Docusign Envelope ID: D3762326-DEC7-47FC-96B9-2ED890009430

**Agenda Item #:** 6B-2

**PALM BEACH COUNTY**
**BOARD OF COUNTY COMMISSIONERS**
**AGENDA ITEM SUMMARY**

**Meeting Date:** August 19, 2025 | ( ) Consent | (X) Regular | ( ) Ordinance | ( ) Public Hearing

**Department Submitted By:** Community Services
**Submitted For:** Behavioral Health and Substance Use Disorder

## I. EXECUTIVE BRIEF

**Motion and Title: Staff recommends motions to conceptually approve:** proposed allocations for Notice of Funding Opportunity (NOFO) for areas of Behavioral Health and Substance Use Disorder (BHSUD), under the Opioid Settlement Funds (OSF), for the period of July 1, 2025 through June 30, 2028, in a total amount not-to-exceed $2,477,850;

**BEHAVIORAL HEALTH AND SUBSTANCE USE DISORDER**

| Proposer | Program/Project | Annual Amount |
|---|---|---|
| **Action Area: Behavioral Health Substance Use Disorder Community Education and Engagement Service Category** | | |
| HANLEY CENTER FOUNDATION, INC. | The Resilience, Equine-Assisted, and Caregiving for Healing (REACH) Program | $550,000 |
| NAMI PALM BEACH COUNTY, INC. | NAMI Family Program | $100,000 |
| FERD AND GLADYS ALPERT JEWISH FAMILY & CHILDREN'S SERVICE OF PALM BEACH COUNTY, INC. | Alpert JFS Mental Health First Aid | $150,000 |
| GENESIS COMMUNITY HEALTH, INC. | Genesis Community Health OSF and FAA BHSUD FY 2026-2028 | $340,000 |
| PALM BEACH COUNTY SUBSTANCE ABUSE COALITION, INC. | PBCBHC Safe Disposal Initiative | $80,000 |
| **Action Area: Behavioral Health Substance Use Disorder Recovery Supports Service Category** | | |
| REBEL RECOVERY FLORIDA INC | PBC Community Housing and Recovery Support (CHARS) | $457,850 |
| THE LORD'S PLACE, INC. | Pathways to Stability: Addressing Social Determinants of Health (SDoH) Through Peer-Led Outreach, Recovery and Housing Support | $350,000 |
| **Action Area: Behavioral Health Substance Use Disorder Deep End Treatment Service Category** | | |
| HANLEY CENTER FOUNDATION, INC. | Casa Flores Home | $450,000 |
| | **TOTAL** | **$2,477,850** |

**Motion and Title: (Continue on Page 3)**

**Attachments:**
1. OSF BHSUD Proposal Descriptions and Allocations for FY 2025
2. FY 2025 OSF BHSUD Funding Highlights & Recommendations Summary

**Recommended by:** DocuSigned by: Tarina Malhotra 1459EA101E1049C — 7/23/2025
**Department Director** — **Date**

**Approved by:** — 8/1/25
**Assistant County Administrator** — **Date**

## II. FISCAL IMPACT ANALYSIS

**A. Five Year Summary of Fiscal Impact:**

| Fiscal Years | 2025 | 2026 | 2027 | 2028 | 2029 |
|---|---|---|---|---|---|
| Capital Expenditures | | | | | |
| Operating Costs | | | | | |
| External Revenue | | | | | |
| Program Income (County) | | | | | |
| In-Kind Match (County) | | | | | |
| NET FISCAL IMPACT | $0 | $0 | $0 | | |

| | | | | | |
|---|---|---|---|---|---|
| No. ADDITIONAL FTE POSITIONS (Cumulative) | | | | | |

**Is Item Included In Proposed Budget?** Yes X No ___
**Does this item include the use of federal funds?** Yes ___ No X
**Does this item include the use of state funds?** Yes X No ___

Budget Account No.:
Fund 1490/1491 Dept. 146 Unit VAR__ Object Var Program Code ___ Program Period

**B. Departmental Fiscal Review:** Julie Dowe
Julie Dowe, Director, Financial & Support Services

There is no fiscal impact associated with the approval of these funding recommendations. Upon successful contract negotiations, agency contracts will be presented to the board for approval.

## III. REVIEW COMMENTS

**A. OFMB Fiscal and/or Contract Development and Control Comments:**

OS 7/29/25

OFMB 7/25/2025 BW 7-25-25

Contract Development and Control 7/28/25

**B. Legal Sufficiency:**

Assistant County Attorney 7/29/25

**C. Other Department Review:**

Department Director

**This summary is not to be used as a basis for payment.**

Docusign Envelope ID: D3762326-DEC7-47FC-96B9-2ED890009430

**Summary (Continued from Page 1):** On March 7, 2025, the Community Services Department (CSD) issued a NOFO for OSF funding for Fiscal Year (FY) 2025 - 2028.

