Director of Purchasing Procurement or a Director of a Construction Department, deem deems said extension to be an emergency as set forth hereinbelow or the Board, upon good cause, deems finds that the such extension provides a cost savings to is in the best interest of the County that would not result if an extension were not granted.

628 (c) Formal Competitive Bid Process.

- 629 (1) Invitation for Bid. An Invitation for Bid shall be issued which shall include the 630 scope of work and specifications for the purchase of the goods or services sought. 631 Terms and conditions may include, but not be limited to, the requirement of 632 insurance or surety.
 - (2) Public Notice. Public notice of the opportunities for Invitation for BidBids shall be published in a newspaper of general circulation for a reasonable period prior to bid opening or in accordance withelectronically posted online using the County's vendor self-service website and as may be otherwise required by applicable state or federal or state-law. Additional public notice or advertisement may be used to increase competition at the discretion of the Director of Procurement.
 - (3) Bid Submission. Bids should state the name and address of the bidder on the outside of the envelope, package or container, and must be received no later than the time and date and at the location or submitted electronically as specified in the Invitation for Bid. No bids shall be accepted after such Bids received later than the time and date or at any location other than specified, and any bids received later or at anya location other than specified shall be returned unopened to the bidder.deemed non-responsive.
 - (4) Bid Opening. All bids timely received shall be opened internally by the Director of PurchasingProcurement or Designee, except as otherwise required by law. A list of bidders that have submitted bids in response to an Invitation for Bid shall be recorded—and maintained within the solicitation file.
 - may, prior to Bid Opening, elect to cancel a bid or postpone the date or time of Bid Submission or opening. After Bid Opening, the Director of PurchasingProcurement may cancel a bid if no or only one (1) responsive, responsible bid is received, or if the lowest responsive, responsible bid is in excess of the funding limits established by the County for that bid. In addition, the event

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of discovery Administrator or Designee may cancel the bid after bid opening in the event: (a) of a discovery of a procedural flaw or patent irregularity or procedural flaw which is so severe as to render the process invalid, or in the event that; (b) the County determines that the need for the procurement no longer exists and will not exist in the immediate future; or in the event(c) the cancellation or postponement is in the best interest of the County, the Administrator or Designee may cancel the bid.

- (6) Corrections, Additions to and Withdrawal of Bids.
 - a. The following shall govern the correction of information submitted in a bid when that information is a determinant of the responsiveness of the bid:
 - 1. Errors in the extension, addition or multiplication of unit prices stated in a bid or in multiplication, division, addition, or subtraction in a bid shall be corrected by the Director of <u>Purchasing or designeeProcurement</u> prior to award recommendation. However, actual unit prices included in the bid shall not be changed under this or any other circumstance.
 - 2. No bidder shall be permitted to correct a bid mistake after bid opening.

 A bidder shall be permitted to correct a minor irregularity after bid opening, up to five (5) business days, with the exception of pricing errors.

 For purposes of correction, an irregularity is minor where: (1) its waiver would not deprive the County of its assurance that the contract will be entered into, performed and guaranteed according to its specified requirements, and (2) the irregularity is of such a nature that its waiver would not adversely affect competitive bidding by placing a bidder in a position of advantage over other bidders or by otherwise undermining the necessary common standard of competition.
 - 3. Nothing herein is intended to prohibit the acceptance of a voluntary reduction in price from the lowest responsive, responsible bidder after bid opening, provided such reduction is not conditioned on, or does not result

in, the modification or deletion of any specifications or conditions contained in the Invitation for Bid or alter the determination of which bidder is to be awarded the bid or portion thereof.

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b. A bidder who has made a clearly evident mistake of fact may be permitted to withdraw its bid only when it is determined by the Director of PurchasingProcurement that there is reasonable proof that such a mistake was made. However, if a bidder unilaterally withdraws its bid without permission after bid opening, the Director of PurchasingProcurement may suspend the bidder for up to two (2) years from the date of the unilateral withdrawal. Further, if the apparent lowest responsive, responsible bidder has made a mistake of any kind in a lump sum construction-related bid, the bid bond may not be returned.

(7) Bid Evaluation.

- a. The County reserves the right to accept or reject any and all bids and to make award to the lowest responsive and responsible bidder (or in the case of a revenue contract to make award to the highest responsive and responsible bidder) whose bid meets the requirements and criteria set forth in the Invitation for Bid and whose award will, in the opinion of the County, be in the best interest of and most advantageous to the County.
- b. A bid shall be considered responsive only if it conforms to the <u>material</u> requirements of the Invitation for Bid.
- c. Information in a bid that concerns the responsibility of the bidder shall not necessarily be considered conclusive at the time of bid opening, except when the Invitation for Bid unequivocally states that the bid shall not be considered responsive unless the particular information is provided in the bid at the time of submittal.
 - 1. The bidder shall supply information requested by the County concerning the responsibility of such bidder. If such bidder fails to supply the

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requested information, the County shall base the determination of responsibility upon available information and may find the bidder non-responsible and reject the bid.

- 2. The Director of <u>PurchasingProcurement</u> may determine the information submitted concerning the responsibility of the bidder is so inadequate as to warrant a recommendation of rejection of the bid based upon a lack of demonstrated responsibility on the part of the bidder.
- 3. Pursuant to the particular solicitation, the Director of PurchasingProcurement, after bid opening, may request additional information of the bidder concerning histhe bidder's responsibility to perform. The Director of PurchasingProcurement shall consider this and all other information gained prior to award recommendation.
- d. Notwithstanding Sections 2-54(c)(7)b. and c., a lack of conformity as to an issue(s) of responsiveness or responsibility that is non-substantive in nature may be considered a technicality or irregularity that may be waived by the Director of <u>PurchasingProcurement</u>.
- (8) Bid Award. Awards in which the County is contracting to expend, reimburse, or receive in revenue an amount less than twethree hundred thousand dollars (\$200300,000.00) per annum shall be made to the lowest responsive, responsible bidder (or in the case of a revenue contract to the highest responsive, responsible bidder) and shall be effective upon issuance of a Contract by the Director of PurchasingProcurement. Awards in which the County is contracting to expend, reimburse, or receive revenues in an amount equal to or greater than twethree hundred thousand dollars (\$200300,000.00) per annum shall be made to the lowest responsive, responsible bidder (or in the case of a revenue contract to the highest responsive, responsible bidder) and shall be effective upon Board approval. The Board may reject any bid prior to issuance of an award. Recommended awards equal to or greater than the Mandatory Bid or Proposal Amount shall be posted at