The OSF BHSUD action areas align with the Board of County Commissioners' (BCC) strategic priority of addressing substance use and behavioral health disorders. These NOFO priorities were developed in collaboration with the Behavioral Health, Substance Use and Co-Occurring Disorders (BHSUCOD) Advisory Committee and memorialized in the Behavioral Health and Substance Use Disorder Plan 2024 (2024 Plan). Public comment periods were held in March and May 2024, and the BCC approved the 2024 Plan on October 22, 2024 (Agenda Item 3E-1). Countywide (JBR)

**Background and or Policy Issues:** In 2022, the BCC designated the CSD as the lead entity for planning, administration, coordination, and contracting of the BHSUD services in Palm Beach County (County). It further established the BHSUCOD on November 1, 2022, to enhance the County's capacity and effectiveness in formulating a comprehensive, integrated, and effective BHSUCOD prevention, treatment, support, and recovery plan. (R 2022-1340). On November 15, 2022, the BCC approved the Behavioral Health and Substance Use Disorder Plan 2022 (2022 Plan). Following a public comment period, a thematic analysis was conducted and incorporated into the 2024 Plan, approved by the BCC on October 22, 2024 consistent with the State of Florida's Opioid Settlement Clearing Trust Fund requirement pursuant to Section 17.42 (4)(c), Florida Statutes (2022). The 2024 Plan continues the path established by the 2022 Plan of Advancing a Resilience and Recovery Ecosystem of Care: One Initiative, One Indicator at a Time. The CSD issued the OSF BHSUD NOFO for OSF, focusing on three (3) priority areas designed to build a robust, resilience and recovery ecosystem in the County. The NOFO's service categories align with the 2024 Plan and reinforce the BHSUCOD Advisory Committee's recommended allocation of 90% towards Social Determinants of Health (SDoH) and 10% towards deep-end treatment. The service categories included in the NOFO are: Recovery Supports, Community Education and Engagement, and Deep-End Treatment. Community Education and Engagement is further divided into four (4) subcategories: Family Supports; Resilient and Recovery Ready Communities; Screen Brief Intervention, and Referral to Treatment (SBIRT); and Drug Disposal.

Target populations included young adults (ages 19-24), adults (age 25 +), and families experiencing a loved one's Opioid Use Disorder (OUD), substance use disorder and/or co-occurring disorder. In the Deep-End treatment category, the priority population included women, pregnant and parenting women with OUD, substance use disorder and/or co-occurring disorder. Marginalized communities were prioritized across all service categories and subcategories. The Scopes of Work may be adjusted to ensure services are provided to persons with OUD and substance use disorder/mental health conditions, in alignment with the Florida Opioid Allocation and Statewide Response Agreement between State of Florida Department of Legal Affairs, Office of the Attorney General, and certain local governments in the State of Florida (State OSF Agreement). All payments to agencies shall be made in accordance with the State OSF Agreement. Services provided to clients with existing insurance coverage will not be eligible for reimbursement.

The proposals submitted in the OSF BHSUD NOFO were initially reviewed to ensure they met the minimum threshold requirements. One (1) proposal was deemed ineligible for failing to meet these requirements. The remaining 15 proposals were then reviewed by trained Review Panels. The Recovery Supports category and Community Education and Engagement, and the Family Supports subcategory were reviewed by Panel 1. The three (3) remaining subcategories under Community Education and Engagement: Resilient and Recovery Ready Communities, SBIRT, and Drug Disposal proposals were reviewed by Panel 2, and Panel 3 reviewed the Deep-End Treatment proposals for both OSF and Financially Assisted Agencies funding.

Nine (9) proposals are being recommended for OSF BHSUD funding.