' 40	a designated location(s) or on a designated website for a period of five (5) business
41	days. In the event only one (1) responsive, responsible bid is received, an award
'42	may be made to the sole bidder or rebid or canceled as provided herein.
43	(9) Execution of Contracts. Execution of contracts shall be addressed in
' 44	accordance with Sections 2-53(d)-(h) and 2-54(f)(4).
'45	(10) Changes After Award. The
'46	a. For contracts executed and approved by the Director of
47	Purchasing Procurement, the Director of Procurement may authorize
48	decreases or increases to the authorized revenue or expenditure amount(s) of
49	a satisfactorily performing contract, including exempt and/or alternate source
'50	contracts, for increased demand or usage up to ten percent (10%) and with
51	the Administrator's approval up to fifteen percent (15%); except that
52	increases of more than ten (10)fifteen percent (15%) to authorized
53	expenditure amounts which have reached or exceeded Two Hundred
54	Thousand Dollars (\$200three hundred thousand dollars (\$300,000.00) per
55	annum must be approved by the Board. After Board approval of an increased
56	authorized expenditure amount, the Director of Purchasing Procurement may
57	authorize additional increases of up to ten (10) percent percent (10%) and
58	with the Administrator's approval up to fifteen percent (15%) of the
59	increased authorized expenditure amount. Authority to increase any
60	b. For contracts executed and approved by the Board, the Director of
61	Procurement may authorize decreases or increases to the authorized revenue
62	or expenditure amount(s) of a satisfactorily performing contract, including
63	exempt and/or alternate source contracts, for increased demand or usage up
64	to ten percent (10%) and with the Administrator's approval up to fifteen
65	percent (15%); except that increases of more than fifteen percent (15%) to
66	authorized expenditure amounts which have reached or exceeded three

hundred thousand dollars (\$300,000) but are less than five hundred thousand

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dollars (\$500,000) per annum must be approved by the Contract Review Committee. After Contract Review Committee approval of an increased authorized expenditure amount, the Director of Procurement may authorize additional increases of up to ten percent (10%) and with the Administrator's approval up to fifteen percent (15%) of the increased authorized expenditure amount. Any individual increase to a Board approved contract that is predicated onequal to or exceeds \$500,000 must be approved by the condition that all provisions of Board.

For contracts either approved by the original award, including Board or by the SBE or Director of Procurement, the S/M/WBE requirements, shall remain intact and unchanged. The Director of Purchasing Procurement may approve extensions of delivery dates or performance time on all contracts satisfactorily performing contracts, including exempt and/or alternate source contracts, to a maximum of three (3six (6) months provided that any changes to the existing authorized expenditure amount comply with the provisions of the this Procurement/Purchasing Code. After Board approval of an extension of delivery dates or performance time. the Director of Purchasing Procurement may authorize additional delivery dates or performance time extensions up to three (3six (6) months. Further, changes to the Contract, including exempt and/ or alternate source contracts, may be made by the Director of Purchasing Procurement if considered minor or nonmaterial in nature.

d. Should an awardee fail to perform or termination of the contract is necessary,
the County has the option, to be exercised in the County's sole discretion, of
awarding the contract to the next low bidder willing to enter into a contract
with the County; provided that, the contract is within the initial award period
as specified in the contract.

795	e. The authority of the Directors of the Construction Departments and the
796	Contract Review Committee to make monetary and time changes to
797	construction and construction related contracts shall be in accordance with
798	the applicable County policies and procedures.
799	(11) Termination of Contracts. Termination of contracts shall be addressed in
800	accordance with Sections 2-53(d) and (f).
801	(d) Formal Competitive Proposal Process. The following competitive proposal process
802	is applicable to Requests for Proposals and Invitations to Negotiate.
803	(1) If it is neither practical nor in the best interest of the County to procure a
804	good or service by a formal competitive bidding process, the Director of
805	PurchasingProcurement may determine that the use of a competitive proposal process
806	may be used-, utilizing either a Request for Proposal or an Initiation to Negotiate:
807	(1)a. Requests for Proposals. A Request for Proposal shall be issued
808	which shall include a scope of work and specifications for the purchase of goods
809	or services sought, and shall also include evaluation criteria to be used in
810	evaluating proposals. Terms and conditions included in a Request for Proposal
811	may include, but not be limited to, the requirement of insurance or surety.
812	b. Invitation to Negotiate. An Invitation to Negotiate shall be issued which
813	shall include a scope of work and specifications for the purchase of goods or
814	services sought, the evaluation criteria to be used in evaluation proposals, any
815	required terms and conditions, and, a statement to the effect that the County may
816	short-list one or more responsive proposers to negotiate the best value.
817	(2) Requests for Proposals and Invitation to Negotiate shall be noticed, and cancelled
818	or postponed, in accordance with Section 2-54(c)(2) and (5) hereinabove.
819	(3) Proposal submission Submission. Proposals should state the name and address of
820	the proposer on the outside of the envelope, package or container, and must be
821	received no later than the time and date and at the location specified in the Request

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for Proposal. No proposal shall be accepted after such time and date or at any location other than specified. Any proposals received later or at any location other than specified shall be returned unopened to the proposer, if requested, at the proposer's sole expense. The proposer shall be notified by the Purchasing Department that the proposal was late and the proposer shall be given ten (10) business days from the date of notification to request the return of the unopened proposal. If no such request is received from the proposer within the designated time frame, the Purchasing Department shall discard the unopened and untimely proposal or through electronic means (e.g., electronic submission) as specified in the Request for Proposal or Invitation to Negotiate. Proposals received later than the time and date or at a location other than specified shall be deemed non-responsive.

- (4) Proposal opening Opening. All proposals timely received shall be opened internally by the Director of Purchasing Procurement or Designee. A list of proposers that have submitted proposals in response to a Request for Proposal or Invitation to Negotiate shall be recorded.
- (5) Corrections, additions to, and withdrawal of proposals shall be addressed in accordance with Section 2-54(c)(6) hereinabove.
- (6) Proposal evaluation. Evaluation.
 - a. __The County reserves the right to accept or reject any and all proposals. The County further reserves the right to award to the responsive, responsible proposer whose proposal conforms to the <u>material requirements of the solicitation</u> and is determined to be the most advantageous to the County taking into consideration the evaluation criteria set forth in the Request for Proposal. <u>or Invitation to Negotiate</u>.
 - ab. Evaluation of the responsiveness of proposals shall be performed by the Purchasing Procurement Department. Evaluation of the responsibility of a proposer shall be made by a selection committee and shall be based upon the

850	evaluation criteria as set forth in the Request for Proposal or Invitation to
851	Negotiate and upon any other relevant information obtained through the
852	evaluations evaluation process.
853	bc. Issues of responsiveness and responsibility shall be addressed in accordance

with Sections 2-54(c)(7)b., c. and d. hereinabove.

- Upon concurrence by the Director of Purchasing Procurement, the selection ed. committee may determine that it is not in the best interest of the County to award solely on the basis of initial proposals and may request oral presentations and/or utilize a "Best and Final Offer" process to further evaluate the proposals—for both Request for Proposals or Invitation to Negotiate.
- Shortlist for Invitation to Negotiate only. When utilizing an Invitation to Negotiate process, the selection committee may recommend to short-list one or more proposers to negotiate the best value for the County.
- (7) Proposal award Award. Upon recommendation by the selection committee, award shall be made to the responsive, responsible proposer whose proposal is in the best interest of the County, and shall be effective upon issuance of a contract by the Director of Purchasing Procurement. Awards in which the County is contracting to expend, reimburse, or receive revenues in an amount equal to or greater than twothree hundred thousand dollars (\$200300,000.00) per annum shall be effective upon Board approval. The Board may reject any proposal prior to issuance of an award. Recommended awards equal to or greater than the Mandatory Bid or Proposal Amount shall be posted at a designated location(s) or on a designated website for a period of five (5) business days. In the event only one (1) responsive, responsible proposal is received, an award may be made to the sole proposer or re-solicited or canceled as provided herein. Where consultants, contractors, or special masters are selected through a formal competitive proposal process and more than one (1) award and contract are issued, individual orders for projects may be assigned or awarded upon justification of availability, cost to

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878	perform the project, conflict of interest, and/or specific and necessary expertise of					
879	the required consultant, Contractor, or Special Masterspecial master.					

- (8) Execution of Contracts. Execution of contracts shall be addressed in accordance with Sections 2-53(d)-(h) and 2-54(f)(4).
- (9) Amendments/changes Changes after award Award. Amendments or changes after award of the proposal shall be made in the same manner and in accordance with Section 2-54(c)(910) hereinabove. Amendments to the contract may be made by the Director of Purchasing Procurement if considered minor or non-material in nature.
- (10) Termination of Contracts. Termination of contracts shall be addressed in accordance with Sections 2-53(d) and (f).
- (e) Request for information Information.

- (1) A Request for Information is a non-competitive and non-binding process which may be used to satisfy a needobtain comments, feedback, information or to determine available sources reactions from potential vendors for needed goods or services. The Request for Information shall specify a need or provide a description of the goods or services, and shall provide vendors the latitude to develop goods or services that will fulfill the County's need. allow vendors the latitude to provide feedback on best practices, industry standards, licensing requirements, technology matters, etc. that may assist the County in determining what procurement method is needed, if any, or assist the County in determining requirements or specifications for a subsequent solicitation.
- (2) Public notice of the Requestopportunities for Requests for Information may shall be published noticed in a newspaper of general circulation or may be mailed directly to potential vendors. accordance with Section 2-54(c)(2) hereinabove.
- (3) Based upon the statements of interest received from vendors responding to the Request for Information, the County Department, upon approval from the Director

of PurchasingProcurement, may request a trial use of two (2) or more of the products for a limited period of time. Upon receipt of the statements of interest or at the end of the trial period for approved goods, the PurchasingProcurement Department may initiate a competitive process for the goods or services. A Request for Information shall not result in a purchase without a competitive or alternate source selection process conducted by the PurchasingProcurement Department. If goods or services are exempt, the Request for Information may be conducted by a Construction Department or by a County Department, as applicable with the review and approval of the Procurement Department; except that a Request for Information for an exempt purchase under the CCNA statute is not subject to the review and approval of the Procurement Department.

- (4) The <u>PurchasingProcurement</u> Department shall have unlimited use of the information included within the statements of interest submitted in response to a Request for Information. The County is required to comply with F.S. Ch. 119, Public Records Act, and therefore accepts no responsibility for the protection of the information submitted unless the vendor requests that privileged or confidential information be protected in the manner prescribed by law. The County shall have no further obligation to any vendor who furnishes information.
- 923 (f) *Alternate source selection. Source Selection*.
 - (1) Small purchases. Any purchase for an amount over the ___Decentralized Purchase Order Amount and (DPO). Any purchase for an amount less than the Mandatory Bid or Proposal Amountten thousand dollars (\$10,000) shall be made in accordance with the County policies and procedures promulgated by the PurchasingProcurement Department utilizing a Request for Quote or a Request for Submittal or other such procurement method authorized herein or in said policies and procedures. However, the Director. Such purchases must be non-repetitive and not otherwise within the scope of Purchasing has the sole discretionan existing contract. This purchase shall not be artificially divided or split so as to utilize the

933	Invitation for Bid process or the Request for Proposal process if the procurement
934	is complex, or for other sound reason, even though the specific good or service is
935	budgeted less than the Mandatory Bid or Proposal Amount. qualify under this
936	<u>definition</u>
937	_(2)—Sole source purchases.Source Purchases. The Director of
938	Purchasing Procurement may make or authorize the purchase of goods or services
939	without competitive solicitation when the Director of the County Department, or
940	designee Designee, has documented in writing and has provided information
941	supporting the fact, that the good or service requested is the only item that meets
942	their need and that the good or service is available through only one (1) source.
943	The Director of Procurement or Designee shall review and approve the request for
944	sole source designation.
945	(3) Proprietary purchases. The Director of Purchasing Upon receiving a request
946	for a Sole Source procurement, the Director of Procurement shall post a Notice of
947	Intent to Designate Sole Source on the County's vendor self-service website, for
948	goods and services that have not been the subject to a Request for Information
949	within the preceding six (6) months. The notice shall identify the goods and
950	services sought to be procured. Vendors shall have up to ten (10) business days
951	after the posting of the Notice to submit written explanation or other
952	documentation contesting that proposed designation as a Sole Source. The Director
953	of Procurement or designee shall consider such submittals and notify all submitting
954	vendors of the decision whether the procurement will be designated as a Sole
955	Source, which decision shall not be subject to objection, protest, or appeal under
956	this Procurement/Purchasing Code. Sole Source procurements may be effective up
957	to five (5) years, but annually the sole source procurement shall be certified by the
958	Procurement Department to verify that same sole source conditions exist.
959	(3) Proprietary Purchases. The Director of Procurement may make or authorize the

purchase of goods or services via a competitive solicitation when the Director of

the County Department, or Designee, has documented in writing that the good or service is the only item that meets their need and that the good or service is available through more than one (1) source.