# OSF Behavioral Health and Substance Use Disorder Proposal Descriptions and Allocations for FY 2025

ATTACHMENT 1

| FY 26 Requested Funding Amount | FY 26 Funding Recommended | Agency | Program |
|---|---|---|---|
| $600,000.00 | $550,000.00 | HANLEY CENTER FOUNDATION, INC. | The Resilience, Equine-Assisted, and Caregiving for Healing (REACH) Program - provides family-centered initiative supporting children ages 6-18 and their caregivers in families affected by opioid or other substance use |
| $140,793.00 | $100,000.00 | NAMI PALM BEACH COUNTY, INC. | NAMI Family Program - provides essential community-based support to families dealing with a loved one's substance use, co-occurring disorders, or serious mental illness, particularly focusing on parents and grandparents. |
| $250,000.00 | $150,000.00 | FERD AND GLADYS ALPERT JEWISH FAMILY & CHILDREN'S SERVICE OF PALM BEACH COUNTY, INC. | Alpert JFS Mental Health First Aid - provides Mental Health First Aid (MHFA). An evidence-based training program designed to empower individuals with the knowledge and skills to recognize, understand, and respond to signs of mental health challenges and substance use disorders |
| $350,000.00 | $340,000.00 | GENESIS COMMUNITY HEALTH, INC. | Genesis Community Health OSF and FAA BHSUD FY 2026-2028 - provides a pre -implementation training in motivational interviewing (MI) and the FRAMES approach to primary and behavioral health providers at GCH |
| $110,250.00 | $80,000.00 | PALM BEACH COUNTY SUBSTANCE ABUSE COALITION, INC. | PBCBHC Safe Disposal Initiative - provides education to residents, increasing access to safe medication disposal options, and fostering community engagement in responsible disposal practices. |
| **$1,451,043.00** | **$1,220,000.00** | | **Subtotal Behavioral Health Substance Use Disorder (Community Education and Engagement Service Category)** |
| | | | |
| $457,850.00 | $457,850.00 | REBEL RECOVERY FLORIDA INC | PBC Community Housing and Recovery Support (CHARS) - provides essential services to individuals with substance use and utilize an evidence-based recovery capital framework model to support resiliency and address persistent barriers |
| $462,656.00 | $350,000.00 | THE LORD'S PLACE, INC. | Pathways to Stability: Addressing SDoH Through Peer-Led Outreach, Recovery and Housing Support - provides a targeted recovery intervention designed to engage, stabilize, and empower individuals who have been left behind by traditional service systems. |
| **$920,506.00** | **$807,850.00** | | **Subtotal Behavioral Health Substance Use Disorder (Recovery Supports Service Category)** |
| | | | |
| $775,745.00 | $450,000.00 | HANLEY CENTER FOUNDATION, INC. | Casa Flores Home - provides a residential treatment program rooted in the principles of trauma-informed care, recovery-oriented systems of care (ROSC), and the preservation of the mother-infant bond. |
| **$775,745.00** | **$450,000.00** | | **Subtotal Behavioral Health (Deep End Treatment)** |
| | | | |
| **$3,147,294.00** | **$2,477,850.00** | | |

# FY 2025 OPIOID SETTLEMENT FUNDS (OSF) BEHAVIORAL HEALTH SUBSTANCE USE DISORDERS (BHSUD)

## HIGHLIGHTS AND RECOMMENDATION SUMMARY

## August 19, 2025

### OVERVIEW

- The funding priorities for Opioid Settlement Funds (OSF), Behavioral Health and Substance Use Disorders NOFO categories were: Recovery Supports, Community Education and Engagement and Deep-End Treatment services. The Recovery Supports category sought to replicate and expand a successful pilot program that was funded through a Department of Justice grant wherein returning citizens were provided with peer supports, navigation of housing, care coordination and situational expenses based on Individualized Recovery Plans. The pilot program demonstrated that these interventions and supports had a measurable impact on the long-term outcomes of reducing recidivism, increasing housing stability and increasing personal capital among individuals that were justice involved and had substance use histories.

- The Community Education and Engagement category consisted of four (4) subcategories: Family Supports, Resilient and Recovery Ready Communities, Screening Brief Intervention and Referral to Treatment (SBIRT) and Community Drug Disposal. In the Family Supports subcategory, the aim was to focus on supports and strength-building for caregivers, particularly parents, grandparents and other family members that find themselves raising a second family due to a loved one's substance use. The Resilient and Recovery Ready Communities subcategory sought to build collaborative and strategic partnerships that would enable diverse groups to work together to address substance use and co-occurring disorder related issues at a community level, through the use of environmental and other strategies to establish, facilitate and support community-based resilient and recovery ready communities. The SBIRT subcategory's aim was to increase implementation of the public health model to intervene early when risky substance use behavior is detected. Key to increasing the utilization of SBIRT is the education about perceived barriers and referral resources. The Community Drug Disposal subcategory sought to enhance and expand drug disposal programs to accept expired, unwanted, or unused medicines from designated users and dispose of them responsibly.

- The Deep-End Treatment category included: Inpatient; Residential; Residential Levels 1, 2, and 4; Room and Board Levels 2 and 3. The priority population for this category was women, pregnant and parenting women with Opioid Use Disorder (OUD), substance use disorder and/ or co-occurring disorder because of the unique needs of women generally, and specifically pregnant and parenting women.

- Marginalized communities were prioritized within the following areas: Tri-city Glades, Riviera Beach, West Palm Beach, Lake Worth Beach, and Delray Beach. Substance use and behavioral health disorders are significant public health issues that impact people across all demographics. Marginalized groups, including racial and ethnic communities, those living in poverty, and people with disabilities, face disproportionately high rates of substance use and behavioral health disorders. Additionally, marginalized communities have disproportionally lower rates of access to treatment or healthcare services, higher rates of incarceration and recidivism, as well as facing cultural barriers and stigma.