- (4) Emergency purchases Purchases. The Director of Purchasing Procurement, upon receipt of written verification of the emergency circumstance by the Director of the County Department or Designee, may authorize emergency purchases. Emergency purchases must meet the definition provided for in section 2-52 above. Emergency purchases in which the County is to expend or to reimburse an amount of twothree hundred thousand dollars (\$200300,000.00) or more per annum shall be approved by the Board. However, in emergency circumstances where approval by the Board cannot be obtained in a timely manner, the Director of PurchasingProcurement may authorize a purchase(es) of twothree hundred thousand dollars (\$200300,000.00) or more provided that said purchase(es) and expenditure(s) of funds shall be presented to the Board for ratification as soon as possible following signature approval the Director or by of PurchasingProcurement.
- (5) Purchases Off Contracts of Other Entities ("piggyback purchases").

 Notwithstanding any requirements of the this Procurement/Purchasing Code, the purchase of goods or services under contract with a federal, state or municipal government or any other governmental agency, political subdivision, or government-related association, may be piggybacked or purchased off contracts of other entities providing that:
 - a. —The County Department, in its sole discretion consultation with the Director of Procurement, has determined that the piggyback purchase is deemed advantageous to the County;
 - b.—The contractor (i) extends the terms and conditions specified in the originating contract to the County and the County accepts the terms and conditions specified; and (ii) in the event the County requires additional

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contract language, the vendor agrees to such additional County terms and
conditions;
c. —_The goods or services available under the originating contract meet the
County's needs and specifications;
d.—The quantity and specifications of the goods or scope of services being
purchased from the originating contract do not substantially changediffer from
the terms and conditions specified specifications or scope in the originating
contract, and unsubstantial increases or decreases in quantity requested or
rendered shall;
e. For originating contracts not invalidate anyprocured by cooperatives or which
are not indefinite quantity contracts, the Director of Procurement, in
consultation with the County Attorney's Office, will determine whether the
quantity needed by the County can be purchased under the originating
contract;
contract; e. The County does not currently have a contract that can be utilized for the good
e. The County does not currently have a contract that can be utilized for the good
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department;
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense
 e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the
 e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the piggyback purchase would likely result in a financial advantage to the County;
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the piggyback purchase would likely result in a financial advantage to the County; g. Thec. The Procurement and County Department determines and documents
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the piggyback purchase would likely result in a financial advantage to the County; g. Thec. The Procurement and County Department determines and documents that the impact to local vendors is minimally negative or is a benefit to the
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the piggyback purchase would likely result in a financial advantage to the County; g. The County Department determines and documents that the impact to local vendors is minimally negative or is a benefit to the County that positively outweighs any negative impact to local vendors;
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the piggyback purchase would likely result in a financial advantage to the County; g. Thec. The Procurement and County Department determines and documents that the impact to local vendors is minimally negative or is a benefit to the County that positively outweighs any negative impact to local vendors; hd. There are no certified S/M/WBE vendors, with capacity, that can provide
e. The County does not currently have a contract that can be utilized for the good or service being requested by the County Department; f. The County Department determines and documents with processing expense estimates, pricing data and schedule implications that the utilization of the piggyback purchase would likely result in a financial advantage to the County; g. The County Department determines and documents that the impact to local vendors is minimally negative or is a benefit to the County that positively outweighs any negative impact to local vendors; hd. There are no certified S/M/WBE vendors, with capacity, that can provide the service as required, and to the extent required by the County Department;

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of Florida- or the Florida Sheriff's Association or the U.S. General Services

Administration (GSA Schedules).

- (6) Cooperative purchases Purchases. The County may participate in, sponsor, conduct, or administer a cooperative purchase with other government entities for the procurement of goods or services.
- Procurement/Purchasing Code, in the event that no bids, proposals, quotes, responses or submittals are received, or that no responsive, responsible bids, proposals, quotes, responses or submittals are received, and the Director of PurchasingProcurement documents that no significant alteration in the specifications, qualifications, or terms and conditions can be made to encourage competition, the Administrator or Designee may authorize the Director of PurchasingProcurement to make a direct purchase of the goods or services from any vendor identified as being qualified and capable of meeting the original specifications. A direct purchase may be made for items for resale; that, subsequent to a market analysis, meet the definition of a sole source.

(8) — <u>Prequalification.</u>

a. Prequalification of vendors Vendors. Prospective vendors may be prequalified for specified types of goods or services when deemed advantageous to the County and when, regardless of whether the amount of each order for a good or service is less than above or below the County's Mandatory Bid or Proposal Amount. The method for submitting prequalification information and the information required in order to be prequalified shall be set forth in the applicable solicitation for prequalified vendors. All vendors deemed responsive and responsible shall be considered prequalified for the specific good or service. Once a vendor is prequalified, they are permitted to submit price offers and/or qualifications for each individual order for a good or service, or take turns via rotation, depending upon the language within the applicable solicitation. Projects

over the l	Mandato:	ry Bid Amou	<u>int or Pro</u>	po	sal Amount :	shall t	oe advert	ised on the
County's	vendor	self-service	website	in	accordance	with	Section	2-54(c)(2)
hereinabo	ve.							

- b. Prequalification of Contractors by Construction Departments for Construction Services. A Construction Department may prequalify prospective construction contractors for specified types of trades or services. Work authorizations issued by Construction Departments to such prequalified construction contractors are not required to be less than the County's Mandatory Bid or Proposal Amount. The Construction Department shall set forth in the applicable solicitation for prequalified contractors the method for submitting prequalification information and the information required in order to become prequalified. All contractors deemed responsive and responsible shall be considered prequalified for the specific trade or service. Once a contractor is prequalified, the contractor is permitted to submit price offers for each work authorization for construction depending on the language in the applicable solicitation. Contractors will be allowed to qualify at any time and be added to the prequalified list. Projects over the Mandatory Bid or Proposal Amount will be advertised on the County's vendor self-service website in accordance with Section 2-54(c)(2) hereinabove. Newspaper advertisement may be required depending on the estimated construction cost in accordance with Section 255.0525, Florida Statutes, or as otherwise required by law.
- (9) Items for resale. All applicable County Departments, working jointly with the Procurement Department, shall implement policies and procedures regarding the procurement of items for resale. The County Department, with Procurement's review and approval, shall conduct a thorough market research analysis of the available items for resale in order to determine the specific types of goods to be procured. A market analysis shall not result in the purchase of goods without a

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1071	competitive	or	alternate	source	selection	process	conducted	by	the
1072	Purchasing Pr	ocui	ement Dep	artment.					

- (10) Sales tax recovery program Tax Recovery Program for eonstruction Construction related purchases Purchases. Purchase orders for the purchase of goods, materials, or equipment in any dollar amount, additive or deductive, included in a Capital Improvement Project, and the corresponding change order Change Order required to implement those purchases, may be approved by the Director of Purchasing Procurement or by the Director of the appropriate Construction Department in accordance with the County's sales tax recovery program.
- Informal competitive solicitation process. Competitive Solicitation Process. (g) Solicitations for goods or services valued at less than the Mandatory Bid or Proposal Amount shall be made in accordance with policies and procedures established by the Purchasing Procurement Department for Requests for Quotes and Requests for Submittals. However, the Director of Procurement has the sole discretion to utilize the IFB process or the RFP process or ITN process if the procurement is complex or for other sound reason, even though the specific good or service is budgeted less than the Mandatory Bid or Proposal Amount.
 - (h) Waiver of requirements Requirements for competitive selection Competitive Selection for professional and consultant services. Consulting Services. The Board may waive the requirements for competitive selection and approve professional or consulting services upon recommendation of the Administrator.
 - by authorized County staff to buy directly from suppliers within pre-approved authority levels and spending limits. The Procurement Department shall administer and manage the County's peard program, including the development and implementation of County policy and procedures for peard usage, and training for the County's peard participants.

Sec. 2-55. - Protested awards Awards.

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- (a) Right to protestProtest. After posting of the recommended awardee, any bidder or proposer who is aggrieved in connection with the recommended award may protest in writing to the Director of PurchasingProcurement. The right to protest is limited to those procurements of goods or services solicited through an Invitation for Bid or a Request for Proposal- or Invitation to Negotiate. Recommended awards less than the Mandatory Bid or Proposal Amount cannot be protested. Notwithstanding the above, the Director of PurchasingCounty may, in his or herthe sole discretion of the Director of Procurement, include the right to protest in any solicitation process if in the best interests of the County.
 - Notice of protest Protest. The protest shallmust be submitted received by the Director of Procurement within five (5) business days after posting of the award recommendation. The protest shall be in writing and shall identify the protestor and the solicitation, and shall include a factual summary of the basis of the protest-and shall include a protest bond in the amount of: 1) one thousand five hundred dollars (\$1,500) for solicitations less than one million dollars (\$1,000,000); 2) three thousand dollars (\$3,000) for solicitations one million dollars (\$1,000,000) to less than five million dollars (\$5,000,000) or 3) five thousand dollars (\$5,000) for solicitations five million dollars (\$5,000,000) or greater, which bond shall be remitted in the form of a money order, a certified check, a cashier's check, or a bank check payable to Palm Beach County. Such protest is considered filed when it is received and date/time stamped by the Department of Purchasing Procurement. The date/time stamp of the Procurement Department shall control when determining whether the protest was received by the Director of Procurement within the time frame specified for the notice of protest. Neither the Director of Purchasing Procurement nor a special master shall consider any issue not submitted in writing within the time frame specified for the notice of protest.

- 1126 (c) Authority to resolve Resolve. Protests filed in accordance with Section 2-55(b)

 hereinabove shall be resolved under the provisions of this Section.
 - (1) The Director of <u>Purchasing Procurement</u> shall have the authority to:
 - a. Uphold the Protest. The protest may be upheld based upon a violation of the provisions of this Procurement/Purchasing Code or of any other County Ordinance, resolution, policy, or procedure, or upon discovery of an irregularity or procedural flaw that is so severe as to render the process invalid. If the upholding of the protest will result in a change of the recommended awardee, a new recommended award shall be posted in accordance with Section 2-54(c)(8) and 2-54(d)(7) hereinabove. If the upholding of the protest will result in a cancellation of the protested solicitation, a recommendation to uphold the protest and cancel the solicitation will be made to the Administrator, who may then direct the cancellation of the solicitation. If the protest is upheld, the Procurement Department shall return the protestor's bond to the protestor.
 - b. Deny the Protest. If the protest is denied, the protestor has the right to request that the protest be referred to a special master in accordance with Section 2-55(c)(4) hereinbelow. If the protestor requests a special master, the Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing. If the protestor does not request a special master, then the protestor's bond shall be forfeited.
 - c. Refer the protest directly to a special master with no determination made by the Director of Purchasing, in accordance with Section 2-55(c)(4) hereinbelow. Procurement. In this instance, the Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing.
 - (2) When a protest is filed by a certified S/M/WBE or where the protest involves an S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether

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the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step of resolve the process protest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Purchasing, Procurement and the Director of the Office of EBO may make the determination to:

- a. Uphold the protest in accordance with Section 2-55(c)(1)ba. hereinabove.
- b. Deny the protest in accordance with Section 2-55(c)(1)b. hereinabove. However, notwithstanding the above, the Director of Purchasing and the Director of the Office of EBO may deny the protest with good cause until a date certain when specified requirements are to be met. If the specified requirements are not met by the date certain, the protest will be upheld in accordance with Section 2-55(

c)(1)b. hereinabove.

- e. Refer the protest to a special master in accordance with Section 2-55(c)(4) hereinbelow, in those instances when a determination is not unanimous between the Director of PurchasingProcurement and the Director of the Office of EBO. In this specific instance, the protestor will be exempt from posting a protest bond.
- A protest processProcurement Department shall be set forth in the EBO Ordinance or the EBO PPM. retain the protestor's bond pending the outcome of the special master hearing.

In the event that the County adopts an M/WBE Ordinance, any protest process shall be set forth by adopted Board policy.

(3) The Director of Purchasing If the Director of Procurement upholds or denies the protest, then the Director of Procurement shall issue a written statement of the determination within a reasonable period of time. The written statement shall

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provide the general rationale for said determination and shall be provided to the protestor and to any other party to the protest. If the Director of Procurement refers the protest to a special master without making a determination, then the Director of Procurement will notify the protestor and any other party to the protest of the date and time of the special master hearing.

- (4) Upon receipt of a denial of the protest, the protestor may request a hearing before a special master. The request for a hearing shall be in writing to the Director of PurchasingProcurement and shallmust be madereceived by the Director of Procurement within five (5) business days of issuance of the Director of Purchasing'sProcurement's determination. The date/time stamp of the Procurement Department shall control when determining whether the request was received by the Director of Procurement within the time frame specified for a request for hearing—shall—be accompanied by a protest—bond—of fifteen hundred dollars (\$1,500.00) which shall be remitted in the form of a money order, a certified check, a cashier's check, or a bank check payable to Palm Beach County...
 - (5) At no time shall a protestor, party, or any other person, contact a special master regarding any issue pertaining to or involving the protest. Contact between the County and the special master shall be limited to scheduling and other administrative issues, including the provision and copying of public records pertinent to the protest.
- (d) Establishment of rules Rules. The Purchasing Procurement Department shall establish rules and regulations by separate policy and procedure detailing the selection of special masters, the protest process, and the conduct governing protest hearings.
- 1204 (e) Authority of special masters. Special Masters. Special masters shall have the jurisdiction and authority to hear and decidemake recommendations on protests.
- 1206 (1) The special master shall make a recommendation as to whether the protest should
 1207 be upheld or denied.