- The Continuous Quality Management program has been included in all projects funded under the OSF BHSUD NOFO priorities. This allows agencies to use up to 5% of their award for a project that will improve their program outcomes.

### NOTICE OF FUNDING OPPORTUNITY (NOFO)

A notice for the OSF BHSUD NOFO process, guidelines, and criteria was entered into the Palm Beach County Vendor Self Services (VSS) system prior to the proposal being made available to the public. Proposal details and required forms were available to the public on March 7, 2025. All potential proposal applicants had the option to attend a Technical Assistance Conference in person

or attend virtually on March 12, 2025. All proposals were due back to the Community Services Department through the online application website no later than 12:00 p.m. on April 7, 2025.

**NOFO Process**

There were several steps in the review process:

1. Department staff completed an internal threshold review of the basic eligibility criteria, which included the following:
   a. Receipt of proposal by deadline;
   b. Certificate of Corporation from Florida Department of State, Division of Corporations at sunbiz.org, dated within twelve (12) months of the due date of the Proposal/Application. The certificate must state on its face that the Proposer is 'active';
   c. Proof of 501(c)(3) status;

2. A formal review process was established for the submitted proposals that met the internal threshold review. Review panels were created for each of the service categories and panelists were tasked with reading and providing comments based on the scoring criteria. Each panel was comprised of at least two (2) subject matter experts and at least one (1) community member. The subject matter experts represented a combination of funding partners, service providers, and Community Services Department staff with expertise in behavioral health and substance use disorders. Each Review Panelist confirmed that they had no affiliation or conflict with reviewing, scoring, and ranking the proposals to be reviewed. All reviewers were thoroughly trained prior to the panels.

3. Any members of the public who attended the review panels, including individuals from organizations that submitted proposals, were given time to make public comment prior to the review deliberations. Once all public comments were heard, there were no further interactions between the review panel members and the audience.

4. Department staff presented to the review panel an overview of: prior monitoring results, the submitted logic models and Budgets. The criteria used by Department staff to evaluate the proposals mirrored the criteria in the NOFO Guidance and the Review Panelists' Proposal Score Sheets.

5. All proposals were scored on the four (4) proposal sections: Program Implementation and Design, Evaluation Approach, Organizational Capacity and Budget. Once proposals were scored according to how responsive they were to the NOFO requirements, the review panel members ranked the proposals within each category and subcategory according to how critical the services were to the system of care. The Scoring and Ranking Guide was included in the NOFO and copies of the guides were available as a resource to the review panelists.

6. Staff consolidated all panel review comment forms and score sheets. Staff reviewed suitability of funding in compliance with Board direction using a funding logic considering the most competitive, critical, cost effective, quality services that align with established funding priorities.

Opioid Settlement Funds (OSF) Behavioral Health and Substance Use Disorders NOFO contracts will be for three (3) years on the State's fiscal year cycle.

Applicants for the OSF NOFO included: Hanley Center Foundation, Inc. (2 proposals), NAMI Palm Beach County, Inc.; Florida Atlantic University Foundation; Palm Beach County Substance Abuse Coalition, Inc. (4 proposals); Ferd and Gladys Alpert Jewish Family & Children's Service of Palm Beach County, Inc.; FTX Scholarship Fund, Corp.; Genesis Community Health, Inc.; Rebel Recovery Florida, Inc.; The Lord's Place, Inc., Gulfstream Goodwill Industries, Inc.; and Mental Health America Of The Palm Beaches, Inc.

In response to the OSF BHSUD NOFO – Eleven (11) agencies submitted proposals representing fifteen (15) different programs. Staff is recommending funding for seven (7) agencies representing eight (8) different programs. Following is a breakdown of the proposals submitted by category.

- Nine (9) agencies submitted proposals for Community Education and Engagement Services programs
  - Two (2) for Family Supports;
  - Four (4) for Recovery Ready Communities;

- Two (2) for SBIRT; and
- One (1) for Community Drug Disposal.

Staff is recommending funding for six (6) agencies under the Community Education and Engagement Category.

Five (5) agencies submitted proposals for Recovery Supports Services. Staff is recommending funding for two (2) agencies.

One (1) agency submitted one (1) proposal under the Deep-End Treatment and Crisis category. Staff is recommending funding for one (1) Deep-End Treatment program.

Five (5) agencies submitted proposals that were not recommended funding approval: FTX Scholarship Fund, Corp., Mental Health America of the Palm Beaches, Inc., Gulfstream Goodwill Industries, Inc., and Palm Beach County Substance Abuse Coalition (3 programs). CSD is no longer recommending funding for FAU Foundation, Inc. (FAUF) since under F.S. 287.138(1) it meets the definition of a "governmental entity." Therefore, FAUF is not eligible for OSF funding in this NOFO.