- 1208 (2) The special master may recommend that the protest be upheld based on a violation of the provisions of this Procurement/Purchasing Code or of any other 1209 County Ordinance, resolution, policy, or procedure, or upon discovery of an 1210 irregularity or procedural flaw that is so severe as to render the process invalid. If 1211 1212 the special master upholdsrecommends to uphold the protest, the special master shall either make a recommendation to the Director of Procurement to either: a) 1213 change the recommended award and post a new recommended award or b) cancel 1214 the protested solicitation, or to cancel the award recommendation and post a new 1215 award recommendation after re-evaluation based on the special master's 1216 determination of the facts in the case.. In these instances, 1217 Purchasing Procurement Department shall return the protestor's bond to the 1218 1219 protester.
 - (3) If the special master denies recommends denial of the protest, the special master shall recommend that the Director of <u>PurchasingProcurement</u> proceed with the posted award recommendation. In these instances, the protestor's bond shall be forfeited.
 - _(4) In making contract awards for procurements in an amount equal to or greater than twothree hundred thousand dollars (\$200300,000.00) per annum, the Board, upon recommendation of the Director of Purchasing, may accept or reject the recommendation of the special master.
 - (5) In making contract awards for procurements of less than twothree hundred (\$200300,000.00) thousand dollars per annum, the Director of Purchasing Procurement may accept the special master's recommendation or, if the Purchasing Procurement determines the special recommendation is not in the County's best interest, the original award recommendation mayshall be referred to the Board for approval. At that time, the Board may accept or reject the recommendation of the special master.

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- 1235 (6) Nothing contained herein shall limit or divest the Board of its authority pursuant

 1236 to F.S. Ch. 125, Pt. IV, as referenced in Section 2-51 of the this

 1237 Procurement/Purchasing Code.
 - (f) Stay of procurement during protests Procurement During Protests. Notwithstanding anything contained herein to the contrary, in the event of a timely protest, the Director of Purchasing Procurement shall stay the award of the contract unless the Director of Purchasing Procurement, with the advice of the County Attorney and after consultation with the County Department, makes a determination that the award of the contract without delay is necessary to protect substantial interests of the County.

Sec. 2-56. - Suspension and debarment Debarment.

- (a) Authority. The Director of PurchasingProcurement may suspend or debar for cause the right of a vendor, contractor or subcontractor to be included in the renewal of an existing contract or any solicitation process, including a vendor, contractor or subcontractor on an exempt contract, alternate source contract, or contract governed by the PREM Ordinance; and any bid, proposal, submittal, or quote received from that vendor, contractor or subcontractor shall be rejected. The Board shall have the power to waive or lift such suspension or debarment.
- (b) Suspension and debarment Debarment. A vendor, contractor or subcontractor may be suspended for a period not to exceed two (2) years as determined by the Director of Purchasing Procurement, or may be permanently debarred. However, any suspension imposed pursuant to the provisions of subsections (b)(3) and (4) below shall be in effect during the pendency of the applicable proceeding, regardless of duration. A suspended or debarred vendor or contractor shall not bid or propose as a subcontractor during their suspension or debarment; and, a suspended or debarred subcontractor shall not bid or propose as a vendor or contractor during their suspension or debarment. A suspension or debarment may be based upon the following:
 - (1) Failure to fully comply with the conditions, specifications or terms of a contract with the County, including but not limited to the unilateral withdraw withdraw of

a bid, quote, submittal, or proposal that has been received from the recommended awardee.

- (2) Any misrepresentation in connection with a solicitation or any misrepresentation of fact upon which the County has based a decision, including but not limited to a misrepresentation by a vendor, contractor or subcontractor on a small business application, or a local preference affidavit.
- (3) Charged or convicted with the commission of a criminal offense as an incident to obtaining or attempting to obtain a public or private contract or subcontract, or in the performance of such contract or subcontract. If charges are dismissed or the vendor, contractor or subcontractor is found not guilty, the suspension or debarment shall be lifted automatically upon written notification and proof of final court disposition. However, nothing herein shall preclude the Director of PurchasingProcurement from imposing an additional suspension or debarment following said dismissal or finding of not guilty where the Director of PurchasingProcurement determines that the additional suspension or debarment is otherwise supported by the this Procurement/Purchasing Code. In such case, the suspended or debarred vendor, contractor, or subcontractor may avail themselves of the protest procedure set forth in subsection (de) below.
- (4) Charged or convicted for embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or any other offense indicating a lack of business integrity or business honesty which currently, seriously, and directly affects responsibility as a County government contractor. If charges are dismissed or the vendor, contractor or subcontractor is found not guilty, the suspension or debarment shall be lifted automatically upon written notification and proof of final court disposition. However, nothing herein shall preclude the Director of <u>PurchasingProcurement</u> from imposing an additional suspension or debarment following said dismissal or finding of not guilty where the Director of <u>PurchasingProcurement</u> determines that the additional suspension or debarment is

1291	otherwise supported by the this Procurement/Purchasing Code. In such case, the
1292	suspended or debarred vendor, contractor, or subcontractor may avail themselves
1293	of the protest procedure set forth in subsection (de) below.
1294	(5) Any other cause the Director of <u>PurchasingProcurement</u> determines to be so
1295	serious and compelling as to materially and adversely affect the responsibility of
1296	a vendor, contractor or subcontractor, including but not limited to suspension by
1297	another governmental entity for substantial cause.
1298	(6) Violation of the ethical standards set forth in local, state or federal law.
1299	(7) Violation of a County Ordinance.
1300	(c) Decision. Upon a determination to suspend or debar a vendor, contractor or
1301	subcontractor, the Director of Purchasing Procurement shall notify the vendor,
1302	contractor or subcontractor in writing of the suspension or debarment along with the
1303	reasons for the action taken.
1304	(d) Finality of Decision. The suspension or debarment shall be final and conclusive
1305	unless the suspended or debarred vendor, contractor or subcontractor initiates protest
1306	proceedings. Protests shall be initiated under the procedures provided in Section 2-55
1307	hereinabove except that:
1308	(1) The preliminary review by the Director of Purchasing as set forth in Section 2-
1309	55(c)(3) hereinabove will be waived.
1310	(2) The suspension or debarment shall be in effect pending result of the protest.
1311	(3) The allowable time for protesting the suspension or debarment shall be ten (10)
1312	calendar days after the date of notification of said suspension or debarment.
1313	(4) The Board, upon (e) Protest of Suspension or Debarment. Upon receipt of the
1314	notification of suspension or debarment, the vendor, contractor or subcontractor may
1315	submit a protest to the Director of Procurement.
1316	(1) Notice of Protest. The protest must be in writing to the Director of Procurement,
1217	must be received by the Director of Progurement within ten (10) business days of the

issuance of the Director of Procurement's determination, must include a factual summary of the basis of the protest and must include a protest bond of three thousand dollars (\$3,000), which shall be remitted in the form of a money order, a certified check, a cashier's check, or a bank check payable to Palm Beach County. Such protest is considered filed when it is received and date/time stamped by the Department of Procurement. The date/time stamp of the Procurement Department shall control when determining whether the protest was received by the Director of Procurement within the time frame specified for the notice of protest. Neither the Director of Procurement nor a special master shall consider any issue not submitted in writing within the time frame specified for the notice of protest. The suspension or debarment shall be in effect pending the result of the protest. (2) Authority to Resolve. Protests filed in accordance with Section 2-56(e) hereinabove shall be resolved under the provisions of this Section. a. The Director of Procurement shall have the authority to: i) Uphold the Protest. The Director of Procurement may uphold the protest and

- i) Uphold the Protest. The Director of Procurement may uphold the protest and lift the suspension or debarment. The protest may be upheld based upon a determination by the Director of Procurement that grounds for suspension or debarment under Section 2-56(b) are not present. If the protest is upheld, the Procurement Department shall return the protestor's bond to the protestor and send protestor written notification that the suspension or debarment has been lifted.
- ii) Deny the Protest. If the protest is denied, the Protestor has the right to request a special master in accordance with Section 2-56(e)(2)d hereinbelow. The Procurement Department shall retain the protestor's bond pending the outcome of the special master hearing. If protestor does not request a special master hearing within the time frame specified, the protestor's bond is forfeited.

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- iii) Refer the protest directly to a special master, with no determination made by

 the Director of Procurement on the protest. In this instance, the Procurement

 Department shall retain the protestor's bond pending the outcome of the special master hearing.
- b. When a protest is filed by a certified S/M/WBE or where the protest involves an S/M/WBE issue, the Director of Procurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Procurement shall work in conjunction with the Director of the Office of EBO to resolve the protest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Procurement and the Director of the Office of EBO may make the determination to:
 - i) Uphold the protest in accordance with Section 2-56(e)(2)(a)(i) hereinabove.
 - ii). Deny the protest in accordance with Section 2-56(e)(2)(a)(ii) hereinabove.
 - iii) Refer the protest directly to a special master with no determination made on the protest by the Director of Procurement and the Director of the Office of EBO.
- c. If the Director of Procurement upholds or denies the protest, then the Director of

 Procurement shall issue a written statement of the determination within a

 reasonable period of time to the protestor. The written statement shall provide the

 general rationale for said determination. If the Director of Procurement refers the

 protest to a special master without making a determination, then the Director of

 Procurement will notify the protestor of the date and time of the special master

 hearing
- d. Upon receipt of a denial of the protest, the protestor may request a hearing before

 a special master. The request for a hearing shall be in writing to the Director of

 Procurement and must be received by the Director of Procurement within five (5)

 business days of issuance of the Director of Procurement's determination. The

 date/time stamp of the Procurement Department shall control when determining

1373	whether the request was received by the Director of Procurement within the time
1374	frame specified for a request for hearing.
1375	e. At no time shall a protestor, party, or any other person, contact a special master
1376	regarding any issue pertaining to or involving the protest. Contact between the
1377	County and the special master shall be limited to scheduling and other
1378	administrative issues, including the provision and copying of public records
1379	pertinent to the protest.
1380	f. Under rules established under Section 2-55(d), the special master shall have
1381	authority to make a recommendation of the Director of Purchasing, to:
1382	i) Uphold the Protest. The special master may recommend that the protest be
1383	upheld and make a recommendation to the Director of Procurement to lift the
1384	suspension or debarment based upon a determination by the special master that
1385	grounds for suspension or debarment under Section 2-56(b) are not present. In
1386	this instance, the Procurement Department shall return the protestor's bond to
1387	the protester.
1388	ii) Deny the Protest. If the special master recommends denial of the protest, the
1389	special master shall recommend to the Director of Procurement that the
1390	suspension and debarment remain and not be lifted. In this instance, the
1391	protestor's bond shall be forfeited.
1392	g. The Director of Procurement may accept or the special master's recommendation
1393	or, if the Director of Procurement determines the special master's recommendation
1394	is not in the County's best interest, reject the recommendation of the Special
1395	Master. The decision of the Director of Procurement shall be final.
1396	Sec. 2-57 Vendor preferences <u>Preferences</u> .
1397	The PurchasingProcurement Department and the Construction Departments shall
1398	strictly comply with the EBO Ordinance, the EBO PPM, the Local Preference
1399	CodeOrdinance, and all pertinent County policies and procedures, to ensure that the vendor

by state and federal law and regulations, including the terms of any state or federal funding agreements.

Sec. 2-58. - Conflict of interestInterest.

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Special Masters. Special masters shall be subject to a policy and procedure implemented by the PurchasingProcurement Department relating to outside counsel conflicts of interest. In addition, the ethics rules promulgated by the Florida Bar pertaining to conflicts of interest shall apply. If a special master is unable to provide a fair hearing for any reason, the special master shall not accept the case and shall immediately notify the Director Director of **Purchasing**Procurement of the conflict. The of Purchasing Procurement shall reassign the case to a special master who does not have a conflict with the case.

Sec. 2-59. – Construction Services.

Construction Departments shall competitively solicit construction services pursuant to F.S. Sec. 255.20 and other applicable laws including compliance with the bonding requirements of F.S. Sec. 255.05 and the advertisement requirements of F.S. Sec. 255.0525.

Construction Departments are subject to all of the provisions of the Procurement/Purchasing Code when soliciting construction services. In addition to the procurement methods authorized elsewhere in this Procurement/Purchasing Code, this section expressly allows contracts for construction management or construction manager at risk services; design-build contracts; continuing, annual and pre-qualification contracts solicited in accordance with County policies and procedures. Protests of construction awards shall be subject to and processed under the procedures set out in Sec. 2-55 hereof.

Suspension or debarment of construction contractors shall be subject to and processed under the procedures set out in Sec. 2-56 hereof.

Sec. 2-60. - CCNA Services.

1426	Construction Departments shall solicit contracts for architectural, professional
1427	engineering, landscape architectural or registered surveying and mapping services in
1428	accordance with F.S. Sec. 287.055 and applicable County policies and procedures.
1429	Sec. 2-61. – Automation Permitted.
1430	Subject to all applicable laws, the procurement of construction and non-construction
1431	goods and services may be conducted by electronic means or in electronic form upon the
1432	development of policies and procedures by the Director of Procurement. The Director of
1433	Procurement may develop procedures regarding identification, security, the use of digital
1434	and electronic signatures and conversion of electronic forms and information into a
1435	medium which permits inspection and copying.
1436	The Director of Procurement may: 1) require vendors, contractors and
1437	subcontractors to register by an electronic registration process, 2) electronically distribute
1438	RFQs, RFSs, IFBs, RFPs, ITNs or any other solicitation documents and 3) authorize the
1439	receipt of quotes, submittals, bids, proposals or any solicitation responses electronically.
1440	Sec. 2-62. – Unsolicited Proposals.
1441	(a) Submission. Private entities may submit unsolicited proposals for goods and services
1442	to the Director of Procurement. Unsolicited proposals involving County owned real
1443	property should be submitted to the Director, Facilities Development and Operations.
1444	(b) Contents. Any unsolicited proposal must include:
1445	(1) An application fee of twenty-five thousand dollars (\$25,000) in the form of cash,
1446	cashier's check or other non-cancelable instrument; and
1447	(2) Sufficient detail and information as set out in Section 255.065, Florida Statutes,
1448	for the County to evaluate the proposal in an objective and timely manner.
1449	(c) Board Notification. Upon receipt of an unsolicited proposal, the Director of
1450	Procurement or the Director, Facilities Development and Operations, as applicable, will
1451	notify the Board in writing of receipt of the unsolicited proposal. Any Board member may
1452	request that the unsolicited proposal be placed on a future Board meeting agenda for a
1453	determination of whether to reject the unsolicited proposal or whether to advise staff to
1454	proceed with evaluation of the unsolicited proposal. If no request is received, County staff
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may reject and not review the unsolicited proposal, or County staff may place the unsolicited proposal on the next available meeting agenda for direction from the Board. If placed on the next available Board meeting agenda, then the Board at such meeting may by majority vote:

(1) Reject the unsolicited proposal; or

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(2) Advise staff to proceed with evaluation of the unsolicited proposal. (d) Evaluation. If so advised by the Board, County staff will evaluate the unsolicited proposal and publish notice in accordance with the requirements of section 255.065, Florida Statutes, and in accordance with any applicable County ordinances, policies and procedures. If the initial application fee does not cover the County's costs to evaluate the unsolicited proposal, the County shall request additional fees from the proposer. The proposer must remit the requested additional amount within thirty (30) days of receipt of the request or the County will stop review of the unsolicited proposal and recommend its rejection by the Board. (e) Notice of Competitive Proposals. If County staff publishes notice of competitive proposals under (d) above, the County will use the procedures for soliciting and evaluating proposals as set forth in section 255.065, Florida Statutes, and in accordance with any applicable County ordinances, policies and procedures. The submitter of the unsolicited proposal shall respond to the competitive solicitation and offer the County a proposal with terms not less favorable to the County than its original unsolicited proposal. (f) Rejection. If the unsolicited proposal is rejected by the County, County staff will notify the proposer of the County's decision and return the proposer's application fee. The County is not required to give a reason for its decision. The County reserves the right to determine, in its sole discretion, whether to reject or evaluate an unsolicited proposal. The rejection of an unsolicited proposal shall create no rights in the proposer and such decision shall not be subject to protest or appeal. (g) Nothing contained herein shall limit or divest the Board of its authority pursuant to

F.S. Ch. 125, Pt. IV, as referenced in Section 2-51 of this Procurement/Purchasing Code.

Sec. 2-63. – Indexing of the Approval Authority Amount.

484	Every three (3) years, beginning January 1, 2028, the approval authority of three hundred
485	thousand dollars (\$300,000), as specified in Section 2-53 hereof, shall be adjusted by the
486	percentage change in the Engineering News-Record's Building Cost Index from January
187	1, 2025, to January 1 of the year in which the adjustment is scheduled to begin. The Director
488	of Procurement, in consultation with the Director, Facilities Development and Operations,
189	is responsible for calculating and publishing the adjusted amount every three (3) years.
190	Secs. 2- <u>5964</u> —2-70 Reserved.

Article 2. REPEAL OF LAWS AND ORDINANCES IN CONFLICT:

All local laws and ordinances in conflict with any provision of this Ordinance are hereby repealed to the extent of any such conflict.

Article 3. SEVERABILITY:

1495 If any provision, article, paragraph, sentence, clause, phrase, or work of this 1496 Ordinance is for any reason held by a court to be unconstitutional, inoperative, or 1497 void, such holding shall not affect the remainder of this Ordinance.

1498 Article 4. CAPTIONS:

The captions, sections headings, and section designations used in this Ordinance are for convenience only and shall have no effect on the interpretation of the provisions of this Ordinance.

Article 5. SAVINGS CLAUSE:

Notwithstanding anything to the contrary, all provisions of the Palm Beach County Ordinance No. 2005-062, as amended by Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-004 and Ordinance No. 2018-022, which are codified in Sections 2-51 through 2-58 of the Palm Beach County Code, are specifically preserved and remain in full force and effect for the limited purpose of enforcing any alleged violations of said Code which occurred prior to its repeal or amendment.

Article 6. INCLUSION IN THE CODE OF LAWS AND ORDINANCES:

The provisions of this Ordinance shall become and be made a part of the Code of Laws and Ordinances of Palm Beach County, Florida. The articles and sections of this Ordinance may be renumbered or relettered to accomplish such, and the word "Ordinance" may be changed to "Section", "Article", or other appropriate word.

1515	Article 7.	EFFECTIVE DATE:			
1516		The provisions of this O	rdinance shal	ll become effective one hundred	
1517	and eighty (180) days after filing with the Department of State.				
1518	APPROVED and ADOPTED by the Board of County Commissioners of Palm				
1519	Beach Coun	ty, Florida, on this the	day of	, 2024.	
1520					
1521	JOSEPH AI	BRUZZO	PALM BE	EACH COUNTY, FLORIDA, BY	ITS
1522	CLERK & 0	COMPTROLLER	BOARD C	OF COUNTY COMMISSIONERS	
1523					
1524 1525	By: Deputy	Clerk	By:, May	yor	
1526					
1527	APPROVEI	D AS TO			
1528	LEGAL SU	FFICIENCY			
1529					
1530 1531	By:Assista	ant County Attorney			
1532					
1533 1534			n the Departm	nent of State on the day of	
1535		, 2024.			